

## Standard Development Timeline

*This section is maintained by the drafting team during the development of the standard and will be removed when the standard becomes effective.*

### Development Steps Completed

1. SAR posted for comment (March 20, 2008).
2. SC authorized moving the SAR forward to standard development (July 10, 2008).
- ~~3. CSO706 SDT appointed (August 7, 2008)~~
- ~~4. Version 1 of CIP-002 to CIP-009 approved by FERC (January 18, 2008)~~
- ~~5. Version 2 of CIP-002 to CIP-009 approved by FERC (September 30, 2009)~~
- ~~6. Version 3 of CIP-002 to CIP-009 approved by FERC (September 30, 2009)~~
- ~~7. Version 4 of CIP-002 to CIP-009 approved by NERC Board of Trustees (January 24, 2011) and filed with FERC (February 10, 2011)~~
- 8.3. Version 5 of CIP-002 to CIP-011 posted First posting for 60-day formal comment period and concurrent ballot (~~mm-dd-yy~~) November 2011.

### Description of Current Draft

This is the ~~first~~second posting of Version 5 of the CIP Cyber Security Standards for a ~~45~~45-day formal comment period. An initial concept paper, Categorizing Cyber Systems — An Approach Based on BES Reliability Functions, was posted for public comment in July 2009. An early draft consolidating CIP-002 – CIP-009, numbered CIP-010-1 and CIP-011-1, was posted for public informal comment in May 2010. ~~This version (Version 5)~~A first posting of Version 5 was posted in November 2011 for a 60-day comment period and first ballot. Version 5 reverts to the original organization of the standards with some changes and addresses the balance of the FERC directives in its Order 706 approving Version 1 of the standards. This posting for formal comment and parallel successive ballot addresses the comments received from the first posting and ballot.

Anticipated Actions	Anticipated Date
<del>45-day Formal Comment Period with Parallel Initial Ballot</del>	<del>11/03/2011</del>
<del>30</del> <u>45</u> -day Formal Comment Period with Parallel Successive Ballot	<del>March</del> <u>April</u> 2012

Recirculation ballot	June 2012
BOT adoption	June 2012

## Effective Dates

1. **1824 Months Minimum** – The Version 5 CIP Cyber Security Standards, except for CIP-003-5, Requirement R2, shall become effective on the later of ~~January~~July 1, 2015, or the first calendar day of the ~~seventh~~ninth calendar quarter after the effective date of the order providing applicable regulatory approval. CIP-003-5, Requirement R2 shall become effective on the later of July 1, 2016, or the first calendar day of the 13th calendar quarter after the effective date of the order providing applicable regulatory approval. Notwithstanding any order to the contrary, CIP-002-4 through CIP-009-4 do not become effective, and CIP-002-3 through CIP-009-3 remain in effect and are not retired until the effective date of the Version 5 CIP Cyber Security Standards under this implementation plan.<sup>1</sup>
- ~~1.2.~~ In those jurisdictions where no regulatory approval is required, the ~~standards~~Version 5 CIP Cyber Security Standards, except for CIP-003-5, Requirement R2, shall become effective on the first day of the ~~seventh~~ninth calendar quarter following Board of ~~Trustees~~Trustees' approval, and CIP-003-5, Requirement R2 shall become effective on the first day of the 13th calendar quarter following Board of Trustees' approval, or as otherwise made effective pursuant to the laws applicable to such ERO governmental authorities.

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<sup>1</sup> In jurisdictions where CIP-002-4 through CIP-009-4 have not yet become effective according to their implementation plan (even if approved by order), this implementation plan and the Version 5 CIP Cyber Security Standards supersede and replace the implementation plan and standards for CIP-002-4 through CIP-009-4.

## Version History

Version	Date	Action	Change Tracking
1	1/16/06	R3.2 — Change “Control Center” to “control center”.	3/24/06
2	9/30/09	Modifications to clarify the requirements and to bring the compliance elements into conformance with the latest guidelines for developing compliance elements of standards.  Removal of reasonable business judgment.  Replaced the RRO with the RE as a responsible entity.  Rewording of Effective Date.  Changed compliance monitor to Compliance Enforcement Authority.	
3	12/16/09	Updated <del>version number</del> <u>Version Number</u> from -2 to -3  In Requirement 1.6, deleted the sentence pertaining to removing component or system from service in order to perform testing, in response to FERC order issued September 30, 2009.	
3	12/16/09	Approved by the NERC Board of Trustees.	
3	3/31/10	Approved by FERC.	
4	1/24/11	Approved by the NERC Board of Trustees.	
5	TBD	Modified to coordinate with other CIP standards and to revise format to use RBS Template.	

## **Definitions of Terms Used in the Standard**

*See the associated “Definitions of Terms Used in Version 5 CIP Cyber Security Standards,” which consolidates and includes all newly defined or revised terms used in the proposed Version 5 CIP Cyber Security Standards.*

When this standard has received ballot approval, the text boxes will be moved to the *Application* “Guidelines ~~Section~~ and Technical Basis” section of the Standard.

## A. Introduction

1. **Title:** Cyber Security — Physical Security of BES Cyber Systems
2. **Number:** CIP-006-5
3. **Purpose:** ~~Standard CIP-006-5 requires the implementation of~~ To manage physical access to BES Cyber Systems by specifying a physical security plan ~~for the protection in support of protecting~~ BES Cyber Systems— against compromise that could lead to misoperation or instability in the BES.
4. **Applicability:**
  - 4.1. **Functional Entities:**— For the purpose of the requirements contained herein, the following list of Functional Entities will be collectively referred to as “Responsible Entities.” For requirements in this standard where a specific Functional Entity or subset of Functional Entities are the applicable entity or entities, the Functional Entity or Entities are specified explicitly.
    - 4.1.1 **Balancing Authority**
    - 4.1.2 **Distribution Provider that owns Facilities** ~~that are part of any of the following systems or programs designed, installed, and operated for the protection or restoration of the BES:~~ described in 4.2.2
      - ~~A UFLS program required by a NERC or Regional Reliability Standard~~
      - ~~A UVLS program required by a NERC or Regional Reliability Standard~~
      - ~~A Special Protection System or Remedial Action Scheme required by a NERC or Regional Reliability Standard~~
      - ~~A Transmission Protection System required by a NERC or Regional Reliability Standard~~
      - ~~Its Transmission Operator's restoration plan~~
    - 4.1.3 **Generator Operator**
    - 4.1.4 **Generator Owner**
    - 4.1.5 **Interchange Coordinator**
    - 4.1.6 **Load-Serving Entity that owns Facilities** described in 4.2.1
    - 4.1.6.1.7 **Reliability Coordinator**
    - 4.1.8 ~~that are part of any of the following systems~~ Transmission Operator
    - 4.1.9 **Transmission Owner**

### 4.2. Facilities:

**4.2.1 Load Serving Entity:** One or more of the UFLS or UVLS Systems that are part of a Load shedding program required by a NERC or Regional Reliability Standard and that perform automatic load shedding under a common control system, without human operator initiation, of 300 MW or more.

