# **Standard Development Timeline**

This section is maintained by the drafting team during the development of the standard and will be removed when the standard becomes effective.

## **Description of Current Draft**

EOP-008-2 is being posted for a 45-day formal comment period with ballot.

Completed Actions	Date
Standards Committee approved Standard Authorization Request (SAR) for posting	July 15, 2015
SAR posted for comment	07/21/2015 – 08/19/2015
45-day formal comment period with ballot	06/30/2016 – 08/15/2016

Anticipated Actions	Date
45-day formal comment period with ballot	06/22/2016 <b>-</b> 08/08/2016
45 day formal comment period with additional ballot	<del>08/30/2016 –</del> <del>10/14/2016</del>
10-day final ballot	11/ <del>01</del> 30/2016 - 1112/1109/2016
NERC Board (Board) adoption	February 2017

## New or Modified Term(s) Used in NERC Reliability Standards

This section includes all new or modified terms used in the proposed standard that will be included in the *Glossary of Terms Used in NERC Reliability Standards* upon applicable regulatory approval. Terms used in the proposed standard that are already defined and are not being modified can be found in the *Glossary of Terms Used in NERC Reliability Standards*. The new or revised terms listed below will be presented for approval with the proposed standard. Upon Board adoption, this section will be removed.

Term(s): None.

When this standard receives Board adoption, the rationale boxes will be moved to the Supplemental Material Section of the standard.

### A. Introduction

1. Title: Loss of Control Center Functionality

2. Number: FOP-008-2

**3. Purpose:** Ensure continued reliable operations of the Bulk Electric System (BES) in the event that a control center becomes inoperable.

#### 4. Applicability:

#### 4.1. Functional Entities:

- 4.1.1. Reliability Coordinator
- 4.1.2. Transmission Operator
- **4.1.3.** Balancing Authority
- **5. Effective Date:** See the Implementation Plan for EOP-008-2.
- 6. Standard-Only Definition: None

### **B.** Requirements and Measures

Rationale for Requirement R1: <u>The phrase "data exchange capabilities" is replacing "data communications in Requirement R1</u>, Part 1.2.2 for the following reasons:

COM-001-1 (no longer enforceable) covered telecommunications, which could be viewed as covering both voice and data. COM-001-2.1 (currently enforceable) focuses on "Interpersonal Communication" and does not address data.

The topic of data exchange has historically been covered in the IRO / TOP Standards. Most recently the revisions to the standards that came out of Project 2014-03 Revisions to TOP and IRO Standards use the phrase "data exchange capabilities." The rationale included in the IRO-002-4 standard discusses the need to retain the topic of data exchange, as it is not addressed in the COM standards.

- R1. Each Reliability Coordinator, Balancing Authority, and Transmission Operator shall have a current Operating Plan describing the manner in which it continues to meet its functional obligations with regard to the reliable operations of the BES in the event that its primary control center functionality is lost. This Operating Plan for backup functionality shall include: [Violation Risk Factor = Medium] [Time Horizon = Operations Planning]
  - **1.1.** The location and method of implementation for providing backup functionality.
  - **1.2.** A summary description of the elements required to support the backup functionality. These elements shall include:

