

A. Introduction

Title: Frequency Response and Frequency Bias Setting

Number: BAL-003-1

Purpose: To require sufficient Frequency Response from the Balancing Authority (BA) to maintain Interconnection Frequency within predefined bounds by arresting frequency deviations and supporting frequency until the frequency is restored to its scheduled value. To provide consistent methods for measuring Frequency Response and determining the Frequency Bias Setting.

Applicability:

1.1. Balancing Authority

1.1.1 The Balancing Authority is the responsible entity unless the Balancing Authority is a member of a Frequency Response Sharing Group, in which case, the Frequency Response Sharing Group becomes the responsible entity.

1.2. Frequency Response Sharing Group

Effective Date:

1.3. In those jurisdictions where regulatory approval is required, Requirements R2, R3 and R4 of this standard shall become effective the first calendar day of the first calendar quarter 12 months after applicable regulatory approval. In those jurisdictions where no regulatory approval is required, Requirements R2, R3 and R4 of this standard shall become effective the first calendar day of the first calendar quarter 12 months after Board of Trustees adoption.

1.4. In those jurisdictions where regulatory approval is required, Requirements R1 of this standard shall become effective the first calendar day of the first calendar quarter 24 months after applicable regulatory approval. In those jurisdictions where no regulatory approval is required, Requirements R1 of this standard shall become effective the first calendar day of the first calendar quarter 24 months after Board of Trustees adoption.

B. Requirements

R1. Each Frequency Response Sharing Group (FRSG) or Balancing Authority that is not a member of a FRSG shall achieve an annual Frequency Response Measure (FRM) (as calculated and reported in accordance with Attachment A) that is equal to or more negative than its Frequency Response Obligation (FRO) to ensure that sufficient Frequency Response is provided by each FRSG or BA that is not a member of a FRSG to maintain Interconnection Frequency Response equal to or more negative than the Interconnection Frequency Response Obligation. [*Risk Factor: Medium*][*Time Horizon: Real-time Operations*]

- R2.** Each Balancing Authority that is a member of a multiple Balancing Authority Interconnection and is not receiving Overlap Regulation Service and uses a fixed Frequency Bias Setting shall implement the Frequency Bias Setting determined in accordance with Attachment A, as validated by the ERO, into its Area Control Error (ACE) calculation during the implementation period specified by the ERO and shall use this Frequency Bias Setting until directed to change by the ERO. *[Risk Factor: Medium][Time Horizon: Operations Planning]*
- R3.** Each Balancing Authority that is a member of a multiple Balancing Authority Interconnection and is not receiving Overlap Regulation Service and is utilizing a variable Frequency Bias Setting shall maintain a Frequency Bias Setting that is: *[Risk Factor: Medium][Time Horizon: Operations Planning]*
- 1.1** Less than zero at all times, and
 - 1.2** Equal to or more negative than its Frequency Response Obligation when Frequency varies from 60 Hz by more than +/- 0.036 Hz.
- R4.** Each Balancing Authority that is performing Overlap Regulation Service shall modify its Frequency Bias Setting in its ACE calculation, in order to represent the Frequency Bias Setting for the combined Balancing Authority Area, to be equivalent to either: *[Risk Factor: Medium][Time Horizon: Operations Planning]*
- The sum of the Frequency Bias Settings as shown on FRS Form 1 and FRS Form 2 for the participating Balancing Authorities as validated by the ERO, or
 - The Frequency Bias Setting shown on FRS Form 1 and FRS Form 2 for the entirety of the participating Balancing Authorities' Areas.

C. Measures

- M1.** Each Frequency Response Sharing Group or Balancing Authority that is not a member of a Frequency Response Sharing Group shall have evidence such as dated data plus documented formula in either hardcopy or electronic format that it achieved an annual FRM (in accordance with the methods specified by the ERO in Attachment A with data from FRS Form 1 reported to the ERO as specified in Attachment A) that is equal to or more negative than its FRO to demonstrate compliance with Requirement R1.
- M2.** The Balancing Authority that is a member of a multiple Balancing Authority Interconnection and is not receiving Overlap Regulation Service shall have evidence such as a dated document in hard copy or electronic format showing the ERO validated Frequency Bias Setting was implemented into its ACE calculation within the implementation period specified or other evidence to demonstrate compliance with Requirement R2.
- M3.** The Balancing Authority that is a member of a multiple Balancing Authority Interconnection, is not receiving Overlap Regulation Service and is utilizing variable Frequency Bias shall have evidence such as a dated report in hard copy or electronic format showing the average clock-minute average Frequency Bias Setting was less than zero and during periods when the clock-minute average frequency was outside of

the range 59.964 Hz to 60.036 Hz was equal to or more negative than its Frequency Response Obligation to demonstrate compliance with Requirement R3.

