

#### NORTH AMERICAN ELECTRIC RELIABILITY CORPORATION

June 29, 2012

Ms. Kimberly D. Bose Secretary Federal Energy Regulatory Commission 888 First Street, N.E. Washington, D.C. 20426

Re: NERC Spreadsheet Notice of Penalty FERC Docket No. NP12-\_\_-000

Dear Ms. Bose:

The North American Electric Reliability Corporation (NERC) hereby provides the attached Spreadsheet Notice of Penalty<sup>1</sup> (Spreadsheet NOP) in Attachment A regarding 15 Registered Entities<sup>2</sup> listed therein,<sup>3</sup> in accordance with the Federal Energy Regulatory Commission's (Commission or FERC) rules, regulations and orders, as well as NERC Rules of Procedure including Appendix 4C (NERC Compliance Monitoring and Enforcement Program (CMEP)).<sup>4</sup>

The Spreadsheet NOP resolves 33 violations<sup>5</sup> of 10 Reliability Standards. In order to be a candidate for inclusion in the Spreadsheet NOP, the violations are those that had a minimal or moderate impact on the reliability of the bulk power system (BPS). In all cases, the NOP sets forth whether the violations have been mitigated, certified by the respective Registered Entities as mitigated, and verified by the Regional Entity as having been mitigated.

<sup>2</sup> Corresponding NERC Registry ID Numbers for each Registered Entity are identified in Attachment A.

<sup>3</sup> Attachment A is an excel spreadsheet.

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<sup>&</sup>lt;sup>1</sup> Rules Concerning Certification of the Electric Reliability Organization; and Procedures for the Establishment, Approval, and Enforcement of Electric Reliability Standards (Order No. 672), III FERC Stats. & Regs. ¶ 31,204 (2006); Notice of New Docket Prefix "NP" for Notices of Penalty Filed by the North American Electric Reliability Corporation, Docket No. RM05-30-000 (February 7, 2008). See also 18 C.F.R. Part 39 (2011). Mandatory Reliability Standards for the Bulk-Power System, FERC Stats. & Regs. ¶ 31,242 (2007) (Order No. 693), reh'g denied, 120 FERC ¶ 61,053 (2007) (Order No. 693-A). See 18 C.F.R § 39.7(c)(2). See also Notice of No Further Review and Guidance Order, 132 FERC ¶ 61,182 (2010).

<sup>&</sup>lt;sup>4</sup> See 18 C.F.R § 39.7(c)(2).

<sup>&</sup>lt;sup>5</sup> For purposes of this document, each violation at issue is described as a "violation," regardless of its procedural posture and whether it was a possible, alleged or confirmed violation.

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The violations at issue in the Spreadsheet NOP are being filed with the Commission because the Regional Entities have respectively entered into settlement agreements with, or have issued Notices of Confirmed Violations (NOCVs) to, the Registered Entities identified in Attachment A and have resolved all outstanding issues arising from preliminary and non-public assessments resulting in the Regional Entities' determination and findings of the enforceable violation of the Reliability Standards identified in Attachment A. As designated in the attached spreadsheet, some of the Registered Entities have admitted to the violations, while the others have indicated that they neither admit nor deny the violations and have agreed to the proposed penalty as stated in Attachment A or did not dispute the violations and proposed penalty amount stated in Attachment A, in addition to other remedies and mitigation actions to mitigate the instant violations and ensure future compliance with the Reliability Standards. Accordingly, all of the violations, identified as NERC Violation Tracking Identification Numbers in Attachment A, are being filed in accordance with the NERC Rules of Procedure and the CMEP.

As discussed below, this Spreadsheet NOP resolves 33 violations. NERC respectfully requests that the Commission accept this Spreadsheet NOP.

#### Statement of Findings Underlying the Alleged Violations

The descriptions of the violations and related risk assessments are set forth in Attachment A.

This filing contains the basis for approval in accordance with Section 39.7 of the Commission's regulations, 18 C.F.R. § 39.7 (2011). Each Reliability Standard at issue in this Notice of Penalty is set forth in Attachment A.