- **1.2.1.** Tools and applications to ensure that System Operators have situational awareness of the BES.
- **1.2.2.** Data communications exchange capabilities.
- **1.2.3.** Interpersonal Communications.
- **1.2.4.** Power source(s).
- **1.2.5.** Physical and cyber security.
- **1.3.** An Operating Process for keeping the backup functionality consistent with the primary control center.
- **1.4.** Operating Procedures, including decision authority, for use in determining when to implement the Operating Plan for backup functionality.
- **1.5.** A transition period between the loss of primary control center functionality and the time to fully implement the backup functionality that is less than or equal to two hours.
- **1.6.** An Operating Process describing the actions to be taken during the transition period between the loss of primary control center functionality and the time to fully implement backup functionality elements identified in Requirement R1, Part 1.2. The Operating Process shall include:
  - **1.6.1.** A list of all entities to notify when there is a change in operating locations.
  - **1.6.2.** Actions to manage the risk to the BES during the transition from primary to backup functionality, as well as during outages of the primary or backup functionality.
  - **1.6.3.** Identification of the roles for personnel involved during the initiation and implementation of the Operating Plan for backup functionality.
- **M1.** Each Reliability Coordinator, Balancing Authority, and Transmission Operator shall have a dated, current, and in effect Operating Plan for backup functionality in accordance with Requirement R1, in electronic or hardcopy format.
- **R2.** Each Reliability Coordinator, Balancing Authority, and Transmission Operator shall have a copy of its current Operating Plan for backup functionality available at its primary control center and at the location providing backup functionality. [Violation Risk Factor = Lower] [Time Horizon = Operations Planning]
- **M2.** Each Reliability Coordinator, Balancing Authority, and Transmission Operator shall have a dated, current, and in effect copy of its Operating Plan for backup functionality in accordance with Requirement R2, in electronic or hardcopy format, available at its primary control center and at the location providing backup functionality.
- **R3.** Each Reliability Coordinator shall have a backup control center facility (provided through its own dedicated backup facility or at another entity's control center staffed with certified Reliability Coordinator operators when control has been transferred to

the backup facility) that provides the functionality required for maintaining compliance with all Reliability Standards that depend on are applicable to the primary control center functionality. To avoid requiring a tertiary facility, a backup facility is not required during: [Violation Risk Factor = High] [Time Horizon = Operations Planning]

- Planned outages of the primary or backup facilities of two weeks or less
- Unplanned outages of the primary or backup facilities
- M3. Each Reliability Coordinator shall provide dated evidence that it has a backup control center facility (provided through its own dedicated backup facility or at another entity's control center staffed with certified Reliability Coordinator operators when control has been transferred to the backup facility) that provides the functionality required for maintaining compliance with all Reliability Standards that depend on are applicable to the primary control center functionality in accordance with Requirement R3.
- **R4.** Each Balancing Authority and Transmission Operator shall have backup functionality (provided either through a facility or contracted services staffed by applicable certified operators when control has been transferred to the backup functionality location) that includes monitoring, control, logging, and alarming sufficient for maintaining compliance with all Reliability Standards that depend on are applicable to a Balancing Authority's and Transmission Operator's primary control center functionality respectively. To avoid requiring tertiary functionality, backup functionality is not required during: [Violation Risk Factor = High] [Time Horizon = Operations Planning]
  - Planned outages of the primary or backup functionality of two weeks or less
  - Unplanned outages of the primary or backup functionality
- M4. Each Balancing Authority and Transmission Operator shall provide dated evidence that its backup functionality (provided either through a facility or contracted services staffed by applicable certified operators when control has been transferred to the backup functionality location) includes monitoring, control, logging, and alarming sufficient for maintaining compliance with all Reliability Standards that depend on are applicable to -a Balancing Authority's or Transmission Operator's primary control center functionality respectively-in accordance with Requirement R4.
- **R5.** Each Reliability Coordinator, Balancing Authority, and Transmission Operator, shall annually review and approve its Operating Plan for backup functionality at least once every 15 calendar months. [Violation Risk Factor = Medium] [Time Horizon = Operations Planning]
  - **5.1.** An update and approval of the Operating Plan for backup functionality shall take place within sixty calendar days of any changes to any part of the Operating Plan described in Requirement R1.

