

**NERC**

NORTH AMERICAN ELECTRIC  
RELIABILITY CORPORATION

# Interregional Transfer Capability Study (ITCS)

Strengthening Reliability Through the  
Energy Transformation

Recommendations for Prudent Additions to  
Transfer Capability (Part 2) and Recommendations  
to Meet and Maintain Transfer Capability (Part 3)  
November 2024

**RELIABILITY | RESILIENCE | SECURITY**



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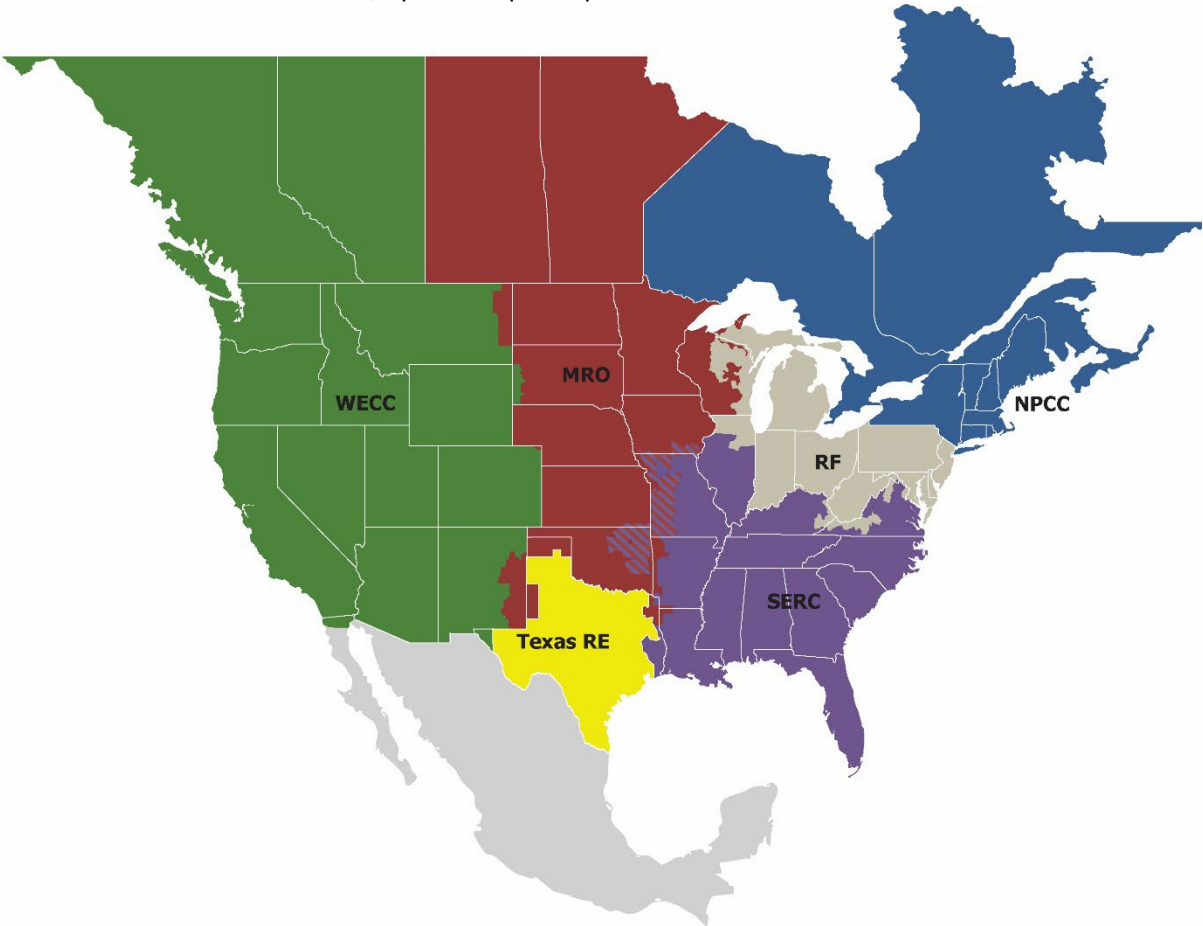
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# Preface

Electricity is a key component of the fabric of modern society and the Electric Reliability Organization (ERO) Enterprise serves to strengthen that fabric. The vision for the ERO Enterprise, which is comprised of NERC and the six Regional Entities, is a highly reliable, resilient, and secure North American Bulk Power System (BPS). Our mission is to assure the effective and efficient reduction of risks to the reliability and security of the grid.

Reliability | Resilience | Security  
*Because nearly 400 million citizens in North America are counting on us*

The North American BPS is made up of six Regional Entities as shown on the map and in the corresponding table below. The multicolored area denotes overlap as some load-serving entities participate in one Regional Entity while associated Transmission Owners/Operators participate in another.



MRO	Midwest Reliability Organization
NPCC	Northeast Power Coordinating Council
RF	ReliabilityFirst
SERC	SERC Reliability Corporation
Texas RE	Texas Reliability Entity
WECC	WECC

# Statement of Purpose

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In June 2023, Congress enacted legislation – the Fiscal Responsibility Act of 2023<sup>1</sup> – that mandated NERC, as the ERO, to conduct the Interregional Transfer Capability Study (ITCS) to inform the potential need for more electric transmission transfer capability to enhance reliability:

*The Electric Reliability Organization...in consultation with each regional entity...and each transmitting utility (as that term is defined in section 3(23) of such Act) that has facilities interconnected with a transmitting utility in a neighboring transmission planning region, shall conduct a study of total transfer capability as defined in section 37.6(b)(1)(vi) of title 18, Code of Federal Regulations, between transmission planning regions that contains the following:*

- (1) Current total transfer capability, between each pair of neighboring transmission planning regions.*
- (2) A recommendation of prudent additions to total transfer capability between each pair of neighboring transmission planning regions that would demonstrably strengthen reliability within and among such neighboring transmission planning regions.*
- (3) Recommendations to meet and maintain total transfer capability together with such recommended prudent additions to total transfer capability between each pair of neighboring transmission planning regions.*

This congressional directive falls within the scope of NERC’s obligation under section 215 of the Federal Power Act,<sup>2</sup> to “conduct periodic assessments of the reliability and adequacy of the bulk power system in North America.”<sup>3</sup> NERC and the six Regional Entities,<sup>4</sup> collectively called the ERO Enterprise, developed and executed the ITCS in collaboration with industry to address the congressional directive. The study must be filed with the Federal Energy Regulatory Commission (FERC) by December 2, 2024,<sup>5</sup> with a FERC public comment period to follow.

This report, which builds on the *Overview of Study Need and Approach* (ITCS Overview) published in June 2024,<sup>6</sup> and the *Transfer Capability Analysis (Part 1) Report* published in August 2024,<sup>7</sup> communicates the Part 2 study process details and recommended prudent additions, along with the Part 3 recommendations for meeting and maintaining transfer capability.

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<sup>1</sup> [H.R.3746 - 118th Congress \(2023–2024\): Fiscal Responsibility Act of 2023 | Congress.gov | Library of Congress](#)

<sup>2</sup> 16 U.S.C. § 824o [hereafter section 215]

<sup>3</sup> Section 215(g). Such reliability assessments include the Long-Term Reliability Assessment (LTRA), Summer Assessment, Winter Assessment, and special assessments.

<sup>4</sup> NERC’s work with the Regional Entities is governed by Regional Delegation Agreements (RDA) on file with FERC and posted on NERC’s website. See also section 215(e)(4).

<sup>5</sup> See Fiscal Responsibility Act (adding that, “Not later than 12 months after the end of the public comment period in subsection (b), the Federal Energy Regulatory Commission shall submit a report on its conclusions to Congress and include recommendations, if any, for statutory changes.”).

<sup>6</sup> Readers are encouraged to review the ITCS Overview of Study Need and Approach, found [here](#), for a more complete understanding of the ITCS.

<sup>7</sup> The ITCS Transfer Capability Analysis (Part 1) report can be found [here](#).

# Executive Summary

The North American grid is a complex machine that has evolved over many decades and integrates a network of generation, transmission, and distribution systems across vast geographic areas.<sup>8</sup> As a result of the changing resource mix<sup>9</sup> and extreme weather, interregional energy transfers play an increasingly pivotal role. More than ever, a strong, flexible, and resilient transmission system is essential for grid reliability. NERC, as the Electric Reliability Organization (ERO), remains focused on assuring reliability throughout this energy transformation. As evidenced during recent operational events,<sup>10</sup> more needs to be done to support energy adequacy<sup>11</sup> to continuously meet customer demand. This is the reliability risk that the Interregional Transfer Capability Study (ITCS) seeks to identify and mitigate through additions to transfer capability<sup>12</sup> as directed in the Fiscal Responsibility Act of 2023.<sup>13</sup>

## A Critical Study

NERC assessments<sup>14</sup> identified the need for more transmission transfer capability, as well as a strategically planned resource mix,<sup>15</sup> to address these changes and support the ongoing electrification of the economy including the growing transportation sector, industrial loads, and data centers. More frequent extreme weather events further compound the challenge. While always important, the need for a reliable energy supply – in the interest of public health, safety, and security – becomes most pronounced under these extreme conditions. These factors emphasize the criticality of adequate and informed planning at a broader interregional level that will support future grid reliability. For this reason, developing a common approach and consistent assumptions, with model development, validation, and results coordinated with industry, was key to the study's design. The ITCS is the first-of-its-kind assessment of transmission transfer capability under a common set of assumptions but is not a transmission plan or blueprint.

## THE ITCS

### In Scope

- ✓ A common modeling approach to study the North American grid independently and transparently
- ✓ Evaluation of the impact of extreme weather events on hourly energy adequacy using current transfer capability and 10-year resource and load futures
- ✓ Recommending additional transfer capability between neighboring regions to address energy deficits when surplus is available
- ✓ Extensive consultation and collaboration with industry
- ✓ Reliability improvement as the sole factor in determining prudence

### Outside the Scope

- ✗ Economic, siting, political, or environmental impacts
- ✗ Alternative modeling approaches – ITCS results may differ from other analyses
- ✗ Quantified impacts of planned projects
- ✗ Recommendations for specific projects, as additional planning by industry would be necessary to determine project feasibility
- ✗ Recent changes to load forecasts, renewable targets, or retirement announcements

<sup>8</sup> An [explanation](#) of the grid can be found at *Electricity Explained – U.S. Energy Information Administration* (April 2024).

<sup>9</sup> This phrase relates to the replacement of traditional dispatchable resources with a higher percentage of intermittent resources with non-stored fuel sources, such as wind and solar resources.

<sup>10</sup> The [ITCS Overview of Study Need and Approach](#) includes examples of the role of transfer capability during the Western Interconnection Heatwave (2020), Winter Storm Uri (2021), and Winter Storm Elliott (2022).

<sup>11</sup> While there are many facets to reliability, the ITCS focuses on energy adequacy, the ability of the bulk power system (BPS) to meet customer demand at all times.

<sup>12</sup> Transfer capability is the measure of the ability of interconnected electric systems to reliably move or transfer electric power from one area to another area by way of all transmission lines (or paths) between those areas under specific system conditions.

<sup>13</sup> [H.R.3746 - 118th Congress \(2023-2024\): Fiscal Responsibility Act of 2023 | Congress.gov | Library of Congress](#)

<sup>14</sup> NERC's [assessments](#) can be found at [nerc.com](#).

<sup>15</sup> The terms "resource mix" and "resources" broadly include generators, storage, and demand response.

Transmission assessments, like the ITCS, are crucial to mitigating future risks; however, alternative approaches other than transmission can also mitigate future energy risks, such as local generation, or demand-side solutions.

The study specifically does not include:

- **Economic Assessments:** Economic analysis, cost-benefit evaluation, or financial modeling were not factors in determining prudent recommendations. The focus was strictly on improving energy adequacy.
- **Project-Specific Recommendations:** This report highlights areas where new capacity is desirable to improve reliability but does not endorse individual transmission projects.
- **Transmission Expansion Analysis:** The ITCS is not a replacement for existing or future transmission expansion planning efforts or interconnection studies, nor does it represent a comprehensive transmission plan. Economic and project viability assessments are needed to fully understand cost implications, market impacts, siting and permitting challenges, and further technical considerations.
- **Operational Mitigation:** The ITCS used existing interconnection planning models developed annually by NERC and the Regional Entities. The analysis did not evaluate operational mitigations through re-dispatch or other actions.
- **Capacity Expansion Planning:** Transmission needs are heavily influenced by future resource assumptions. Significant changes to the underlying assumptions could impact the energy margin analysis and, consequently, the identified prudent additions. Due to gaps in firm resource plans for 2033 in many areas, the ITCS established a future resource mix assumption based on available plans, ranging from certain to speculative resources.<sup>16</sup>

The ITCS is designed to provide foundational insights that facilitate stakeholder analysis and action in response to the opportunities identified. Therefore, the ITCS:

- **Acknowledges Anticipated Benefits of Projects Already in Progress:** NERC acknowledges that transmission projects in planning, permitting, or construction phases may reduce some needs identified in the ITCS. The existence of these projects supports the ITCS findings by highlighting their relevance to improving reliability. By underscoring these projects' critical roles, the study affirms the need for timely completion of such or similar efforts supporting overall grid resilience.
- **Leaves Implementation to Policymakers and Industry:** The ITCS does not prescribe "how" prudent additions to transfer capability should be achieved but provides information on what would be desirable to improve energy adequacy. While prudent additions are one way of addressing extreme condition vulnerabilities, these needs can be addressed through various pathways. The study's findings underscore the urgency of targeted, strategic actions but remain flexible in implementation. The directional guidance provided by NERC's ITCS is foundational to ongoing planning, regulatory, and legislative efforts aimed at securing a resilient and reliable grid.

The ITCS demonstrates a significant opportunity to optimize reserve use during extreme weather events and shows how transmission can maximize the use of local resources, including storage and demand response. Further, the ITCS highlights the continuing importance of resource planning, as increasing transfer capability without surplus energy would be inefficient.

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<sup>16</sup> The future [resource mix assumptions](#) are based on the 2023 Long-Term Reliability Assessment (LTRA), which projects new resources in three tier levels. In general, Tier 1 resources are in the final stages for connection, while Tier 2 resources are further from completion, and Tier 3 resources are even less certain.

## Key Findings – Part 2 and 3

- The North American system is vulnerable to extreme weather. Transmission limitations, and potential for energy inadequacy, were identified in all 12 weather years studied. Enhancing specific transmission interfaces could reduce the likelihood of energy deficits during extreme conditions.
- Reliability risks are highly dependent on regional conditions. The import capability needed during extreme conditions varied significantly across the country, indicating that a one-size-fits-all requirement may be ineffective. An additional 35 GW of transfer capability is recommended across the United States as a vehicle to strengthen energy adequacy under extreme conditions:
  - ERCOT faces large energy deficits under various summer and winter conditions, including Winter Storm Uri.
  - California North faces energy adequacy challenges during large-scale heat events in the Western Interconnection, such as the one that occurred in 2020.
  - Energy shortages in New York were observed during multiple events.
  - MISO-E, PJM-S, SERC-E, SERC-Florida, and SPP-S each have significant vulnerability to extreme weather (>1,000 MW).
  - Enhancing interfaces between Interconnections (Western, ERCOT, Eastern, and Québec) could provide considerable reliability benefits.
  - The inclusion of Canada highlights interdependence and opportunities to increase transfer capability.
- With sufficient available generation from neighboring systems, interregional transmission could mitigate certain extreme conditions by distributing resources more effectively, underscoring the value of transmission as an important risk mitigation tool. However, there are numerous barriers to realizing these benefits in a timely fashion.
- Some identified transmission needs could be alleviated by projects already in the planning, permitting, or construction phases. If completed, these projects could mitigate several risks highlighted by the ITCS, reinforcing their importance for grid resilience.
- The importance of maintaining sufficient generating resources underpins the study's assumptions. Higher than expected retirements (without replacement capacity) would lead to increased energy deficiencies and potentially more transfer capability needed than recommended in this study.
- The ITCS provides foundational insights for further discussions and decisions. Transmission upgrades alone will not fully address all risks and a broader set of solutions should be considered, emphasizing the need for local resources, energy efficiency, demand-side, and storage solutions. A diverse and flexible approach allows tailored solutions specific to each TPR's vulnerabilities, risk tolerance, economics, and policies.

## Study Progression: Enhancing Reliability

### Overview of Study Need and Approach

The first ITCS document – *Overview of Study Need and Approach*<sup>17</sup> – was released in June 2024. It provides background and context on the study, including a brief discussion of recent operational events. It also includes details of transfer capability calculations and the approach for recommending additions to transfer capability, laying the foundation for the ITCS.

### Transfer Capability Analysis (Part 1)

The second ITCS document – *Transfer Capability Analysis (Part 1)*<sup>18</sup> – was released in August 2024 and addressed the first part of the congressional directive, which mandated a transfer capability analysis between each pair of neighboring Transmission Planning Regions (TPR).<sup>19</sup> Transfer capability is the amount of power that can be reliably transported over a given interface under specific conditions. To ensure systems maintain an adequate level of reliability, planning engineers must model elements on the system, simulate how power flow will impact the transmission system, and perform a series of reliability tests. Among other criteria, these studies assure the system has a stable frequency and voltages within predefined ranges, with no instability, uncontrolled separation, cascading, or voltage collapse given certain predefined contingencies. The Part 1 study found that transfer capability varies widely across North America, with total import capability varying between 1% and 92% of peak load. Further, the observed transfer capabilities were generally higher in the West Coast, Great Lakes, and mid-Atlantic areas but relatively lower in the Mountain States, Great Plains, Southeast, and the Northeast, with limited transfer capability between Interconnections. The Part 1 study report provided the calculation and limitations of current total transfer capability (TTC)<sup>20</sup> and informed Part 2 of the study.

### Recommendations for Prudent Additions (Part 2) and to Achieve Transfer Capability (Part 3)

This report combines Prudent Additions Recommendations (Part 2) and the Meet and Maintain Recommendations (Part 3). The former contains an energy margin analysis and resulting recommendations for prudent<sup>21</sup> additions<sup>22</sup> to the transfer capability between neighboring TPRs to improve energy adequacy during, for example, extreme weather events. The latter discusses how to meet and maintain transfer capability as enhanced by these prudent additions.

A final report consolidating the three parts will be submitted to FERC on or before December 2, 2024, followed by a FERC public comment period. FERC is then required to submit a report to Congress, including any recommendations for statutory changes.

### Canadian Analysis

Due to the interconnected nature of the bulk power system (BPS),<sup>23</sup> NERC will extend the study beyond the congressional mandate to identify and make recommendations to transfer capabilities from the United States to Canada and among Canadian provinces.<sup>24</sup> The Canadian analysis will be published in the first quarter of 2025.

<sup>17</sup> The [ITCS Overview of Study Need and Approach](#) further explains transfer capability, calculation method, study assumptions, and other study information.

<sup>18</sup> The [ITCS Transfer Capability Analysis \(Part 1\) report](#) was published in August 2024.

<sup>19</sup> This is not a defined term in the NERC Glossary of Terms, but for the ITCS, this term refers to the study regions that are described in the ITCS Overview, the ITCS Transfer Capability Analysis (Part 1) report, and in [Chapter 1](#) of this report.

<sup>20</sup> The Total Transfer Capability method was used for consistency across the study area, and these values are distinct from the path limits used by some entities.

<sup>21</sup> FERC defines prudence as the determination of whether a reasonable entity would have made the same decision in good faith under the same circumstances at the relevant point in time. See, e.g., *New England Power Co.*, 31 FERC ¶61,047 at p. 61,084 (1985); and *Potomac Appalachian Transmission Highline, LLC*, 140 FERC ¶61,229 at P 82 2012 (Sept. 20, 2012).

<sup>22</sup> A discussion of the interpretation of technically prudent additions to transfer capability can be found in the [ITCS Overview of Study Need and Approach](#). Hereafter, this is typically referred to interchangeably as “recommended additions” or “prudent additions.”

<sup>23</sup> The Western Interconnection includes the Canadian provinces of Alberta and British Columbia. Similarly, the Eastern Interconnection contains numerous transmission lines between the United States and Manitoba, New Brunswick, Ontario, and Saskatchewan, plus direct current (dc) connections with Québec.

<sup>24</sup> The ITCS Part 1 evaluated transfer capability from Canada into the United States.

## Stakeholder Engagement During the ITCS

To ensure a comprehensive and inclusive study, an ITCS Advisory Group of stakeholders was formed including regulators, industry trade groups, and transmitting utilities across North America. Throughout the process, NERC and the Regional Entities undertook a comprehensive outreach program to keep industry and stakeholders informed through regular updates and to provide opportunities for input. A schedule of public Advisory Group meetings is posted on the [ITCS web page](#), along with other project materials and supporting information. The involvement of these stakeholders is critical toward making the ITCS as effective as possible.