- M4.** The Balancing Authority shall have evidence such as a dated operating log, database or list in hard copy or electronic format showing that when it performed Overlap Regulation Service, it modified its Frequency Bias Setting in its ACE calculation as specified in Requirement R4 to demonstrate compliance with Requirement R4.

D. Compliance

1. Compliance Monitoring Process

1.1. Compliance Enforcement Authority

The Regional Entity is the Compliance Enforcement Authority except where the responsible entity works for the Regional Entity. Where the responsible entity works for the Regional Entity, the Regional Entity will establish an agreement with the ERO or another entity approved by the ERO and FERC (i.e. another Regional Entity), to be responsible for compliance enforcement.

1.2. Compliance Monitoring and Assessment Processes:

Compliance Audits

Self-Certifications

Spot Checking

Compliance Investigation

Self-Reporting

Complaints

1.3. Data Retention

The following evidence retention periods identify the period of time an entity is required to retain specific evidence to demonstrate compliance. For instances where the evidence retention period specified below is shorter than the time since the last audit, the Compliance Enforcement Authority may ask an entity to provide other evidence to show that it was compliant for the full time period since the last audit.

The Balancing Authority shall retain data or evidence to show compliance with Requirements R1, R2, R3 and R4, Measures M1, M2, M3 and M4 for the current year plus the previous three calendar years unless directed by its Compliance Enforcement Authority to retain specific evidence for a longer period of time as part of an investigation.

The Frequency Response Sharing Group shall retain data or evidence to show compliance with Requirement R1 and Measure M1 for the current year plus the previous three calendar years unless directed by its Compliance Enforcement

Authority to retain specific evidence for a longer period of time as part of an investigation.

If a Balancing Authority or Frequency Response Sharing Group is found non-compliant, it shall keep information related to the non-compliance until found compliant or for the time period specified above, whichever is longer.

The Compliance Enforcement Authority shall keep the last audit records and all subsequent requested and submitted records.

1.4. Additional Compliance Information

For Interconnections that are also Balancing Authorities, Tie Line Bias control and flat frequency control are equivalent and either is acceptable.

2.0 Violation Severity Levels

R#	Lower VSL	Medium VSL	High VSL	Severe VSL
R1	The summation of the Balancing Authorities' FRM within an Interconnection was equal to or more negative than the Interconnection's IFRO, and the Balancing Authority's, or Frequency Response Sharing Group's, FRM was less negative than its FRO by more than 1% but by at most 30% or 15 MW/0.1 Hz, whichever one is the greater deviation from its FRO	The summation of the Balancing Authorities' FRM within an Interconnection was equal to or more negative than the Interconnection's IFRO, and the Balancing Authority's, or Frequency Response Sharing Group's, FRM was less negative than its FRO by more than 30% or by more than 15 MW/0.1 Hz, whichever is the greater deviation from its FRO	The summation of the Balancing Authorities' FRM within an Interconnection did not meet its IFRO, and the Balancing Authority's, or Frequency Response Sharing Group's, FRM was less negative than its FRO by more than 1% but by at most 30% or 15 MW/0.1 Hz, whichever one is the greater deviation from its FRO	The summation of the Balancing Authorities' FRM within an Interconnection did not meet its IFRO, and the Balancing Authority's, or Frequency Response Sharing Group's, FRM was less negative than its FRO by more than 30% or by more than 15 MW/0.1 Hz, whichever is the greater deviation from its FRO
R2	The Balancing Authority in a multiple Balancing Authority Interconnection and not receiving Overlap Regulation	The Balancing Authority in a multiple Balancing Authority Interconnection and not receiving Overlap Regulation	The Balancing Authority in a multiple Balancing Authority Interconnection and not receiving Overlap Regulation	The Balancing Authority in a multiple Balancing Authority Interconnection and not receiving Overlap Regulation