- M5. Each Reliability Coordinator, Balancing Authority, and Transmission Operator shall have evidence that its dated, current, and in effect Operating Plan for backup functionality, in electronic or hardcopy format, has been reviewed and approved at least once every 15 calendar monthsannually and that it has been updated within sixty calendar days of any changes to any part of the Operating Plan described in Requirement R1 in accordance with Requirement R5.
- **R6.** Each Reliability Coordinator, Balancing Authority, and Transmission Operator shall have primary and backup functionality that do not depend on each other for the control center functionality required to maintain compliance with Reliability Standards. [Violation Risk Factor = Medium] [Time Horizon = Operations Planning]
- **M6.** Each Reliability Coordinator, Balancing Authority, and Transmission Operator shall have dated evidence that its primary and backup functionality do not depend on each other for the control center functionality required to maintain compliance with Reliability Standards in accordance with Requirement R6.
- R7. Each Reliability Coordinator, Balancing Authority, and Transmission Operator shall conduct and document results of an annual test of its Operating Plan that at least once every 15 calendar months and shall document the results from such a test. This test shall demonstrates: [Violation Risk Factor = Medium] [Time Horizon = Operations Planning]
  - **7.1.** The transition time between the simulated loss of primary control center functionality and the time to fully implement the backup functionality.
  - **7.2.** The backup functionality for a minimum of two continuous hours.
- **M7.** Each Reliability Coordinator, Balancing Authority, and Transmission Operator shall provide evidence such as dated records, that it has completed and documented its <a href="mailto:annual">annual</a> test of its Operating Plan for backup functionality, in accordance with Requirement R7.
- **R8.** Each Reliability Coordinator, Balancing Authority, and Transmission Operator that has experienced a loss of its primary or backup functionality and that anticipates that the loss of primary or backup functionality will last for more than six calendar months shall provide a plan to its Regional Entity within six calendar months of the date when the functionality is lost, showing how it will re-establish primary or backup functionality. [Violation Risk Factor = Medium] [Time Horizon = Operations Planning]
- **M8.** Each Reliability Coordinator, Balancing Authority, and Transmission Operator that has experienced a loss of their primary or backup functionality and that anticipates that the loss of primary or backup functionality will last for more than six calendar months shall provide evidence that a plan has been submitted to its Regional Entity within six calendar months of the date when the functionality is lost showing how it will reestablish primary or backup functionality in accordance with Requirement R8.

## C. Compliance

#### 1. Compliance Monitoring Process

#### 1.1. Compliance Enforcement Authority:

"Compliance Enforcement Authority" means NERC or the Regional Entity, or any entity as otherwise designated by an Applicable Governmental Authority, in their respective roles of monitoring and/or enforcing compliance with mandatory and enforceable Reliability Standards in their respective jurisdictions.

#### 1.2. Evidence Retention:

The following evidence retention period(s) identify the period of time an entity is required to retain specific evidence to demonstrate compliance. For instances where the evidence retention period specified below is shorter than the time since the last audit, the Compliance Enforcement Authority may ask an entity to provide other evidence to show that it was compliant for the full-time period since the last audit.

The applicable entity shall keep data or evidence to show compliance as identified below unless directed by its Compliance Enforcement Authority to retain specific evidence for a longer period of time as part of an investigation.

- Each Reliability Coordinator, Balancing Authority, and Transmission
   Operator shall retain its dated, current, in <a href="force-effect">force-effect</a> Operating Plan for
   backup functionality plus all issuances of the Operating Plan for backup
   functionality since its last compliance audit in accordance with
   Measurement M1.
- Each Reliability Coordinator, Balancing Authority, and Transmission
   Operator shall retain a dated, current, in <u>force-effect</u> copy of its Operating
   Plan for backup functionality, with evidence of its last issue, available at its
   primary control center and at the location providing backup functionality,
   for the current year, in accordance with Measurement M2.
- Each Reliability Coordinator shall retain dated evidence for the time period since its last compliance audit, that it has demonstrated that it has a backup control center facility (provided through its own dedicated backup facility or at another entity's control center staffed with certified Reliability Coordinator operators when control has been transferred to the backup facility) in accordance with Requirement R3 that provides the functionality required for maintaining compliance with all Reliability Standards that depend on are applicable to the primary control center functionality in accordance with Measurement M3.
- Each Balancing Authority and Transmission Operator shall retain dated evidence for the time period since its last compliance audit, that it has

demonstrated that it's backup functionality (provided either through a facility or contracted services staffed by applicable certified operators when control has been transferred to the backup functionality location) in accordance with Requirement R4 includes monitoring, control, logging, and alarming sufficient for maintaining compliance with all Reliability Standards that depend on are applicable to a Balancing Authority's and Transmission Operator's primary control center functionality respectively in accordance with Measurement M4.