The ITCS marks the beginning of an extensive process involving the evaluation of the recommended additions made in this report. NERC encourages all stakeholders to continue the constructive engagement and collaboration shown in this process to address the challenges facing our grid. NERC is committed to doing its part by integrating transmission adequacy into future Long-Term Reliability Assessments (LTRA) and continuing to highlight risks in its reliability assessments.

## Defining Prudent Additions in Context of Reliability

For this study, “prudent additions” are transmission enhancements identified to mitigate grid reliability risks under the most challenging conditions. The ITCS mandate requires NERC to develop these recommendations that “*demonstrably strengthen reliability*,” therefore recommendations are made that, by definition, are beyond the existing reliability requirements and transmission needs supporting reliability and economic planning. Notably, the ITCS does not consider economic feasibility. The analysis excludes cost-benefit assessments, meaning no economic or financial modeling was used in determining prudent recommendations. In the ITCS, prudent additions are recommendations based on reducing energy deficits by transferring available excess energy from neighboring TPRs. The recommended additions have three primary objectives:

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**Prudent additions mitigate identified instances of energy deficiency without regard to economic considerations.**

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- 1. Strengthen Reliability:** Provides a potential solution that allows more flexibility between TPRs and access to resources that may be available during local energy deficits.
- 2. Serve Load Under Extreme Conditions:** Provides a solution that serves future demand during extreme conditions, which is a more restrictive design basis than current resource adequacy constructs.
- 3. Does Not Create Unintended Reliability Concerns:** Recommendations for larger connections between TPRs will require detailed system studies to assure system stability.

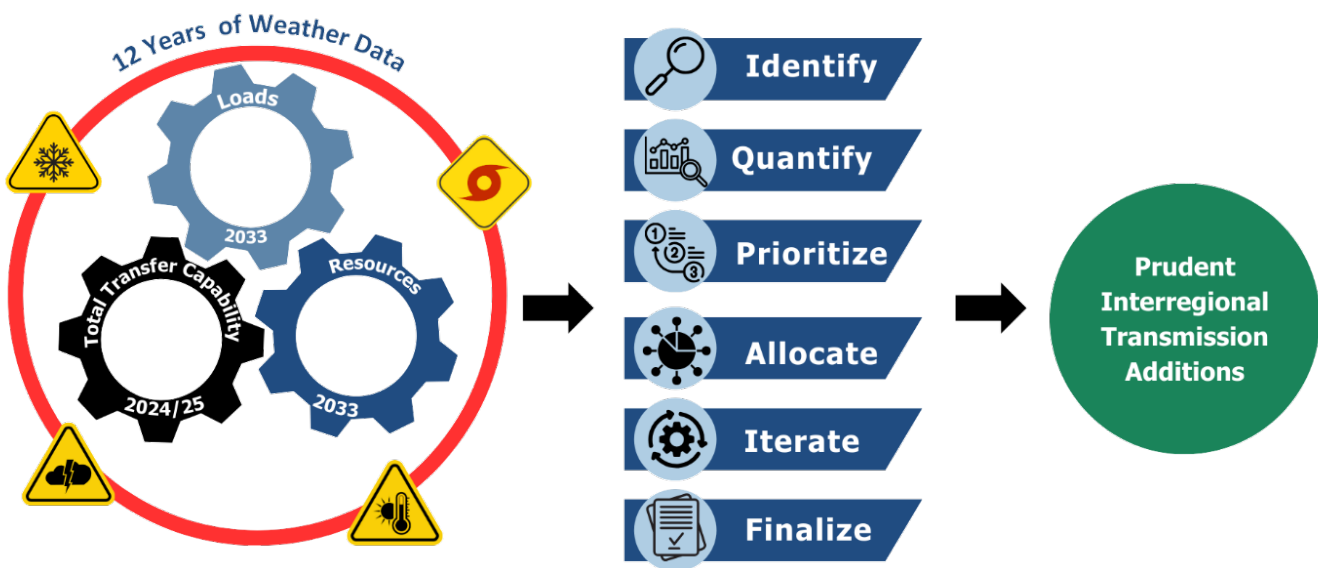
The ITCS recommendations are built upon rigorous modeling of extreme conditions where the BPS experiences stress due to factors such as elevated demand levels, limited generation availability (e.g., from weather-dependent renewables), and transmission limitations or contingencies impacting energy delivery. Across all TPRs evaluated, the estimated unserved load – the hours during which demand outstrips supply – varies from 0 to 135 hours, directly reflecting different levels of reliability risk. Recommended additions in the ITCS seek to reduce these potential load-shedding risks. In some cases, policymakers may choose to accept some risk as the likelihood of load loss is small, and other mitigation may be more acceptable.

The prudent additions to transfer capability represent directional guidance for strengthening reliability under extreme conditions and should not be misconstrued as mandatory construction directives but rather as directional insights for supporting system resilience.

## Evaluating Prudent Additions to Transfer Capability

Part 2 of the ITCS evaluated the future energy adequacy of the BPS based on past weather conditions occurring again in 2033. Specifically, the study applied 12 past weather years to the 2033 load and resource mix using the current transfer capabilities as calculated in Part 1.<sup>25</sup> This future year (2033) was selected because interregional transmission projects typically require at least 10 years to be built but forecasting demand and resources beyond that timeframe becomes increasingly speculative and uncertain.

The study then evaluated the impact of additional transfer capability in mitigating the identified resource deficiencies during extreme events, thereby improving energy adequacy. The six-step process (see [Figure ES.1](#)) used in this evaluation is described in [Chapter 2](#), culminating in a list of recommended additions. While there are several factors that transmission planners consider – including reliability, economics, and policy objectives – given NERC’s role as the ERO, the ITCS focused solely on reliability, specifically in terms of energy adequacy and reserve optimization, for these recommendations.



**Figure ES.1: Part 2 Process Overview**

Potential for energy deficiency<sup>26</sup> was identified in all 12 weather years evaluated. The results identified the potential for energy deficiency in 11 TPRs, with a maximum resource deficiency of almost 19 gigawatts (GW) in ERCOT. Results from the energy margin analysis can be found in [Chapter 3](#).

**Potential for energy deficiency was identified in all 12 weather years evaluated.**

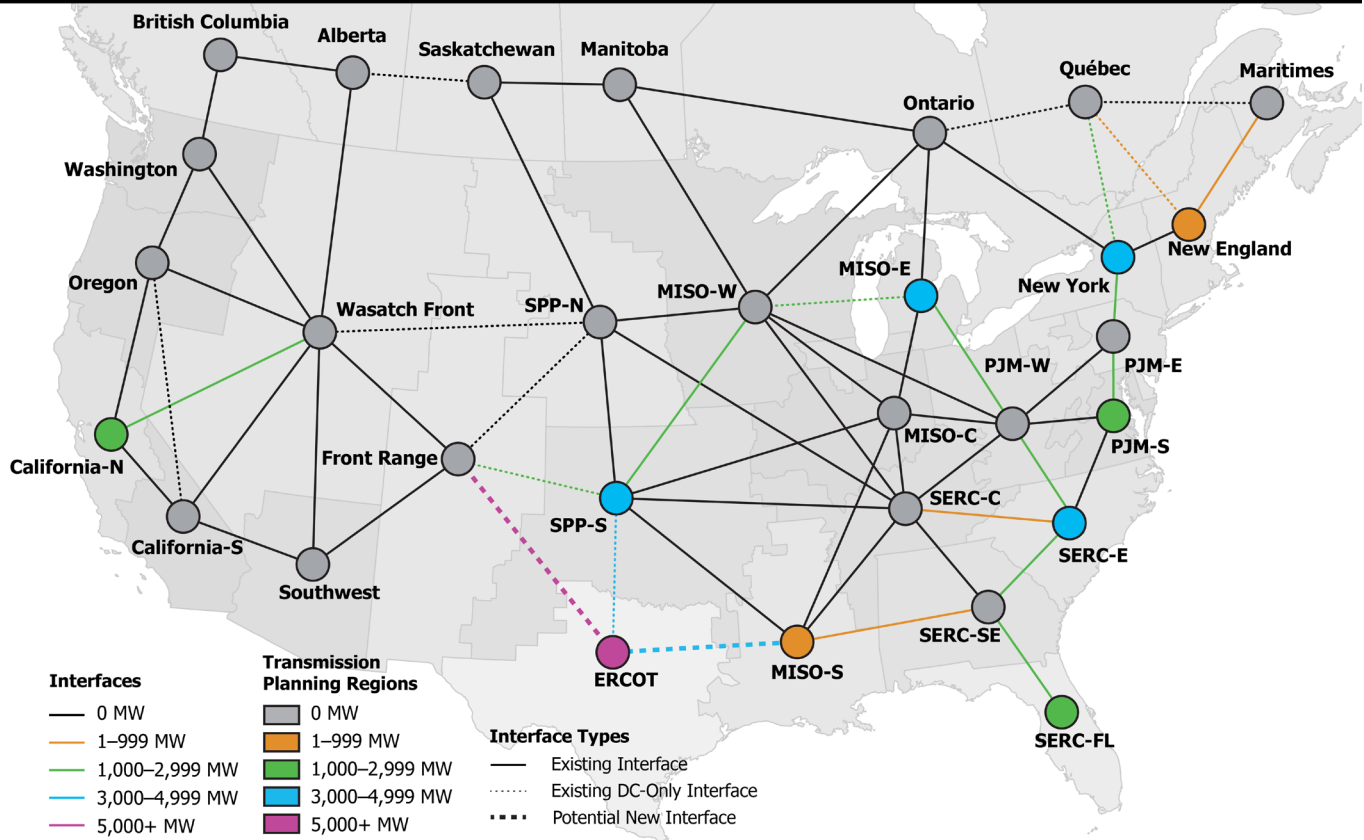
<sup>25</sup> Part 1 calculated current transfer capabilities for summer and winter based on 2024/25 projected system conditions using the area interchange method. Prudent additions do not account for any changes to the transmission network that are planned after winter 2024/25.

<sup>26</sup> The terms “resource deficiency” and “energy deficiency” are used interchangeably throughout this report to describe instances in the study where available resources, including energy transfers from neighbors, are insufficient to meet the projected demand plus minimum margin level, described further in [Chapter 2](#).

The ITCS used these results to develop a list of recommended additions to transfer capability from neighboring TPRs, including geographic neighbors without existing electrical connections. As a result, the ITCS recommends 35 GW of additional transfer capability to improve energy adequacy under the studied extreme conditions throughout the United States.<sup>27</sup> **Figure ES.2** shows the existing and potential<sup>28</sup> new interfaces where additional transfer capability is recommended, and **Table ES.1** provides further detail. These additions are discussed in detail in **Chapter 4**.

**35 GW of additional transfer capability is recommended to improve energy adequacy under extreme conditions.**

### Prudent additions are based on 2033 resource mix and other study assumptions

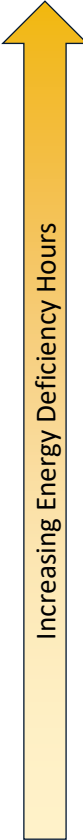


**Figure ES.2: Prudent Additions to Transfer Capability**

<sup>27</sup> The ITCS recommendations result from NERC working with the Regional Entities and in collaboration with the ITCS Advisory Group.

<sup>28</sup> The full list of potential new interfaces evaluated is shown in **Chapter 1**.

Table ES.1: Recommended Prudent Additions Detail



Transmission Planning Region	Weather Years (WY) / Events	Resource Deficiency Hours	Maximum Deficiency (MW)	Additional Transfer Capability (MW)	Interface Additions (MW)
ERCOT	Winter Storm Uri (WY2021) and nine other events	135	18,926	14,100	Front Range (5,700) MISO-S (4,300) SPP-S (4,100)
MISO-E	WY2020 Heat Wave and two other events	58	5,715	3,000	MISO-W (2,000) PJM-W (1,000)
New York	WY2023 Heat Wave and seven other events	52	3,729	3,700	PJM-E (1,800) Québec (1,900)
SPP-S	Winter Storm Uri (WY2021)	34	4,137	3,700	Front Range (1,200) ERCOT (800) MISO-W (1,700)
PJM-S	Winter Storm Elliott (WY2022)	20	4,147	2,800	PJM-E (2,800)
California North	WY2022 Heat Wave	17	3,211	1,100	Wasatch Front (1,100)
SERC-E	Winter Storm Elliott (WY2022)	9	5,849	4,100	SERC-C (300) SERC-SE (2,200) PJM-W (1,600)
SERC-Florida	Summer WY2009 and Winter WY2010	6	1,152	1,200	SERC-SE (1,200)
New England	WY2012 Heat Wave and two other events	5	984	700	Québec (400) Maritimes (300)
MISO-S	WY2009 and WY2011 summer events	4	629	600	ERCOT (300) SERC-SE (300)
<b>TOTAL</b>				<b>35,000</b>	

In two cases, it was not possible to eliminate all energy deficiencies, even by increasing transfer capability, due to wide-area resource shortages. In ERCOT and California North, resource deficiencies remained even after increasing transfer capability by 14 GW and 1 GW, respectively.

The amount of transfer capability needed to mitigate energy adequacy risk varied significantly across the country. Specifically, some TPRs with relatively low transfer capability did not show resource deficiencies, such as SERC-SE and SERC-C with transfer capabilities of 11%-18% of peak load.<sup>29</sup> In contrast, other TPRs with relatively high transfer capability did show resource deficiencies. Examples include MISO-E and PJM-S, with transfer capabilities of 25%-44% of peak load. This is a direct result of the unique challenges that face each TPR, such as its resource mix, each neighbor's resource mix, and probable weather impacts. **Based on these findings, the ITCS concludes that a one-size-fits-all requirement for a minimum amount of transfer capability may be inefficient and potentially ineffective.**

**The amount of transfer capability required to reliably serve customers during extreme conditions varied significantly, demonstrating that a one-size-fits-all requirement may be inefficient and ineffective.**

<sup>29</sup> These TPRs did not show resource deficiency even in the higher margin sensitivity analysis, underscoring the importance of holistic transmission and resource planning.

The ERCOT system had the most significant energy deficiency and recommendations for increased transfer capability. Recommendations for prudent increases to transfer capability total approximately 14 GW between the ERCOT-Front Range, ERCOT-SPP South, and ERCOT-MISO South interfaces. These additions address, in part, energy deficits across 135 total hours in the 2033 case, the most severe of which was a shortfall of 19 GW during extreme cold weather. The identified prudent additions also support and provide mutual benefits to resolve energy deficits in the SPP South and MISO South areas. While significant advancements have been made at the state-level and through new NERC winterization standards, better performance should be observed to gain confidence in the performance of natural gas generation during extreme cold weather.

Again, future resource assumptions are pivotal in ascertaining the amount of prudent additions needed. If fewer resources are assumed, many TPRs would exhibit energy deficiencies, as shown in the “Tier 1 Only Resource Mix” sensitivity in [Chapter 6](#). This could limit the ability to support neighboring TPRs during extreme weather events. Conversely, if more resources are assumed, the need for prudent increases to transfer capability is reduced. The 2033 “Replace Retirements” case, which is derived from 2023 LTRA data, strikes a balance to appropriately assess energy adequacy risks and inform recommended additions. The specific resource assumptions can be found in [Appendix E](#). Resource projections may shift over time with new technologies, market conditions, or policy directives. These dynamics, as well as changes to load growth forecasts, highlight the need for this type of analysis to be repeated in future LTRAs.

## Various Options to Address Prudent Addition Recommendations

When it comes to addressing the identified risks, entities have various tools at their disposal. While the ITCS identifies prudent additions as one means of addressing extreme condition vulnerabilities, these needs can be addressed through a variety of pathways:

1. **Internal Resource Development:** Adding internal resources, such as generation or storage, can reduce the need to rely on the transfer of energy from external resources. Importantly, these resources should not be subject to the same common-mode failures as extreme conditions may impact multiple parts of the system simultaneously. For example, adding solar resources may not reveal significant reliability benefits if energy deficits are expected in the early morning or evening hours of a wide-area cold weather event.
2. **Transmission Enhancements to Neighboring TPRs:** Building new transmission lines or increasing transfer capability with, for example, grid enhancing technologies can provide critical access to external energy resources that may not be simultaneously impacted by the extreme conditions; however, this approach necessitates:
  - a. **Resource Evaluations:** Each neighboring TPR must be assessed to verify that sufficient, reliable generation resources are available to support the needed energy transfers during the critical periods. Building transfer capability between systems that are simultaneously resource-deficient will not improve energy adequacy during those extreme conditions.
  - b. **Permitting and Siting Requirements:** Transmission projects require extensive regulatory processes including permitting, siting, and often complex cross-jurisdictional agreements.
  - c. **Cost-Allocation Mechanisms:** Since transmission projects serve multiple stakeholders, clear and fair cost-allocation structures are essential to advance these projects efficiently.

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**Planners have multiple options to mitigate identified energy deficiencies and should consider the impacts of each option.**

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3. **Demand-Side Management and Resilience Initiatives:** In some cases, the need for additional transmission transfer capability can be mitigated by strategic demand-side solutions. Examples include:
- a. **Demand Shifting:** Encouraging shifts in demand to non-peak periods through rate structures or operational adjustments.
  - b. **Energy Efficiency:** Achieving reduction in demand through implementation of new technologies.
  - c. **Targeted Demand Response:** Programs designed specifically for extreme conditions, where demand reduction can alleviate stress on the grid.
  - d. **Enhanced Storage Deployment:** Energy storage provides backup capacity that can release energy to the grid during peak demand, reducing reliance on external transmission sources.

Planners should consider all options and balance reliance on external resources vs. internal resources, noting that there may be better options than an overreliance on one or the other.

## How to Use this Report

The ITCS findings should be considered foundational insights for further discussions and decisions on regulatory and legislative solutions. While the study highlights specific needs to improve resilience under extreme conditions, NERC encourages flexibility in meeting these needs through various pathways, including enhanced collaboration with regional planning entities, careful alignment with FERC and state policies, and consistent stakeholder engagement to effectively assess, refine, and execute strategies.

This report is a tool for envisioning and planning the future of a more resilient and reliable grid. While the ITCS offers critical insights, its results should be approached with an understanding of its potential and limitations. Below is guidance for policymakers, planners, and stakeholders on how to best use this study's recommendations.

The ITCS is designed to explore reliability under extreme conditions, such as severe weather or peak demand. It is not a general assessment of routine operations or a prescription for addressing routine grid concerns. The study's conclusions are, therefore, relevant for identifying high-stress scenarios and should be used accordingly.

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**Like all reliability studies, understanding the study scope and future resource and transmission assumptions is critical.**

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**Understand how best to interpret the recommendations for prudent additions.** Before pursuing new transmission projects, stakeholders should first identify existing projects in the planning, permitting, or construction phases that could address some or all the transmission needs outlined in the ITCS. Once completed, these in-progress projects may reduce or eliminate the need for additional transmission capability in certain areas, reinforcing the value of these projects as part of the broader solution.

The findings identify directional, not prescriptive, guidance. The ITCS provides a roadmap for understanding where transmission may need enhancement but does not mandate specific projects or a minimum level of transfer capability. Instead, the findings are directional, helping stakeholders identify where improvements could be most impactful without imposing specific requirements. This flexibility enables industry stakeholders and policymakers to consider the best solutions for their unique needs and resources.

This study's recommendations should be considered starting points, prioritizing those areas where the study suggests significant reliability improvements. Policymakers should look at these areas with an open perspective toward potential solutions — whether that involves building additional resources, increasing transmission, or managing demand — to create a resilient approach that aligns with regional conditions and economic viability.

**Policymakers should consider the barriers to achieving the prudent additions identified in the ITCS.** Policy and coordination considerations can create significant challenges in the development of transmission. The study reinforces the value of interregional transmission for managing extreme conditions and supporting an evolving energy mix. However, realizing these benefits requires coordinated policy support. Policymakers, in consultation with Planning Coordinators, should consider potential enhancements to current frameworks, such as establishing a process or forum for addressing large, multi-regional transmission projects. Such a forum would enable collaboration on cost-sharing, permitting, and regulatory hurdles, among other issues. Given the cost-intensive nature of transmission projects, policymakers should prioritize those solutions with the broadest benefits. Wide-area transmission planning could support a more equitable approach to cost allocation and decision-making, ensuring that investments are balanced with the collective resilience needs. Better valuation of the reliability benefits to all impacted parties can help identify the most impactful projects. Finally, operational tie agreements need to be reviewed and considered by Transmission Planners and Transmission Operators. Market-to-market and seams issues must be resolved to enable flows at required critical times. Different regulatory environments can make achieving some of the recommendations difficult, but some TPRs are exposed to risks that require solutions.

