PRIVILEGED AND CONFIDENTIAL INFORMATION HAS BEEN REMOVED FROM THIS PUBLIC VERSION NORTH AMERICAN ELECTRIC RELIABILITY CORPORATION

June 29, 2011

Ms. Kimberly D. Bose Secretary Federal Energy Regulatory Commission 888 First Street, N.E. Washington, DC 20426

Re: NERC Abbreviated Notice of Penalty regarding Unidentified Registered Entity FERC Docket No. NP11- -000

Dear Ms. Bose:

The North American Electric Reliability Corporation (NERC) hereby provides this Abbreviated Notice of Penalty (NOP) regarding Unidentified Registered Entity (URE), with information and details regarding the nature and resolution of the violations¹ discussed in detail in the Settlement Agreement (Attachment a) and the Disposition Documents (Attachment b), in accordance with the Federal Energy Regulatory Commission's (Commission or FERC) rules, regulations and orders, as well as NERC Rules of Procedure including Appendix 4C (NERC Compliance Monitoring and Enforcement Program (CMEP)).²

This NOP is being filed with the Commission because Western Electricity Coordinating Council (WECC) and URE have entered into a Settlement Agreement to resolve all outstanding issues arising from WECC's determination and findings of the violations of CIP-001-1 Requirement (R) 2, CIP-002-1 R1, CIP-003-1 R1, and CIP-004-1 R4. According to the Settlement Agreement, URE stipulates to the facts of the violations and has agreed to the assessed penalty of fourteen thousand dollars (\$14,000), in addition to other remedies and actions to mitigate the instant violations and facilitate future compliance under the terms and conditions of the Settlement Agreement. Accordingly, the violations identified as NERC Violation Tracking

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¹ For purposes of this document, each violation at issue is described as a "violation," regardless of its procedural posture and whether it was a possible, alleged or confirmed violation.

² Rules Concerning Certification of the Electric Reliability Organization; and Procedures for the Establishment, Approval, and Enforcement of Electric Reliability Standards (Order No. 672), III FERC Stats. & Regs. ¶ 31,204 (2006); Notice of New Docket Prefix "NP" for Notices of Penalty Filed by the North American Electric Reliability Corporation, Docket No. RM05-30-000 (February 7, 2008). See also 18 C.F.R. Part 39 (2011). Mandatory Reliability Standards for the Bulk-Power System, FERC Stats. & Regs. ¶ 31,242 (2007) (Order No. 693), reh'g denied, 120 FERC ¶ 61,053 (2007) (Order No. 693-A). See 18 C.F.R § 39.7(c)(2).

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Identification Numbers WECC200901641, WECC200901671, WECC200901672, and WECC200901673 are being filed in accordance with the NERC Rules of Procedure and the CMEP.

Statement of Findings Underlying the Violations

This NOP incorporates the findings and justifications set forth in the Settlement Agreement executed on December 17, 2010, by and between WECC and URE. The details of the findings and the basis for the penalty are set forth in the Disposition Documents. This NOP filing contains the basis for approval of the Settlement Agreement by the NERC Board of Trustees Compliance Committee (NERC BOTCC). In accordance with Section 39.7 of the Commission's regulations, 18 C.F.R. § 39.7, NERC provides the following summary table identifying each violation of a Reliability Standard resolved by the Settlement Agreement, as discussed in greater detail below.

NOC ID	NERC Violation ID	Reliability Std.	Req. (R)	VRF	Duration	Total Penalty (\$)
NOC-748	WECC200901641	CIP-001-1	2	Medium	6/18/07- 10/15/09	
	WECC200901671	CIP-002-1	1	Lower ³	7/1/08- 1/15/10	14,000
	WECC200901672	CIP-003-1	1	Lower ⁴	7/1/08- 10/14/09	14,000
	WECC200901673	CIP-004-1	4	Lower ⁵	1/1/09- 11/17/09	

The text of the Reliability Standards at issue and further information on the subject violations are set forth in the Disposition Documents.

CIP-001-1 R2 - OVERVIEW

WECC conducted an On-Site Compliance Audit of URE. WECC determined that URE did not identify interconnected Balancing Authorities and Transmission Operators as "appropriate" parties within its sabotage communications procedures.

³ CIP-002-1 R1 and R1.2 each have a "Medium" Violation Risk Factor (VRF) and R1.1, R1.2.1, R1.2.2, R1.2.3, R1.2.4, R1.2.5, R1.2.6 and R1.2.7 each have a "Lower" VRF. When NERC filed VRFs it originally assigned CIP-002-1 R1 and R1.2 "Lower" VRFs. The Commission approved the VRF as filed; however, it directed NERC to submit modifications. NERC submitted the modified "Medium" VRFs and on January 27, 2009, the Commission approved the modified "Medium" VRFs. Therefore, the "Lower" VRFs for CIP-002-1 R1 and R1.2 were in effect from June 18, 2007 until January 27, 2009 when the "Medium" VRFs became effective.

from June 18, 2007 until January 27, 2009 when the "Medium" VRFs became effective.

4 CIP-003-1 R1 has a "Medium" Violation Risk Factor (VRF); R1.1, R1.2 and R1.3 each have a "Lower" VRF. When NERC filed VRFs it originally assigned CIP-003-1 R1 a "Lower" VRF. The Commission approved the VRF as filed; however, it directed NERC to submit modifications. NERC submitted the modified "Medium" VRF and on January 27, 2009, the Commission approved the modified "Medium" VRF. Therefore, the "Lower" VRF for CIP-003-1 R1 was in effect from June 18, 2007 until January 27, 2009, when the "Medium" VRF became effective.

5 CIP-004-1 R4 and R4.1 each have a "Lower" VRF; R4.2 has a "Medium" VRF. When NERC filed VRFs, it originally assigned CIP-004-1 R4.2 a Lower VRF. The Commission approved the VRF as filed; however, it directed NERC to submit modifications. NERC submitted the modified Medium VRF and on January 27, 2009, the Commission approved the modified Medium VRF. Therefore, the Lower VRF for CIP-004-1 R4.2 was in effect from June 18, 2007 until January 27, 2009 when the Medium VRF became effective.

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CIP-002-1 R1 - OVERVIEW

WECC conducted a CIP Spot-Check on URE. WECC determined that URE did not properly consider blackstart generators or special protection systems in its risk-based assessment methodology.