**4.1.74.2.2 Distribution Provider:** One or more of the Systems or programs designed, installed, and operated for the protection or restoration of the BES:

- A UFLS or UVLS System that is part of a Load shedding program required by a NERC or Regional Reliability Standard and that performs automatic Load shedding under a common control system, without human operator initiation, of 300 MW or more
- ~~A UVLS program~~ A Special Protection System or Remedial Action Scheme where the Special Protection System or Remedial Action Scheme is required by a NERC or Regional Reliability Standard

~~4.1.8 NERC~~

~~4.1.9 Regional Entity~~

~~4.1.104.2.3~~ A Protection System that applies to ~~Reliability Coordinator~~

~~4.1.11 Transmission Operator~~

~~4.1.12 Transmission Owner~~

~~4.2. Facilities:~~

~~4.2.1 Load Serving Entity:~~ One or more Facilities that are part of any of the following systems or programs designed, installed, and operated for where the protection of the BES:

- ~~A UFLS program~~ Protection System is required by a NERC or Regional Reliability Standard
- ~~A UVLS program required by a NERC or Regional Reliability Standard~~

~~4.2.2 Distribution Providers:~~ One or more Facilities that are part of any of the following systems or programs designed, installed, and operated for the protection or restoration of the BES:

- ~~A UFLS program required by a NERC or Regional Reliability Standard~~
- ~~A UVLS program required by a NERC or Regional Reliability Standard~~
- ~~A Special Protection System or Remedial Action Scheme required by a NERC or Regional Reliability Standard~~
- ~~A Transmission Protection System required by a NERC or Regional Reliability Standard~~
- ~~Its Transmission Operator's restoration plan~~

- ~~All other~~ Each Cranking Path and group of Elements meeting the initial switching requirements from a Blackstart Resource up to and including the first interconnection point of the starting station service of the next generation unit(s) to be started.

~~4.2.34.2.4~~ **Responsible Entities:** listed in 4.1 other than Distribution Providers and Load-Serving Entities: All BES Facilities.

~~4.2.44.2.5~~ **Exemptions:** The following are exempt from Standard CIP-006002-5:

~~4.2.4.14.2.5.1~~ Cyber Assets at Facilities regulated by the Canadian Nuclear Safety Commission.

~~4.2.4.24.2.5.2~~ Cyber Assets associated with communication networks and data communication links between discrete Electronic Security Perimeters.

~~4.2.4.3~~ In nuclear plants, the ~~systems~~Systems, structures, and components that are regulated by the Nuclear Regulatory Commission under a cyber security plan pursuant to 10 C.F.-R. Section 73.54.

~~4.2.4.44.2.5.3~~ Responsible Entities that, in compliance with Standard CIP-002-5, identify that they have no BES Cyber Systems.

## 5. Background:

Standard CIP-006-5 exists as part of a suite of CIP Standards related to cyber security. CIP-002-5 requires the initial identification and categorization of BES Cyber Systems. CIP-003-5, CIP-004-5, CIP-005-5, CIP-006-5, CIP-007-5, CIP-008-5, CIP-009-5, CIP-010-1, and CIP-011-1 require a minimum level of organizational, operational and procedural controls to mitigate risk to BES Cyber Systems. This suite of CIP Standards is referred to as the *Version 5 CIP Cyber Security Standards*.

~~Each requirement opens~~Most requirements open with, “Each Responsible Entity shall implement one or more documented [processes, plan, etc] that include the ~~required~~applicable items in [Table Reference].” The referenced table requires the ~~specific elements~~applicable items in the procedures for a common subject matter ~~as applicable~~.

Measures for the initial requirement are simply the documented processes themselves. Measures in the table rows provide examples of evidence to show documentation and implementation of ~~specific elements required~~applicable items in the documented processes. A numbered list in the measure means the evidence example includes all of the items in the list. In contrast, a bulleted list provides multiple options of acceptable evidence. These measures serve to provide guidance to entities in acceptable records of compliance and should not be viewed as an all-inclusive list.



The term *documented processes* refers to a set of required instructions specific to the Responsible Entity and to achieve a specific outcome. This term does not ~~infer~~imply any particular naming or approval structure beyond what is stated in the requirements. An entity should include as much as they feel necessary in their documented processes, but they must address the applicable requirements in the table.

The terms *program* and *plan* are sometimes used in place of *documented processes* where it makes sense and is commonly understood. For example, documented processes describing a response are typically referred to as *plans* (i.e., incident response plans and recovery plans). Likewise, a security plan can describe an approach involving multiple procedures to address a broad subject matter.

Similarly, the term *program* may refer to the organization's overall implementation of its policies, plans and procedures involving a subject matter. Examples in the ~~Standards~~standards include the personnel risk assessment program and the personnel training program. The full implementation of the CIP Cyber Security Standards could also be referred to as a program. However, the terms *program* and *plan* do not imply any additional requirements beyond what is stated in the ~~Standards~~standards.

Responsible Entities can implement common controls that meet requirements for multiple high and medium impact BES Cyber Systems. For example, a single training program could meet the requirements for training personnel across multiple BES Cyber Systems.

#### **Applicability Columns in Tables:**

Each table row has an applicability column to further define the scope to which a specific requirement row applies. ~~to BES Cyber Systems and associated Cyber Assets.~~ The CSO706 SDT adapted this concept from the National Institute of Standards and Technology ("NIST") Risk Management Framework as a way of applying requirements more appropriately based on impact and connectivity characteristics. The following conventions are used in the applicability column as described.