**A one-size-fits-all approach may not be solely effective in achieving the needed transfer capability.** When considering a minimum transfer capability requirement, the study's findings do not support a universal transfer capability minimum across regions. A blanket requirement could lead to inefficient investments in areas where transmission needs are already met or overbuilt. For example:

- Some areas with high levels of transfer capability require further enhancements due to high demand or significant renewable integration.
- Other areas with lower transfer capability may already have adequate resources to meet reliability needs, even under extreme conditions.

Each TPR's unique footprint should drive decision-making. The study's flexibility allows TPRs to identify and address specific vulnerabilities, ensuring that investments are efficient, targeted, and effective in achieving the desired level of reliability.

**Use of the ITCS can foster collaboration between utilities, regional planning organizations, and state regulators and develop forward-thinking solutions for resource mix vulnerabilities.** The study underscores that reliability challenges cannot be solved with a single approach. Rather, a combination of strategies — adapted to meet the needs of each TPR — will create a more resilient, adaptable grid for the future. Reliability planning is an ongoing process. As technology advances and the resource mix evolves, this study should be revisited, with findings used to refine and adapt future transmission and resilience strategies. Updates will be incorporated into future NERC LTRAs.

The ITCS offers critical insights to help stakeholders understand and prepare for extreme scenarios. The findings emphasize a balanced, flexible approach to resilience, where transmission is an important but not exclusive solution. By considering these recommendations thoughtfully and holistically, stakeholders can make decisions that meet today's challenges and build a foundation for a reliable, adaptable energy system for the future.

## Lessons from Parts 2 and 3

### **Increasing Need to Conduct Wide-Area Energy Assessment and Scenario Development**

- ✓ Ensuring energy deliverability requires more than transfer capability and transmission tie-lines; resources must be readily available to provide surplus energy.
- ✓ Adding scenarios and probabilistic energy analysis can provide more robust results, introducing different sets of resource and demand assumptions. Assessing the results of various scenarios can provide a range of options and highlight areas of greatest need.
- ✓ A consistent approach to transfer capability studies and calculations advances industry's ability to study the wide-area impacts induced by wide-area weather events. Most importantly, this consistency ensures that one area is not counting on excess generation from their neighbors when the neighbors are also experiencing the same weather impacts and are unable to share.

### **Increasing Need to Fully Incorporate Weather Impacts in Assessments**

- ✓ Risks due to weather are becoming more significant. Weather impacts several TPRs simultaneously, so planning entities must collaborate to study the wide-area impacts on the system and plan accordingly.
- ✓ With an increasing wind, solar, and storage fleet, weather events may present greater impacts to resource availability unless solutions are put in place.

### **Changes in System Planning Evaluation**

- ✓ In some instances, adding transfer capability was insufficient due to resource limitations. It is essential to plan transmission and resources together to prevent over-dependence on one versus the other.
- ✓ Wide-area system studies are essential to increase transfer capability without compromising reliability. Detailed studies must be conducted to identify reinforcements needed to meet reliability criteria before selecting solutions.

### **Barriers to Transmission Development Present Risk to Timely Solutions**

- ✓ Appropriate projects and solutions must be included while considering all factors including reliability, cost, and policy objectives.
- ✓ Siting, permitting, and cost allocation and recovery present significant barriers to interregional transmission. Addressing these challenges will enable planning entities to implement effective solutions.
- ✓ Policy and planning processes need to be more adaptive. The study underscored the importance of a more coordinated approach to regional and interregional planning, particularly as the resource mix changes and the grid faces increasing stress from extreme weather. While there are several examples of planned projects and emerging interregional planning efforts, existing planning structures may be insufficient for addressing broader transmission needs. Establishing a wide-area planning forum could facilitate more collaboration among stakeholders.

### **Common Data Sets, Case Development, and Consistent Metrics Are Essential Components of Future Assessment Strategy**

- ✓ More data will be needed to assess system risks in the future.
- ✓ Future resource projections are highly uncertain and as underlying assumptions change, so do the results; therefore, it is essential to establish a cadence to study the system periodically and identify risks.
- ✓ The impact of Canadian systems is crucial for assessing the reliability of U.S. systems and vice versa.

# Chapter 1: Prudent Additions (Part 2) Scope and Inputs

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## Project Scope

As noted earlier, the ITCS recommends additions to transfer capability between neighboring TPRs to improve energy adequacy, and thereby strengthen reliability. This analysis, referred to as “Part 2,” was divided into four tasks to develop these recommendations:

1. Develop a North American dataset of consistent, correlated, time-synchronized load, wind and solar generation output, and weather-dependent outages.
2. Conduct an energy margin analysis to identify periods of tight supply conditions and potential resource deficiencies to be further evaluated.
3. Develop metrics and methods to identify which TPRs would benefit from increased transfer capability.
4. Quantify the amount of additional transfer capability recommended as prudent between each pair of TPRs to mitigate the resource deficiencies, deliberately evaluating whether neighboring TPRs had surplus energy available to transfer.

The following items were intentionally out of scope for this analysis:

- Probabilistic resource adequacy analysis was not conducted. While 12 years of weather conditions were considered, the study did not attempt to sample hundreds or thousands of potential generator outages and load conditions, nor did it assign probabilities to potential loss of load events. In short, this work should not be considered a North American resource adequacy assessment.
- The relative merits of additional transfer capability versus local resource additions were not considered. Per the congressional directive, the ITCS focused on transfer capability as a mitigation for energy deficiencies. In practice, strengthening the energy adequacy of the BPS should consider a multi-faceted approach that can include adding new local resources (generation or storage), improving load flexibility (demand response), and/or increasing transfer capability.
- Part 2 used a simplified transmission model – often referred to as a “pipe and bubble” model – and did not perform a full nodal, security-constrained economic dispatch or power flow analysis. Instead, it leveraged the TTC values from the power flow analysis conducted in Part 1.

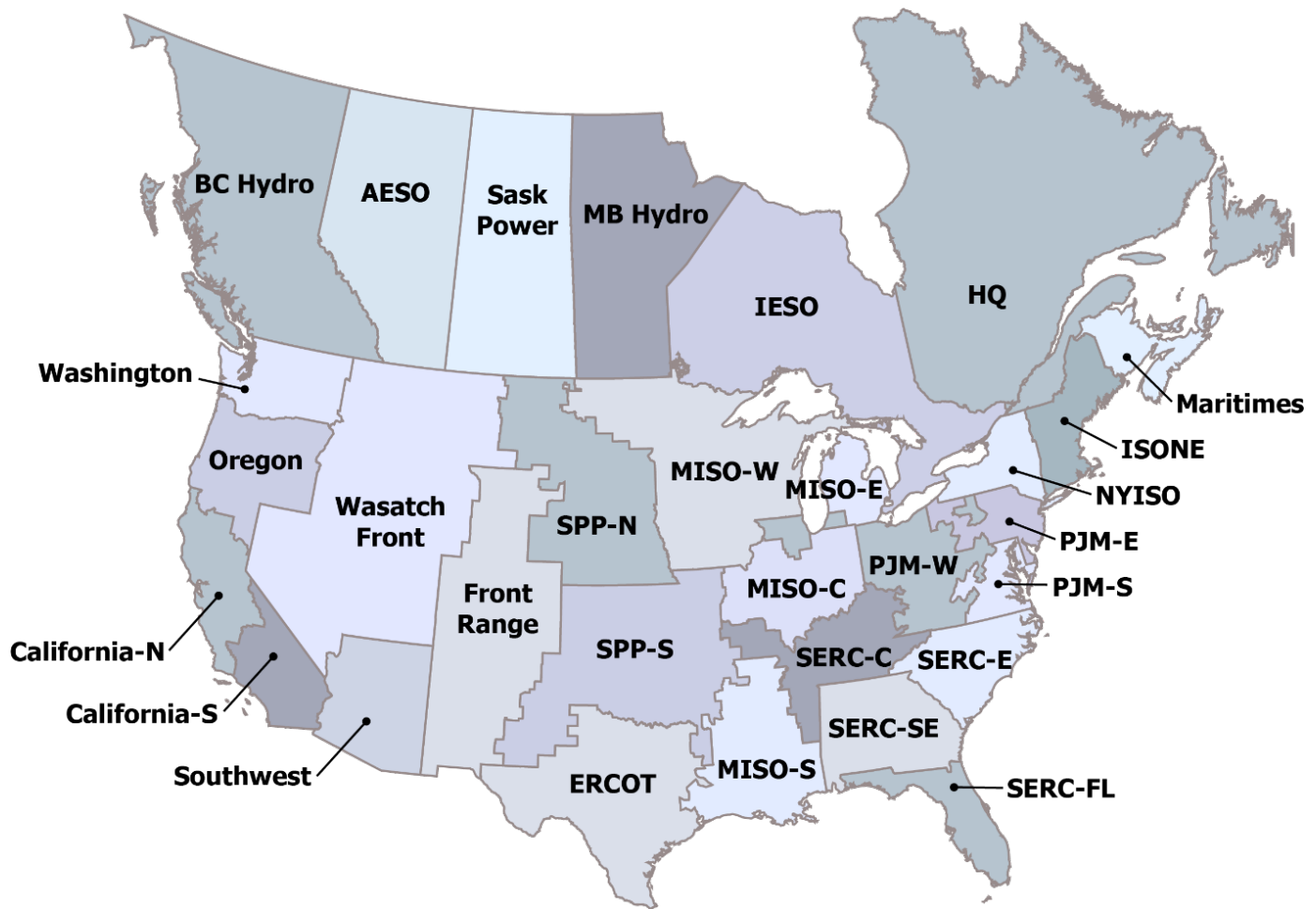
The Part 2 study used large hourly datasets, both publicly available and NERC proprietary, to quantify and visualize energy adequacy for each TPR across North America. These datasets were used to conduct an energy margin analysis that was used as part of the prudent additions process. Data was compiled to create a multi-year, hourly, time-synchronized dataset of load, wind, solar, hydro, and weather-dependent outages of thermal resources that collectively determine energy margins. The Part 2 scope<sup>30</sup> document contains additional details.

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<sup>30</sup> [ITCS SAMA Study Scope - Part 2 \(nerc.com\)](#)

## Transmission Model

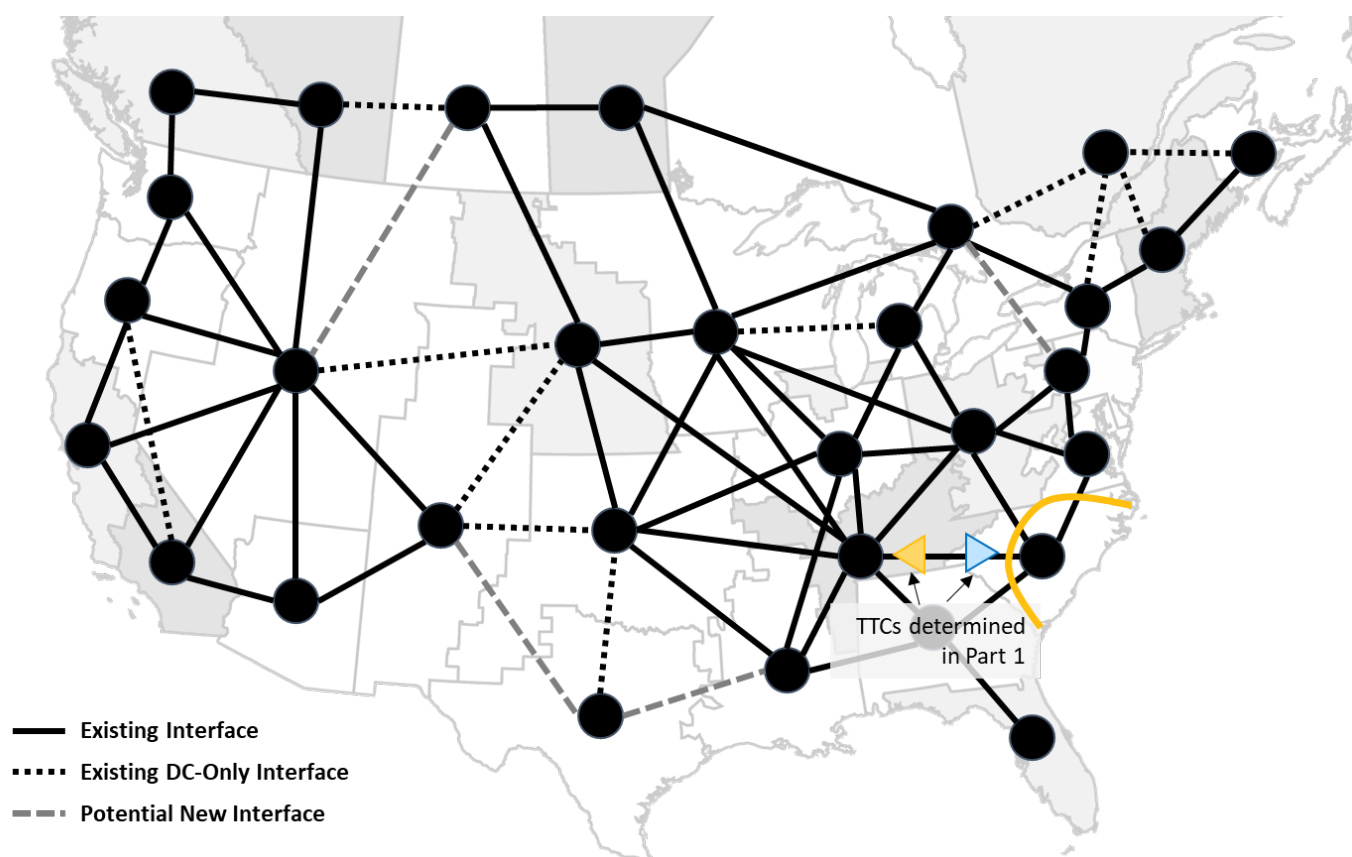
The TPRs used in this study match those used in the Transfer Capability Analysis (Part 1) and are shown in [Figure 1.1](#) below.



**Figure 1.1: Transmission Planning Regions**

For Part 2, a representation of the transmission system was created, with a transfer capability limit applied to each interface and a total import interface constraint for each TPR. These transfer capability limits were calculated in Part 1, which analyzed 2024 summer and 2024/25 winter conditions. The Part 2 model is not intended to represent actual energy flows, nor does it calculate generation shift factors, line impedances, individual line loadings or ratings, or other transmission considerations.

A visual representation of the transmission topology is provided in [Figure 1.2](#), which shows each of the existing transmission interfaces represented as a solid line. Dotted lines represent existing dc-only interfaces between TPRs, including connections between Interconnections, the Oregon to California South dc tie (Path 65), and between MISO West and MISO East near the Straits of Mackinac.



**Figure 1.2: Transmission Interfaces**

The model also included potential new transmission interfaces between geographically adjacent TPRs even if no transmission linkage currently exists. These candidates for prudent additions are represented as dashed grey lines in [Figure 1.2](#).

Each interface has a transfer limit in the forward flow direction (e.g., from SERC-C to SERC-E) and a potentially different limit in the reverse flow direction (e.g., from SERC-E to SERC-C). A total import interface was also included in the model, represented by the yellow arc in [Figure 1.2](#). In addition to the limits across individual interfaces, this total import interface limited the simultaneous imports from all neighboring TPRs. This limit was also calculated in the Part 1 Transfer Analysis by decreasing generation in each sink (importing TPR) and increasing generation proportionally across all neighboring sources (exporting TPRs). Since the Part 2 model does not consider the physics of energy flows across the transmission network, this interface was necessary to reflect limitations to simultaneous transfer capability.

## Selected Weather Years

Part 2 used a two-pronged approach for inputs and assumptions to study a variety of conditions across 12 different weather years. This approach combined synthetic, modeled datasets from 2007 to 2013<sup>31</sup> with historical, actual data from 2019<sup>32</sup> to 2023, as shown in [Figure 1.3](#). This combination increased the number of weather years available for analysis and helped overcome the limitations in both types of datasets.

<sup>31</sup> 2013 is the last year with available National Renewable Energy Laboratory (NREL) Wind Toolkit data.

<sup>32</sup> 2019 is the first full calendar year with available Energy Information Administration (EIA) Form EIA-930 data.



**Figure 1.3: Two-Pronged Approach for Historical Weather Data**

*Note: The hourly energy margin analysis did not simulate historical operations, but rather applied historical weather year data to simulate future grid operations under similar conditions.*

The synthetic approach used historical weather data to estimate load and resource availability if those same weather conditions were to occur again in the future. The historic approach used historical measured data for load, as well as wind and solar resource output, from recent years and scaled it appropriately to represent future conditions. More detail on these approaches is shown in [Appendix A](#), including sources from the National Renewable Energy Laboratory (NREL), the Energy Information Administration (EIA), and FERC forms.

By evaluating all hours of the year across 12 weather years, Part 2 inherently evaluates resource availability, load, and opportunities for energy transfers between TPRs during both normal and extreme weather over more than 105,000 hours. A list of known extreme weather events embedded in the Part 2 analysis include:

- Intense Florida Cold Wave, 2010
- Intense Southern Cold Wave, 2011
- Western Wide Area Heat Domes, 2020-2022
- Winter Storm Uri, 2021
- Winter Storm Elliott, 2022
- Midwest Wind Drought, 2023
- Western and Midwest Heat Waves, 2023
- Northeast Heat Wave, 2023

While using 12 weather years provides a diverse set of extreme weather conditions to evaluate, it should not be interpreted as representative of all possible conditions. If, for example, one TPR does not show a resource deficiency in the 12 weather years evaluated, it does not mean that it is robust against all weather conditions. This is important when considering when and where resource deficiencies arise and when additional transfer capability can mitigate these risks.

The studied weather years should not be interpreted as representative of all possible extreme weather conditions.

## Load Assumptions

A range of load conditions across the grid was studied, time-synchronized and correlated with respect to weather. Of particular interest is the load, which may be much higher during extreme weather conditions than forecasted in the 2023 LTRA data submissions.<sup>33</sup> A combination of historical load (2019-2023) and synthetic load (2007-2013) was used to capture a range of hourly variability in load for each TPR. Recent historical loads were used to capture recent weather events and associated load behavior as they occurred, using the EIA 930 hourly demand data. Synthetic loads were used to supplement the range of load behavior during weather conditions that may not be represented in the recent five-year history, with the further benefit of isolating electrification impacts and economic growth in the load profiles. The hourly profiles were then scaled to the LTRA forecasted load on both an energy and seasonal peak basis. Additional detail on the data source and load scaling done for the load profiles is available in [Appendix B](#).

<sup>33</sup> The 2023 LTRA can be found [here](#).

The overall goal of scaling the weather year profiles was to provide hourly profiles that reflect the varying magnitude and timing of peak load across each TPR that were scaled to forecasted annual energy and peak demand targets. The result of the scaling effort maintains the underlying weather variability but increases the overall peak and energy values to align with the LTRA, maintaining variations in seasonal peak load across weather years. This approach was reviewed by the ITCS Advisory Group. Tables that show the resulting peak loads are available in [Appendix C](#).

## Resource Mix

Resource portfolios for the Part 2 analysis, aligned with the 2023 LTRA, included existing generators, retirements, Tier 1 resources, and a portion of Tier 2 resource additions to create portfolios for 2024 and 2033.

The LTRA is a NERC assessment of supply and demand on a peak-hour basis, evaluating the winter and summer seasonal reserve margins for North American areas, considering the expected contribution of each resource type during the peak load hours. In Part 2 of the ITCS, however, the LTRA resource mix was evaluated across all hours of the year, and multiple weather years by varying hourly loads and resource supply.

Two study years were the starting points for evaluation in Part 2:

- **2024 Case:** Included all existing resources, plus certain retirements and Tier 1 resource additions online by the summer season, the 2024 peak load, and the annual energy forecast from the LTRA.
- **2033 Case:** Included all existing resources, plus certain retirements and Tier 1 resource additions expected by 2033, the 2033 peak load, and the annual energy forecast from the LTRA. Further, new resources were added to TPRs that retired capacity in the LTRA by also adding a portion of Tier 2 and Tier 3 resources.

Unit-level information was used to distinguish between fuel types and to map generation capacity to each TPR from the larger LTRA assessment areas. The analysis considered resource availability across aggregated fuel types, including natural gas (single fuel and dual-fuel), coal, oil, nuclear, hydro, land-based wind, offshore wind, utility-scale solar, behind-the-meter solar, pumped storage hydro, and battery storage. It did not perform any unit-specific modeling but captured variability in resource availability at the aggregate level based on historical performance and synthetic weather conditions.