CIP-003-1 R1 - OVERVIEW

WECC conducted a CIP Spot-Check on URE. WECC determined that URE did not fully address the requirements in Standards CIP-002 through CIP-009 in URE's Cyber Security Policy.

CIP-004-1 R4 - OVERVIEW

WECC conducted a CIP Spot-Check on URE. WECC determined that URE did not review its list of personnel with access to Critical Cyber Assets in the fourth quarter of 2008, as required by the Standard.

Statement Describing the Assessed Penalty, Sanction or Enforcement Action Imposed⁶

Basis for Determination

Taking into consideration the Commission's direction in Order No. 693, the NERC Sanction Guidelines, the Commission's July 3, 2008, October 26, 2009 and August 27, 2010 Guidance Orders, the NERC BOTCC reviewed the Settlement Agreement and supporting documentation on May 9, 2011. The NERC BOTCC approved the Settlement Agreement, including WECC's assessment of a fourteen thousand dollar (\$14,000) financial penalty against URE and other actions to facilitate future compliance required under the terms and conditions of the Settlement Agreement. In approving the Settlement Agreement, the NERC BOTCC reviewed the applicable requirements of the Commission-approved Reliability Standards and the underlying facts and circumstances of the violations at issue.

In reaching this determination, the NERC BOTCC considered the following factors:

- the violations constituted URE's first occurrence of violation of the subject NERC Reliability Standards;
- 2. WECC reported that URE was cooperative throughout the compliance enforcement process;
- 3. URE had a compliance program at the time of the violation which WECC considered a mitigating factor, as discussed in the Disposition Documents;
- 4. there was no evidence of any attempt to conceal a violation nor evidence of intent to do so;

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⁶ See 18 C.F.R. § 39.7(d)(4).

⁷ North American Electric Reliability Corporation, "Guidance Order on Reliability Notices of Penalty," 124 FERC ¶ 61,015 (2008); North American Electric Reliability Corporation, "Further Guidance Order on Reliability Notices of Penalty," 129 FERC ¶ 61,069 (2009); North American Electric Reliability Corporation, "Notice of No Further Review and Guidance Order," 132 FERC ¶ 61,182 (2010).

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- 5. WECC determined that the violations of CIP-001-1 R2 and CIP-002-1 R1 posed a moderate risk and CIP-003-1 R1 and CIP-004-1 R4 posed a moderate risk and did not pose a serious or substantial risk to the reliability of the bulk power system (BPS), as discussed in the Disposition Documents; and
- 6. WECC reported that there were no other mitigating or aggravating factors or extenuating circumstances that would affect the assessed penalty.

For the foregoing reasons, the NERC BOTCC approved the Settlement Agreement and believes that the assessed penalty of fourteen thousand dollars (\$14,000) is appropriate for the violations and circumstances at issue, and is consistent with NERC's goal to promote and ensure reliability of the BPS.

Pursuant to 18 C.F.R. § 39.7(e), the penalty will be effective upon expiration of the 30 day period following the filing of this NOP with FERC, or, if FERC decides to review the penalty, upon final determination by FERC.

Request for Confidential Treatment

Information in and certain attachments to the instant NOP include confidential information as defined by the Commission's regulations at 18 C.F.R. Part 388 and orders, as well as NERC Rules of Procedure including the NERC CMEP Appendix 4C to the Rules of Procedure. This includes non-public information related to certain Reliability Standard violations, certain Regional Entity investigative files, Registered Entity sensitive business information and confidential information regarding critical energy infrastructure.

In accordance with the Commission's Rules of Practice and Procedure, 18 C.F.R. § 388.112, a non-public version of the information redacted from the public filing is being provided under separate cover.

Because certain of the attached documents are deemed confidential by NERC, Registered Entities and Regional Entities, NERC requests that the confidential, non-public information be provided special treatment in accordance with the above regulation.

Attachments to be included as Part of this Notice of Penalty

The attachments to be included as parts of this NOP are the following documents:

- a) Settlement Agreement by and between WECC and URE executed December 14, 2010, included as Attachment a:
- b) Disposition Document for Common Information, included as Attachment b;
 - i. Disposition Document for CIP-001-1 R2, included as Attachment b.1;
 - ii. Disposition Document for CIP-002-1 R1, included as Attachment b.2;
 - iii. Disposition Document for CIP-003-1 R1, included as Attachment b.3; and

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- iv. Disposition Document for CIP-004-1 R4, included as Attachment b.4.
- c) Record Documents for CIP-001-1 R1:
 - i. WECC's Regional Determination of Alleged Violation Summary for CIP-001-1 R1, included as Attachment c.1;
 - ii. URE's Mitigation Plan MIT-07-2128 for CIP-001-1 R1, included as Attachment c.2:
 - iii. URE's Certification of Mitigation Plan Completion for CIP-001-1 R1, included as Attachment c.3; and
 - iv. WECC's Verification of Mitigation Plan Completion for CIP-001-1 R1, included as Attachment c.4.
- d) Record Documents for CIP-002-1 R1:
 - i. WECC's Regional Determination of Alleged Violation Summary for CIP-002-1 R1, included as Attachment d.1;
 - ii. URE's Revised Mitigation Plan MIT-08-2483 for CIP-002-1 R1, included as Attachment d.2;
 - iii. URE's Certification of Mitigation Plan Completion for CIP-002-1 R1, included as Attachment d.3; and
 - iv. WECC's Verification of Mitigation Plan Completion for CIP-002-1 R1, included as Attachment d.4.
- e) Record Documents for CIP-003-1 R1:
 - i. WECC's Regional Determination of Alleged Violation Summary for CIP-003-1 R1, included as Attachment e.1;
 - ii. URE's Mitigation Plan MIT-08-2606 for CIP-003-1 R1, included as Attachment e.2;
 - iii. URE's Certification of Mitigation Plan Completion for CIP-003-1 R1, included as Attachment e.3; and
 - iv. WECC's Verification of Mitigation Plan Completion for CIP-003-1 R1, included as Attachment e.4.
- f) Record Documents for CIP-004-1 R4:
 - i. WECC's Regional Determination of Alleged Violation Summary for CIP-004-1 R4, included as Attachment f.1;
 - ii. URE's Mitigation Plan MIT-08-2230 for CIP-004-1 R4, included as Attachment f.2;
 - iii. URE's Certification of Mitigation Plan Completion for CIP-004-1 R4, included as Attachment f.3; and
 - iv. WECC's Verification of Mitigation Plan Completion for CIP-004-1 R4, included as Attachment f.4.