- ~~All Responsible Entities~~ — Applies to all Responsible Entities listed in the Applicability section of the Standard. This requirement applies at an organizational level rather than individually to each BES Cyber System. Requirements having this applicability comprise basic elements of an organizational CIP cyber security program.
- **High Impact BES Cyber Systems** – Applies to BES Cyber Systems categorized as High Impact~~high impact~~ according to the CIP-002-5 identification and categorization processes. ~~Responsible Entities can implement common controls that meet requirements for multiple High and Medium Impact BES Cyber Systems. For example, a single training program could meet the requirements for training personnel across multiple BES Cyber Systems.~~

- **Medium Impact BES Cyber Systems** – Applies to BES Cyber Systems categorized as ~~Medium Impact~~medium impact according to the CIP-002-5 identification and categorization processes.
- **Medium Impact BES Cyber Systems with External Routable Connectivity** – Only applies to ~~Medium Impact~~medium impact BES Cyber Systems with External Routable Connectivity. This also excludes Cyber Assets in the BES Cyber System that cannot be directly accessed through External Routable Connectivity.
- ~~Medium Impact BES Cyber Systems at Control Centers~~ — Only applies to BES Cyber Systems located at a Control Center and categorized as Medium Impact according to the CIP-002-5 identification and categorization processes.
- ~~Low Impact BES Cyber Systems~~ — Applies to BES Cyber Systems not categorized as High Impact or Medium Impact according to the CIP-002-5 identification and categorization processes.
- **Associated Electronic Access Control or Monitoring Systems** – Applies to each Electronic Access Control or Monitoring System associated with a corresponding ~~High or Medium Impact BES Cyber Systems~~high impact BES Cyber System or medium impact BES Cyber System in the applicability column. Examples include, but are not limited to firewalls, authentication servers, and log monitoring and alerting systems.
- **Associated Physical Access Control Systems** – Applies to each Physical Access Control System associated with a corresponding ~~High or Medium Impact BES Cyber Systems~~high impact BES Cyber System or medium impact BES Cyber System with External Routable Connectivity in the applicability column.
- **Associated Protected Cyber Assets** – Applies to each Protected Cyber Asset associated with a corresponding ~~High or Medium Impact BES Cyber Systems~~high impact BES Cyber System or medium impact BES Cyber System in the applicability column.
- ~~Electronic Access Points~~ — Applies at Electronic Access Points (with External Routable Connectivity or dial-up connectivity) associated with a referenced BES Cyber System.
- ~~Electronic Access Points with External Routable Connectivity~~ — Applies at Electronic Access Points with External Routable Connectivity. This excludes those Electronic Access Points with dial-up connectivity.
- **Locally Mounted Hardware or Devices Associated with Defined mounted hardware or devices at the Physical Boundaries**Security Perimeter – Applies to the locally mounted hardware or devices (e.g. such as motion sensors, electronic lock control mechanisms, and badge readers) ~~associated with~~at a ~~Defined~~Physical Boundary for HighSecurity Perimeter associated with a corresponding high impact BES Cyber System or ~~Medium Impact~~medium impact BES Cyber ~~Systems~~System with External Routable Connectivity in the applicability column, and that does not

contain or store access control information or independently perform access authentication. These hardware and devices are excluded in the definition of Physical Access Control Systems.

## B. Requirements and Measures

**Rationale:** Each Responsible Entity shall ensure that physical access to all BES Cyber Systems is restricted and appropriately managed.

**Summary of Changes:** The entire contents of CIP-006-5 ~~were~~are intended to constitute a physical security program, ~~though~~. This represents a change from previous versions, since there was no specific requirement ~~dictating the need for such a~~ to have a physical security program in previous versions of the standards, only requirements for physical security plans.

Added details to address FERC Order No. 706, ~~paragraph~~Paragraph 572, directives for physical security defense in depth.

Additional guidance on physical security defense in depth provided to address the directive in FERC Order No. 706 ~~p575~~ directive, Paragraph 575.

- R1.** Each Responsible Entity shall implement one or more documented physical security plans ~~that include each~~ for its BES Cyber Assets, BES Cyber Systems, Electronic Access Control or Monitoring Systems, Physical Access Control Systems and Protected Cyber Assets that collectively include all of the applicable items in *CIP-006-5 Table R1 – Physical Security Plan*. *[Violation Risk Factor: Medium] [Time Horizon: Long Term Planning and Same Day Operations]*~~].~~
- M1.** Evidence must include ~~s~~ each of the documented physical security plan or plans that collectively include each ~~all~~ of the applicable items in *CIP-006-5 Table R1 – Physical Security Plan* and additional evidence to demonstrate implementation of the plan or plans as described in the Measures column of the table.

CIP-006-5 Table R1 – Physical Security Plan			
Part	<del>Applicability</del> <b>Applicable BES Cyber Systems and associated Cyber Assets</b>	Requirements	Measures
1.1	<p><u>High Impact BES Cyber Systems</u></p> <p><u>Medium Impact BES Cyber Systems</u></p> <p>Associated Physical Access Control Systems</p> <p><del>Low Impact BES Cyber Systems.</del></p>	Define operational or procedural controls to restrict physical access.	Evidence may include, but is not limited to, <del>documented</del> <u>documentation that</u> operational <del>and/or</del> procedural controls exist and have been implemented.
<p><b>Reference to prior version:</b></p> <p><i>CIP-006-4c<sub>2</sub> R2.1 for Physical Access Control Systems</i></p> <p><i>New Requirement for <del>Low</del> <u>Medium</u> Impact BES Cyber Systems <u>not having External Routable Connectivity</u></i></p>		<p><b><u>Change Description and Justification:</u></b> <i>Change Description and Justification: To allow for programmatic protection controls as a baseline, <del>this (which also includes how the entity plans to protect <del>Low</del> <u>Medium</u> Impact BES Cyber Systems <del>and</del> that do not have External Routable Connectivity not otherwise covered under Part 1.2, and it does not require a detailed list of individuals with access-).</del> <u>Physical Access Control Systems do not themselves need to be protected by a Physical Access Control System.</u></i></p>	