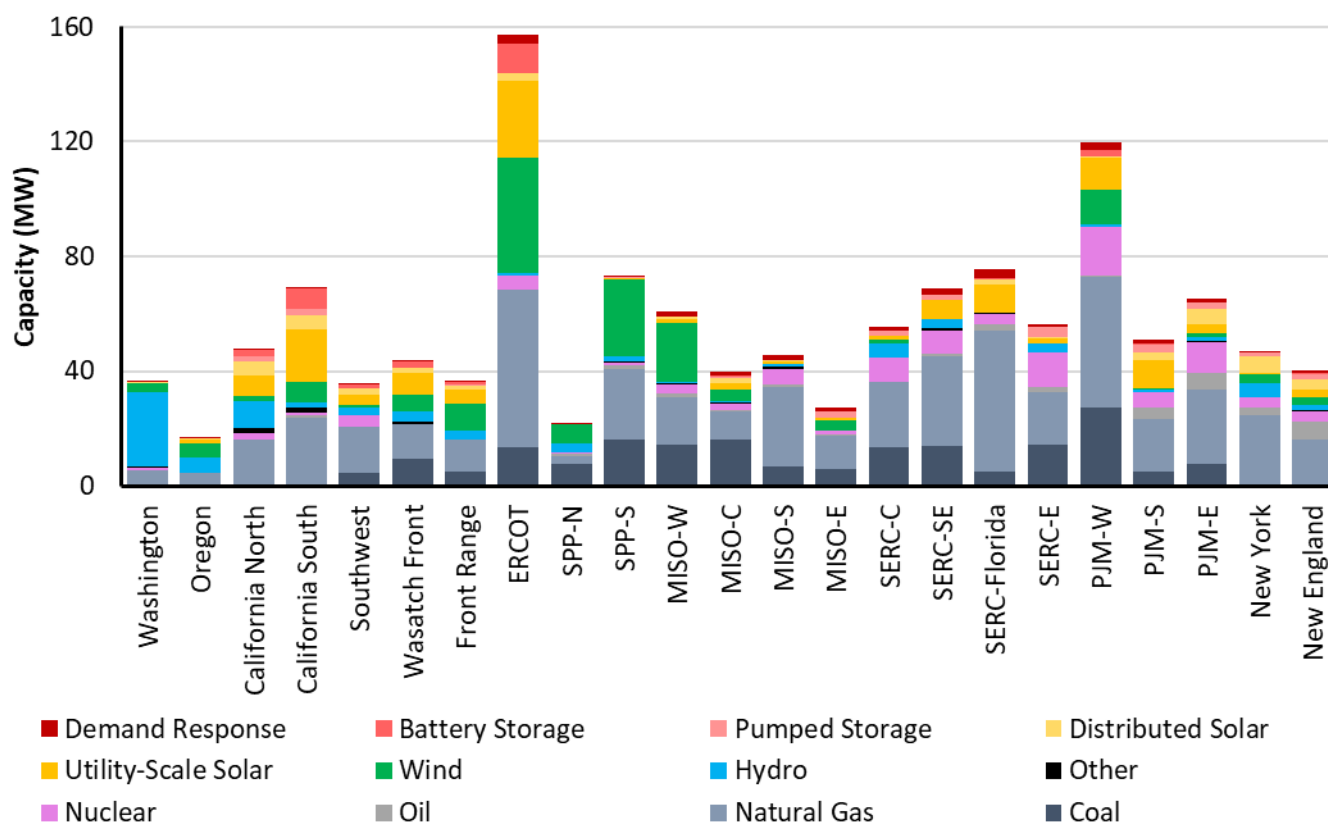
Winter and summer seasonal capacity ratings were used to represent installed capacity for each TPR by fuel type, except for solar and wind resources, where nameplate capacity was used. Using the LTRA winter and summer capacity ratings for 2024 and 2033 ensures that capacity mixes in Part 2 include retirements and units unavailable for other reasons in a manner consistent with the LTRA.

Resources were assigned to TPRs based on their geographic locations. Contractual obligations between generation units and load in a different TPR were not considered. This is an appropriate modeling choice for determining the amount of transfer capability needed to transfer energy from one TPR to another. As such, energy deficiency as modeled does not imply that an entity is failing to meet its resource adequacy obligations.

The LTRA generator and load data was aligned to the TPRs used in Part 1 for both existing and future resource additions. For example, the SPP LTRA assessment area was divided into SPP-N and SPP-S TPRs so that the energy analysis used the same breakdown as Part 1. Given the differences between resource and transmission planning, some resource differences between Part 1 and Part 2 analysis were expected. Additional detail can be found in [Appendix D](#).

## 2024 Resource Mix

Figure 1.4 shows the winter capacity of the 2024 resource mix by TPR and type based on the LTRA data forms. Additional details, including summer resource capacity values, can be found in the TPR-specific tables in Chapter 7.



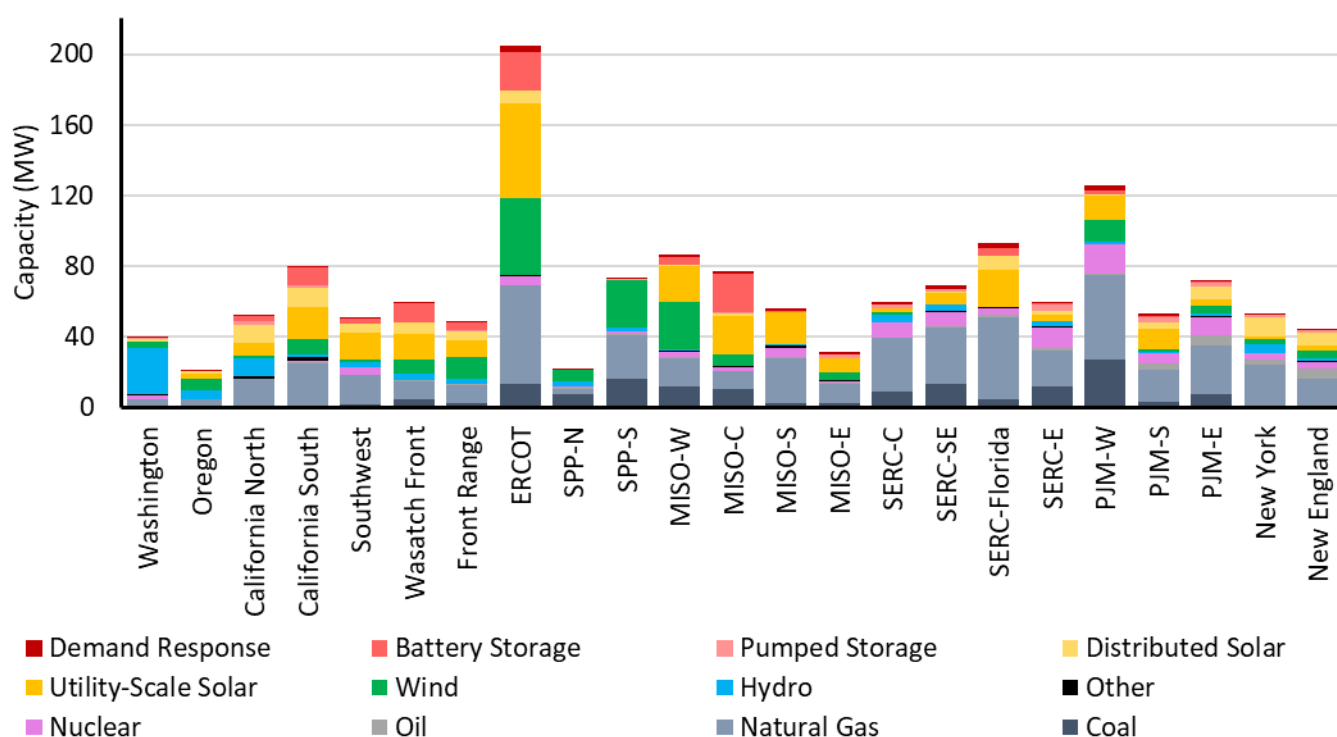
**Figure 1.4: Capacity, Existing + Tier 1 Resources (2024 Case)**

## 2033 Resource Mix

The capacity mix for the 2033 study year required adjustments relative to using the existing plus Tier 1 resources provided in the LTRA data forms. Tier 1 resources generally represent plants that are under construction or have high confidence to be online. An initial review revealed that Tier 1 additions are insufficient alone to meet 2033 load growth expectations because Tier 1 resources are inherently more near-term than the 10-year-out case. However, review of the Tier 2 and Tier 3 resources, which include less certain and more speculative resource additions, revealed different application of these tiers across the country. In some cases, the entire generator interconnection queue is included in these tiers, whereas in other cases, no resources were identified as Tier 2 or 3. This disparity necessitated a different approach to ensure that the future capacity mix was reasonable and applied in a consistent manner.

To this end, 2033 capacity mixes were developed based on the reported retirements in that TPR and the types of resources identified in its Tier 2 and 3 lists. If no Tier 2 or 3 resources existed, then Tier 1 was used. The Part 2 study used this “Replace Retirements” scenario. For every MW of retired certain capacity, an equivalent amount of accredited capacity was added. Additional detail regarding the 2033 “Replace Retirements” scenario, including the resulting resource additions, can be found in Appendix E. This approach was reviewed by the ITCS Advisory Group.

Figure 1.5 shows the 2033 winter capacity mix by TPR and technology type based on the LTRA data forms.



**Figure 1.5: Capacity, Existing + Tier 1 + Replace Retirements (2033 Case)**

## Resource Modeling

Additional detail regarding modeling of certain resource types is noted below. These modeling details were reviewed by the ITCS Advisory Group.

### Wind and Solar Modeling

Wind and solar resources were modeled using a combination of historical and synthetic weather year data to represent the hourly energy variability within each TPR. Both datasets described in this section result in hourly capacity factor values for utility scale solar (UPV), distributed behind-the-meter solar (BTM PV), land-based wind (LBW), and offshore wind (OSW). While the underlying datasets for the historical and synthetic weather years are different, as discussed in [Appendix A](#), both produced a capacity-weighted profile for each resource type within each TPR, normalized to the installed capacity. As a result, this capacity-weighted profile can be used for different levels of renewable resource capacity. In a few cases, historical data was supplemented with synthetic data for the same weather years, or historical and synthetic data was used to recreate weather years not covered directly by the historical or synthetic record based on temperature and wind-speed relationships. The steps taken to create each set of profiles and descriptions of the underlying data for each weather year profile are provided in [Appendix F](#).

### Hydro Resource Availability

Hydro resources were modeled with monthly maximum availability factors based on historical observations. While they are renewable resources, the availability of hydro is relatively uncorrelated with wind, solar, and load conditions and affected by longer inter-annual cycles in water availability. Also, hydro resources may be limited in generating at maximum capacity for several reasons in addition to typical generator maintenance and forced outages. These factors include water levels on rivers and constraints due to reservoir levels. To account for these factors on hydro generating potential, a monthly maximum availability was created for each TPR based on historical data, thereby limiting the maximum generation that hydro resources could contribute. No limitations on monthly or annual energy production were applied and it was assumed that the maximum output seen in historical records was the limiting factor for hydro resources.

In Canadian TPRs, like Hydro Québec, where hydro generation regularly serves most or all of the demand throughout much of the year, historical generation data does not fully represent the actual availability of hydro resources, especially during lower load months. Discussion with these entities, where needed, resulted in modifications to the monthly hydro capacity used in the simulations to better reflect resource availability.

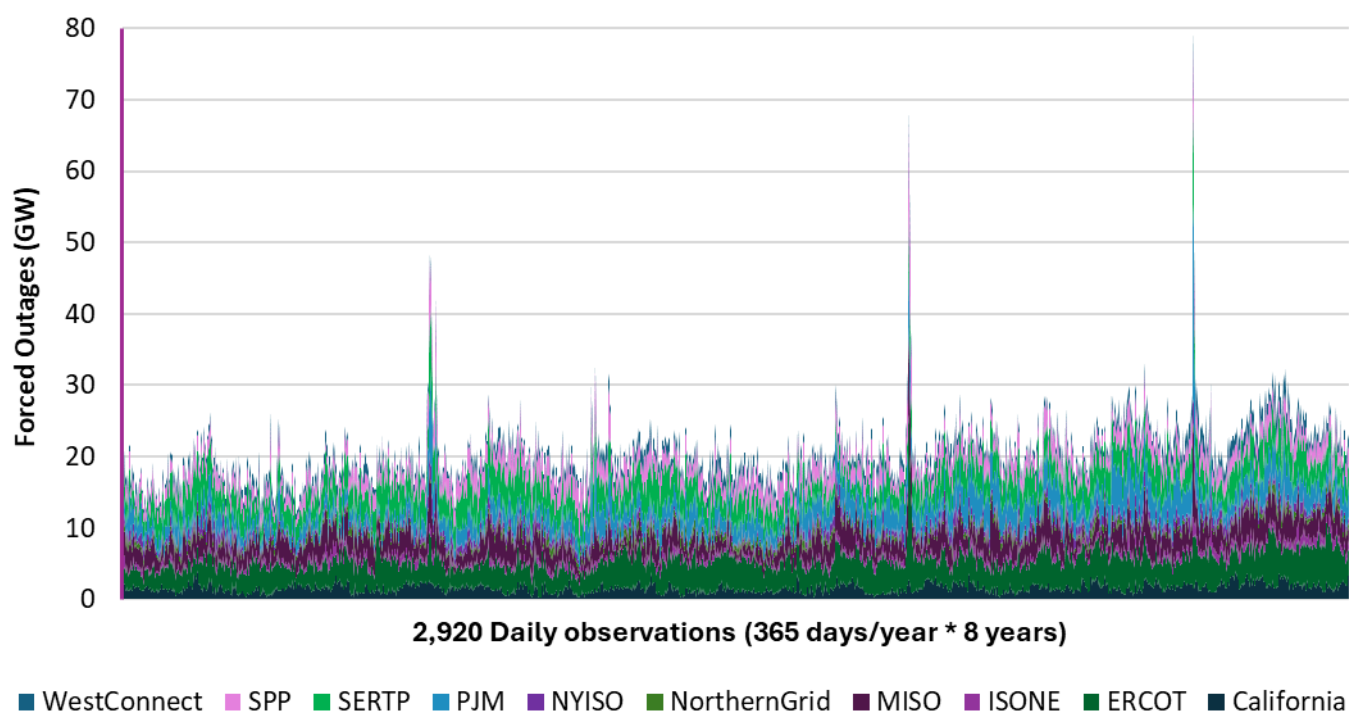
### Thermal Generator Outage Modeling

Thermal generators were aggregated by TPR and fuel type to account for daily fluctuations in available capacity. Thermal capacity was aggregated by up to eight fuel types in each TPR, resulting in 290 unique capacity aggregations across the North American BPS. These aggregations were done to represent the total, fleet-wide resource availability, rather than individual generator outage sampling traditionally done in resource adequacy modeling.

Each of the 290 aggregated resource types was then modeled to reflect daily fluctuations in available capacity, accounting for fleet-wide maintenance and forced outages, weather-dependent forced outages, and seasonal maintenance schedules. Ambient derates were reflected for summer and winter based on the associated capacity values provided in the 2023 LTRA data forms.

### Forced Outages and Derates

**Figure 1.6** shows the aggregated capacity of forced outages across the United States on a daily basis from 2016 to 2023, derived from available GADS<sup>34</sup> data. Additional detail regarding these calculations and application can be found in [Appendix G](#). The analysis shows daily and seasonal variation in forced outages, but most importantly, extreme spikes in forced outages observed during the January 2018 winter event, Winter Storm Uri (February 2021) and Winter Storm Elliott (December 2022). Generator outage modeling was intentionally done on an aggregated fleet-wide basis to capture correlated outages across large areas.



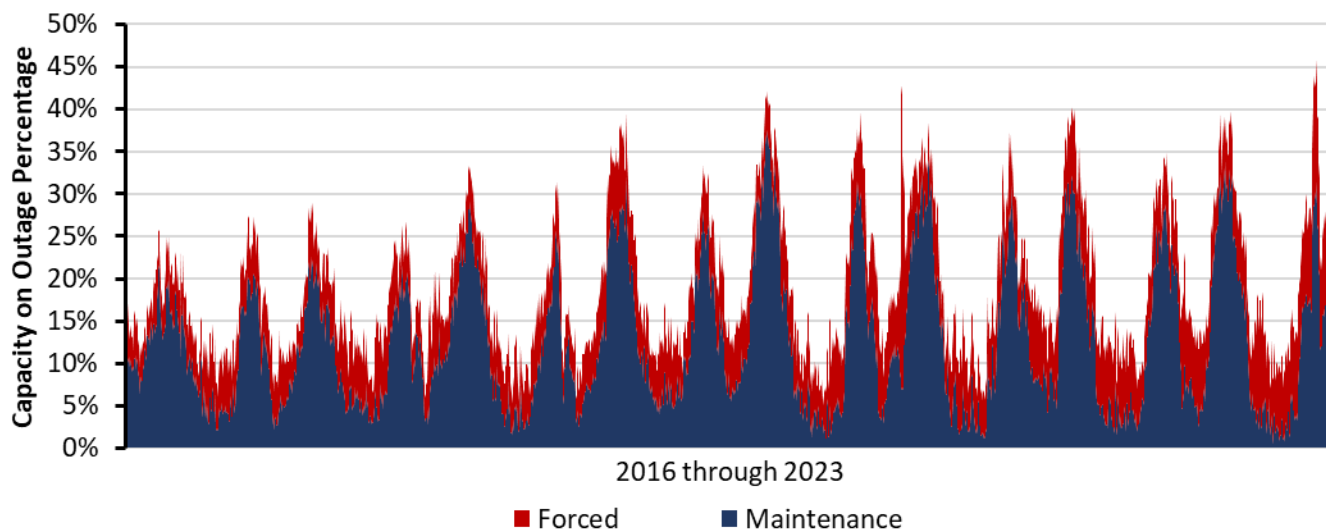
**Figure 1.6: Total Daily U.S. Forced Outages and Derates (in GW)**

<sup>34</sup> Generating Availability Data System, a NERC database that includes outages and derates

### ***Planned and Maintenance Outages and Derates***

Similar to the forced outage rate modeling, planned and maintenance outages and derates were modeled based on historical GADS data, by day, by TPR, and by fuel type. This data in aggregate was converted to an average capacity on outage per day, as a percentage of Net Maximum Capacity.

An example of the combined capacity on outage (Forced Outages and Maintenance) is provided in [Figure 1.7](#) for a single TPR and single fuel type (natural gas, single fuel). This figure clearly shows the seasonal increases in maintenance during the shoulder seasons (spring and fall) and the potential for increased capacity on outage during extreme weather events (e.g., Winter Storm Uri). While the forced outages were higher during this event, less capacity was on planned maintenance because it occurred during the winter season.



**Figure 1.7: Forced and Planned Outages for Single Fuel Natural Gas (% of Capacity)**

### ***ERCOT Winterization Mandate***

Due to the statewide mandate<sup>35</sup> in Texas directing winterization measures to be implemented across the generation fleet, discussion with the Regional Entity (Texas RE) resulted in a modification to ERCOT resource availability relative to the historical GADS data. Efforts resulting from the winterization mandate are expected to improve thermal resource availability during extreme cold weather events to be no less than 85% of the winter rating. This adjustment was made to the input data for the months of December, January, and February. The winterization case is used as the starting point for ERCOT and is reflected in the energy margin analysis shown in [Chapter 3](#) and recommended additions in [Chapter 4](#). A comparison of the results with and without the winterization mandate are shown for ERCOT as a sensitivity in [Chapter 6](#).

### ***Storage Modeling***

Storage resources, both pumped storage hydro and battery storage, were modeled as two distinct units for each TPR. Information regarding installed capacity for each resource type for existing and future capacity builds was taken from the 2023 LTRA. Since information on the duration of each storage plant was limited or not available, it was assumed that pumped storage hydro would have 12 hours of duration and battery storage was four hours<sup>36</sup> based on trends and available battery storage information from the EIA Form 860.

<sup>35</sup> Texas Public Utilities Commission Weather Emergency Preparedness (adopted September 29, 2022) standards can be found [here](#) and [here](#) (2 documents).