Standard BAL-003-1 — Frequency Response and Frequency Bias Setting

	Service and uses a fixed Frequency Bias Setting failed to implement the validated Frequency Bias Setting value into its ACE calculation within the implementation period specified but did so within 5 calendar days from the implementation period specified by the ERO.	Service and uses a fixed Frequency Bias Setting implemented the validated Frequency Bias Setting value into its ACE calculation in more than 5 calendar days but less than or equal to 15 calendar days from the implementation period specified by the ERO.	Service and uses a fixed Frequency Bias Setting implemented the validated Frequency Bias Setting value into its ACE calculation in more than 15 calendar days but less than or equal to 25 calendar days from the implementation period specified by the ERO.	Service and uses a fixed Frequency Bias Setting did not implement the validated Frequency Bias Setting value into its ACE calculation in more than 25 calendar days from the implementation period specified by the ERO.
R3	The Balancing Authority that is a member of a multiple Balancing Authority Interconnection and is not receiving Overlap Regulation Service and uses a variable Frequency Bias Setting average Frequency Bias Setting during periods when the clock-minute average frequency was outside of the range 59.964 Hz to 60.036 Hz was less negative than its Frequency Response Obligation by more than 1% but by at most 10%.	The Balancing Authority that is a member of a multiple Balancing Authority Interconnection and not receiving Overlap Regulation Service and uses a variable Frequency Bias Setting average Frequency Bias Setting during periods when the clock-minute average frequency was outside of the range 59.964 Hz to 60.036 Hz was less negative than its Frequency Response Obligation by more than 10% but by at most 20%.	The Balancing Authority that is a member of a multiple Balancing Authority Interconnection and not receiving Overlap Regulation Service and uses a variable Frequency Bias Setting average Frequency Bias Setting during periods when the clock-minute average frequency was outside of the range 59.964 Hz to 60.036 Hz was less negative than its Frequency Response Obligation by more than 20% but by at most 30%.	The Balancing Authority that is a multiple Balancing Authority Interconnection and not receiving Overlap Regulation Service and uses a variable Frequency Bias Setting average Frequency Bias Setting during periods when the clock-minute average frequency was outside of the range 59.964 Hz to 60.036 Hz was less negative than its Frequency Response obligation by more than 30%..
R4	The Balancing Authority incorrectly changed the Frequency Bias Setting value used in its ACE calculation when providing	The Balancing Authority incorrectly changed the Frequency Bias Setting value used in its ACE calculation when providing	The Balancing Authority incorrectly changed the Frequency Bias Setting value used in its ACE calculation when providing	The Balancing Authority incorrectly changed the Frequency Bias Setting value used in its ACE calculation when providing

Standard BAL-003-1 — Frequency Response and Frequency Bias Setting

	Overlap Regulation Services with combined footprint setting-error less than or equal to 10% of the validated or calculated value.	Overlap Regulation Services with combined footprint setting-error more than 10% but less than or equal to 20% of the validated or calculated value.	Overlap Regulation Services with combined footprint setting-error more than 20% but less than or equal to 30% of the validated or calculated value.	Overlap Regulation Services with combined footprint setting-error more than 30% of the validated or calculated value. OR The Balancing Authority failed to change the Frequency Bias Setting value used in its ACE calculation when providing Overlap Regulation Services.
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E. Regional Variance

None

F. Associated Documents

Procedure for ERO Support of Frequency Response and Frequency Bias Setting Standard

FRS Form 1

FRS Form 2

Frequency Response Standard Background Document

G. Version History

Version	Date	Action	Change Tracking
0	April 1, 2005	Effective Date	New
0	August 8, 2005	Removed "Proposed" from Effective Date	Errata
0	March 16, 2007	FERC Approval — Order 693	New
0a	December 19, 2007	Added Appendix 1 — Interpretation of R3 approved by BOT on October 23, 2007	Addition
0a	July 21, 2008	FERC Approval of Interpretation of R3	Addition

Standard BAL-003-1 — Frequency Response and Frequency Bias Setting

0b	February 12, 2008	Added Appendix 2 — Interpretation of R2, R2.2, R5, and R5.1 approved by BOT on February 12, 2008	Addition
0.1b	January 16, 2008	Section F: added “1.”; changed hyphen to “en dash.” Changed font style for “Appendix 1” to Arial; updated version number to “0.1b”	Errata
0.1b	October 29, 2008	BOT approved errata changes	Errata
0.1a	May 13, 2009	FERC Approved errata changes – version changed to 0.1a (Interpretation of R2, R2.2, R5, and R5.1 not yet approved)	Errata
0.1b	May 21, 2009	FERC Approved Interpretation of R2, R2.2, R5, and R5.1	Addition
1	February 7, 2013	Adopted by NERC Board of Trustees	Complete Revision under Project 2007-12