Text of the Reliability Standards at issue in the Spreadsheet NOP may be found on NERC's web site at <a href="http://www.nerc.com/page.php?cid=2|20">http://www.nerc.com/page.php?cid=2|20</a>. For each respective violation, the Reliability Standard Requirement at issue and the applicable Violation Risk Factor are set forth in Attachment A.

Unless otherwise detailed within the Spreadsheet NOP, the Registered Entities were cooperative throughout the compliance enforcement process; there was no evidence of any attempt to conceal a violation or evidence of intent to do so. In accordance with the Guidance Order issued by FERC concerning treatment of repeat violations and violations of corporate affiliates, the violation history for the Registered Entities and affiliated entities who share a common corporate compliance program is detailed in Attachment A when that history includes violations of the same or similar Standard. Additional mitigating, aggravating, or extenuating circumstances beyond those listed above are detailed in Attachment A.





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#### Status of Mitigation<sup>6</sup>

The mitigation activities are described in Attachment A for each respective violation. Information also is provided regarding the dates of Registered Entity certification and the Regional Entity verification of such completion where applicable.

#### Statement Describing the Proposed Penalty, Sanction or Enforcement Action Imposed<sup>7</sup>

#### **Basis for Determination**

Taking into consideration the Commission's direction in Order No. 693, the NERC Sanction Guidelines and the Commission's July 3, 2008 Guidance Order, the October 26, 2009 Guidance Order, the August 27, 2010 Guidance Order and the March 15, 2011 Compliance Enforcement Initiative Order,<sup>8</sup> the violations in the Spreadsheet were approved by NERC Enforcement staff under delegated authority from the NERC Board of Trustees Compliance Committee. Such considerations include the Regional Entities' imposition of financial penalties as reflected in Attachment A, based upon its findings and determinations, the NERC Enforcement staff's review of the applicable requirements of the Commission-approved Reliability Standards, and the underlying facts and circumstances of the violations at issue.

Pursuant to Order No. 693, the penalties will be effective upon expiration of the 30-day period following the filing of this Notice of Penalty with FERC, or, if FERC decides to review any specific penalty, upon final determination by FERC.

<sup>&</sup>lt;sup>6</sup> See 18 C.F.R § 39.7(d)(7).

<sup>&</sup>lt;sup>7</sup> See 18 C.F.R § 39.7(d)(4).

<sup>&</sup>lt;sup>8</sup> North American Electric Reliability Corporation, "Guidance Order on Reliability Notices of Penalty," 124 FERC ¶ 61,015 (2008); North American Electric Reliability Corporation, "Further Guidance Order on Reliability Notices of Penalty," 129 FERC ¶ 61,069 (2009); North American Electric Reliability Corporation, 132 FERC ¶ 61,182 (2010); North American Electric Reliability Corporation, 132 FERC ¶ 61,182 (2010); North American Electric Reliability Conditions the Electric Reliability Organization's Petition Requesting Approval of New Enforcement Mechanisms and Requiring Compliance Filing," 138 FERC ¶ 61,193 (2012).





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### **Request for Confidential Treatment of Certain Attachments**

Certain portions of Attachment A include confidential information as defined by the Commission's regulations at 18 C.F.R. Part 388 and orders, as well as NERC Rules of Procedure including the NERC CMEP Appendix 4C to the Rules of Procedure. This includes non-public information related to certain Reliability Standard violations and confidential information regarding critical energy infrastructure.

In accordance with the Commission's Rules of Practice and Procedure, 18 C.F.R. § 388.112, a non-public version of the information redacted from the public filing is being provided under separate cover.

Because certain of the information in the attached documents is deemed "confidential" by NERC, Registered Entities and Regional Entities, NERC requests that the confidential, non-public information be provided special treatment in accordance with the above regulation.