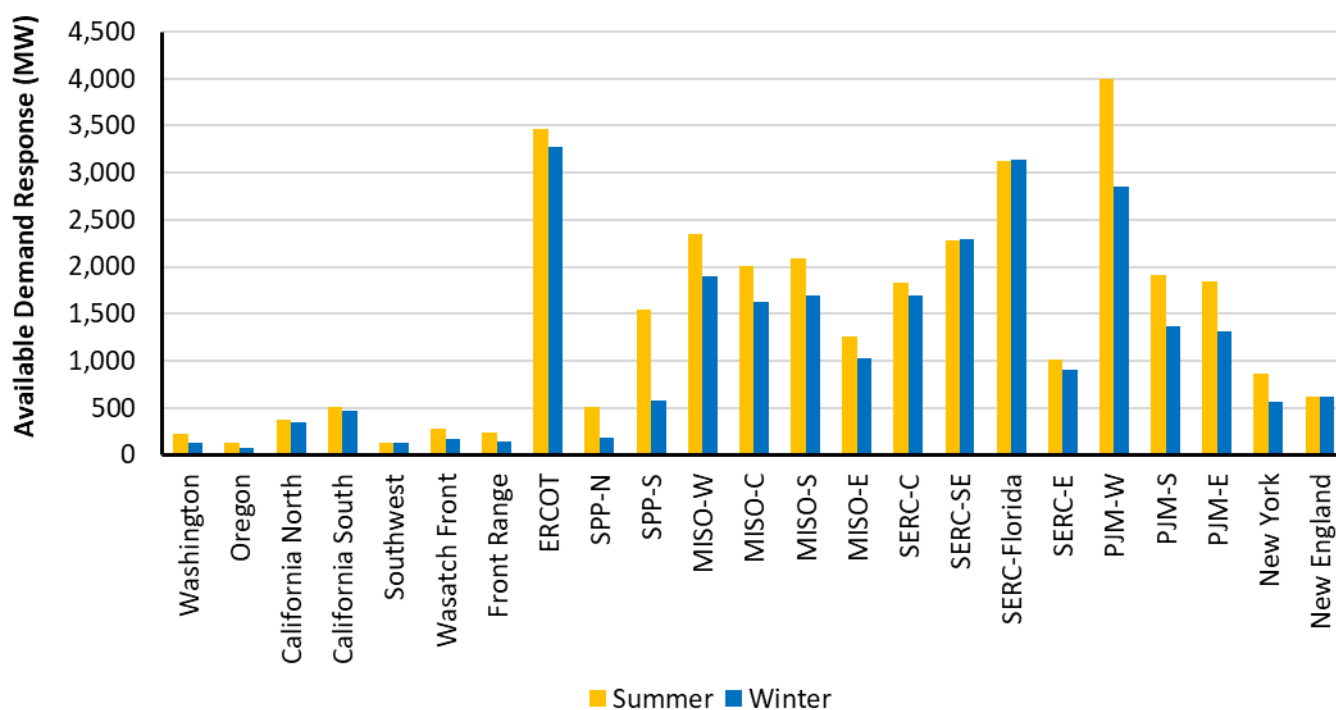
<sup>36</sup> Three hours was used for ERCOT due to lower duration of existing and planned resources.

Storage resources were allowed to charge dynamically within the model to create hourly profiles of charging (adding load) and discharging (generation), subject to round-trip efficiency losses of 30% for pumped storage hydro and 13% for battery storage resources. Storage resources were scheduled to arbitrage hourly energy margins, based on the resource scheduling method described in [Chapter 2](#). In doing so, storage was charged during periods of high energy margins (surplus resources) and discharged during periods of lower energy margins. Furthermore, the storage resources did not optimize imports/exports between TPRs, although during grid stress events, storage resources were allowed to recharge via imports if available.

## Demand Response Modeling

Demand response resources were also included in the model as a supply-side resource that could be dynamically scheduled by the model to mitigate resource deficiency events. Similar to storage resources, demand response was modeled assuming both capacity (MW) and energy (MWh) limitations but did not assume any round-trip energy losses or payback required. Demand response was modeled only after energy transfers between TPRs.

Demand response capacity was based on the LTRA Form A data submissions, “Controllable and Dispatchable Demand Response – Available,” which represents the estimated demand response available during seasonal peak demand periods. While both “Total” and “Available” demand response capacity values were reported, the “Available” resource potential, shown in [Figure 1.8](#), was used to represent any assumed derates due to non-performance when called on. For LTRA assessment areas with multiple TPRs, demand response was allocated proportionally to load.



**Figure 1.8: Available Demand Response by TPR**

Energy constraints were also assumed for demand response resources to ensure that they were deployed sparingly. All demand response resources were modeled with a maximum of three hours per day up to the seasonal capacity. These hourly “per call” constraints were converted into energy constraints, meaning a demand response resource could choose to spread its capacity over six hours in a day, if needed, but would have to do so by deploying only a portion of the total capacity. Lastly, demand response resources were considered the resource of last resort to avoid load shedding, deploying only after all local resources and imports were fully exhausted.

## Chapter 2: Prudent Additions (Part 2) Process

Using the multi-year, hourly, correlated, time-synchronized dataset for load, wind, solar, and thermal resource availability described in [Chapter 1](#), the prudent additions process identified instances of resource deficiency and evaluated where additional transfer capability would improve energy adequacy. This data-driven process evaluated specific time periods where extreme weather may impact load and resource availability in one TPR, but neighboring TPRs may have surplus energy available, thus capturing geographic diversity. This approach considered where resource deficiencies occurred, which interfaces were at their limits, and which adjacent TPRs had available energy to export. Specifically, a six-step process was used to identify and quantify prudent additions to transfer capability, each of which is discussed further in this section:

1. Identify hours of resource deficiency
2. Quantify the maximum resource deficiency
3. Prioritize constrained interfaces
4. Allocate additional transfer capability
5. Iterate until resource deficiencies are mitigated
6. Finalize prudent level of transfer capability

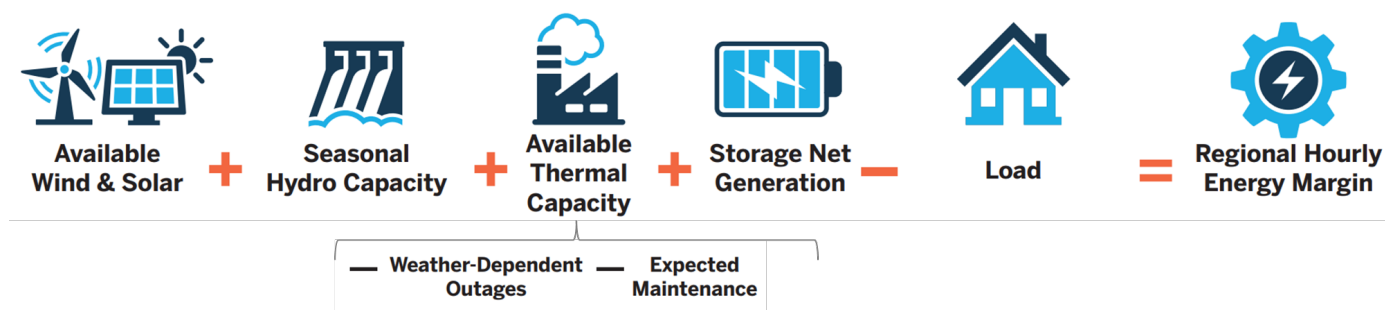


### Identify

#### Step 1: Identify Hours of Resource Deficiency

The prudent additions process begins with the calculation of the hourly energy margin for each TPR. Unlike traditional planning reserve margins that evaluate the supply and demand during expected peak load conditions, the energy margin analysis is an 8,760-hour chronological assessment of each TPR's load and availability of resources. The energy margin analysis, therefore, provides an assessment of a TPR's potential surplus or deficit across each hour of the year. In addition, the energy margin analysis was conducted over 12 weather years, allowing for fluctuations in load, wind, solar, and thermal resources based on weather conditions, along with seasonal hydro availability.

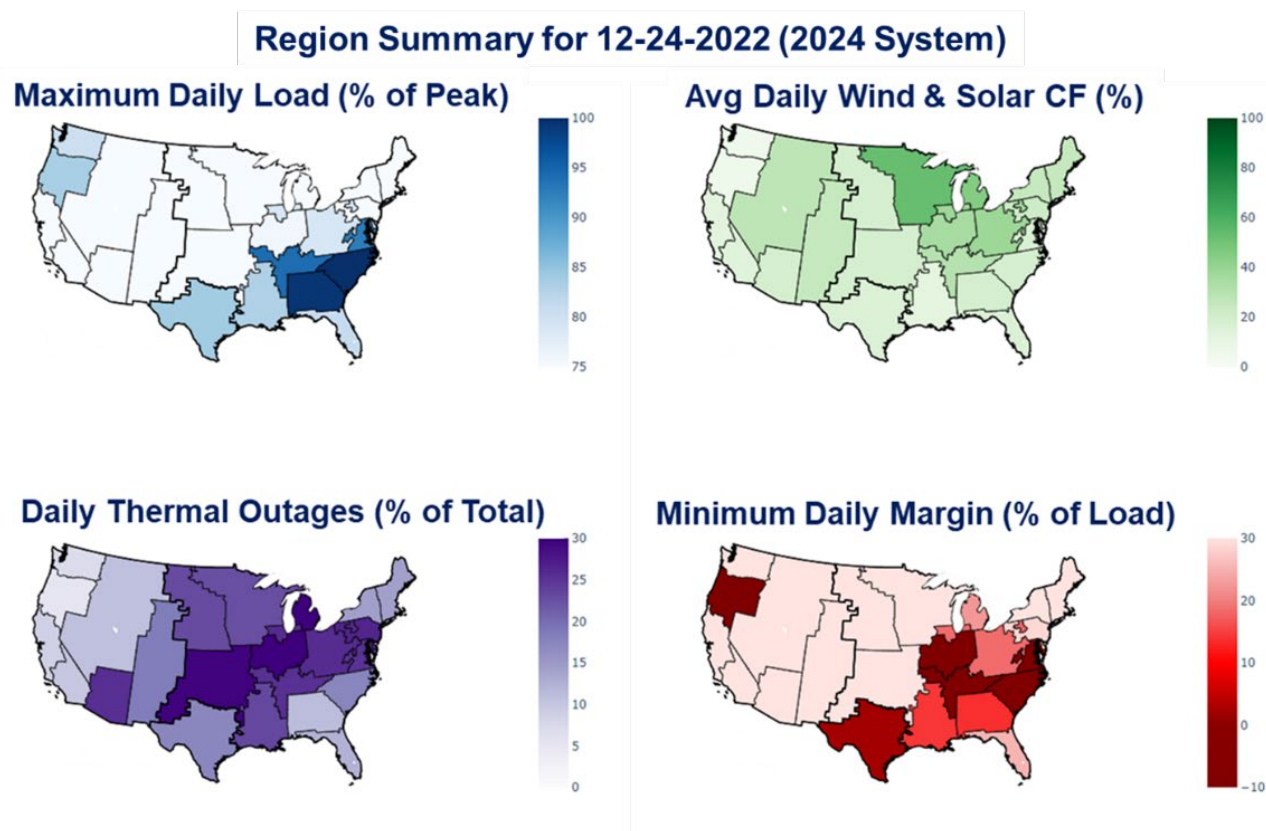
The energy margin analysis captures the impacts of variable renewables, scheduling of storage resources, expected outage conditions, and load levels associated with specific weather conditions. The formula in [Figure 2.1](#) below further characterizes the hourly energy margin, followed by an explanation of each property. All properties vary hourly except for available thermal capacity (daily variation) and hydro capacity (monthly variation).



**Figure 2.1: Hourly Energy Margin Calculation**

Source: Energy Systems Integration Group, 2024

The results of the energy margin analysis provide an *hourly, time-synchronized, locational, and consistent dataset*, allowing for direct comparisons between TPRs. When one TPR has a low hourly energy margin (i.e., a low supply of resources relative to demand), the analysis considers the availability of resources and load in all neighboring TPRs simultaneously. Additional detail regarding the energy margin analysis can be found in [Appendix H](#). [Figure 2.2](#) shows an example of the time-synchronized load, renewable output, weather-dependent outages, and hourly energy margin.



**Figure 2.2: Example of Correlated Load, Renewable Output, Weather-Dependent Outages, and Hourly Energy Margin**

### Resource Scheduling Method

The hourly energy margin is then used to model the available energy across the entire North American BPS for all 12 weather years. This is done to consider the energy adequacy in each TPR, with and without transfers from neighboring TPRs. To isolate reliability needs, resources are first scheduled within a TPR to serve its load before relying on neighboring TPRs. This method allowed for appropriate charge and discharge patterns for energy-limited resources like storage and demand response. The primary reason for using this dispatch model was to ensure that any recommended additions to transfer capability are to improve energy adequacy, and thereby strengthen reliability, rather than for policy or economic objectives, such as minimizing overall production cost. Operating costs are intentionally not considered for resources in this model. Instead, an operating constraint will increase the scarcity weighting factor in a TPR as the margin between supply and demand becomes tighter. This ensures that the dispatch decisions are driven by relative surplus or scarcity rather than resource dispatch costs. Additional information regarding the dispatch model and scarcity weighting factor calculations can be found in [Appendix I](#).

## Margin Levels

Margins were applied to each TPR's hourly load to account for study uncertainty and operational practices. Unlike a planning reserve margin, which is often denoted in terms of peak demand, these margins are applied to all hours of the year, in an equal percentage of demand.

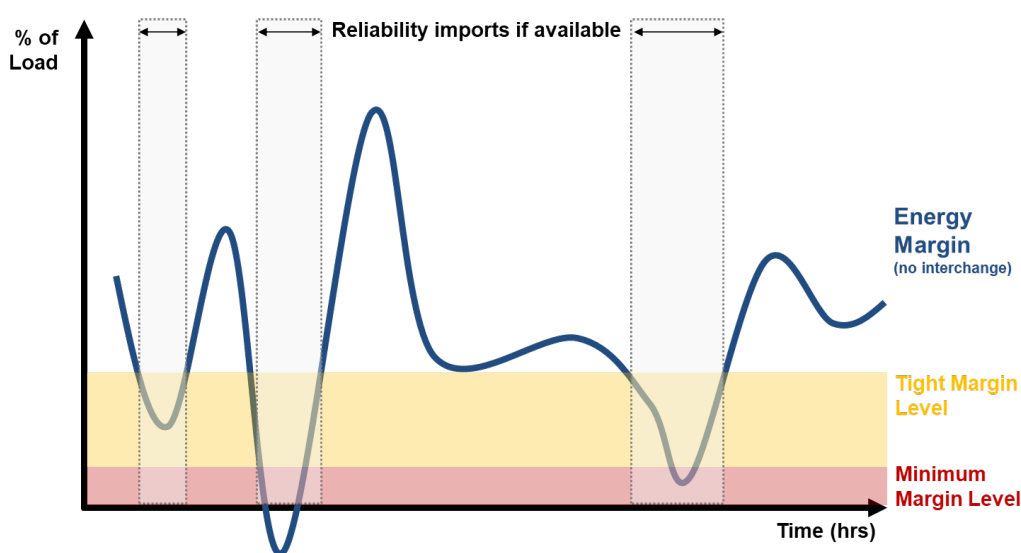
The first threshold, the **tight margin level**, determines when a TPR will seek to import energy. This threshold, applied across all hours, was set at 10% of the TPR's load based on observed projected daily reserves. This level was discussed and endorsed by the ITCS Advisory Group.

The second margin, the **minimum margin level**, determines when a TPR will incur unserved energy (load reduction) if additional resources or imports are unavailable. Following multiple discussions with, and feedback from, the ITCS Advisory Group, this value was set at 3% of the TPR's load. An additional sensitivity was conducted using a 6% minimum margin level.

A more detailed rationale for these levels is provided in [Appendix J](#).

## Energy Transfers

**Figure 2.3** illustrates the relationship between the hourly energy margin and the conditions under which a TPR may import or export energy. This is crucial for understanding how energy transfers are modeled.



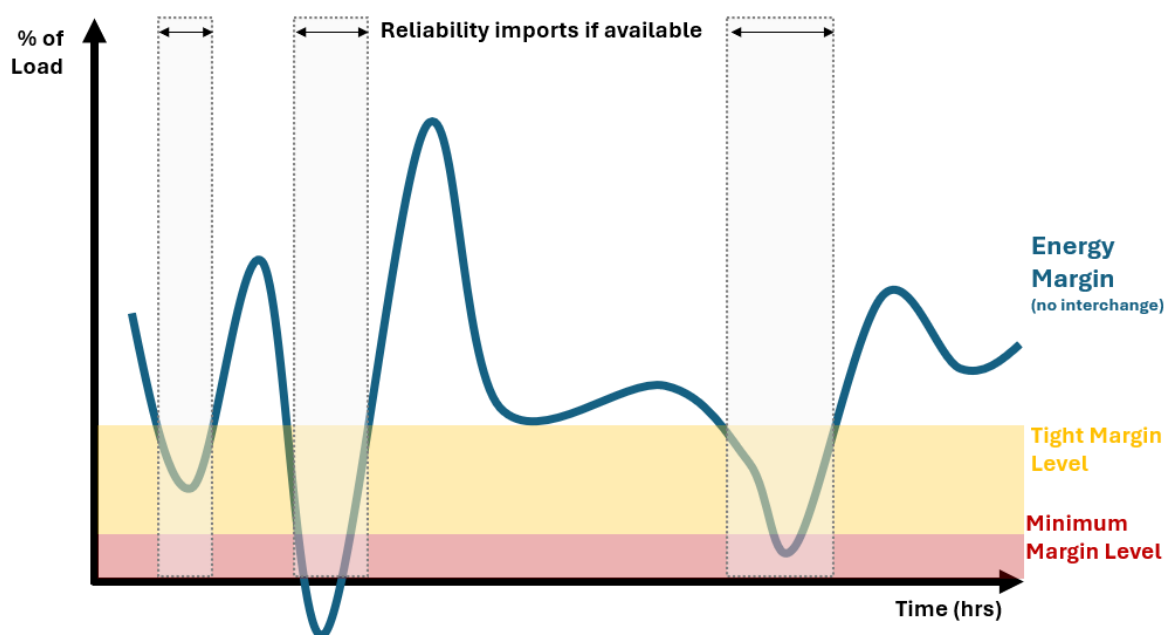
**Figure 2.3: Illustrative Example of the Hourly Energy Margin and Reserve Levels**

The line represents the hourly energy margin for a TPR, showing the difference between available energy supply and the TPR's load, fluctuating due to changes in supply and demand discussed previously. Two different threshold levels are also shown:

- The **tight margin level** (yellow zone) indicates the desired margin under normal conditions. When the energy margin is above this zone, the TPR is in surplus and is a good candidate to export energy to other TPRs that may need additional energy. When the energy margin is within this level, the TPR has enough capacity to meet its load, but uncertainty in the forecast (resource mix, load levels, weather impacts, outages, etc.) may warrant additional energy imports if available. The tight margin level dictates **when** TPRs will import energy from their neighbors, if it is available.
- The **minimum margin level** (red zone) marks the minimum permissible threshold, below which the TPR faces a resource deficiency. In this red zone, it is assumed that the TPR may experience load reduction if energy

imports from neighbors are unavailable. This retention of reserves is consistent with normal operating practices, where a Balancing Authority will continue to hold reserves even if involuntary load shed is underway to safeguard the system from cascading or widespread outages that would adversely affect overall BPS reliability. The minimum margin level determines when, and to what extent, new transfer capability is considered to mitigate the energy deficiency.

Visualized another way, [Figure 2.4](#) shows how the model will attempt to import energy any time that a TPR's energy margin drops below the tight margin level.