A Form of Notice Suitable for Publication⁸

A copy of a notice suitable for publication is included in Attachment g.

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⁸ See 18 C.F.R. § 39.7(d)(6).

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Notices and Communications

Notices and communications with respect to this filing may be addressed to the following:

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*Persons to be included on the Commission's service list are indicated with an asterisk. NERC requests waiver of the Commission's rules and regulations to permit the inclusion of more than two people on the service list.

NERC Notice of Penalty Unidentified Registered Entity June 29, 2011 PRIVILEGED AND CONFIDENTIAL INFORMATION HAS BEEN REMOVED FROM THIS PUBLIC VESION

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Conclusion

Accordingly, NERC respectfully requests that the Commission accept this Abbreviated NOP as compliant with its rules, regulations and orders.

Respectfully submitted,

Gerald W. Cauley

President and Chief Executive Officer

David N. Cook

Sr. Vice President and General Counsel

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cc: Unidentified Registered Entity

Western Electricity Coordinating Council

Attachments



Attachment b

Disposition Document for Common Information

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Attachment b

<u>DISPOSITION OF VIOLATION</u> INFORMATION COMMON TO INSTANT VIOLATIONS Dated May 9, 2011

REGISTERED ENTITY	NERC REGISTRY ID	NOC#
Unidentified Registered Entity	NCRXXXXX	NOC-748
(URE) REGIONAL ENTITY		
Western Electricity Coordinating C	ouncil (WFCC)	
Western Electricity Coordinating C	ounch (WECC)	
IS THERE A SETTLEMENT AGREE	EMENT YES NO	
WITH RESPECT TO THE VIOLATION	ON(S), REGISTERED ENTITY	
NEITHER ADMITS NOR DE	NIES IT (SETTLEMENT ONLY)	YES 🖂
ADMITS TO IT		YES 🔲
DOES NOT CONTEST IT (IN	(CLUDING WITHIN 30 DAYS)	YES
WITH RESPECT TO THE ASSESSE ENTITY	D PENALTY OR SANCTION, RE	GISTERED
LIVIIII		
ACCEPTS IT/ DOES NOT CO	ONTEST IT	YES 🖂
I. <u>PE</u>	NALTY INFORMATION	
TOTAL ASSESSED PENALTY OR S VIOLATIONS OF RELIABILITY ST	· · · · · · · · · · · · · · · · · · ·	R
(1) REGISTERED ENTITY'S COMP	LIANCE HISTORY	
	ATIONS OF ANY OF THE INSTAI S) OR REQUIREMENT(S) THERE	
LIST VIOLATIONS A	ND STATUS	
ADDITIONAL COMM	MENTS	

¹ For purposes of this document and attachments hereto, each violation at issue is described as a "violation," regardless of its procedural posture and whether it was a possible, alleged or confirmed violation.

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Attachment b

PREVIOUSLY FILED VIOLATIONS OF OTHER RELIABILITY STANDARD(S) OR REQUIREMENTS THEREUNDER YES NO
LIST VIOLATIONS AND STATUS
ADDITIONAL COMMENTS
(2) THE DEGREE AND QUALITY OF COOPERATION BY THE REGISTERED ENTITY (IF THE RESPONSE TO FULL COOPERATION IS "NO," THE ABBREVIATED NOP FORM MAY NOT BE USED.)
FULL COOPERATION YES ⊠ NO ☐ IF NO, EXPLAIN
(3) THE PRESENCE AND QUALITY OF THE REGISTERED ENTITY'S COMPLIANCE PROGRAM
IS THERE A DOCUMENTED COMPLIANCE PROGRAM YES NO UNDETERMINED EXPLAIN The WECC Audit Team reviewed URE's Internal Compliance Program (ICP), and WECC considered it a mitigating factor in determining the penalty amount.
EXPLAIN SENIOR MANAGEMENT'S ROLE AND INVOLVEMENT WITH RESPECT TO THE REGISTERED ENTITY'S COMPLIANCE PROGRAM, INCLUDING WHETHER SENIOR MANAGEMENT TAKES ACTIONS THAT SUPPORT THE COMPLIANCE PROGRAM, SUCH AS TRAINING, COMPLIANCE AS A FACTOR IN EMPLOYEE EVALUATIONS, OR OTHERWISE. See above.
(4) ANY ATTEMPT BY THE REGISTERED ENTITY TO CONCEAL THE VIOLATION(S) OR INFORMATION NEEDED TO REVIEW, EVALUATE OR INVESTIGATE THE VIOLATION.
YES □ NO ⊠ IF YES, EXPLAIN

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Attachment b

(5) ANY EVIDENCE THE VIOLATION(S) WERE INTENTIONAL (IF THE RESPONSE IS "YES," THE ABBREVIATED NOP FORM MAY NOT BE USED.)
YES NO NO IF YES, EXPLAIN
(6) ANY OTHER MITIGATING FACTORS FOR CONSIDERATION
YES NO NO IF YES, EXPLAIN
(7) ANY OTHER AGGRAVATING FACTORS FOR CONSIDERATION
YES □ NO ⊠ IF YES, EXPLAIN
(8) ANY OTHER EXTENUATING CIRCUMSTANCES
YES NO XIII NO IF YES, EXPLAIN
OTHER RELEVANT INFORMATION:
NOTICE OF ALLEGED VIOLATION AND PROPOSED PENALTY OR SANCTION ISSUED DATE: 12/14/09 OR N/A
SETTLEMENT REQUEST DATE DATE: $1/22/10$ OR N/A \square
NOTICE OF CONFIRMED VIOLATION ISSUED DATE: OR N/A \boxtimes
SUPPLEMENTAL RECORD INFORMATION DATE(S) OR N/A \square
REGISTERED ENTITY RESPONSE CONTESTED FINDINGS □ PENALTY □ BOTH □ DID NOT CONTEST □

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Attachment b

HEARING RE	QUE	ESTED
YES	NO	\boxtimes
DATE		
OUTCOME		
APPEAL REO	UES	TED



Disposition Document for CIP-001-1 R2

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Attachment b.1

DISPOSITION OF VIOLATION

Dated May 9, 2011

NERC TRACKING REGIONAL ENTITY TRACKING

NO. NO.