Attachment A

BAL-003-1 Frequency Response & Frequency Bias Setting Standard

Supporting Document

Interconnection Frequency Response Obligation (IFRO)

The ERO, in consultation with regional representatives, has established a target contingency protection criterion for each Interconnection called the Interconnection Frequency Response Obligation (IFRO). The default IFRO listed in Table 1 is based on the resource contingency criteria (RCC), which is the largest category C (N-2) event identified except for the Eastern Interconnection, which uses the largest event in the last 10 years. A maximum delta frequency (MDF) is calculated by adjusting a starting frequency for each Interconnection by the following:

- Prevailing UFLS first step
- CC_{Adj} which is the adjustment for the differences between 1-second and sub-second Point C observations for frequency events. A positive value indicates that the sub-second C data is lower than the 1-second data
- CB_R which is the statistically determined ratio of the Point C to Value B
- BC'_{Adj} which is the statistically determined adjustment for the event nadir being below the Value B (Eastern Interconnection only) during primary frequency response withdrawal.

The IFRO for each Interconnection in Table 1 is then calculated by dividing the RCC MWs by 10 times the MDF. In the Eastern Interconnection there is an additional adjustment (BC'_{Adj}) for the event nadir being below the Value B due to primary frequency response withdrawal. This IFRO includes uncertainty adjustments at a 95 % confidence level. Detailed descriptions of the calculations used in Table 1 below are defined in the *Procedure for ERO Support of Frequency Response and Frequency Bias Setting Standard*.

Interconnection	Eastern	Western	ERCOT	HQ	Units
Starting Frequency (F_{Start})	59.974	59.976	59.963	59.972	Hz
Prevailing UFLS First Step	59.5*	59.5	59.3	58.5	Hz
Base Delta Frequency (DF_{Base})	0.474	0.476	0.663	1.472	Hz
CC_{ADJ}	0.007	0.004	0.012	N/A	Hz
Delta Frequency (DF_{CC})	0.467	0.472	0.651	1.472	Hz
CB_R	1.000	1.625	1.377	1.550	
Delta Frequency (DF_{CBR})	0.467	0.291	0.473	0.949	Hz
BC'_{ADJ}	0.018	N/A	N/A	N/A	Hz
Max. Delta Frequency (MDF)	0.449	0.291	0.473	0.949	
Resource Contingency Criteria (RCC)	4,500	2,740	2,750	1,700	MW
Credit for Load Resources (CLR)		300	1,400**		MW
IFRO	-1,002	-840	-286	-179	MW/0.1 Hz

Table 1: Interconnection Frequency Response Obligations

**The Eastern Interconnection UFLS set point listed is a compromise value set midway between the stable frequency minimum established in PRC-006-1 (59.3 Hz) and the local protection UFLS setting of 59.7 Hz used in Florida and Manitoba.*

***In the Base Obligation measure for ERCOT, 1400 MW (Load Resources triggered by Under Frequency Relays at 59.70 Hz) was reduced from its Resource Contingency Criteria level of 2750 MW to get 239 MW/0.1 Hz. This was reduced to accurately account for designed response from Load Resources within 30 cycles.*

An Interconnection may propose alternate IFRO protection criteria to the ERO by submitting a SAR with supporting technical documentation.

Balancing Authority Frequency Response Obligation (FRO) and Frequency Bias Setting

The ERO will manage the administrative procedure for annually assigning an FRO and implementation of the Frequency Bias Setting for each Balancing Authority. The annual timeline for all activities described in this section are shown below.

For a multiple Balancing Authority interconnection, the Interconnection Frequency Response Obligation shown in Table 1 is allocated based on the Balancing Authority annual load and annual generation. The FRO allocation will be based on the following method:

$$FRO_{BA} = IFRO \times \frac{\text{Annual Gen}_{BA} + \text{Annual Load}_{BA}}{\text{Annual Gen}_{Int} + \text{Annual Load}_{Int}}$$

Where:

- Annual Gen_{BA} is the total annual “Output of Generating Plants” within the Balancing Authority Area (BAA), on FERC Form 714, column c of Part II - Schedule 3.
- Annual Load_{BA} is total annual Load within the BAA, on FERC Form 714, column e of Part II - Schedule 3.
- Annual Gen_{Int} is the sum of all Annual Gen_{BA} values reported in that interconnection.
- Annual Load_{Int} is the sum of all Annual Load_{BA} values reported in that interconnection.