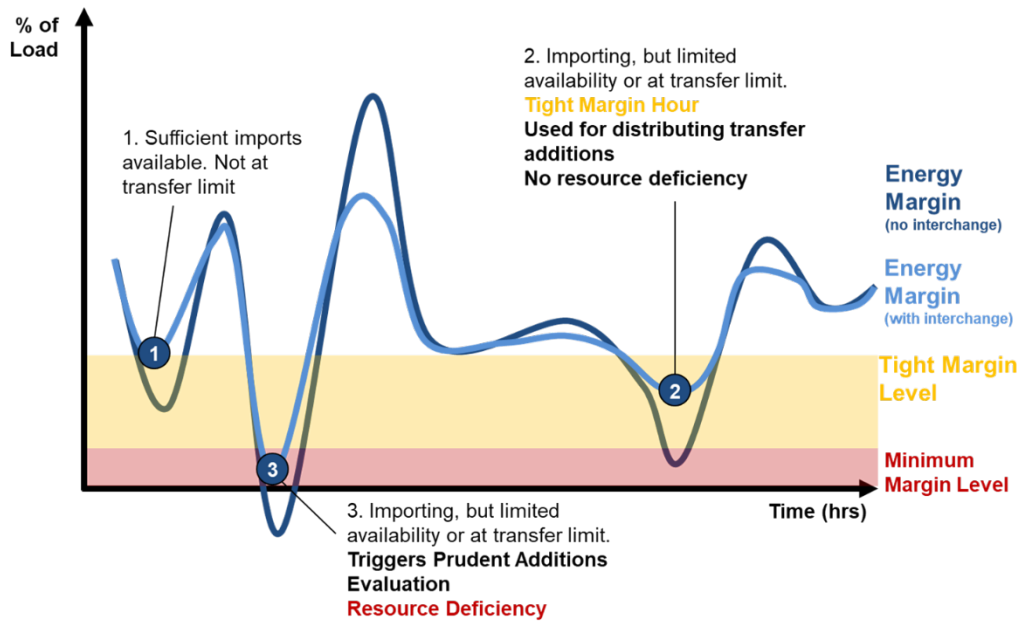
**Figure 2.4: Illustrative Example when Imports Occur in the Model**

The method for determining transfers between TPRs relies heavily on the tight margin level and minimum margin level. While each TPR initially uses its available resources to meet demand and associated margin, as the energy margin tightens, its scarcity weighting factor increases to reflect the growing need for additional resources.

When a TPR falls below the tight margin level, it begins to import energy from neighboring TPRs. The decision on which neighbor to import from is based on the respective scarcity weighting factors of those neighbors. This ensures that imports are sourced from neighbors with the most surplus capacity (i.e., the lowest scarcity weighting factor). If sufficient imports are unavailable due to transmission interface limits and/or lack of available resources, the TPR may temporarily violate the tight margin level but will still maintain a minimum margin level. This is referred to as a tight margin hour.

If a TPR's energy margin drops to the minimum margin level after exhausting available imports and demand response, the model will decrease the load served, resulting in unserved energy. This is referred to as a resource deficiency hour.

[Figure 2.5](#) shows the hourly energy margin after interchange is scheduled (light blue line). Exports to neighbors are shown as a reduction in the hourly energy margin when a TPR has relative surplus, while imports are shown as an increase in the hourly energy margin when a TPR drops below the tight margin level.



**Figure 2.5: Illustrative Example Showing Impacts of Imported Energy**

## Metrics

Three important points can be considered in [Figure 2.5](#) above:

- **Point 1** indicates that a TPR, in isolation, is below the tight margin level but there is sufficient transfer capability to import energy from its neighbors to maintain the tight margin level. This represents an **interchange hour**. Because the imports allow the TPR to get back to its tight margin level, transfer capability is sufficient and not limiting.
- **Point 2** indicates that a TPR is unable to get back to the tight margin level even with imports. At this point, the transfer capability is insufficient and limited and/or neighboring TPRs do not have sufficient resources to share. This point is referred to as a **tight margin hour**.
- **Point 3** indicates that a TPR is unable to get back to the minimum margin level even with imports from its neighbors. In this example the model will reduce load in the TPR rather than dropping below the minimum margin level, resulting in unserved energy. This is referred to as a **resource deficiency hour** and is used to trigger prudent additions evaluation as described in later steps.

The model performed the above analysis for all TPRs across all hours over 12 weather years. The calculated metrics, which include the hourly energy margin, are shown in [Table 2.1](#).

**Table 2.1: Calculated Metrics**

Metric	Units	Description
<b>Energy Margin</b>	MW or %	Tracks the hourly energy margin of available capacity relative to load over the course of the year. Quantified in both MW and percent and summarized to show average, minimum, or number of times below a threshold.
<b>Interchange Hour</b>	Hrs, MW, or MWh	Quantifies the number of hours, maximum flow, or total energy when a TPR imports to keep its hourly energy margin at the tight margin level. This metric calculates the frequency and quantity of imports for each TPR.
<b>Tight Margin Hour</b>	Hrs, MW, or MWh	Quantifies the number of hours in a year, maximum deficit (MW), or total deficit (MWh) when a TPR is below the tight margin level (10%). <sup>37</sup> This metric quantifies how often the transfer capability is insufficient due to interface limit <u>or</u> due to lack of resources.
<b>Resource Deficiency Hour</b>	Hrs, MW, or MWh	Quantifies the number of hours in a year, maximum deficit (MW), or total deficit (MWh) when a TPR is at the minimum margin level (3%) <sup>38</sup> and experiences unserved energy.
<b>Hours Congested</b>	Hrs	Quantifies the number of hours in a year where the transfer capability is at the maximum import capacity. This metric quantifies how often an interface's transfer capability is insufficient.



## Quantify

## Step 2: Quantify Maximum Resource Deficiency

In Step 1, the energy margin analysis quantified the frequency, magnitude, and duration of energy deficiency for each TPR. To illustrate the output of this process, a portion of the 2033 energy margin analysis results are shown in [Table 2.2](#) below. Specifically, this table shows the yearly maximum resource deficiency (in MW) for each of the 12 weather years, with winter deficiencies highlighted in blue and summer deficiencies shown in orange. The full set of energy margin analysis results can be found in [Chapter 3](#).

**Table 2.2: Maximum Resource Deficiency (MW) for Select TPRs by Weather Year (2033 Case)**

Transmission Planning Region	WY2007	WY2008	WY2009	WY2010	WY2011	WY2012	WY2013	WY2019	WY2020	WY2021	WY2022	WY2023	Max Resource Deficiency
California North	0	0	0	0	0	0	0	0	0	0	3,211	0	3,211
ERCOT	1,361	0	0	9,400	0	0	0	8,977	14,853	18,926	14,321	12,108	18,926
SPP-N	0	0	0	0	0	0	0	0	0	155	0	0	155
SPP-S	0	0	0	0	0	0	0	0	0	4,137	0	0	4,137
MISO-S	0	0	560	0	629	0	0	0	0	0	0	0	629
MISO-E	0	0	0	0	1,676	0	0	0	5,715	979	0	0	5,715
SERC-Florida	0	0	1,030	1,152	0	0	0	0	0	0	0	0	1,152
SERC-E	0	0	0	0	0	0	0	0	0	0	5,849	0	5,849
PJM-S	0	0	0	0	0	0	0	0	0	0	4,147	0	4,147
New York	0	81	0	3,244	1,748	2,631	1,229	0	0	0	0	3,729	3,729
New England	0	0	0	85	0	984	68	0	0	0	0	0	984

The largest yearly maximum resource deficiency identified across all 12 weather years is known as the maximum resource deficiency. This value is a critical input to Step 4, described later.

<sup>37</sup> As a reminder, further discussion on the tight margin level can be found in [Appendix J](#).

<sup>38</sup> As a reminder, further discussion on the minimum margin level can be found in [Appendix J](#).



### Prioritize

## Step 3: Prioritize Constrained Interfaces

Step 3 focuses on identifying constrained interfaces. After determining which TPRs are in deficit (Step 1) and to what extent (Step 2), the third step is to determine which specific interfaces are constrained during tight margin hours by calculating the number of hours that individual interfaces, including total import interfaces, are transferring energy at their TTC. This is quantified as hours congested across each interface. Additionally, the model calculates the difference between the scarcity weighting factors of each TPR when imports occur and the transmission interface is at its limit. This measures the relative resource surplus between potential sending (exporting) TPRs that could help the receiving (importing) TPR.

The difference between the scarcity weighting factors of the importing and exporting TPR helps quantify the best candidates for increased transfer capability. In cases where the total import interface is constrained, the difference between the scarcity weighting factor between each pair of TPRs is still quantified and is used as the measure to increase both the individual interface capability and the total import interface limit.

As an example, the 2033 energy margin analysis showed SERC-E in a resource deficiency during WY2022 (Winter Storm Elliott). Neighbors PJM-W, SERC-C, and SERC-SE are already exporting resources to SERC-E, which has reached its transfer capability. During this event, SERC-SE has the lowest scarcity weighting factor, followed by PJM-W, then SERC-C. The scarcity weighting factors indicate that transfer capability should be prioritized from SERC-SE, followed by PJM-W, then SERC-C. The interface from PJM-S, which is not at its limit, would not benefit from additional transfer capability during this event, as it has no surplus resources available.

This calculation is repeated for all TPRs for all tight margin hours.

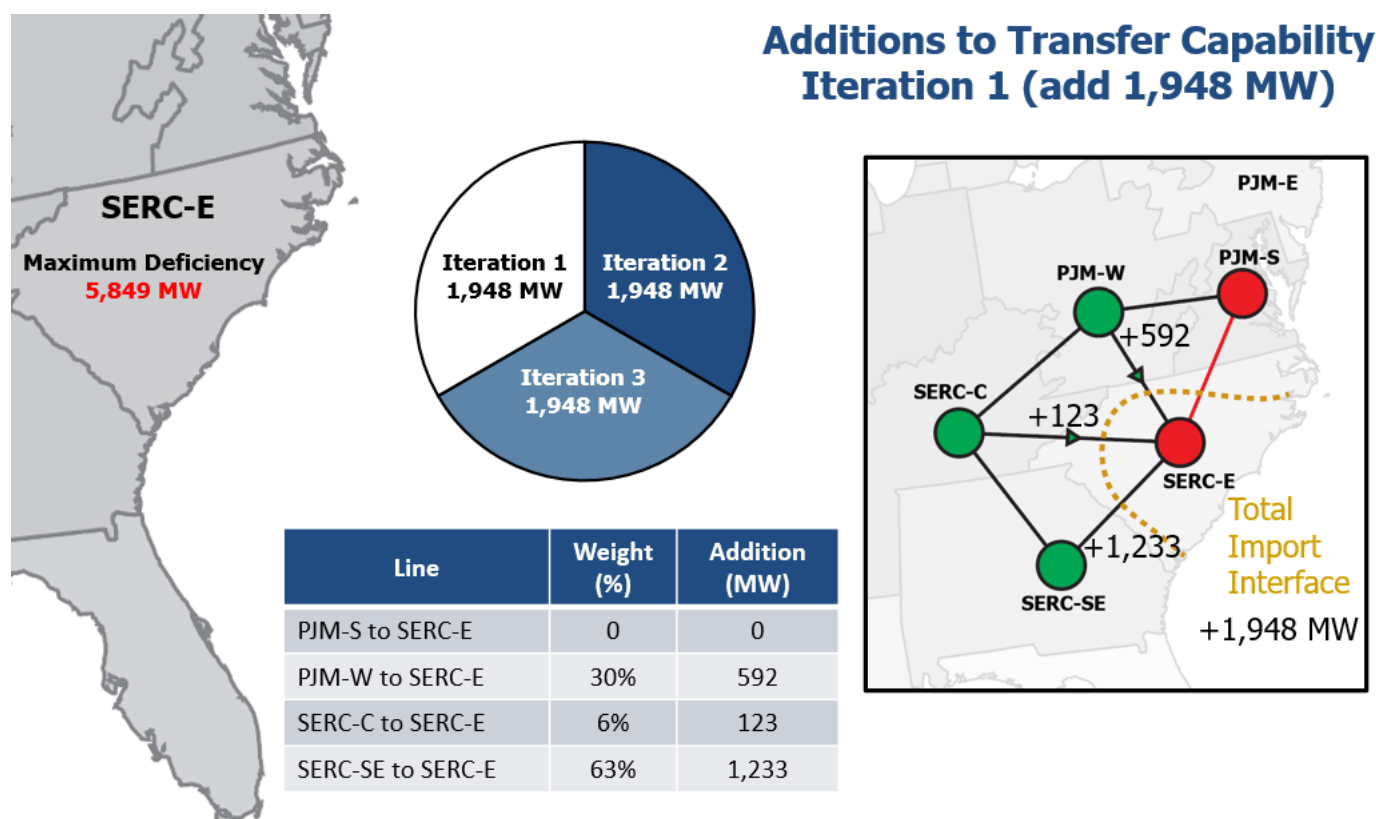


### Allocate

## Step 4: Allocate Additional Transfer Capability

Step 4 focuses on programmatically allocating transfer capability increases to constrained interfaces to address the Maximum Resource Deficiencies (identified in Step 2), using the scarcity weighting factors (calculated in Step 3). Specifically, the model initially allocates transfer capability increases of one third (33.3%) of the maximum resource deficiency proportionally to interfaces based on the relative difference in scarcity weighting factors, thereby prioritizing neighboring TPRs with relatively more surplus energy available. This partial increase allows the modeling method to capture interactive effects between TPRs and iterative effects as resources are re-dispatched, including exhaustion of surplus resources.

Continuing with the SERC-E example from the previous steps, the maximum resource deficiency observed in the 2024 energy margin analysis is 5,849 MW. The initial increase to transfer capability is 1,948 MW, one third of that amount. Using the difference in the scarcity weighting factors between the exporting TPR and importing TPR from Step 3, this additional transfer capability is allocated 30% to PJM-W (592 MW), 6% to SERC-C (123 MW), and 63% to SERC-SE (1,233 MW), as shown in [Figure 2.6](#).



**Figure 2.6: SERC-E Iteration 1 Allocation of Additional Transfer Capability (2033 Case)**



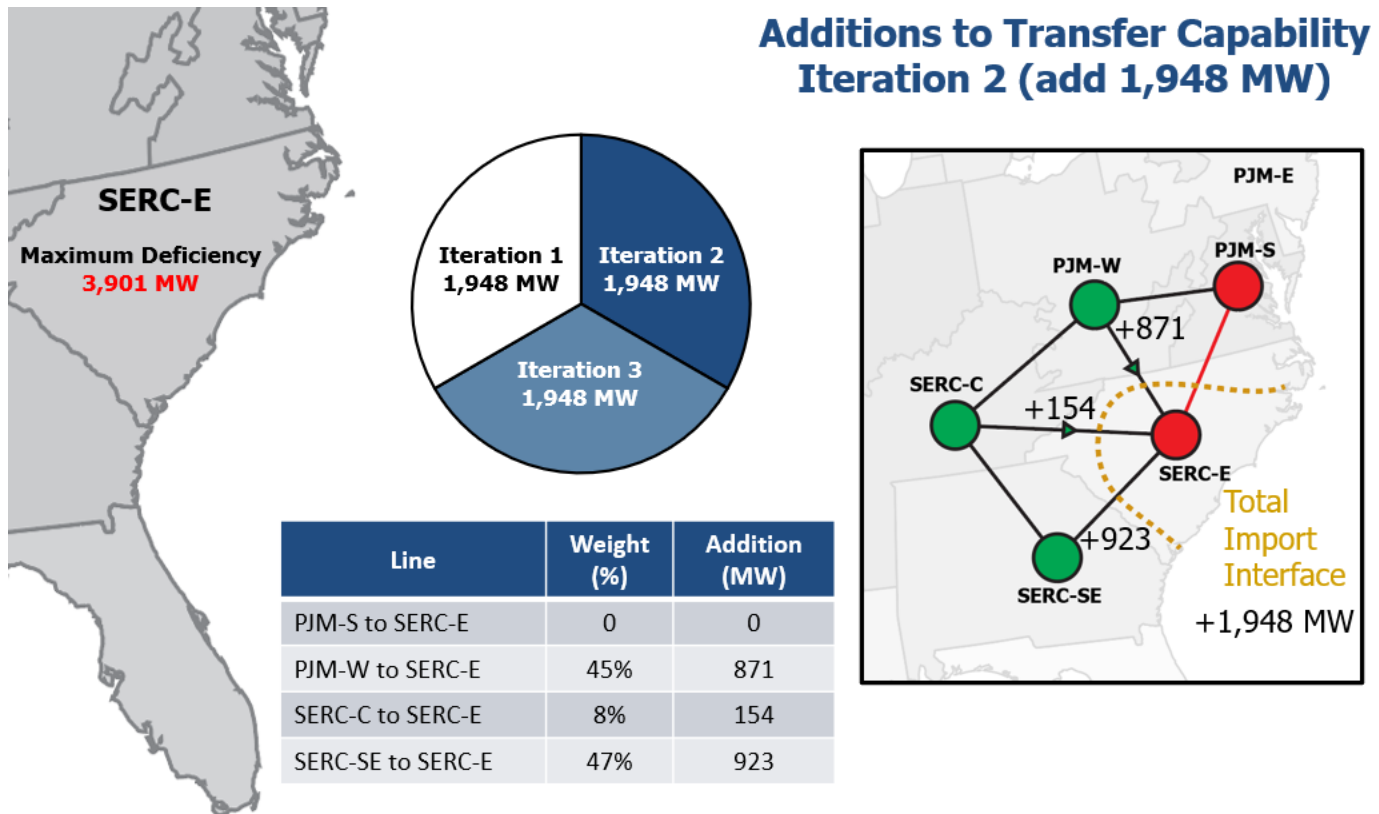
### Iterate

## Step 5: Iterate Until Resource Deficiencies are Resolved

Step 5 employs an iterative approach to incremental additions to transfer capability until all resource deficiencies are mitigated (if possible). The modeling method employed in Steps 1-4, including the energy margin analysis, is repeated with the increased transfer capability included.

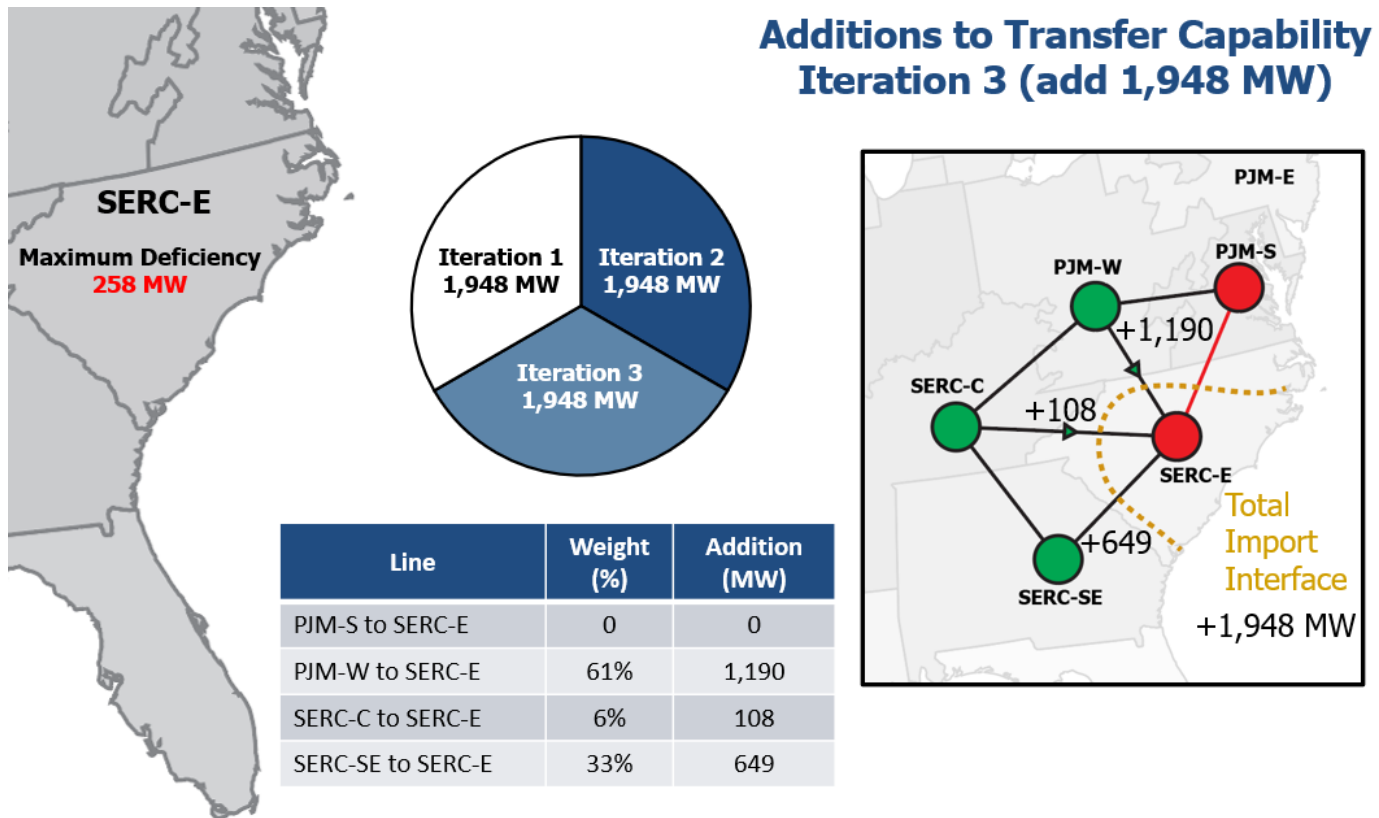
The study repeated the process of adding transfer capability to constrained interfaces in blocks set at one third of the original maximum resource deficiency amount until all resource deficiency events were mitigated or until improvements stopped because there were no available resources from neighboring TPRs. This iterative approach ensures that the model accurately reflects the impact of each incremental change on the overall system, captures interactive effects, and allows for the finalization of prudent additions to be conducted after all modeling is complete rather than directly in the modeling process.