WECC200901641 URE WECC20091814

I. VIOLATION INFORMATION

RELIABILITY	REQUIREMENT(S)	SUB-	VRF(S)	VSL(S)
STANDARD		REQUIREMENT(S)		
CIP-001-1	2		Medium	High

PURPOSE OF THE RELIABILITY STANDARD AND TEXT OF RELIABILITY STANDARD AND REQUIREMENT(S)/SUB-REQUIREMENT(S)

The purpose statement of CIP-001-1 provides: "Disturbances or unusual occurrences, suspected or determined to be caused by sabotage, shall be reported to the appropriate systems, governmental agencies, and regulatory bodies."

CIP-001-1 R2 provides: "Each Reliability Coordinator, Balancing Authority, Transmission Operator, Generator Operator, and Load Serving Entity shall have procedures for the communication of information concerning sabotage events to appropriate parties in the Interconnection."

VIOLATION DESCRIPTION

WECC conducted an On-Site Compliance Audit (Audit) of URE. The WECC Audit Team reviewed URE's physical security procedure, reporting procedure and emergency incident and disturbance reports procedure, identified by URE as proof of compliance with CIP-001-1 R2. During the Audit, the WECC Audit Team gathered more information during a tour of an URE Control Room. The WECC Audit Team posed the question to an URE Control Room Operator concerning who would be contacted in the event of a sabotage event. The operator's response to the WECC Audit Team did not demonstrate awareness among URE Operators of a procedure to contact appropriate parties in the Interconnection with information concerning sabotage events. Further, URE's referenced procedures did not identify the appropriate parties to receive information concerning sabotage events. Specifically, URE did not include specific procedures to notify interconnected Balancing Authorities and Transmission Operators of a sabotage event. Also, URE did not demonstrate an awareness of the correct procedure within URE's Control Center Operations, in violation of CIP-001-1 R2.

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Attachment b.1

RELIABILITY IMPACT STATEMENT- POTENTIAL AND ACTUAL

The violation posed a moderate risk to the reliability of the bulk power system (BPS) because failure to identify which parties should receive sabotage information increases the likelihood that such information may not be communicated to affected entities. This violation did not pose a serious or substantial risk to the BPS because URE did have procedures to communicate sabotage information to the appropriate parties, even though URE did not specify the parties by name. In addition, URE had procedures in place for the recognition of sabotage events and for making its operating personnel aware of sabotage events on its facilities and multi-site sabotage events affecting larger portions of the Interconnection. URE provided its operating personnel with sabotage response guidelines, including personnel to contact, for reporting disturbances due to sabotage events, and developed reporting procedures for contacting the FBI if necessary.

II. <u>DISCOVERY INFORMATION</u>

METHOI	O OF DISCOVERY				
	SELF-REPORT				
	SELF-CERTIFICATION				
	COMPLIANCE AUDIT				$\overline{\triangleright}$
	COMPLIANCE VIOLATION INV	ESTIGA	ATION		
	SPOT CHECK				
	COMPLAINT				Ī
	PERIODIC DATA SUBMITTAL				Ē
	EXCEPTION REPORTING				
	ON DATE(S) 6/18/07 (when the Standard becaple) through 10/15/09 (Mitigation Plan comple		ndatoı	y and	
DATE DI	SCOVERED BY OR REPORTED TO REGION	NAL EN	TITY .	Audit	
	THE VIOLATION STILL OCCURRING YES, EXPLAIN	YES		NO	
	EMEDIAL ACTION DIRECTIVE ISSUED RE TO POST JUNE 18, 2007 VIOLATION	YES YES		NO NO	\boxtimes

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Attachment b.1

III. <u>MITIGATION INFORMATION</u>

FOR FINAL ACCEPTED MITIGATION PLAN: MITIGATION PLAN NO. DATE SUBMITTED TO REGIONAL ENTITY DATE ACCEPTED BY REGIONAL ENTITY DATE APPROVED BY NERC DATE PROVIDED TO FERC	MIT-07-2128 10/26/09 11/4/09 11/12/09 11/12/09
IDENTIFY AND EXPLAIN ALL PRIOR VERSIONS THAT WERE A REJECTED, IF APPLICABLE	ACCEPTED OR
MITIGATION PLAN COMPLETED YES NO	
EXPECTED COMPLETION DATE Submitted as complete	
EXTENSIONS GRANTED	
ACTUAL COMPLETION DATE 10/15/09	
DATE OF CERTIFICATION LETTER CERTIFIED COMPLETE BY REGISTERED ENTITY AS OF	11/4/09 ¹ 10/15/09
DATE OF VERIFICATION LETTER	11/11/09
VERIFIED COMPLETE BY REGIONAL ENTITY AS OF	10/15/09
ACTIONS TAKEN TO MITIGATE THE ISSUE AND PREVE RECURRENCE	NT
URE has added language to its sabotage reporting procedure information be sent to all URE-interconnected BAs and TOF informed all Operators and support staff of the changes mad procedure.	Ps. URE has also

LIST OF EVIDENCE REVIEWED BY REGIONAL ENTITY TO EVALUATE COMPLETION OF MITIGATION PLAN OR MILESTONES (FOR CASES IN WHICH MITIGATION IS NOT YET COMPLETED, LIST EVIDENCE REVIEWED FOR COMPLETED MILESTONES)

• Sabotage Reporting procedure

Unidentified Registered Entity

¹ URE's Certification of Mitigation Plan Completion is dated October 26, 2009 but was not submitted until November 4, 2009.