The data used for this calculation is from the most recently filed Form 714. As an example, a report to NERC in January 2013 would use the Form 714 data filed in 2012, which utilized data from 2011.

Balancing Authorities that are not FERC jurisdictional should use the Form 714 Instructions to assemble and submit equivalent data to the ERO for use in the FRO Allocation process.

Balancing Authorities that elect to form a FRSG will calculate a FRSG FRO by adding together the individual BA FRO’s.

Balancing Authorities that elect to form a FRSG as a means to jointly meet the FRO will calculate their FRM performance one of two ways:

- Calculate a group NI_A and measure the group response to all events in the reporting year on a single FRS Form 1, or
- Jointly submit the individual BAs’ Form 1s, with a summary spreadsheet that contains the sum of each participant’s individual event performance.

Standard BAL-003-1 — Frequency Response and Frequency Bias Setting

Balancing Authorities that merge or that transfer load or generation are encouraged to notify the ERO of the change in footprint and corresponding changes in allocation such that the net obligation to the Interconnection remains the same and so that CPS limits can be adjusted.

Each Balancing Authority reports its previous year's Frequency Response Measure (FRM), Frequency Bias Setting and Frequency Bias type (fixed or variable) to the ERO each year to allow the ERO to validate the revised Frequency Bias Settings on FRS Form 1. If the ERO posts the official list of events after the date specified in the timeline below, Balancing Authorities will be given 30 days from the date the ERO posts the official list of events to submit their FRS Form 1.

Once the ERO reviews the data submitted in FRS Form 1 and FRS Form 2 for all Balancing Authorities, the ERO will use FRS Form 1 data to post the following information for each Balancing Authority for the upcoming year:

- Frequency Bias Setting
- Frequency Response Obligation (FRO)

Once the data listed above is fully posted, the ERO will announce the three-day implementation period for changing the Frequency Bias Setting if it differs from that shown in the timeline below.

A BA using a fixed Frequency Bias Setting sets its Frequency Bias Setting to the greater of (in absolute value):

- Any number the BA chooses between 100% and 125% of its Frequency Response Measure as calculated on FRS Form 1
- Interconnection Minimum as determined by the ERO

For purposes of calculating the minimum Frequency Bias Setting, a Balancing Authority participating in a Frequency Response Sharing Group will need to calculate its stand-alone Frequency Response Measure using FRS Form 1 and FRS Form 2 to determine its minimum Frequency Bias Setting.

A Balancing Authority providing Overlap Regulation will report the historic peak demand and generation of its combined BAs' areas on FRS Form 1 as described in Requirement R4.

There are occasions when changes are needed to Bias Settings outside of the normal schedule. Examples are footprint changes between Balancing Authorities and major changes in load or generation or the formation of new Balancing Authorities. In such cases the changing Balancing Authorities will work with their Regions, NERC and the Resources Subcommittee to confirm appropriate changes to Bias Settings, FRO, CPS limits and Inadvertent Interchange balances.

If there is no net change to the Interconnection total Bias, the Balancing Authorities involved will agree on a date to implement their respective change in Bias Settings. The Balancing Authorities and ERO will also agree to the allocation of FRO such that the sum remains the same.

If there is a net change to the Interconnection total Bias, this will cause a change in CPS2 limits and FRO for other Balancing Authorities in the Interconnection. In this case, the ERO will notify the impacted Balancing Authorities of their respective changes and provide an implementation window for making the Bias Setting changes.