CIP-006-5 Table R1 – Physical Security Plan			
Part	<del>Applicability</del> <u>Applicable BES Cyber Systems and associated Cyber Assets</u>	Requirements	Measures
1.2	<p>Medium Impact BES Cyber Systems- <u>with External Routable Connectivity</u></p> <p>Associated Electronic Access Control or Monitoring Systems</p> <p>Associated Protected Cyber Assets</p>	<p>Utilize at least one physical access control to <del>establish one or more</del> <u>Defined</u> <del>allow physical access into each</del> <u>applicable</u> Physical <del>Boundaries that restricts access</del> <u>Security Perimeter</u> to only those individuals <del>that are who</del> <u>have</u> authorized <del>unescorted physical access.</del></p>	<p>Evidence may include, but is not limited to, language in the physical security plan that describes <del>the physical boundaries</del> <u>each Physical Security Perimeter</u> and how <del>ingress and egress</del> <u>access</u> is controlled by one or more different methods and proof that access is restricted to only authorized individuals, such as a list of authorized individuals accompanied by card reader logs.</p>
<p><b>Reference to prior version:</b> <i>CIP006-4c, R3 &amp; R4</i></p>		<p><b>Change Description and Justification:</b> <i>This requirement has been made more general to allow for alternate measures of restricting physical access <del>to reflect the change from Physical Security Perimeter to Defined Physical Boundary. The specific examples that specify.</del> <u>Specific examples of</u> methods a Responsible Entity can take to restricting access to BES Cyber Systems has been moved to the Guidelines and Technical Basis section.</i></p>	

CIP-006-5 Table R1 – Physical Security Plan			
Part	<del>Applicability</del> <b>Applicable BES Cyber Systems and associated Cyber Assets</b>	Requirements	Measures
1.3	High Impact BES Cyber Systems Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	<del>Utilize</del> <b>Where technically feasible, utilize two or more different and complementary</b> physical access controls to <del>establish one or more Defined Physical Boundaries that restricts</del> <b>collectively allow</b> physical access <b>into Physical Security Perimeters</b> to only those <del>users that are individuals who have</del> <b>authorized, where technically feasible, unescorted physical access.</b>	Evidence may include, but is not limited to, language in the physical security plan that describes the <del>physical boundaries</del> <b>Physical Security Perimeters</b> and how <del>ingress and egress</del> <b>access</b> is controlled by two or more different methods and proof that access is restricted to only authorized individuals, such as a list of authorized individuals accompanied by card reader logs.
<b>Reference to prior version:</b> CIP006-4c, R3 & R4		<b>Change Description and Justification:</b> <i>The specific examples that specify methods a Responsible Entity can take to restricting access to BES Cyber Systems has been moved to the Guidelines and Technical Basis section. This requirement has been made more general to allow for alternate measures of controlling physical access.</i>  Added to address FERC Order <del>No. 706-p572, Paragraph 572,</del> <b>related directives for physical security defense in depth.</b>  FERC Order <del>No. 706-p575, Paragraph 575,</del> <b>directives addressed by providing the examples in the guidance document of physical security defense in depth via <del>multifactor</del> multi-factor authentication or layered <del>defined physical boundary</del> Physical Security Perimeter(s).</b>	

CIP-006-5 Table R1 – Physical Security Plan			
Part	<del>Applicability</del> <b>Applicable BES Cyber Systems and associated Cyber Assets</b>	Requirements	Measures
1.4	<u>High Impact BES Cyber Systems</u> <u>Medium Impact BES Cyber Systems with External Routable Connectivity</u> <u>Associated Electronic Access Control or Monitoring Systems</u> <u>Associated Protected Cyber Assets</u>	<u>Have controls that monitor the Physical Security Perimeter twenty four hours a day, seven days a week (with 99.9% availability), for unauthorized circumvention of a physical access control into a Physical Security Perimeter.</u>	<u>Evidence may include, but is not limited to, documentation of controls that monitor the Physical Security Perimeter for unauthorized circumvention of a physical access control into a Physical Security Perimeter.</u>
<b>Reference to prior version:</b> <u>CIP006-4c, R5</u>		<b>Change Description and Justification:</b> <i>Examples of monitoring methods have been moved to the Guidelines and Technical Basis section.</i>	
1.45	High Impact BES Cyber Systems Medium Impact BES Cyber Systems <u>with External Routable Connectivity</u> Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	Issue <del>real-time alerts (to individuals responsible for response)</del> <u>an alarm or alert</u> in response to <u>detected</u> unauthorized <u>circumvention of a physical access</u> <del>through any access point in a Defined</del> <u>control into a Physical Boundary</u> <del>Security Perimeter</del> <u>to the personnel identified in the BES Cyber Security Incident Response Plan within 15 minutes of detection.</u>	Evidence may include, but is not limited to, language in the physical security plan that describes the issuance of <del>alerts</del> <u>an alarm or alert</u> in response to unauthorized <u>circumvention of a physical access</u> <del>through any access point in a Defined</del> <u>control into a Physical Boundary</u> <del>Security Perimeter</del> and additional evidence that <del>these alerts were</del> <u>the alarm or alert was issued and communicated as identified in the BES Cyber Security Incident Response Plan</u> , such as <u>manual or electronic alarm or alert logs, cell phone or pager logs, or other evidence that documents that</u> <del>these alerts were</del> <u>the alarm or alert was generated and communicated.</u>