### Attachments to be included as Part of this Spreadsheet Notice of Penalty

The attachments to be included as part of this Spreadsheet Notice of Penalty are the following documents and material:

- a) Spreadsheet Notice of Penalty, included as Attachment A;
- b) Additions to the service list, included as Attachment B; and
- c) Violation Risk Factor Revision History Applicable to the Spreadsheet Notice of Penalty, included as Attachment C.

### A Form of Notice Suitable for Publication<sup>9</sup>

A copy of a notice suitable for publication is included in Attachment D.

<sup>&</sup>lt;sup>9</sup> See 18 C.F.R § 39.7(d)(6).





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#### **Notices and Communications**

Notices and communications with respect to this filing may be addressed to the following as well as to the entities included in Attachment B to this Spreadsheet NOP:

Gerald W. Cauley	Rebecca J. Michael*
President and Chief Executive Officer	Associate General Counsel for Corporate and
North American Electric Reliability Corporation	Regulatory Matters
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David N. Cook*	rebecca.michael@nerc.net
Senior Vice President and General Counsel	
North American Electric Reliability	
Corporation	
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Washington, DC 20005	
(202) 400-3000	
david.cook@nerc.net	
*Persons to be included on the Commission's	
service list are indicated with an asterisk. NERC	
requests waiver of the Commission's rules and	
regulations to permit the inclusion of more than	
two people on the service list.	

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#### Conclusion

Accordingly, NERC respectfully requests that the Commission accept this Spreadsheet Notice of Penalty as compliant with its rules, regulations and orders.

Gerald W. Cauley President and Chief Executive Officer North American Electric Reliability Corporation 3353 Peachtree Road NE Suite 600, North Tower Atlanta, GA 30326-1001

David N. Cook Senior Vice President and General Counsel North American Electric Reliability Corporation 1325 G Street, N.W., Suite 600 Washington, DC 20005 (202) 400-3000 david.cook@nerc.net Respectfully submitted,

/s/ Rebecca J. Michael

Rebecca J. Michael Associate General Counsel for Corporate and Regulatory Matters North American Electric Reliability Corporation 1325 G Street, N.W., Suite 600 Washington, DC 20005 (202) 400-3000 rebecca.michael@nerc.net

cc: Entities listed in Attachment B



## Attachment a

# Spreadsheet Notice of Penalty (Included in a Separate Document)



## Attachment b

# Additions to the service list

#### ATTACHMENT B

#### REGIONAL ENTITY SERVICE LIST FOR JUNE 2012 SPREADSHEET NOP INFORMATIONAL FILING

#### FOR MRO:

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#### FOR RFC:

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#### FOR SPP RE:

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Joe Gertsch\* Manager of Enforcement Southwest Power Pool Regional Entity 16101 St. Vincent Way, Ste 103 Little Rock, AR 72223 (501) 688-1672 (501) 821-8726 – facsimile jgertsch.re@spp.org

Machelle Smith\* Paralegal & SPP RE File Clerk Southwest Power Pool Regional Entity 16101 St. Vincent Way, Ste 103 Little Rock, AR 72223 (501) 688-1681 (501) 821-8726 – facsimile spprefileclerk@spp.org

#### FOR Texas RE:

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Rashida Caraway\* Manager, Compliance Enforcement Texas Reliability Entity, Inc. 805 Las Cimas Parkway Suite 200 Austin, TX 78746 (512) 583-4977 (512) 233-2233 – facsimile rashida.caraway@texasre.org

#### FOR WECC:

Mark Maher\* Chief Executive Officer Western Electricity Coordinating Council 155 North 400 West, Suite 200 Salt Lake City, UT 84103 (360) 713-9598 (801) 582-3918 – facsimile Mark@wecc.biz

Constance White\* Vice President of Compliance Western Electricity Coordinating Council 155 North 400 West, Suite 200 Salt Lake City, UT 84103 (801) 883-6855 (801) 883-6894 – facsimile CWhite@wecc.biz

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## Attachment c

## Violation Risk Factor Revision History Applicable to the Spreadsheet Notice of Penalty

#### ATTACHMENT C

#### Violation Risk Factor Revision History Applicable to the Spreadsheet Notice of Penalty

Some of the Violation Risk Factors in the Notice of Penalty spreadsheet can be attributed to the violation being assessed at a main requirement or sub-requirement level. Also, some of the Violation Risk Factors were assigned at the time of discovery. Over time, NERC has filed new Violation Risk Factors, which have been approved by FERC.