PRIVILEGED AND CONFIDENTIAL INFORMATION HAS BEEN REMOVED FROM THIS PUBLIC VERSION

Attachment b.1

EXHIBITS:

SOURCE DOCUMENT WECC's Regional Determination of Alleged Violation Summary for CIP-001-1 R1

MITIGATION PLAN URE's Mitigation Plan MIT-07-2128 for CIP-001-1 R1

CERTIFICATION BY REGISTERED ENTITY URE's Certification of Mitigation Plan Completion for CIP-001-1 R1

VERIFICATION BY REGIONAL ENTITY
WECC's Notice of Mitigation Plan and Completed Mitigation Plan
Acceptance



Disposition Document for CIP-002-1 R1

PRIVILEGED AND CONFIDENTIAL INFORMATION HAS BEEN REMOVED FROM THIS PUBLIC VERSION

Attachment b.2

DISPOSITION OF VIOLATION

Dated May 9, 2011

NERC TRACKING REGIONAL ENTITY TRACKING

NO. NO.

WECC200901671 URE WECC20091844

I. VIOLATION INFORMATION

RELIABILITY	REQUIREMENT(S)	SUB-	VRF(S)	VSL(S)
STANDARD		REQUIREMENT(S)		
CIP-002-1 ¹	1	1.2.4, 1.2.6	Lower	N/A^2

PURPOSE OF THE RELIABILITY STANDARD AND TEXT OF RELIABILITY STANDARD AND REQUIREMENT(S)/SUB-REQUIREMENT(S)

The purpose statement of CIP-002-1 provides in pertinent part: "Standard CIP-002 requires the identification and documentation of the Critical Cyber Assets associated with the Critical Assets that support the reliable operation of the Bulk Electric System. These Critical Assets are to be identified through the application of a risk-based assessment."

CIP-002-1 R1 provides:

R1. Critical Asset Identification Method — The Responsible Entity^[3] shall identify and document a risk-based assessment methodology to use to identify its Critical Assets.

R1.1. The R esponsible E ntity shall m aintain do cumentation describing its risk-based assessment methodology that includes procedures and evaluation criteria.

R1.2. The r isk-based a ssessment shall consider the following assets:

¹ The Settlement Agreement contains a typographical error on page one listing the violation as being of Standard CIP-002-0 instead of CIP-002-1.

² At the time of the violations, no VSLs were in effect for CIP-002-1. On June 30, 2009, NERC submitted VSLs for the CIP-002-1 through CIP-009-1 Reliability Standards. On March 18, 2010, the Commission approved the VSLs as filed, but directed NERC to submit modifications.

³ Within the text of Standard CIP-002, "Responsible Entity" shall mean Reliability Coordinator, Balancing Authority, Interchange Authority, Transmission Service Provider, Transmission Owner, Transmission Operator, Generator Owner, Generator Operator, Load Serving Entity, NERC, and Regional Reliability Organizations.

PRIVILEGED AND CONFIDENTIAL INFORMATION HAS BEEN REMOVED FROM THIS PUBLIC VERSION

Attachment b.2

- R1.2.1. C ontrol c enters and b ackup c ontrol c enters performing the f unctions of the entities listed in the Applicability section of this standard.
- R1.2.2. T ransmission s ubstations t hat s upport t he reliable operation of the Bulk Electric System.
- R1.2.3. G eneration r esources t hat s upport t he rel iable operation of the Bulk Electric System.
- R1.2.4. S ystems an df acilities c ritical t os ystem restoration, i ncluding bl ackstart generators an d substations in the electrical path of transmission lines used for initial system restoration.
- R1.2.5. Systems and facilities critical to automatic load shedding u nder a common control system c apable of shedding 300 MW or more.
- R1.2.6. S pecial P rotection S ystems t hat s upport t he reliable operation of the Bulk Electric System.
- R1.2.7. A ny ad ditional as sets that support the r eliable operation of the Bulk Electric System that the Responsible Entity deems appropriate to include in its assessment.

(Footnote added).

VIOLATION DESCRIPTION

WECC conducted a CIP Spot-Check on URE. URE provided its 2008 and 2009 Risk Based Assessment Methodology (RBAM) as supporting evidence and documentation of its compliance with this Standard. URE did not include an RBAM for blackstart generators or Special Protection Systems (SPSs), but instead included declaratory statements assessing their degree of criticality.

URE believed that the Reliability Standard only required it to consider whether such assets were Critical Assets in developing its RBAM, rather than requiring that it separately identify the methodology used to reach that conclusion in its RBAM. URE did document in its RBAM a conclusion that blackstart units were not critical to maintaining the reliability of the bulk power system (BPS) within the Balancing Authority Area. URE reached this conclusion because of the availability of other diverse sources and redundant paths.

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Attachment b.2

URE did consider whether SPSs were critical, but did not offer any additional evidence of a risk-based assessment methodology that included evaluation criteria for SPSs. It also did not provide sufficient demonstration of an appropriate application of its assessment of the SPSs under its RBAM. URE attested to its engineering analysis of the criticality of these SPSs on the BPS by analyzing the consequence of misoperation or failure of these schemes. WECC could not duplicate the analysis for the exclusion of equipment in the absence of any specific rationale or methodology, and therefore sustained a violation.

RELIABILITY IMPACT STATEMENT- POTENTIAL AND ACTUAL

The violation did not pose a serious or substantial risk to the reliability of the BPS because URE did consider these Asset types and did include accurate declaratory statements as to their degree of criticality. The violation posed a moderate potential risk to the reliability of the BPS because the absence of evaluation criteria for blackstart generation units and SPS in its RBAM could cause such assets to be overlooked for the protection afforded to Critical Cyber Assets.

II. <u>DISCOVERY INFORMATION</u>

METHOD OF D	ISCOVERY				
	SELF-REPORT				
	SELF-CERTIFICATION				
	COMPLIANCE AUDIT				
	COMPLIANCE VIOLATION IN	NVESTIGA	ATION	1	
	SPOT CHECK				
	COMPLAINT				
	PERIODIC DATA SUBMITTAI	[,			
	EXCEPTION REPORTING	_			
	Enell Howker own to				
	TE(S) 7/1/08 (when URE was require Table 1 entity") through 1/15/10 (Mi				
DATE DISCOV	ERED BY OR REPORTED TO REGIO	ONAL EN	TITY	Spot Cl	ieck
	VIOLATION STILL OCCURRING EXPLAIN	YES		NO	

Unidentified Registered Entity

⁴ The Regional Determination documents states that the violation posed a severe risk to the BPS; however, after WECC conducted a more thorough investigation and received additional documents from URE, WECC determined that the violation posed a moderate risk to the BPS.