- Each Reliability Coordinator, Balancing Authority, and Transmission
   Operator, shall retain evidence for the time period since its last compliance
   audit, that its dated, current, in <a href="force-effect">force-effect</a>. Operating Plan for backup
   functionality, has been reviewed and approved at least once every 15
   calendar monthsannually and that it has been updated within sixty
   calendar days of any changes to any part of the Operating Plan described in
   Requirement R1 in accordance with Measurement M5.
- Each Reliability Coordinator, Balancing Authority, and Transmission
   Operator shall retain dated evidence for the current year and for any
   Operating Plan for backup functionality in force-effect since its last
   compliance audit, that its primary and backup functionality do not depend
   on each other for the control center functionality required to maintain
   compliance with Reliability Standards in accordance with Measurement
   M6.
- Each Reliability Coordinator, Balancing Authority, and Transmission
   Operator shall retain evidence for the current <u>calendar year</u> and <u>the</u>
   previous calendar years, such as dated records, that it has tested its
   Operating Plan for backup functionality, in accordance with Measurement
   M7.
- Each Reliability Coordinator, Balancing Authority, and Transmission Operator that has experienced a loss of their primary or backup functionality and that anticipates that the loss of primary or backup functionality would last for more than six calendar months shall retain evidence for the current in <a href="force-effect">force-effect</a> document and any such documents in <a href="force-effect">force-effect</a> since its last compliance audit that a plan has been submitted to its Regional Entity within six calendar months of the date when the functionality is lost showing how it will re-establish primary or backup functionality in accordance with Measurement M8.

#### 1.3. Compliance Monitoring and Enforcement Program

As defined in the NERC Rules of Procedure, "Compliance Monitoring and Enforcement Program" refers to the identification of the processes that will be used to evaluate data or information for the purpose of assessing performance or outcomes with the associated Reliability Standard.

# **Violation Severity Levels**

R #	Violation Severity Levels			
	Lower VSL	Moderate VSL	High VSL	Severe VSL
R1.	The responsible entity had a current Operating Plan for backup functionality, but the plan was missing one of the requirement's six parts (Requirement R1, Parts 1.1 through 1.6).	The responsible entity had a current Operating Plan for backup functionality, but the plan was missing two of the requirement's six parts (Requirement R1, Parts 1.1 through 1.6).	The responsible entity had a current Operating Plan for backup functionality, but the plan was missing three of the requirement's six parts (Requirement R1, Parts 1.1 through 1.6).	The responsible entity had a current Operating Plan for backup functionality, but the plan was missing four or more of the requirement's six parts (Requirement R1, Parts 1.1 through 1.6)  OR  The responsible entity did not have a current Operating Plan for backup functionality.
R2.	N/A	The responsible entity did not have a copy of its current Operating Plan for backup functionality available in at least one of its control locations.	N/A	The responsible entity did not have a copy of its current Operating Plan for backup functionality at any of its locations.
R3.	N/A	N/A	N/A	The Reliability Coordinator does not have a backup control center facility (provided through its own dedicated backup facility or at another entity's control

R #	Violation Severity Levels			
	Lower VSL	Moderate VSL	High VSL	Severe VSL
				center staffed with certified Reliability Coordinator operators when control has been transferred to the backup facility) that provides the functionality required for maintaining compliance with all Reliability Standards that depend on are applicable to the primary control center functionality.
R4.	N/A	N/A	N/A	The responsible entity does not have backup functionality (provided either through a facility or contracted services staffed by applicable certified operators when control has been transferred to the backup functionality location) that includes monitoring, control, logging, and alarming sufficient for maintaining compliance with all Reliability Standards that depend on are applicable to a Balancing Authority's and