- BAL-004-0 R3 has a "Medium" Violation Risk Factor (VRF); R3.1 and R3.2 each have a "Lower" VRF.
- CIP-004-1 R2, R2.2.1, R2.2.2, R2.2.3 and R2.3 each have a Lower VRF; R2.1, R2.2 and R2.2.4 each have a Medium Violation Risk Factor (VRF). When NERC filed VRFs it originally assigned CIP-004-1 R2.1 a Lower VRF. The Commission approved the VRF as filed; however, it directed NERC to submit modifications. NERC submitted the modified Medium VRF and on January 27, 2009, the Commission approved the modified Medium VRF. Therefore, the Lower VRF for CIP-004-1 R2.1 was in effect from June 18, 2007 until January 27, 2009, when the Medium VRF became effective. The VRFs for CIP-004-2 R2 were not changed when CIP-004-2 went into effect on April 1, 2010. The VRFs for CIP-004-3 R2 were not changed when CIP-004-3 went into effect on October 1, 2010.
- CIP-004-1 R4 and R4.1 each have a Lower VRF; R4.2 has a Medium VRF. When NERC filed VRFs, it originally assigned CIP-004-1 R4.2 a Lower VRF. The Commission approved the VRF as filed; however, it directed NERC to submit modifications. NERC submitted the modified Medium VRF and on January 27, 2009, the Commission approved the modified Medium VRF. Therefore, the Lower VRF for CIP-004-1 R4.2 was in effect from June 18, 2007 until January 27, 2009 when the Medium VRF became effective. The VRFs for CIP-004-3 R4 were not changed when CIP-004-3 went into effect on October 1, 2010.
- CIP-005-1 R1, R1.1, R1.2, R1.3, R1.4 and R1.5 each have a "Medium" VRF; CIP-005-1 R1.6 has a "Lower" VRF. When NERC filed VRFs it originally assigned CIP-005-1 R1.1, R1.2, R1.3, R1.4 and R1.5 Lower VRFs. The Commission approved the VRFs as filed; however, it directed NERC to submit modifications. NERC submitted the modified Medium VRFs and on February 2, 2009, the Commission approved the modified Medium VRFs for CIP-005-1 R1.1, R1.2, R1.3, and R1.4 and on August 20, 2009 the Commission approved the modified VRF for CIP-005-1 R1.5. Therefore, the Lower VRFs for CIP-005-1 R1.1, R1.2, R1.3, and R1.4 were in effect from July 1, 2008 until February 2, 2009 when the Medium VRFs became effective and from July 1, 2008 until August 20, 2009 when the CIP-005-1 R1.5 VRF went into effect.