PRIVILEGED AND CONFIDENTIAL INFORMATION HAS BEEN REMOVED FROM THIS PUBLIC VERSION

Attachment b.2

III. MITIGATION INFORMATION

FOR FINAL ACCEPTED MITIGATION PLAN:	
MITIGATION PLAN NO.	MIT-08-2483
DATE SUBMITTED TO REGIONAL ENTITY	$1/19/10^5$
DATE ACCEPTED BY REGIONAL ENTITY	1/19/10
DATE APPROVED BY NERC	5/6/10
DATE PROVIDED TO FERC	5/6/10

IDENTIFY AND EXPLAIN ALL PRIOR VERSIONS THAT WERE ACCEPTED OR REJECTED, IF APPLICABLE

URE submitted a Mitigation Plan for this violation on October 26, 2009 and on November 4, 2009 URE certified that the Mitigation Plan was completed. However, URE updated its RBAM and therefore provided a revised Mitigation Plan.

MITIGATION PLAN COMPLETED	YES	\boxtimes	NO		
EXPECTED COMPLETION DATE EXTENSIONS GRANTED ACTUAL COMPLETION DATE	E Subr		s comp	lete	
DATE OF CERTIFICATION LET CERTIFIED COMPLETE BY REC		ED EN	ΓΙΤΥ Α	S OF	1/15/10 ⁶ 1/15/10
DATE OF VERIFICATION LETT VERIFIED COMPLETE BY REGI		ENTIT	Y AS O)F	4/20/10 1/15/10

ACTIONS TAKEN TO MITIGATE THE ISSUE AND PREVENT RECURRENCE

URE has modified its RBAM to include specific language describing evaluation criteria for the two subject asset types.

LIST OF EVIDENCE REVIEWED BY REGIONAL ENTITY TO EVALUATE COMPLETION OF MITIGATION PLAN OR MILESTONES (FOR CASES IN WHICH MITIGATION IS NOT YET COMPLETED, LIST EVIDENCE REVIEWED FOR COMPLETED MILESTONES)

• URE's Risk-Based Assessment Methodology

-

⁵ URE's Mitigation Plan is dated January 15, 2010 but was not submitted until January 19, 2010.

⁶ URE's Certification of Mitigation Plan Completion is dated January 15, 2010 but was not submitted until January 19, 2010.

PRIVILEGED AND CONFIDENTIAL INFORMATION HAS BEEN REMOVED FROM THIS PUBLIC VERSION

Attachment b.2

EXHIBITS:

SOURCE DOCUMENT WECC's Regional Determination of Alleged Violation Summary for CIP-002-1 R1

MITIGATION PLAN URE's Revised Mitigation Plan MIT-08-2483 for CIP-002-1 R1

CERTIFICATION BY REGISTERED ENTITY
URE's Certification of Mitigation Plan Completion for CIP-002-1 R1

VERIFICATION BY REGIONAL ENTITY
WECC's Notice of Mitigation Plan and Completed Mitigation Plan
Acceptance



Disposition Document for CIP-003-1 R1

PRIVILEGED AND CONFIDENTIAL INFORMATION HAS BEEN REMOVED FROM THIS PUBLIC VERSION

Attachment b.3

DISPOSITION OF VIOLATION

Dated May 9, 2011

NERC TRACKING REGIONAL ENTITY TRACKING

NO. NO.

WECC200901672 URE WECC20091845

I. VIOLATION INFORMATION

RELIABILITY	REQUIREMENT(S)	SUB-	VRF(S)	VSL(S)
STANDARD		REQUIREMENT(S)		
CIP-003-1	1	1.1	Lower ¹	N/A ²

PURPOSE OF THE RELIABILITY STANDARD AND TEXT OF RELIABILITY STANDARD AND REQUIREMENT(S)/SUB-REQUIREMENT(S)

The purpose statement of CIP-003-1 provides in pertinent part: "Standard CIP-003 requires that Responsible Entities have minimum security management controls in place to protect Critical Cyber Assets. Standard CIP-003 should be read as part of a group of standards numbered Standards CIP-002 through CIP-009...."

CIP-003-1 R1 provides:

R1. C yber S ecurity Policy — The R esponsible E ntity^[3] shall document a nd i mplement a c yber security policy t hat rep resents management's commitment a nd a bility to secure i ts C ritical Cyber Assets. The Responsible E ntity s hall, a t m inimum, e nsure t he following:

R1.1. The cyber security policy addresses the requirements in Standards C IP-002 through CIP-009, including provision for emergency situations.

¹ CIP-003-1 R1 has a "Medium" Violation Risk Factor (VRF); R1.1, R1.2 and R1.3 each have a "Lower" VRF. When NERC filed VRFs it originally assigned CIP-003-1 R1 a "Lower" VRF. The Commission approved the VRF as filed; however, it directed NERC to submit modifications. NERC submitted the modified "Medium" VRF and on January 27, 2009, the Commission approved the modified "Medium" VRF. Therefore, the "Lower" VRF for CIP-003-1 R1 was in effect from June 18, 2007 until January 27, 2009, when the "Medium" VRF became effective.

² At the time of the violations, no VSLs were in effect for CIP-003-1. On June 30, 2009, NERC submitted VSLs for the CIP-002-1 through CIP-009-1 Reliability Standards. On March 18, 2010, the Commission approved the VSLs as filed, but directed NERC to submit modifications.

³ Within the text of Standard CIP-003, "Responsible Entity" shall mean Reliability Coordinator, Balancing Authority, Interchange Authority, Transmission Service Provider, Transmission Owner, Transmission Operator, Generator Owner, Generator Operator, Load Serving Entity, NERC, and Regional Reliability Organizations.

PRIVILEGED AND CONFIDENTIAL INFORMATION HAS BEEN REMOVED FROM THIS PUBLIC VERSION

Attachment b.3

R1.2. The c ybers ecurity policy is readily available to all personnel who have access to, or are responsible for, Critical Cyber Assets.

R1.3. Annual review and approval of the cyber security policy by the senior manager assigned pursuant to R2.

(Footnote added).