R #	Violation Severity Levels			
	Lower VSL	Moderate VSL	High VSL	Severe VSL
				Transmission Operator's primary control center functionality respectively.
R5.	The responsible entity did not update and approve its Operating Plan for backup functionality for more than 60 calendar days and less than or equal to 70 calendar days after a change to any part of the Operating Plan described in Requirement R1.	The responsible entity did not update and approve its Operating Plan for backup functionality for more than 70 calendar days and less than or equal to 80 calendar days after a change to any part of the Operating Plan described in Requirement R1.	The responsible entity did not update and approve its Operating Plan for backup functionality for more than 80 calendar days and less than or equal to 90 calendar days after a change to any part of the Operating Plan described in Requirement R1.	The responsible entity did not have evidence that its Operating Plan for backup functionality was annually reviewed and approved—at least once every 15 calendar months.  OR,  The responsible entity did not update and approve its Operating Plan for backup functionality for more than 90 calendar days after a change to any part of the Operating Plan described in Requirement R1.
R6.	N/A	N/A	N/A	The responsible entity has primary and backup functionality that do depend on each other for the control center functionality required

R #	Violation Severity Levels			
	Lower VSL	Moderate VSL	High VSL	Severe VSL
				to maintain compliance with Reliability Standards.
R7.	The responsible entity conducted a-an annual test of its Operating Plan for backup functionality at least once every 15 calendar months, but it did not document the results.  OR,  The responsible entity conducted a-an annual test of its Operating Plan for backup functionality at least once every 15 calendar months, but the test was for less than two continuous hours but more than or equal to 1.5 continuous hours.	The responsible entity conducted a-an annual test of its Operating Plan for backup functionality at least once every 15 calendar months, but the test was for less than 1.5 continuous hours but more than or equal to 1 continuous hour.	The responsible entity conducted a-an annual test of its Operating Plan for backup functionality at least once every 15 calendar months, but the test did not assess the transition time between the simulated loss of its primary control center and the time to fully implement the backup functionality  OR,  The responsible entity conducted an annual test of its Operating Plan for backup functionality—at least once every 15 calendar months, but the test was for less than 1 continuous hour but more than or equal to 0.5 continuous hours.	The responsible entity did not conduct a-an annual test of its Operating Plan for backup functionality-at least once every 15 calendar months.  OR, The responsible entity conducted a-an annual test of its Operating Plan for backup functionality-at least once every 15 calendar months, but the test was for less than 0.5 continuous hours.

R #	Violation Severity Levels			
	Lower VSL	Moderate VSL	High VSL	Severe VSL
R8.	The responsible entity experienced a loss of its primary or backup functionality and anticipated that the loss of primary or backup functionality would last for more than six calendar months and provided a plan to its Regional Entity showing how it will re-establish primary or backup functionality but the plan was submitted more than six calendar months but less than or equal to seven calendar months after the date when the functionality was lost.	The responsible entity experienced a loss of its primary or backup functionality and anticipated that the loss of primary or backup functionality would last for more than six calendar months provided a plan to its Regional Entity showing how it will reestablish primary or backup functionality but the plan was submitted in more than seven calendar months but less than or equal to eight calendar months after the date when the functionality was lost.	The responsible entity experienced a loss of its primary or backup functionality and anticipated that the loss of primary or backup functionality would last for more than six calendar months provided a plan to its Regional Entity showing how it will reestablish primary or backup functionality but the plan was submitted in more than eight calendar months but less than or equal to nine calendar months after the date when the functionality was lost.	The responsible entity experienced a loss of its primary or backup functionality and anticipated that the loss of primary or backup functionality would last for more than six calendar months, but did not submit a plan to its Regional Entity showing how it will reestablish primary or backup functionality for more than nine calendar months after the date when the functionality was lost.

# **D. Regional Variances**

None.

### **E. Associated Documents**

<u>Link</u> to the Implementation Plan and other important associated documents.

# **Version History**

Version	Date	Action	Change Tracking
1	2009 - 2010	Project 2006-04: Revisions	Major re-write to accommodate changes noted in project file
1	August 5, 2010	Project 2006-04: Adopted by the Board	
1	April 21, 2011	Project 2006-04: FERC Order issued approving EOP- 008-1 (approval effective June 27, 2011)	
1	July 1, 2013	Project 2006-04: Updated VRFs and VSLs based on June 24, 2013 approval	

### **Supplemental Material**

## **Rationale**

During development of this standard, text boxes were embedded within the standard to explain the rationale for various parts of the standard. Upon BOT adoption, the text from the rationale text boxes was moved to this section.