CIP-006-5 Table R1 – Physical Security Plan			
Part	<del>Applicability</del> <b>Applicable BES Cyber Systems and associated Cyber Assets</b>	Requirements	Measures
<b>Reference to prior version:</b> <i>CIP006-4c, R5</i>		<b>Change Description and Justification:</b> <i>Examples of monitoring methods have been moved to the Guidelines and Technical Basis section.</i>	
<u>1.6</u>	<u>Physical Access Control Systems</u> <u>Associated with:</u> <ul style="list-style-type: none"> <li><u>High Impact BES Cyber Systems</u></li> <li><u>Medium Impact BES Cyber Systems with External Routable Connectivity</u></li> </ul>	<u>Have controls that monitor each Physical Access Control System twenty four hours a day, seven days a week (with 99.9% availability), for unauthorized physical access to a Physical Access Control System.</u>	<u>Evidence may include, but is not limited to, documentation of controls that monitor the Physical Security Perimeter for unauthorized circumvention of a physical access control into a Physical Security Perimeter.</u>
<b>Reference to prior version:</b> <i>CIP006-4c, R5</i>		<b>Change Description and Justification:</b> <i>Addresses the prior CIP-006-4c, Requirement R5 requirement for Physical Access Control Systems.</i>	
<u>1.57</u>	<del>Associated</del> <u>Physical Access Control Systems</u> <u>Associated with:</u> <ul style="list-style-type: none"> <li><u>High Impact BES Cyber Systems</u></li> <li><u>Medium Impact BES Cyber Systems with External Routable Connectivity</u></li> </ul>	<del>Issue real-time alerts (to individuals responsible for response)</del> <u>an alarm or alert</u> in response to <u>detected</u> unauthorized physical access to <u>a Physical Access Control System</u> . <del>Systems.</del> <u>to the personnel identified in the BES Cyber Security Incident Response Plan within 15 minutes of the unauthorized physical access.</u>	Evidence may include, but is not limited to, language in the physical security plan that describes the issuance of <del>alerts</del> <u>an alarm or alert</u> in response to unauthorized physical access to Physical Access Control Systems and additional evidence that <del>these</del> <u>the alarm or alerts were</u> <del>was</del> <u>issued and communicated as identified in the BES Cyber Security Incident Response Plan</u> , such as <u>alarm or alert</u> logs, cell phone or pager logs, or other evidence that <del>these alerts were</del> <u>the alarm or alert was</u> generated <u>and</u>

CIP-006-5 Table R1 – Physical Security Plan			
Part	<del>Applicability</del> <b>Applicable BES Cyber Systems and associated Cyber Assets</b>	Requirements	Measures
			<u>communicated.</u>
<b>Reference to prior version:</b> CIP006-4c <del>R2.2</del> , <u>R5</u>		<b>Change Description and Justification:</b> <i>Addresses the <del>old prior</del> CIP-006-4c <u>Requirement</u> R5 requirement for Physical Access Control Systems.</i>	

CIP-006-5 Table R1 – Physical Security Plan			
Part	<del>Applicability</del> <u>Applicable BES Cyber Systems and associated Cyber Assets</u>	Requirements	Measures
1.68	High Impact BES Cyber Systems Medium Impact BES Cyber Systems <u>with External Routable Connectivity</u> Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	Log (through automated means or by personnel who control entry) <u>entry</u> of <u>each individual with authorized unescorted</u> physical <del>entry</del> <u>access</u> into each <del>Defined-Physical Boundary</del> <u>protecting applicable BES Cyber Systems or Electronic Access Control or Monitoring Systems, which records sufficient</u> <u>Security Perimeter, with</u> information to <u>uniquely</u> identify the individual and date <u>and time</u> of entry.	Evidence may include, but is not limited to, language in the physical security plan that describes logging and recording of physical entry into <del>Defined</del> <u>each</u> Physical <del>Boundaries</del> <u>Security Perimeter</u> and additional evidence to demonstrate that this logging <del>and recording</del> has been implemented, such as logs of physical access into <del>Defined-Physical Boundaries</del> <u>Security Perimeters</u> that show the <u>individual and the date and time</u> of entry into <del>Defined-Physical Boundaries</del> <u>Security Perimeter</u> .
<b>Reference to prior version:</b> CIP-006-4c, R6		<p><b>Change Description and Justification:</b> CIP-006-4c, <u>Requirement</u> R6 was specific to the logging of access at identified access points. This requirement more generally requires logging of authorized physical access into the <del>Defined-Physical Boundary</del> <u>Security Perimeter</u>.</p> <p><i>Examples of logging methods have been moved to the Guidelines and Technical Basis section.</i></p>	

<b>CIP-006-5 Table R1 — Physical Security Plan</b>			
<b><u>Part</u></b>	<b><u>Applicable BES Cyber Systems and associated Cyber Assets</u></b>	<b><u>Requirements</u></b>	<b><u>Measures</u></b>
<u>1.9</u>	<u>High Impact BES Cyber Systems</u> <u>Medium Impact BES Cyber Systems with External Routable Connectivity</u> <u>Associated Electronic Access Control or Monitoring Systems</u> <u>Associated Protected Cyber Assets</u>	<u>Retain physical access logs of entry of individuals with authorized unescorted physical access into each Physical Security Perimeter for at least ninety calendar days.</u>	<u>Evidence may include, but is not limited to, dated documentation such as logs of physical access into Physical Security Perimeters that show the date and time of entry into Physical Security Perimeter.</u>
<b><u>Reference to prior version:</u> CIP-006-4c, R7</b>		<b><u>Change Description and Justification:</u> <i>No change.</i></b>	

**Rationale:** To control when personnel without authorized unescorted physical access can be in any ~~Defined-Physical Boundaries~~Security Perimeters protecting BES Cyber Systems or Electronic Access Control or Monitoring Systems, as applicable in ~~table~~Table R2.

**Summary of Changes:** Reformatted into table structure. Originally added in Version 3 per FERC Order issued September 30, 2009.

**R2.** Each Responsible Entity shall implement ~~its~~one or more documented visitor control ~~program~~programs that ~~includes~~include each of the applicable items in *CIP-006-5 Table R2 – Visitor Control Program*. [Violation Risk Factor: Medium] [Time Horizon: Same Day Operations].<sup>1</sup>

**M2.** Evidence must include ~~the~~one or more documented visitor control ~~program~~programs that collectively ~~includes~~include each of the applicable items in *CIP-006-5 Table R2 – Visitor Control Program* and additional evidence to demonstrate implementation as described in the Measures column of the table.