VIOLATION DESCRIPTION

WECC conducted a CIP Spot-Check on URE. WECC reviewed the URE Cyber Security Policies in use during the audit period (Version 2.0, 2.01, 3.0), as well as documentation provided by URE relating to compliance with CIP Standards CIP-002-1 through CIP-009-1. The documents generally refer to CIP-002 through CIP-009, but no single version or versions of the policy documentation provided by URE individually addressed all of the requirements of CIP-002 though CIP-009, thereby violating CIP-003-1.

RELIABILITY IMPACT STATEMENT- POTENTIAL AND ACTUAL

The violation posed a minimal risk to the reliability of the bulk power system (BPS) because although URE's cyber security policies did not specifically address each CIP-002 through CIP-009 requirement in its policy document, it did generally address the cyber security components covered in CIP-002 through CIP-009, there was no evidence that URE failed to comply with any of these requirements, and there was no evidence that URE's commitment to compliance with such requirements was otherwise hindered. In addition, the URE Cyber Security Policy included within its policy statement that it is "committed to the continuous compliance with all Requirements of the NERC CIP Standards (CIP-002 though CIP-009).

II. <u>DISCOVERY INFORMATION</u>

METHOD OF DIS	COVERY	
	SELF-REPORT	
	SELF-CERTIFICATION	
	COMPLIANCE AUDIT	
	COMPLIANCE VIOLATION INVESTIGATION	
	SPOT CHECK	
	COMPLAINT	
	PERIODIC DATA SUBMITTAL	
	EXCEPTION REPORTING	

PRIVILEGED AND CONFIDENTIAL INFORMATION HAS BEEN REMOVED FROM THIS PUBLIC VERSION

Attachment b.3

DURATION DATE(S) 7/1/08 (when URE was required to be compliant with the Standard as a "Table 1 entity") through 10/14/09 (Mitigation Plan completion)			
DATE DISCOVERED BY OR REPORTED TO REGIONAL ENTITY Spot Check			
IS THE VIOLATION STILL OCCURRING YES IF YES, EXPLAIN	NO 🗵		
REMEDIAL ACTION DIRECTIVE ISSUED YES PRE TO POST JUNE 18, 2007 VIOLATION YES	NO 🗵		
III. <u>MITIGATION INFORMATION</u>			
FOR FINAL ACCEPTED MITIGATION PLAN: MITIGATION PLAN NO. DATE SUBMITTED TO REGIONAL ENTITY DATE ACCEPTED BY REGIONAL ENTITY DATE APPROVED BY NERC DATE PROVIDED TO FERC	MIT-08-2606 10/26/09 6/16/10 7/6/10		
IDENTIFY AND EXPLAIN ALL PRIOR VERSIONS THAT WERE A REJECTED, IF APPLICABLE	ACCEPTED OR		
MITIGATION PLAN COMPLETED EXPECTED COMPLETION DATE EXTENSIONS GRANTED ACTUAL COMPLETION DATE 10/14/09			
DATE OF CERTIFICATION LETTER CERTIFIED COMPLETE BY REGISTERED ENTITY AS OF	10/26/09 ⁴ 10/14/09		
DATE OF VERIFICATION LETTER VERIFIED COMPLETE BY REGIONAL ENTITY AS OF	6/23/10 10/14/09		
ACTIONS TAKEN TO MITIGATE THE ISSUE AND PREVER RECURRENCE URE revised its Cyber Security Policy and issued revision 4. revision alters the Policy Statement section and specifically li	The new		

Unidentified Registered Entity

 $^{^4}$ URE's Certification of Mitigation Plan Completion is dated October 26, 2009 but was not submitted until November 4, 2009.

PRIVILEGED AND CONFIDENTIAL INFORMATION HAS BEEN REMOVED FROM THIS PUBLIC VERSION

Attachment b.3

forty-one Requirements of the subject Standards. URE posted the revised policy document and distributed it to all individuals having unescorted physical or electronic cyber access to Critical Cyber Assets of the company.

LIST OF EVIDENCE REVIEWED BY REGIONAL ENTITY TO EVALUATE COMPLETION OF MITIGATION PLAN OR MILESTONES (FOR CASES IN WHICH MITIGATION IS NOT YET COMPLETED, LIST EVIDENCE REVIEWED FOR COMPLETED MILESTONES)

• Cyber Security Policy Version 4

EXHIBITS:

SOURCE DOCUMENT

WECC's Regional Determination of Alleged Violation Summary for CIP-003-1 R1

MITIGATION PLAN

URE's Mitigation Plan MIT-08-2606 for CIP-003-1 R1

CERTIFICATION BY REGISTERED ENTITY

URE's Certification of Mitigation Plan Completion for CIP-003-1 R1

VERIFICATION BY REGIONAL ENTITY

WECC's Notice of Mitigation Plan and Completed Mitigation Plan Acceptance



Disposition Document for CIP-004-1 R4

PRIVILEGED AND CONFIDENTIAL INFORMATION HAS BEEN REMOVED FROM THIS PUBLIC VERSION

Attachment b.4

DISPOSITION OF VIOLATION

Dated May 9, 2011

NERC TRACKING REGIONAL ENTITY TRACKING

NO. NO.

WECC20090167 URE WECC20091846

I. VIOLATION INFORMATION

RELIABILITY	REQUIREMENT(S)	SUB-	VRF(S)	VSL(S)
STANDARD		REQUIREMENT(S)		
CIP-004-1 ¹	4	4.1	Lower ²	N/A^3

PURPOSE OF THE RELIABILITY STANDARD AND TEXT OF RELIABILITY STANDARD AND REQUIREMENT(S)/SUB-REQUIREMENT(S)

The purpose statement of CIP-004-1 provides in pertinent part: "Standard CIP-004 requires that personnel having authorized cyber or authorized unescorted physical access to Critical Cyber Assets, including contractors and service vendors, have an appropriate level of personnel risk assessment, training, and security awareness. Standard CIP-004 should be read as part of a group of standards numbered Standards CIP-002 through CIP-009...."

CIP-004-1 R4 provides:

R4. A ccess — The Responsible E ntity^[4] shall m aintain lis t(s) o f personnel with a uthorized cy ber or authorized une scorted phy sical access to Critical Cyber Assets, including their specific electronic and physical access rights to Critical Cyber Assets.

¹ The Settlement Agreement contains a typographical error on page one listing the violation as being of Standard CIP-004-0 instead of CIP-004-1.