As shown in [Figure 2.7](#), after one iteration of additional transfer capability, the maximum resource deficiency decreased to 3,901 MW, a reduction of 1,948 MW. The second increase to transfer capability is again 1,948 MW (one third of the original maximum resource deficiency), but this time the allocation is 45% to PJM-W (871 MW), 8% to SERC-C (154 MW), and 47% to SERC-SE (923 MW), again based on the differences in scarcity weighting factors. This reflects tightening conditions in SERC-SE and is an intentional result of the iterative process.



**Figure 2.7: SERC-E Iteration 2 Allocation of Additional Transfer Capability (2033 Case)**

As shown in [Figure 2.8](#), after two iterations of additional transfer capability, the maximum resource deficiency decreased to 258 MW, a further reduction of 3,643 MW, or 187% of the transfer capability added in Iteration 2, which is due to multiplier effects described in [Chapter 4](#). Despite the highly effective second iteration, there are still resource deficiency hours observed, so the process is repeated a third time. The third increase to transfer capability is again 1,948 MW (one third of the original maximum resource deficiency), and this time the allocation is 61% to PJM-W (1,190 MW), 6% to SERC-C (108 MW), and 33% to SERC-SE (649 MW) as surplus resources tighten in SERC-SE. Because of the highly effective second iteration, the programmatic third iteration size (1,948 MW) is larger than the remaining resource deficiency, and this will be adjusted proportionally in Step 6. After the third iteration, all maximum resource deficiency hours have been mitigated.



**Figure 2.8: SERC-E Iteration 3 Allocation of Additional Transfer Capability (2033 Case)**



### Finalize

## Step 6: Finalize Prudent Levels of Transfer Capability

Step 6 uses the results from the multiple iterations of Steps 1-5 described above. After completing all incremental modeling runs, the outputs were used to determine the recommended additions to transfer capability. This final step ensures that the recommendations are right-sized and effective, including identification of scenarios where additional transfer capability would not mitigate identified resource deficiencies. As a reminder, these recommended additions were based off the calculated 2024/25 current transfer capability values from Part 1, applied to the projected 2033 load and resource mix.

### Prudent Additions Criteria

The following criteria<sup>39</sup> were applied when finalizing recommendations for prudent additions:

- Recommended additions were made to maintain a 3% minimum margin level,<sup>40</sup> if possible.
- Where practical, all resource deficiency hours were mitigated (i.e., there was no minimum threshold for the number of resource deficiency hours).
- While all resource deficiency hours were reported for each TPR, recommendations were only made to address resource deficiencies greater than 300 MW.<sup>41</sup>
- Recommended additions were rounded to the nearest 100 MW increment.
- Recommended additions address limiting interfaces and total import interfaces for the applicable season(s) where resource deficiency was identified.

<sup>39</sup> These criteria served as mechanisms to guide the application of sound engineering judgment so that prudent addition recommendations are reasonable. Since ITCS is a reliability study, economic and policy objectives were not considered when making recommendations.

<sup>40</sup> This level was established based on an evaluation of average reserve requirements where load shed may occur.

<sup>41</sup> This criterion was derived from [EOP-004-4.pdf \(nerc.com\)](#) which prescribes thresholds for disturbance reporting.

- Where additions to transfer capability did not significantly reduce the resource deficiency, it was indicative of a lack of surplus energy in the source TPRs such that continued additions to transfer capability would have minimal benefit - additional transfer capability was considered prudent if it:
  - Reduced the maximum resource deficiency by at least 75% of the additional transfer capability, or
  - Reduced the resource deficiency by at least 100% of the additional transfer capability in at least four hours.

### Other Considerations for Prudent Additions

In addition to the criteria above, the following factors were considered:

- Recommended additions were only considered between neighboring TPRs.
  - Transfer capability additions that solely benefit a “neighbor’s neighbor” are outside the scope of this study, including the Part 1 analysis.
  - In cases where surplus energy in neighboring TPRs is insufficient to address the deficiency, supplemental reporting is included in [Chapter 4](#) regarding the nearest non-neighbor TPRs that could assist during resource-deficient hours.
- Recommended additions were prioritized from neighboring TPRs with relatively higher resource surplus, as measured by the difference in scarcity weighting factor discussed in Step 4.
- A 6% minimum margin level sensitivity was also reviewed.<sup>42</sup>
- Changes not reflected in the LTRA data, such as an announcement of delayed retirements, were not considered.
- Several generating units can connect to multiple Interconnections (non-simultaneously) without using the associated interface tie lines, thus they do not deplete the associated transfer capability. This capability should be considered as a potential reduction to the recommended additions and is noted where applicable.

### Example of Prudent Additions

Continuing with the 2033 SERC-E example, [Table 2.3](#) below shows the cumulative iterations of increases to transfer capability. Recalling that the remaining resource deficiency after Iteration 2 was only 258 MW, Iteration 3 was prorated to right-size the additional transfer capability. In accordance with the criteria above, these values were rounded to the nearest 100 MW. As a result, in this example, the prudent additions are 1,600 MW from PJM-W, 300 MW from SERC-C, and 2,200 MW from SERC-SE.

Table 2.3: SERC-E Finalizing Transfer Capability Additions (2033 Case)					
Iteration	Transfer Capability Additions (MW)				Max Resource Deficiency (MW)
	PJM-S	PJM-W	SERC-C	SERC-SE	
Base					5,849
Iteration 1	0	592	123	1,233	3,901
Iteration 2	0	871	154	923	258
Iteration 3*	0	155	14	84	0
Total	0	1,618	291	2,240	
Prudent**	0	1,600	300	2,200	

\*Prorated Based on Maximum Resource Deficiency

\*\*Rounded to Nearest 100 MW

<sup>42</sup> This sensitivity helped inform, for instance, if a TPR is very close to resource deficiency at 3% for a significant number of hours.

## Chapter 3: Energy Margin Analysis Results

### 2024 Energy Margin Analysis Results

The results of the energy margin analysis for the 2024 case are summarized in [Table 3.1](#), which provides an overview of the maximum resource deficiencies observed across various TPRs and weather years. This table illustrates how different TPRs perform using the 3% minimum margin level and identifying where resource shortfalls may occur under specific weather conditions. Note that these results include the ability of TPRs to share resources among each other, subject to resource availability and the current transfer capabilities quantified in Part 1. Blue highlighting indicates that the maximum deficiency occurred in the winter, while orange highlighting represents summer.

Transmission Planning Region	WY2007	WY2008	WY2009	WY2010	WY2011	WY2012	WY2013	WY2019	WY2020	WY2021	WY2022	WY2023	Max Resource Deficiency
Washington	0	0	0	0	0	0	0	0	0	0	0	0	0
Oregon	0	0	0	0	0	0	0	0	0	0	0	0	0
California North	0	0	0	0	0	0	0	0	0	0	0	0	0
California South	0	0	0	0	0	0	0	0	0	0	0	0	0
Southwest	0	0	0	0	0	0	0	0	0	0	0	0	0
Wasatch Front	0	0	0	0	0	0	0	0	0	0	0	0	0
Front Range	0	0	0	0	0	0	0	0	0	0	0	0	0
ERCOT	0	0	0	0	0	0	0	0	2,669	10,699	7,585	8,354	10,699
SPP-N	0	0	0	0	0	0	0	0	0	0	0	0	0
SPP-S	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-W	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-C	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-S	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-E	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-C	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-SE	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-Florida	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-E	0	0	0	0	0	0	0	0	0	0	2,894	0	2,894
PJM-W	0	0	0	0	0	0	0	0	0	0	0	0	0
PJM-S	0	0	0	0	0	0	0	0	0	0	0	0	0
PJM-E	0	0	0	0	0	0	0	0	0	0	0	0	0
New York	0	0	0	0	0	0	0	0	0	0	0	1,242	1,242
New England	0	0	0	0	0	0	0	0	0	0	0	0	0

The analysis reveals that the 2024 case has relatively few resource deficiencies across most TPRs, indicating that, under the current system, there are sufficient resources and transfer capability in place to serve the load under the weather conditions and load levels evaluated. This outcome is significant because it suggests that the existing infrastructure is largely capable of maintaining energy adequacy across diverse scenarios except under the most challenging conditions. As such, the 2024 case serves as a valuable reference point for future comparisons, particularly when evaluating the 10-year out (2033) case. By establishing a baseline using the 2024 resource mix and load, the study can better assess how future changes in resource mixes, load growth, and extreme weather conditions might be impactful over the next decade. As a reminder, the simulations did not attempt to recreate actual operations or the resource mix from previous years. Instead, they applied the historical weather conditions from those years to the projected 2024 resource mix, providing insights into how the future system might respond to similar extreme events.

The 2024 case was used for benchmarking, but the simulations did not attempt to recreate actual operations.

One notable exception is that ERCOT exhibits resource deficiencies across multiple weather years. The most severe deficiency is observed during WY2021, coinciding with the extreme conditions of Winter Storm Uri. ERCOT faced a

maximum resource deficiency of approximately 10,700 MW after assuming improvements from winterization efforts.<sup>43</sup>

While Winter Storm Uri can be considered an outlier, the fact that ERCOT also experiences deficiencies in other weather years highlights a broader challenge. The ERCOT system, on average, reaches lower margin levels on a more regular basis than other TPRs. This vulnerability is partly attributable to ERCOT's limited transfer capability, which restricts its ability to import energy from neighboring TPRs during periods of high demand or supply shortages. This limited transfer capability underscores the importance of considering strategic enhancements to ERCOT's interregional connections to bolster its resilience against a variety of conditions. While ERCOT must be prepared to handle extreme conditions like Winter Storm Uri, this study highlights potential for increased transfer capability to address capacity deficiencies and avoid emergency measures, as an additional option along with internal resource additions and demand response.

In addition to ERCOT, other TPRs also show resource deficiencies, albeit on a smaller scale. For instance, New York experienced a deficiency during an early September heatwave in WY2023, while SERC-E encountered challenges during Winter Storm Elliott in WY2022. These instances highlight the potential vulnerabilities under specific extreme weather scenarios. Further details on the timing, size, and magnitude of these individual events are provided in [Chapter 7](#), which provides a more granular, TPR-specific analysis.

While Canadian TPRs were included in the overall study, their results are not presented in this table. Instead, these findings will be detailed in a separate Canadian Report, ensuring that the unique characteristics and challenges of those TPRs are appropriately addressed.

In addition to the maximum resource deficiency, the total energy deficiency (GWh) and number of hours of deficiency provide insight into the 2024 case results. [Table 3.2](#) quantifies the total amount of resource deficiency on an energy basis (GWh) and [Table 3.3](#) provides the number of resource deficiency hours in each weather year, thus providing additional information on the size, frequency, and duration of events.

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<sup>43</sup> In the sensitivity case without winterization efforts, ERCOT's maximum resource deficiency reached approximately 25 GW, a shortfall that mirrors the scale of the actual Winter Storm Uri event.

Table 3.2: Total Resource Deficiency (GWh) by TPR and Weather Year (2024 Case)

Transmission Planning Region	WY2007	WY2008	WY2009	WY2010	WY2011	WY2012	WY2013	WY2019	WY2020	WY2021	WY2022	WY2023	Avg
Washington	0	0	0	0	0	0	0	0	0	0	0	0	0
Oregon	0	0	0	0	0	0	0	0	0	0	0	0	0
California North	0	0	0	0	0	0	0	0	0	0	0	0	0
California South	0	0	0	0	0	0	0	0	0	0	0	0	0
Southwest	0	0	0	0	0	0	0	0	0	0	0	0	0
Wasatch Front	0	0	0	0	0	0	0	0	0	0	0	0	0
Front Range	0	0	0	0	0	0	0	0	0	0	0	0	0
ERCOT	0	0	0	0	0	0	0	0	4	167	19	44	20
SPP-N	0	0	0	0	0	0	0	0	0	0	0	0	0
SPP-S	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-W	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-C	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-S	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-E	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-C	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-SE	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-Florida	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-E	0	0	0	0	0	0	0	0	0	0	6	0	1
PJM-W	0	0	0	0	0	0	0	0	0	0	0	0	0
PJM-S	0	0	0	0	0	0	0	0	0	0	0	0	0
PJM-E	0	0	0	0	0	0	0	0	0	0	0	0	0
New York	0	0	0	0	0	0	0	0	0	0	0	4	0.4
New England	0	0	0	0	0	0	0	0	0	0	0	0	0

Table 3.3: Annual Hours of Resource Deficiency by TPR and Weather Year (2024 Case)

Transmission Planning Region	WY2007	WY2008	WY2009	WY2010	WY2011	WY2012	WY2013	WY2019	WY2020	WY2021	WY2022	WY2023	Avg
Washington	0	0	0	0	0	0	0	0	0	0	0	0	0
Oregon	0	0	0	0	0	0	0	0	0	0	0	0	0
California North	0	0	0	0	0	0	0	0	0	0	0	0	0
California South	0	0	0	0	0	0	0	0	0	0	0	0	0
Southwest	0	0	0	0	0	0	0	0	0	0	0	0	0
Wasatch Front	0	0	0	0	0	0	0	0	0	0	0	0	0
Front Range	0	0	0	0	0	0	0	0	0	0	0	0	0
ERCOT	0	0	0	0	0	0	0	0	2	36	4	12	5
SPP-N	0	0	0	0	0	0	0	0	0	0	0	0	0
SPP-S	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-W	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-C	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-S	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-E	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-C	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-SE	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-Florida	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-E	0	0	0	0	0	0	0	0	0	0	5	0	0.4
PJM-W	0	0	0	0	0	0	0	0	0	0	0	0	0
PJM-S	0	0	0	0	0	0	0	0	0	0	0	0	0
PJM-E	0	0	0	0	0	0	0	0	0	0	0	0	0
New York	0	0	0	0	0	0	0	0	0	0	0	7	0.6
New England	0	0	0	0	0	0	0	0	0	0	0	0	0

The 2024 results provide a useful test case for the analysis, but ultimately are not used to recommend prudent additions. Instead, these recommendations were made based on the 10-year-out analysis, evaluating potential future resource mix and load levels in 2033.

## 2033 Energy Margin Analysis Results

The 2033 case analysis mirrors the 2024 analysis, but accounts for continued load growth, retirements, and new resource additions. The assumptions for load growth, retirements, and resource additions were based on projections from the 2023 LTRA. Specifically in this case, all Tier 1 resources were added, plus additional Tier 2 resources where necessary to backfill retirements on an effective (accredited) capacity basis as described further in [Appendix E](#).

**Table 3.4** provides a detailed summary of the maximum resource deficiencies observed across different TPRs and weather years for the 2033 case. Like the 2024 results, the table quantifies the maximum resource deficiency observed in each TPR during each weather year, with the last column highlighting the maximum resource deficiency across all weather years. One difference between [Table 3.1](#) and [Table 3.4](#) is that purple highlighting indicates a weather year where resource deficiency hours were observed in both summer and winter.

Transmission Planning Region	WY2007	WY2008	WY2009	WY2010	WY2011	WY2012	WY2013	WY2019	WY2020	WY2021	WY2022	WY2023	Max Resource Deficiency
Washington	0	0	0	0	0	0	0	0	0	0	0	0	0
Oregon	0	0	0	0	0	0	0	0	0	0	0	0	0
California North	0	0	0	0	0	0	0	0	0	0	3,211	0	3,211
California South	0	0	0	0	0	0	0	0	0	0	0	0	0
Southwest	0	0	0	0	0	0	0	0	0	0	0	0	0
Wasatch Front	0	0	0	0	0	0	0	0	0	0	0	0	0
Front Range	0	0	0	0	0	0	0	0	0	0	0	0	0
ERCOT	1,361	0	0	9,400	0	0	0	8,977	14,853	18,926	14,321	12,108	18,926
SPP-N	0	0	0	0	0	0	0	0	0	155	0	0	155
SPP-S	0	0	0	0	0	0	0	0	0	4,137	0	0	4,137
MISO-W	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-C	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-S	0	0	560	0	629	0	0	0	0	0	0	0	629
MISO-E	0	0	0	0	1,676	0	0	0	5,715	979	0	0	5,715
SERC-C	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-SE	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-Florida	0	0	1,030	1,152	0	0	0	0	0	0	0	0	1,152
SERC-E	0	0	0	0	0	0	0	0	0	0	5,849	0	5,849
PJM-W	0	0	0	0	0	0	0	0	0	0	0	0	0
PJM-S	0	0	0	0	0	0	0	0	0	0	4,147	0	4,147
PJM-E	0	0	0	0	0	0	0	0	0	0	0	0	0
New York	0	81	0	3,244	1,748	2,631	1,229	0	0	0	0	3,729	3,729
New England	0	0	0	85	0	984	68	0	0	0	0	0	984

In contrast to the 2024 case, the 2033 results indicate a more widespread challenge to energy adequacy, with additional TPRs exhibiting resource deficiencies and more weather years posing challenges. This is primarily due to tightening energy margins driven by load growth, the changing resource mix, and the application of current transfer capability to the future case.

In the 2033 case, 11 out of 23 TPRs are affected by resource deficiencies in at least one weather year, and in many cases, across multiple weather years. Eight of these TPRs had no deficiencies in the 2024 case.

Similar to the 2024 results, [Table 3.5](#) quantifies the total amount of resource deficiency on an energy basis (GWh) and [Table 3.6](#) provides the number of hours of deficiency in each weather year, thus providing additional information on the size, frequency, and duration of events.

Table 3.5: Total Resource Deficiency (GWh) by TPR and Weather Year (2033 Case)

Transmission Planning Region	WY2007	WY2008	WY2009	WY2010	WY2011	WY2012	WY2013	WY2019	WY2020	WY2021	WY2022	WY2023	Avg
Washington	0	0	0	0	0	0	0	0	0	0	0	0	0
Oregon	0	0	0	0	0	0	0	0	0	0	0	0	0
California North	0	0	0	0	0	0	0	0	0	0	22	0	2
California South	0	0	0	0	0	0	0	0	0	0	0	0	0
Southwest	0	0	0	0	0	0	0	0	0	0	0	0	0
Wasatch Front	0	0	0	0	0	0	0	0	0	0	0	0	0
Front Range	0	0	0	0	0	0	0	0	0	0	0	0	0
ERCOT	2	0	0	19	0	0	0	37	201	668	91	57	90
SPP-N	0	0	0	0	0	0	0	0	0	0.5	0	0	0.04
SPP-S	0	0	0	0	0	0	0	0	0	55	0	0	5
MISO-W	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-C	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-S	0	0	1	0	1	0	0	0	0	0	0	0	0.1
MISO-E	0	0	0	0	4	0	0	0	128	2	0	0	11
SERC-C	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-SE	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-Florida	0	0	2	2	0	0	0	0	0	0	0	0	0.3
SERC-E	0	0	0	0	0	0	0	0	0	0	30	0	3
PJM-W	0	0	0	0	0	0	0	0	0	0	0	0	0
PJM-S	0	0	0	0	0	0	0	0	0	0	45	0	4
PJM-E	0	0	0	0	0	0	0	0	0	0	0	0	0
New York	0	0.1	0	18	7	15	3	0	0	0	0	31	6.2
New England	0	0	0	0.1	0	2	0.1	0	0	0	0	0	0.2

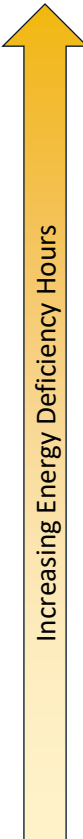
Table 3.6: Annual Hours of Resource Deficiency by TPR and Weather Year (2033 Case)

Transmission Planning Region	WY2007	WY2008	WY2009	WY2010	WY2011	WY2012	WY2013	WY2019	WY2020	WY2021	WY2022	WY2023	Avg
Washington	0	0	0	0	0	0	0	0	0	0	0	0	0
Oregon	0	0	0	0	0	0	0	0	0	0	0	0	0
California North	0	0	0	0	0	0	0	0	0	0	17	0	1
California South	0	0	0	0	0	0	0	0	0	0	0	0	0
Southwest	0	0	0	0	0	0	0	0	0	0	0	0	0
Wasatch Front	0	0	0	0	0	0	0	0	0	0	0	0	0
Front Range	0	0	0	0	0	0	0	0	0	0	0	0	0
ERCOT	2	0	0	3	0	0	0	10	24	72	10	14	11
SPP-N	0	0	0	0	0	0	0	0	0	4	0	0	0.3
SPP-S	0	0	0	0	0	0	0	0	0	34	0	0	3
MISO-W	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-C	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-S	0	0	2	0	2	0	0	0	0	0	0	0	0.3
MISO-E	0	0	0	0	5	0	0	0	50	3	0	0	5
SERC-C	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-SE	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-Florida	0	0	4	2	0	0	0	0	0	0	0	0	1
SERC-E	0	0	0	0	0	0	0	0	0	0	9	0	1
PJM-W	0	0	0	0	0	0	0	0	0	0	0	0	0
PJM-S	0	0	0	0	0	0	0	0	0	0	20	0	2
PJM-E	0	0	0	0	0	0	0	0	0	0	0	0	0
New York	0	2	0	12	7	12	4	0	0	0	0	15	4.3
New England	0	0	0	1	0	3	1	0	0	0	0	0	0.4

## Chapter 4: Prudent Addition Recommendations

### Recommended Additions

As a result of the above analysis, additions to transfer capability are recommended as prudent for 10 TPRs as summarized in [Table 4.1](#) after following the six-step process described in [Chapter 2](#). The table is ordered from highest lowest severity as observed in this study, based on the number of resource deficiency hours. Additional TPR-specific information can be found in [Chapter 7](#). Transfer capability additions did not fully resolve the identified resource deficiencies in California North and ERCOT.