Frequency Response Measure (FRM)

The Balancing Authority will calculate its FRM from Single Event Frequency Response Data (SEFRD), defined as: "the data from an individual event from a Balancing Authority that is used to calculate its

Standard BAL-003-1 — Frequency Response and Frequency Bias Setting

Frequency Response, expressed in MW/0.1Hz” as calculated on FRS Form 2 for each event shown on FRS Form 1. The events in FRS Form 1 are selected by the ERO using the *Procedure for ERO Support of Frequency Response and Frequency Bias Setting Standard*. The SEFRD for a typical Balancing Authority in an Interconnection with more than one Balancing Authority is basically the change in its Net Actual Interchange on its tie lines with its adjacent Balancing Authorities divided by the change in Interconnection frequency. (Some Balancing Authorities may choose to apply corrections to their Net Actual Interchange (NA_i) values to account for factors such as nonconforming loads. FRS Form 1 and 2 shows the types of adjustments that are allowed. Note that with the exception of the Contingent BA column, any adjustments made must be made for all events in an evaluation year. As an example, if an entity has non-conforming loads and makes an adjustment for one event, all events must show the non-conforming load, even if the non-conforming load does not impact the calculation. This ensures that the reports are not utilizing the adjustments only when they are favorable to the BA.) The ERO will use a standardized sampling interval of approximately 16 seconds before the event up to the time of the event for the pre-event NA_i and frequency (A values) and approximately 20 to 52 seconds after the event for the post-event NA_i (B values) in the computation of SEFRD values, dependent on the data scan rate of the Balancing Authority’s Energy Management System (EMS).

All events listed on FRS Form 1 need to be included in the annual submission of FRS Forms 1 and 2. The only time a Balancing Authority should exclude an event is if its tie-line data or its Frequency data is corrupt or its EMS was unavailable. FRS Form 2 has instructions on how to correct the BA’s data if the given event is internal to the BA or if other authorized adjustments are used.

Assuming data entry is correct FRS Form 1 will automatically calculate the Balancing Authority’s FRM for the past 12 months as the median of the SEFRD values. A Balancing Authority electing to report as an FRSG or a provider of Overlap Regulation Service will provide an FRS Form 1 for the aggregate of its participants.

To allow Balancing authorities to plan its operations, events with a “Point C” that cause the Interconnection Frequency to be lower than that shown in Table 1 above (for example, an event in the Eastern Interconnection that causes the Interconnection Frequency to go to 59.4 Hz) or higher than an equal change in frequency going above 60 Hz may be included in the list of events for that interconnection. However, the calculation of the BA response to such an event will be adjusted to show a frequency change only to the Target Minimum Frequency shown in Table 1 above (in the previous example this adjustment would cause Frequency to be shown as 59.5 Hz rather than 59.4 HZ) or a high frequency amount of an equal quantity. Should such an event happen, the ERO will provide additional guidance.

Timeline for Balancing Authority Frequency Response and Frequency Bias Setting Activities

Described below is the timeline for the exchange of information between the ERO and Balancing Authorities (BA) to:

- Facilitate the assignment of BA Frequency Response Obligations (FRO)
- Calculate BA Frequency Response Measures (FRM)
- Determine BA Frequency Bias Settings (FBS)

Standard BAL-003-1 — Frequency Response and Frequency Bias Setting

Target Date	Activity
April 30	The ERO reviews candidate frequency events and selects frequency events for the first quarter (December to February).
May 10	Form1 is posted with selected events from the first quarter for BA usage by the ERO.
May 15	The BAs receive a request to provide load and generation data as described in Attachment A to support FRO assignments and determining minimum FBS for BAs.
July 15	The BAs provide load and generation data as described in Attachment A to the ERO.
July 30	The ERO reviews candidate frequency events and selects frequency events for the second quarter (March to May).
August 10	Form1 is posted with selected events from the first and second quarters for BA usage by the ERO.
October 30	The ERO reviews candidate frequency events and selects frequency events for the third quarter (June to August)
November 10	Form1 is posted with selected events from the first, second, and third quarters for BA usage by the ERO.
November 20	If necessary, the ERO provides any updates to the necessary Frequency Response.
November 20	The ERO provides the fractional responsibility of each BA for the Interconnection's FRO and Minimum FBS to the BAs.
January 30	The ERO reviews candidate frequency events and selects frequency events for the fourth quarter (September to November).
2 nd business day in February	Form1 is posted with all selected events for the year for BA usage by the ERO.
February 10	The ERO assigns FRO values to the BAs for the upcoming year.
March 7	BAs complete their frequency response sampling for all four quarters and their FBS calculation, returning the results to the ERO.
March 24	The ERO validates FBS values, computes the sum of all FBS values for each Interconnection, and determines L10 values for the CPS 2 criterion for each BA as applicable.
Any time during first 3 business days of April (unless specified otherwise by the ERO)	The BA implements any changes to their FBS and L10 value.