- CIP-005-1 R2, R2.1, R2.2, R2.3 and R2.4 each have a Medium VRF; R2.5 and its sub-requirements and R2.6 each have a Lower VRF. When NERC filed VRFs it originally assigned CIP-005-1 R2 and R2.4 Lower VRFs. The Commission approved the VRF as filed; however, it directed NERC to submit modifications. NERC submitted the modified Medium VRF and on February 2, 2009, the Commission approved the modified Medium VRF. Therefore, the Lower VRFs for CIP-005-1 R2 and R2.4 were in effect from June 18, 2007 until February 2, 2009 when the Medium VRFs became effective.
- When NERC filed VRFs it originally assigned CIP-006-1 R1.5 a Lower VRF. The Commission approved the VRF as filed; however, it directed NERC to submit modifications. NERC submitted the modified Medium VRF and on February 2, 2009, the Commission approved the modified Medium VRF. Therefore, the Lower VRF for CIP-006-1 R1.5 was in effect from July 1, 2008 until February 2, 2009 when the Medium VRF became effective. CIP-006-1 R1, R1.1, R1.2, R1.3, R1.4, R1.5 and R1.6 are each assigned a Medium VRF and CIP-006-1 R1.7, R1.8 and R1.9 are each assigned Lower VRF.
- CIP-006-1 R3 and R3.1 each have a Medium VRF and R3.2 has a Lower VRF.
- CIP-007-1 R1 has a Medium VRF and CIP-007-1 R1.2 and R1.3 each have a Lower VRF. When NERC filed VRFs it originally assigned CIP-007-1 R1.1 a Lower VRF. The Commission approved the VRF as filed; however, it directed NERC to submit modifications. NERC submitted the modified Medium VRF and on January 27, 2009, the Commission approved the modified Medium VRF. Therefore, the Lower VRF for CIP-007-1 R1.1 was in effect from July 1, 2008 until January 27, 2009 when the Medium VRF became effective.
- When NERC filed VRFs it originally assigned CIP-007-1 R2 and R2.3 Lower VRFs. The Commission approved the VRFs as filed; however, it directed NERC to submit modifications. NERC submitted the modified Medium VRFs and on February 2, 2009, the Commission approved the modified Medium VRFs. Therefore, the Lower VRFs for CIP-007-1 R2 and R2.3 were in effect from July 1, 2008 until February 2, 2009, when the Medium VRFs became effective.
- When NERC filed VRF it originally assigned PRC-005-1 R1 a Medium VRF. The Commission approved the VRF as filed; however, it directed NERC to submit modifications. NERC submitted the modified High VRF and on August 9, 2007, the Commission approved the modified High VRF. Therefore, the Medium VRF for PRC-005-1 R1 was in effect from June 18, 2007 until August 9, 2007 when the High VRF became effective.

PRC-005-1 R2 has a Lower VRF; R2.1 and R2.2 each have a High VRF. During a final review of the standards subsequent to the March 23, 2007 filing of the Version 1 VRFs, NERC identified that some standards requirements were missing VRFs; one of these include PRC-005-1 R2.1. On May 4, 2007, NERC assigned PRC-005 R2.1 a High VRF. In the Commission's June 26, 2007 Order on Violation Risk Factors, the Commission approved the PRC-005-1 R2.1 High VRF as filed. Therefore, the High VRF was in effect from June 26, 2007.



# Attachment d

# **Notice of Filing**

#### ATTACHMENT D

#### UNITED STATES OF AMERICA FEDERAL ENERGY REGULATORY COMMISSION

North American Electric Reliability Corporation

Docket No. NP12-\_\_\_-000

#### NOTICE OF FILING June 29, 2012

Take notice that on June 29, 2012, the North American Electric Reliability Corporation (NERC) filed a Spreadsheet Notice of Penalty regarding thirteen (15) Registered Entities in six (6) Regional Entity footprints.

Any person desiring to intervene or to protest this filing must file in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211, 385.214). Protests will be considered by the Commission in determining the appropriate action to be taken, but will not serve to make protestants parties to the proceeding. Any person wishing to become a party must file a notice of intervention or motion to intervene, as appropriate. Such notices, motions, or protests must be filed on or before the comment date. On or before the comment date, it is not necessary to serve motions to intervene or protests on persons other than the Applicant.

The Commission encourages electronic submission of protests and interventions in lieu of paper using the "eFiling" link at http://www.ferc.gov. Persons unable to file electronically should submit an original and 14 copies of the protest or intervention to the Federal Energy Regulatory Commission, 888 First Street, N.E., Washington, D.C. 20426.

This filing is accessible on-line at http://www.ferc.gov, using the "eLibrary" link and is available for review in the Commission's Public Reference Room in Washington, D.C. There is an "eSubscription" link on the web site that enables subscribers to receive email notification when a document is added to a subscribed docket(s). For assistance with any FERC Online service, please email FERCOnlineSupport@ferc.gov, or call (866) 208-3676 (toll free). For TTY, call (202) 502-8659.

Comment Date: [BLANK]

Kimberly D. Bose, Secretary