CIP-006-5 Table R2 – Visitor Control Program			
Part	<del>Applicability</del> <u>Applicable BES Cyber Systems and associated Cyber Assets</u>	Requirements	Measures
2.1	High Impact BES Cyber Systems Medium Impact BES Cyber Systems <u>with External Routable Connectivity</u> Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	Require continuous escorted access of visitors (individuals <u>who are known or guests, and</u> not authorized for unescorted physical access) within <del>any</del> <u>Defined</u> <del>each</del> Physical <del>Boundary</del> <u>Security Perimeter, except during CIP Exceptional Circumstances.</u>	Evidence may include, but is not limited to, language in a visitor control program that requires continuous escorted access of visitors within <del>Defined-Physical Boundaries</del> <u>Security Perimeters</u> and additional evidence to demonstrate that the process was implemented, such as visitor logs.
<b>Reference to prior version:</b> <i>CIP-006-4c</i> , R1.6.2		<b>Change Description and Justification:</b> <del>No change</del> <u>Added the ability to not do this during CIP Exceptional Circumstances.</u>	

CIP-006-5 Table R2 – Visitor Control Program			
Part	<del>Applicability</del> <u>Applicable BES Cyber Systems and associated Cyber Assets</u>	Requirements	Measures
2.2	High Impact BES Cyber Systems Medium Impact BES Cyber Systems- <u>with External Routable Connectivity</u> Associated Electronic Access Control or Monitoring Systems Associated Protected Cyber Assets	<del>A process requiring</del> <u>Require</u> manual or automated logging of the entry and exit of visitors <u>into the Physical Security Perimeter</u> that includes date and time of the <u>initial</u> entry and <u>last exit</u> <del>on a per 24-hour basis</del> , the visitor’s name, and <u>the name of an</u> individual point of contact <del>responsible for the visitor, except during CIP Exceptional Circumstances.</del>	Evidence may include, but is not limited to, <u>language in</u> a visitor control program that <del>provides logging of the entry and exit</del> <u>requires continuous escorted access</u> of visitors <u>including date, time, and visitor name along with the individual point of contact</u> ; <u>within Physical Security Perimeters and additional evidence to demonstrate that the process was implemented, such as</u> dated visitor logs <del>for each Defined Physical Boundary that that</del> include the <del>same</del> required information.
Reference to prior version: CIP-006-4c R1.6.1		<b>Change Description and Justification:</b> <del>Addressed</del> <u>Added the ability to not do this during CIP Exceptional Circumstances, addressed</u> multi- <del>entry requirements</del> <u>scenarios of the same person in a day (log first entry and added the point of contact which is last exit), and name of the person who can be considered the-is responsible or sponsor for the visitor.</u> There is no <del>need</del> <u>requirement</u> to document the escort or handoffs between escorts.	

CIP-006-5 Table R2 – Visitor Control Program			
Part	<b><u>Applicability</u></b> <b><u>Applicable BES Cyber Systems and associated Cyber Assets</u></b>	Requirements	Measures
<u>2.3</u>	<u>High Impact BES Cyber Systems</u> <u>Medium Impact BES Cyber Systems with External Routable Connectivity</u> <u>Associated Electronic Access Control or Monitoring Systems</u> <u>Associated Protected Cyber Assets</u>	<u>Retain visitor logs for at least ninety calendar days.</u>	<u>Evidence may include, but is not limited to, documentation showing logs have been retained for at least ninety calendar days.</u>
<b><u>Reference to prior version:</u></b> CIP-006-4c, R7		<b><u>Change Description and Justification:</u></b> <i>No change</i>	

**Rationale:** To ensure all Physical Access Control Systems and devices continue to function properly.

**Summary of Changes:** Reformatted into table structure.

Added details to address FERC Order [No. 706](#), ~~paragraph~~[Paragraph](#) 581, directives ~~for~~[to](#) test more frequently than every three

- R3.** Each Responsible Entity shall implement one or more documented [Physical Access Control System](#) maintenance and testing programs that collectively include each of the applicable items in *CIP-006-5 Table R3 – Maintenance and Testing Program*. *[Violation Risk Factor: Lower] [Time Horizon: Long Term Planning]*.
- M3.** Evidence must include each of the documented [Physical Access Control System](#) maintenance and testing programs that collectively include each applicable item in *CIP-006-5 Table R3 – Maintenance and Testing Program* and additional evidence to demonstrate implementation as described in the Measures column of the table.



CIP-006-5 Table R3 – <u>Physical Access Control System</u> Maintenance and Testing Program			
Part	<del>Applicability</del> <u>Applicable BES Cyber Systems and associated Cyber Assets</u>	Requirement	Measures
3.1	<p><del>Associated</del> Physical Access Control Systems <u>associated with:</u></p> <ul style="list-style-type: none"> <li><u>High Impact BES Cyber Systems</u></li> <li><u>Medium Impact BES Cyber Systems with External Routable Connectivity</u></li> </ul> <p>Locally mounted hardware or devices <del>associated with</del> <u>Defined at the Physical Boundaries Security Perimeter associated with:</u></p> <ul style="list-style-type: none"> <li><u>High Impact BES Cyber Systems</u></li> <li><u>Medium Impact BES Cyber Systems with External Routable Connectivity</u></li> </ul>	<p><del>Prior to commissioning, and at least once every 24 calendar months thereafter, maintenance</del> <u>Maintenance and testing of the each Physical Access Control Systems System and locally mounted hardware or devices at the Defined Physical Boundary Security Perimeter at least once every 24 calendar months to ensure the required functionality is being provided they function properly.</u></p>	<p>Evidence may include, but is not limited to <del> a</del> a maintenance and testing program that provides for testing <del> the each</del> <u>each applicable Physical Systems System</u> and locally mounted hardware or devices associated with <del> Defined each applicable Physical Boundaries prior to commissioning and Security Perimeter</del> <u>at least once every 24 calendar months thereafter, and provides</u> additional evidence to demonstrate that this testing was done, such as dated maintenance records, or other documentation showing testing and maintenance has been performed <del> at least once</del> on each applicable device or system at least once every 24 calendar months.</p>
<p><b>Reference to prior version:</b> CIP-006-4c, R8.1 <u>and R8.2</u></p>		<p><b>Change Description and Justification:</b> <i>Added details to address FERC Order <u>No. 706-581, Paragraph 581</u> directives to test more frequently than every three years. <del>It was felt annually</del> <u>The SDT determined that annual</u> testing was too often <u>and agreed on two years.</u></i></p>	