² CIP-004-1 R4 and R4.1 each have a "Lower" VRF; R4.2 has a "Medium" VRF. When NERC filed VRFs, it originally assigned CIP-004-1 R4.2 a Lower VRF. The Commission approved the VRF as filed; however, it directed NERC to submit modifications. NERC submitted the modified Medium VRF and on January 27, 2009, the Commission approved the modified Medium VRF. Therefore, the Lower VRF for CIP-004-1 R4.2 was in effect from June 18, 2007 until January 27, 2009 when the Medium VRF became effective.

³ At the time of the violations, no VSLs were in effect for CIP-004-1. On June 30, 2009, NERC submitted VSLs for the CIP-002-1 through CIP-009-1 Reliability Standards. On March 18, 2010, the Commission approved the VSLs as filed, but directed NERC to submit modifications.

⁴ Within the text of Standard CIP-004, "Responsible Entity" shall mean Reliability Coordinator, Balancing Authority, Interchange Authority, Transmission Service Provider, Transmission Owner, Transmission Operator, Generator Owner, Generator Operator, Load Serving Entity, NERC, and Regional Reliability Organizations.

PRIVILEGED AND CONFIDENTIAL INFORMATION HAS BEEN REMOVED FROM THIS PUBLIC VERSION

Attachment b.4

R4.1. The R esponsible E ntity shall r eview the list(s) of its personnel who have such a ccess to Critical C yber A ssets quarterly, and update the list(s) within seven calendar days of any change of personnel with such a ccess to C ritical C yber Assets, or any change in the access rights of such personnel. The R esponsible E ntity shall en sure a ccess list(s) for contractors and service vendors are properly maintained.

R4.2. The R esponsible E ntity shall r evoke such access to Critical Cyber Assets within 24 hours for personnel terminated for cause and within seven calendar days for personnel who no longer require such access to Critical Cyber Assets.

(Footnote added).

VIOLATION DESCRIPTION

WECC conducted a CIP Spot-Check on URE. WECC reviewed four lists of personnel with access to Critical Cyber Assets provided by URE dated June 18, 2008, September 5, 2008, January 8, 2009, and May 18, 2009. WECC determined that URE did not review its list of personnel with access to Critical Cyber Assets in the fourth quarter of 2008, as required by the Reliability Standard.

RELIABILITY IMPACT STATEMENT- POTENTIAL AND ACTUAL

The violation posed a minimal risk to the reliability of the bulk power system (BPS) because URE did perform periodic reviews of the list, only not at the frequency required by the Standard. URE did conduct quarterly reviews prior to and following the period of noncompliance, missing the fourth Quarter 2008 review period by only eight days.

II. DISCOVERY INFORMATION

METHOD OF DISCO	OVERY	
	SELF-REPORT	
	SELF-CERTIFICATION	
	COMPLIANCE AUDIT	
	COMPLIANCE VIOLATION INVESTIGATION	
	SPOT CHECK	\boxtimes
	COMPLAINT	
	PERIODIC DATA SUBMITTAL	
	EXCEPTION REPORTING	

PRIVILEGED AND CONFIDENTIAL INFORMATION HAS BEEN REMOVED FROM THIS PUBLIC VERSION

Attachment b.4

DURATION DATE(S) 1/1/09 (when 4th Quarter of 2008 was over without URE reviewing its Access list) through 11/17/09 (Mitigation Plan completion)

reviewing its recess itse, em ough 11/11/105 (windgation 1 ian complete	on,	
DATE DISCOVERED BY OR REPORTED TO REGIONAL ENTITY	Spot Cl	neck
IS THE VIOLATION STILL OCCURRING YES IF YES, EXPLAIN	NO	
REMEDIAL ACTION DIRECTIVE ISSUED YES PRE TO POST JUNE 18, 2007 VIOLATION YES	NO NO	\boxtimes
III. <u>MITIGATION INFORMATION</u>		
DATE SUBMITTED TO REGIONAL ENTITY DATE ACCEPTED BY REGIONAL ENTITY DATE APPROVED BY NERC DATE PROVIDED TO FERC	12	2/24/09 2/28/09 1/5/10 1/5/10
IDENTIFY AND EXPLAIN ALL PRIOR VERSIONS THAT WERE A REJECTED, IF APPLICABLE	CCEPT	ED OK
MITIGATION PLAN COMPLETED YES NO EXPECTED COMPLETION DATE Submitted as complete		
EXTENSIONS GRANTED ACTUAL COMPLETION DATE 11/17/09		
ACTUAL COMPLETION DATE 11/11/09		
DATE OF CERTIFICATION LETTER CERTIFIED COMPLETE BY REGISTERED ENTITY AS OF		/24/09 //17/09
DATE OF VERIFICATION LETTER VERIFIED COMPLETE BY REGIONAL ENTITY AS OF		2/31/09 1/17/09
ACTIONS TAKEN TO MITIGATE THE ISSUE AND PREVEN RECURRENCE	ΝТ	
URE made improvements to its database to better differential classifications of employees and the precise type of access gradem employee. URE also set up electronic reminders at quarterly ensure access list reviews are performed on a timely basis.	nted to	an

PRIVILEGED AND CONFIDENTIAL INFORMATION HAS BEEN REMOVED FROM THIS PUBLIC VERSION

Attachment b.4

LIST OF EVIDENCE REVIEWED BY REGIONAL ENTITY TO EVALUATE COMPLETION OF MITIGATION PLAN OR MILESTONES (FOR CASES IN WHICH MITIGATION IS NOT YET COMPLETED, LIST EVIDENCE REVIEWED FOR COMPLETED MILESTONES)

- Calendar task reminders placed on the responsible reviewer's calendar
- Table of access items
- Categories table for the CIP Electronic Security Perimeter (ESP) group access

EXHIBITS:

SOURCE DOCUMENT

WECC's Regional Determination of Alleged Violation Summary for CIP-004-1 R4 discovery

MITIGATION PLAN

URE's Mitigation Plan MIT-08-2230 for CIP-004-1 R4

CERTIFICATION BY REGISTERED ENTITY
URE's Certification of Mitigation Plan Completion for CIP-004-1 R4

VERIFICATION BY REGIONAL ENTITY

WECC's Notice of Mitigation Plan and Completed Mitigation Plan Acceptance