CIP-006-5 Table R3 – <u>Physical Access Control System</u> Maintenance and Testing Program			
Part	<del>Applicability</del> <u>Applicable BES Cyber Systems and associated Cyber Assets</u>	Requirement	Measures
3.2	<p><del>Associated</del> Physical Access Control <del>or</del> <u>Monitoring</u> Systems <u>associated with:</u></p> <ul style="list-style-type: none"> <li><u>High Impact BES Cyber Systems</u></li> <li><u>Medium Impact BES Cyber Systems with External Routable Connectivity</u></li> </ul> <p><u>Locally mounted hardware or devices at the Physical Security Perimeter associated with:</u></p> <ul style="list-style-type: none"> <li><u>High Impact BES Cyber Systems</u></li> <li><u>Medium Impact BES Cyber Systems with External Routable Connectivity</u></li> </ul>	<p><del>Log dates, time, and duration for failures or</del> <u>Document</u> outages <del>or</del> <u>for physical</u> access control, logging, and alerting systems. <u>and retain the outage records for at least 12 calendar months.</u></p>	<p>Evidence may include, but is not limited to, <del>availability of</del> the outage records <u>and availability of outage records for the preceding 12 calendar months.</u></p>
<p><b>Reference to prior version:</b> CIP-006-4c, R8.3</p>		<p><b>Change Description and Justification:</b> <del>Outage records shall be generated but the retention period is addressed in the retention section</del> <u>No change.</u></p>	

## C. Compliance

### 1. Compliance Monitoring Process:

#### 5.1.1.1. Compliance Enforcement Authority:

- ~~The~~ Regional Entity; ~~or~~
- ~~If the Responsible Entity works for shall serve as the Compliance Enforcement Authority (“CEA”) unless the Regional Entity, then the applicable entity is owned, operated, or controlled by the~~ Regional Entity ~~will establish an agreement with the ERO or another entity approved by the ERO and FERC (i.e. another Regional Entity) to be responsible for compliance enforcement.~~
- ~~For responsible entities that are also Regional Entities, In such cases~~ the ERO or a Regional ~~Entity~~ entity approved by ~~the ERO and~~ FERC or other applicable governmental ~~authorities shall serve as the Compliance Enforcement Authority.~~
- ~~For NERC, a third party monitor without vested interest in the outcome for NERC~~ authority shall serve as the ~~Compliance Enforcement Authority~~ CEA.

#### 5.2.1.2. Evidence Retention:

The following evidence retention periods identify the period of time an entity is required to retain specific evidence to demonstrate compliance. For instances where the evidence retention period specified below is shorter than the time since the last audit, the Compliance Enforcement Authority may ask an entity to provide other evidence to show that it was compliant for the full time period since the last audit.

- Each Responsible Entity shall retain data or evidence for each requirement in this standard for three calendar years or for the duration of any regional or Compliance Enforcement Authority investigation; whichever is longer.
- If a Responsible Entity is found non-compliant, it shall keep information related to the non-compliance until ~~found compliant~~ mitigation is complete and approved or for the duration specified above, whichever is longer.
- The Compliance Enforcement Authority shall keep the last audit records and all requested and submitted subsequent audit records.

#### 5.3.1.3. Compliance Monitoring and Assessment Processes:

- Compliance Audit
- Self-Certification
- Spot Checking
- Compliance Investigation
- Self-Reporting

- Complaint

**5.4.1.4. Additional Compliance Information:**

None

Table of Compliance Elements

R #	Time Horizon	VRF	Violation Severity Levels			
			Lower VSL	Moderate VSL	High VSL	Severe VSL
R1	Long Term Planning Same-Day Operations	Medium	<p>The Responsible Entity has documented and implemented physical access controls, but logging of authorized physical entry through any <del>Defined</del> <u>Physical Boundary Security Perimeter</u> does not provide sufficient information to uniquely identify the individual and date of entry. (<del>Part 1.7</del>8)</p> <p><u>OR</u></p> <p><u>The Responsible Entity retained physical access logs for 75 or more calendar days, but for less than 90 calendar days. (1.9)</u></p>	<p>The Responsible Entity has documented and implemented physical access controls, but it does not alert for unauthorized physical access to Physical Access Control Systems (<del>Part 1.5</del>or <u>does not communicate such alerts within 15 minutes to identified personnel(1.7)</u></p> <p><u>OR</u></p> <p><u>The Responsible Entity retained physical access logs for 60 or more calendar days, but for less than 75 calendar days. (1.9)</u></p>	<p>The Responsible Entity has documented and implemented physical access controls, but does not alert for unauthorized <del>access through any access point in a Defined Physical Boundary.</del> (<del>Part 1.4</del><u>circumvention of a physical access control into a Physical security Perimeter or does not communicate such alerts within 15 minutes to identified personnel. (1.5)</u></p> <p><u>OR</u></p> <p><u>The Responsible Entity has documented and implemented physical access controls, but does not initiate a response within 15 minutes of a</u></p>	<p>The Responsible Entity did not document or implement operational or procedural controls to restrict physical access to only those individuals who are authorized. <u>(1.1)</u></p> <p><u>OR</u></p> <p>The Responsible Entity has documented and implemented <u>physical access controls, but at least one method does not exist to restrict access to Medium Impact BES Cyber Systems with External Routable Connectivity or External Dial-up Connectivity. (1.2)</u></p> <p><u>OR</u></p>

R #	Time Horizon	VRF	Violation Severity Levels			
			Lower VSL	Moderate VSL	High VSL	Severe VSL
					<p><del>detected</del> <u>that monitor each Physical Access Control System twenty four hours a day, seven days a week (with 99.9% availability), for unauthorized physical access into a Defined Physical Boundary. (Part-Access Control Systems. (1.6)</u></p> <p><u>OR</u></p> <p><u>The Responsible Entity retained physical access logs for 45 or more calendar days, but for less than 60 calendar days. (1.9)</u></p>	<p><u>The Responsible Entity has documented and implemented physical access controls, but two or more different and complementary methods do not exist to restrict access to High Impact BES Cyber Systems. (Part-1.3)</u></p> <p><u>OR</u></p> <p><u>The Responsible Entity has does not have controls that monitor the Physical Security Perimeter twenty four hours a day, seven days a week (with 99.9% availability), for unauthorized circumvention of a physical access control into a Physical Security Perimeter. (1.4)</u></p> <p><u>OR</u></p> <p><u>The Responsible Entity</u></p>

R #	Time Horizon	VRF	Violation Severity Levels			
			Lower VSL	Moderate VSL	High VSL	Severe VSL
						<u>retained physical access logs for less than 45 calendar days. (1.9)</u>
<b>R2</b>	<b>Same-Day Operations</b>	<b>Medium</b>	N/A	The Responsible Entity included a visitor control program in its physical security plan, but did not log each of the <u>initial</u> entry and <u>last</u> exit dates and times of the visitor on a daily basis, the visitor’s name, and the point of contact. <u>(2.2)</u>  <u>OR</u> <u>The Responsible Entity included a visitor control program in its physical security plan, but failed to retain visitor logs for at least ninety days. (2.3)</u>	The Responsible Entity included a visitor control program in its physical security plan, but it <del>does</del> <u>did</u> not meet the requirements <del>of</del> <u>for</u> continuous escort. <u>(2.1)</u>	The Responsible Entity has failed to include or implement a visitor control program to provide required escorted access of visitors within any <del>Defined-Physical Boundary protecting BES Cyber Systems. Security Perimeter.</del> <u>(2.1)</u>
<b>R3</b>	<b>Long Term</b>	<b>Lower</b>	<u>N/A</u>	The Responsible Entity	The Responsible Entity	The Responsible Entity

R #	Time Horizon	VRF	Violation Severity Levels			
			Lower VSL	Moderate VSL	High VSL	Severe VSL
	Planning		<p><u>The Responsible Entity did not retain outage records for at least 12 months of outages for physical access control, logging, and alerting systems. (3.2)</u></p>	<p>has documented and implemented a maintenance and testing program <u>for Physical Access Control Systems</u>, but the testing <del>is</del> <u>was</u> not performed on a cycle of not more than 24 <u>calendar</u> months. <u>(3.1)</u></p>	<p><del>has documented and implemented a maintenance and testing program, but</del> <u>did not all-outage records regarding document outages for physical access controls control, logging, and alerting are generated systems for Physical Access Control Systems</u> as required. <u>(3.2)</u></p>	<p>has not documented and implemented <u>a</u> maintenance and testing <del>programs.</del> <u>program for Physical Access Control Systems. (3.1)</u></p>



**D. Regional Variances**

None.

**E. Interpretations**

None.

**F. Associated Documents**

None.

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### Guidelines and Technical Basis

While the focus is shifted from the definition and management of a completely enclosed “six-wall” boundary, it is expected in many instances this will remain a primary ~~control~~mechanism for controlling, alerting, and logging access to BES Cyber Systems. Taken together, these controls will effectively constitute the physical security plan to manage physical access to BES Cyber Systems.

#### Requirement R1:

Methods to restrict physical access include:

- Card Key: A means of electronic access where the access rights of the card holder are predefined in a computer database. Access rights may differ from one perimeter to another.
- Special Locks: These include, but are not limited to, locks with “restricted key” systems, magnetic locks that can be operated remotely, and “man-trap” systems.
- Security Personnel: Personnel responsible for controlling physical access who may reside on-site or at a monitoring station.
- Other Authentication Devices: Biometric, keypad, token, or other equivalent devices that control physical access into the ~~Defined-Physical~~ BoundarySecurity Perimeter.

Methods to ~~alert on~~monitor physical access include:

- Alarm Systems: Systems that alarm to indicate interior motion or when a door, gate, or window has been opened without authorization. These alarms must provide for immediate notification to personnel responsible for response.
- Human Observation of Access Points: Monitoring of physical access points by security personnel who are also controlling physical access.

Methods to log physical access include:

- Computerized Logging: Electronic logs produced by the Responsible Entity’s selected access control and alerting method.
- Video Recording: Electronic capture of video images of sufficient quality to determine identity.
- Manual Logging: A log book or sign-in sheet, or other record of physical access maintained by security or other personnel authorized to control and monitor physical access.

The FERC Order No. 706-p572, Paragraph 572, directive, ~~directed the intent of~~ discussed utilizing two or more different and complementary physical access controls to provide defense in depth. It does not require two or more ~~Defined-Physical~~ BoundariesSecurity Perimeters, nor does it exclude the use of layered perimeters. Use of two-factor authentication would be acceptable at the same entry points for a non-layered single perimeter. For example, a sole perimeter’s controls could include either a combination of card key and pin-code (something you know and something you have), or a card key and biometric scanner (something you have

and something you are), or a physical key in combination with a guard-monitored remote camera and door release, where the “guard” has adequate information to authenticate the person they are observing or talking to prior to permitting access (something you have and something you are). The two-factor authentication could be implemented using a single Physical Access Control System but more than one authentication method must be utilized. For physically layered protection, a locked gate in combination with a locked control-building could be acceptable, provided no single authenticator (i.e., key or card key) would provide access through both.

Typically any opening greater than 96 square inches, with one side greater than six inches in length, would be considered an access point into the ~~Defined-Physical~~ Boundary Security Perimeter. Protective measures such as bars, wire mesh, or other permanently installed metal barrier could be used to reduce the opening size, as long as it leaves no opening greater than 96 square inches, or no more than six inches on its shortest side.

### **Requirement R2:**

The logging of visitors should capture each visit of the individual and does not need to capture each entry or exit during that visit. This is meant to allow a visitor to temporarily exit the ~~Defined-Physical~~ Boundary Security Perimeter to obtain something they left in their vehicle or outside the area without requiring a new log entry for each and every entry during the visit.

~~It is~~ The SDT also ~~felt~~ determined that a Point of Contact should be documented who can provide additional details about the visit if questions arise in the future. The point of contact could be the escort, but there is no need to document everyone that acted as an escort for the visitor.

### **Requirement R3:**

This includes the testing of locally mounted hardware or devices used in controlling, alerting or logging access to the ~~Defined-Physical~~ Boundary Security Perimeter. This includes motion sensors, electronic lock control mechanisms, and badge readers which are not deemed to be part of the Physical Access Control System but are required for the protection of the BES Cyber Systems.

Outage records should address when the installed control, monitor, and logging systems or hardware at access points are broken or unavailable.