Transmission Planning Region	Weather Years (WY) / Events	Resource Deficiency Hours	Maximum Deficiency (MW)	Additional Transfer Capability (MW)	Interface Additions (MW)
<b>ERCOT*</b>	Winter Storm Uri (WY2021) and nine other events	135	18,926	14,100	Front Range*** (5,700) MISO-S*** (4,300) SPP-S** (4,100)
<b>MISO-E</b>	WY2020 Heat Wave and two other events	58	5,715	3,000	MISO-W** (2,000) PJM-W (1,000)
<b>New York</b>	WY2023 Heat Wave and seven other events	52	3,729	3,700	PJM-E (1,800) Québec** (1,900)
<b>SPP-S</b>	Winter Storm Uri (WY2021)	34	4,137	3,700	Front Range** (1,200) ERCOT** (800) MISO-W (1,700)
<b>PJM-S</b>	Winter Storm Elliott (WY2022)	20	4,147	2,800	PJM-E (2,800)
<b>California North*</b>	WY2022 Heat Wave	17	3,211	1,100	Wasatch Front (1,100)
<b>SERC-E</b>	Winter Storm Elliott (WY2022)	9	5,849	4,100	SERC-C (300) SERC-SE (2,200) PJM-W (1,600)
<b>SERC-Florida</b>	Summer WY2009 and Winter WY2010	6	1,152	1,200	SERC-SE (1,200)
<b>New England</b>	WY2012 Heat Wave and two other events	5	984	700	Québec** (400) Maritimes (300)
<b>MISO-S</b>	WY2009 and WY2011 summer events	4	629	600	ERCOT*** (300) SERC-SE (300)
<b>TOTAL</b>				<b>35,000</b>	

\* Transfer capability additions did not fully address identified resource deficiencies

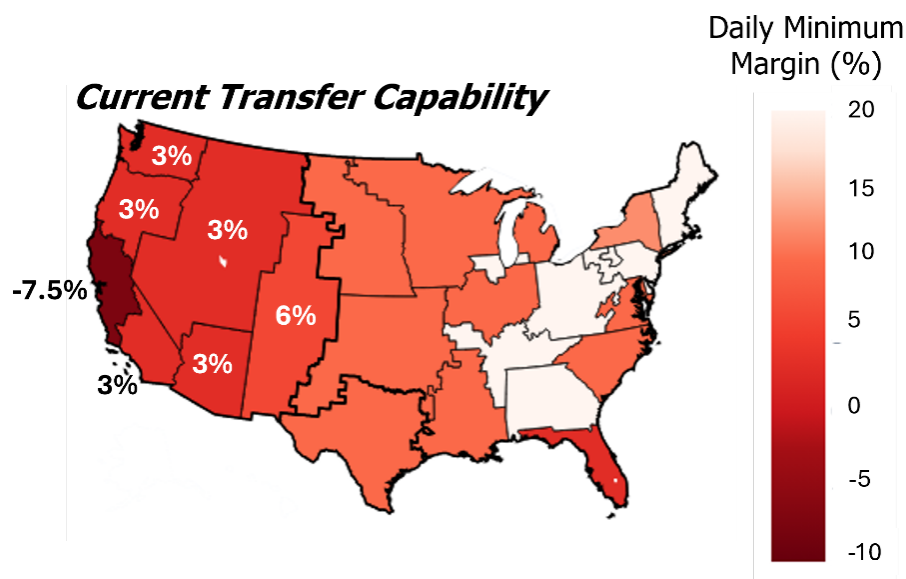
\*\*Existing interface is dc-only

\*\*\* Proposed new interface

A further discussion of each TPR with prudent additions is provided below. Since these recommendations are based on current transfer capability (2024/25) as analyzed in Part 1, known planned projects likely to increase transfer capability are noted where applicable, and reviewed by the ITCS Advisory Group. This is not intended as an exhaustive list,<sup>44</sup> nor does it constitute an endorsement of any particular project; nevertheless, it illustrates that existing industry plans may be responsive to the recommended transfer capability increases.

<sup>44</sup> Readers are encouraged to review available regional transmission expansion plans for a more complete list of planned projects.

**California North:** Recommendations are attributed to the 2022 heat dome that affected much of the Western U.S. where the energy margin analysis for California North showed resource deficiencies for a total of 17 hours over a four-day period. A prudent addition of 1,100 MW from Wasatch Front is recommended to help alleviate the resource deficiency. The proposed Greenlink project could help meet this transfer capability increase. However, during this same time, most of the Western Interconnection has low energy margins and all of California North's neighbors quickly reach their 3% minimum margin level, indicating that further increases in transfer capability would be ineffective in reducing resource deficiencies. In other words, there was a large-scale resource deficiency as shown in [Figure 4.1](#), such that neighboring TPRs could not mitigate the deficit. Additional transfer capability would be needed from non-neighboring systems further away, namely from Canada.



**Figure 4.1: Resource Saturation in the Western Interconnection, September 6, WY2022 (2033 Case)**

**ERCOT:** As noted in [Chapter 1](#), the energy margin analysis for ERCOT reflects a high level of plant winterization due to mandated improvements and compliance programs instituted by the state of Texas.<sup>45</sup> Notwithstanding, several instances of resource deficiency were also observed in both summer and winter seasons, the most severe of which was observed during WY2021 (Winter Storm Uri).

Even though neighboring TPRs (in particular, SPP-S and MISO-S) were also stressed during some of the same events, the study found that some surplus energy was available and additional transfer capability of 14 GW would be effective in resolving most of the identified resource deficiencies. Specifically, prudent additions from Front Range (5,700 MW), MISO-S (4,300 MW), and SPP-S (4,100 MW) are recommended, noting that connections to Front Range and MISO-S would be entirely new. Two substantial dc line projects have been proposed to increase transfer capability to and from ERCOT. One could transfer additional energy between Eastern Texas with the Eastern Interconnection, while the other would connect Western Texas with the Western Interconnection. Neither has reached the status to include in regional planning models but significant progress has been made.

**SPP-S:** Recommended additions for SPP-S were driven by WY2021 (Winter Storm Uri). Currently, simultaneous imports are limited to 6,400 MW. The prudent additions for SPP-S are for both individual lines and for the total import interface. The increases for individual transfer capabilities were from Front Range (1,200 MW), ERCOT (800 MW), and

<sup>45</sup> A sensitivity analysis without this winterization assumption can be found in [Chapter 6](#).

**MISO-W (1,700 MW).** The ability of generating stations to switch between SPP-S and ERCOT may at times address a portion of the need. Multiple projects approved in SPP's past Integrated Transmission Plans (ITP) have potential to increase transfer capability between SPP-N and SPP-S. In addition, SPP's 2024 ITP includes a proposal for two new 345kV lines to address issues observed in its winter weather model which could further increase transfer capability across this interface.

**MISO-E:** Recommended additions for MISO-E were driven by three summer events in July and August in the 2011, 2020, and 2021 weather years. Summer events represent a high load risk due to extreme temperatures and potential low resource availability. Prudent additions are recommended for the summer months to increase transfer capability by 3,000 MW (2,000 MW from MISO-W and 1,000 MW from PJM-W), which would resolve the identified resource deficiencies. This increased transfer capability from MISO-W to MISO-E (2,000 MW) represents a substantial increase relative to the current transfer capability from MISO-W to MISO-E (160 MW). Some approved Tranche 1 projects in the MISO Transmission Expansion Plan have the potential to increase the transfer capability into lower Michigan.

**MISO-S:** Prudent additions for MISO-S were driven by two summer events in WY2009 and WY2011. Based on the energy margin analysis, additional transfer capability from ERCOT (300 MW) and SERC-SE (300 MW) would allow for access to surplus resources, resulting in part from load diversity during extreme summer heat events. The ability of the Frontier generating station to switch between MISO-S and ERCOT may address a portion of the need.

**SERC-Florida:** Prudent additions are driven by both summer (WY2009) and winter (WY2010) events. Since SERC-Florida is only a neighbor to SERC-SE, all recommended additions are between these two TPRs. The existing transfer capability to SERC-Florida from SERC-SE is 3,000 MW in the summer and 1,800 MW in the winter. An increase of 1,200 MW of transfer capability in both seasons resolves all resource deficiencies identified in the energy margin analysis. A planned relocation and reconductoring project may increase transfer capability somewhat, but stability limits will need to also be addressed to achieve the full 1,200 MW increase recommended.

**SERC-E:** Recommended additions for SERC-E are driven by WY2022 (Winter Storm Elliott) when the southeast United States saw extremely cold temperatures, high winter load, and decreased plant availability. Increased transfer capability of 4,100 MW from PJM-W (1,600 MW), SERC-SE (2,200 MW), and SERC-C (300 MW) would provide access to more resources during periods of high stress as Winter Storm Elliott moved across the southeast. These prudent additions resolve all resource deficiencies identified for SERC-E in the energy margin analysis.

**PJM-S:** Prudent additions for PJM-S are driven by WY2022 (Winter Storm Elliott) when the southeast United States experienced extremely cold temperatures, high winter load, and decreased plant availability. Additional transfer capability from PJM-E of 2,800 MW allowed for access to more resources in a TPR experiencing less severe extreme cold than PJM-S and resolved all PJM-S resource deficiencies.

**New York:** Prudent additions are driven by multiple summer events across weather years 2008, 2010, 2011, 2013, and 2023. The WY2023 event was the most severe, with several hours of resource deficiency across a three-day period while much of the northeast also experienced reduced energy margins. Additional transfer capability totaling 3,700 MW from PJM-E (1,800 MW) and Québec (1,900 MW) resolved all identified resource deficiencies. The planned Champlain Hudson Power Express is likely to address a significant portion of this need. The ability of the Beauharnois generating station to switch between Québec and New York may also address a portion of the need.

**New England:** Recommended additions for New England are driven by three summer events during weather years 2010, 2012, and 2013. Additional transfer capability of 700 MW, split between Québec (400 MW) and the Maritimes (300 MW), would provide access to TPRs not experiencing the same levels of high temperature and high load. The prudent additions for New England resolve all resource deficiencies identified in the energy margin analysis. The planned New England Clean Energy Connect project is likely to address a significant portion of this need.

## Other Key Insights

This section provides an in-depth analysis of the critical insights and conclusions drawn from Part 2 of the ITCS. These observations highlight several key topics that are essential for understanding the role of transfer capability in mitigating resource deficiencies. These include the following topics, each of which are explored in more detail below:

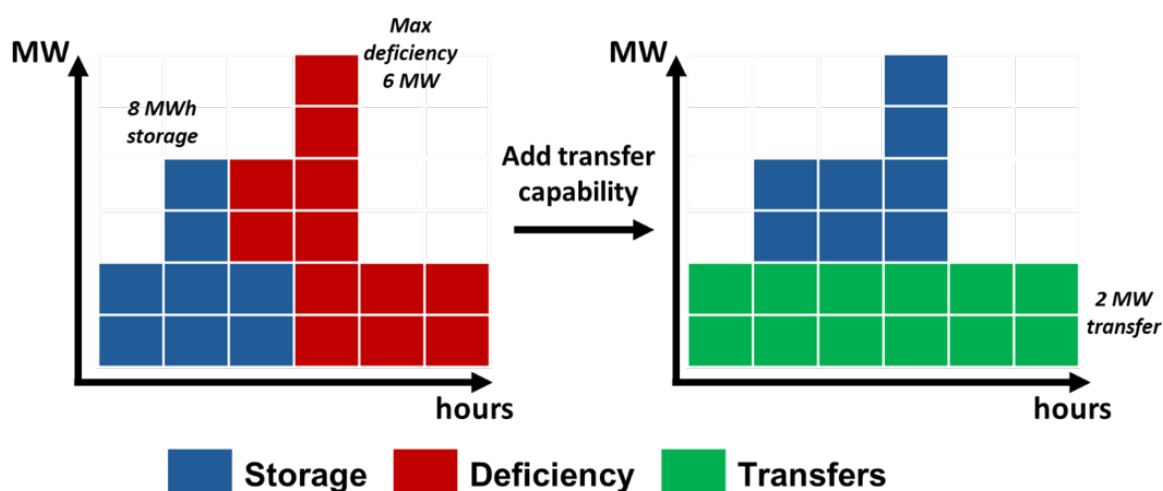
- Multiplier effects that may enhance the benefits of additional transfer capability
- Saturation effects observed when surplus resources in neighboring TPRs are exhausted
- The intricate relationship between generation and transmission planning
- Pronounced benefits of transfer capability across Interconnections
- Additional benefits that could be realized through “neighbor’s neighbor” transfer capability

## Multiplier Effects

Another key finding of the study is that increasing transfer capability can, at times, reduce the maximum resource deficiency by more than the transfer capability addition. For instance, a 1,000 MW increase in transfer capability can reduce resource deficiencies by more than 1,000 MW, as illustrated by the SERC-E example in [Chapter 2](#). While not immediately intuitive, this can occur for several reasons:

- **Storage Resource Optimization:** The additional transfer capability can allow for pre-charging of storage resources, such as batteries and pumped storage hydro, that might not have been able to charge without the imports. This ensures that these resources, which otherwise would have been depleted, are available during future hours of resource deficiency. This is illustrated in [Figure 4.2](#).

Additional transfer capability can optimize the effectiveness of existing storage resources.



**Figure 4.2: Interactive Effects of Transfer Capability and Energy-Limited Resources**

- **Shortened Deficiency Windows:** Increased transfer capability can shorten the duration of resource deficiencies, by reducing the window from, for example, six hours to two hours. This enables energy-limited resources like batteries, pumped storage hydro, and demand response to manage the remaining hours more effectively.
- **Interactive Effects:** Transfer capability additions in one TPR can have cascading benefits for others. For example, an increase to transfer capability can help one TPR mitigate its own resource deficiency at one time but may also be used at other times to support a nearby TPR. Additionally, while the study primarily evaluated transfer capability in one direction, new transmission lines or upgrades could increase transfer capability in both directions, providing benefits to both sides of the transfer.



## Pronounced Benefits of Transfer Capability Across Interconnections

The study highlighted the significant benefits of transfer capability across Interconnections, where geographic diversity in resource availability and load proved advantageous. For example, the ties between SPP and the Western Interconnection demonstrated substantial benefits during extreme weather events. Similarly, transfer capability between ERCOT and both the Western and Eastern Interconnections provided crucial support, as does increasing transfer capability from Québec to New York and New England. Neighboring Planning Coordinators and Transmission Planners across Interconnections should continue work toward a wider area planning approach.

## “Neighbor’s Neighbor” Transfer Capability Could Provide Additional Benefits

While the study focused on evaluating transfer capability between neighboring TPRs, the analysis suggests that additional benefits could be realized by improving transfer capability with a “neighbor’s neighbor” in two instances. Specifically, increasing transfer capability from ERCOT to SERC-SE or from British Columbia to California North could unlock access to even greater load and resource diversity, particularly during extreme events like Winter Storm Uri. TPRs two or more steps away from ERCOT had surplus energy available, as shown in [Table 4.2](#), even when ERCOT’s immediate neighbors were operating at their 3% minimum margin level.

Table 4.2: Energy Margins of Nearest TPRs During Resource Saturation (ERCOT)	
Transmission Planning Region	Average Energy Margin
SERC-SE	46%
Southwest	45%
Wasatch Front	22%
SERC-C	11%

Similarly, California North’s neighbors quickly depleted their surplus energy during the 2022 Western Heat Wave, but more distant TPRs still had surplus energy available, as shown in [Table 4.3](#). In particular, the Canadian provinces of British Columbia and Alberta had significant surplus during this event.

Table 4.3: Energy Margins of Nearest TPRs During Resource Saturation (California North)	
Transmission Planning Region	Average Energy Margin
British Columbia	57%
Alberta	46%
SPP-N	24%
Saskatchewan	16%

In summary, these results indicate that exploring and investing in “neighbor’s neighbor” transfer capability could provide a critical buffer during the most challenging grid conditions. However, the potential benefits of expanding connectivity to more distant TPRs should also be balanced with the associated costs and risks. These key findings underscore the importance of a balanced and strategic approach to enhancing transfer capability, recognizing both the strengths and limitations of existing infrastructure and the potential benefits of expanding connectivity to more distant TPRs.

## Chapter 5: Meeting and Maintaining Transfer Capability (Part 3)

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The third requirement in the Fiscal Responsibility Act of 2023 is to make recommendations to meet and maintain current transfer capability as well as the recommended additions.

As noted above, Part 2 of the ITCS recommended increases to transfer capability on particular interfaces as directed by the congressional mandate, but intentionally did not specify a particular set of projects or approach. This was intentional, as planners have multiple options for mitigating the identified energy adequacy risks. At a high level, these are:

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Increased transfer capability is one of many options for addressing the identified energy deficiencies.

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- Increase transfer capability to neighbors with surplus resources
- Construct local generation
- Increase demand response resources
- Accept the identified risks during extreme events (assuming other reliability thresholds are met).

The implementation time for these enhancements vary considerably, so depending on the options selected, grid operators must be prepared to maintain the reliability of the BPS through emergency measures, including rotating outages if necessary.

### Meeting Transfer Capability

If planners elect to increase transfer capability, there are multiple options to consider, including:

- Upgraded transmission infrastructure
- Remedial action schemes (RAS)
- Dynamic line ratings (DLR)
- Power flow control devices

The last two of these, along with advanced conductors, are frequently referred to as grid enhancing technologies. Grid enhancing technology projects are typically less expensive and require less lead time than building a new transmission line.

Regardless of the options chosen, planners need to perform detailed studies<sup>46</sup> to select projects and implement enhancements that will not result in other reliability issues. Increased transfers between TPRs can improve energy adequacy in some situations, but large transfers also have reliability implications that must be considered. When a large amount of energy is transferred, certain aspects of reliable system operations, such as system stability, voltage control, and minimizing the potential for cascading outages, must also be considered and mitigated, including the ability to withstand unplanned facility outages. This evaluation is crucial as an increased transfer capability may benefit neighboring TPRs under stressed conditions, but it can also potentially create reliability issues at other times if not mitigated.

Planners recognize that the thermal ratings of transmission lines may not be the most limiting constraint. Substation equipment may be more limiting than the transmission wires, so DLR or advanced conductors would not be effective without also upgrading the limiting elements. There may also be voltage limitations that can be remediated through capacitors or other reactive compensation devices. Finally, in some instances, there may also be stability constraints

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<sup>46</sup> Transmission Planners and Planning Coordinators should consider both TPL-001 studies plus other study methods to review potential solutions to identified deficiencies.

that need to be appropriately addressed. All solutions must be carefully coordinated between neighboring planners to avoid unforeseen third-party impacts.

### **Upgraded Transmission Infrastructure**

Building new and reconductoring existing transmission lines between TPRs are often effective options to increase transfer capability. Building new lines, either ac or dc,<sup>47</sup> between TPRs increases the ability to transfer energy, but this is typically a lengthy process, especially if new right-of-way is required.

Another way to increase transfer capability is to reductor existing transmission lines with conductors having higher ratings. Advanced high-temperature low-sag (HTLS) conductors use new materials and designs to increase the current-carrying capacity of transmission lines without significant sag, even at high temperatures. The operational characteristics of these conductors should be fully considered when evaluating potential applications.

In some cases, existing tower structures can be raised to provide additional ground clearance and thereby allow operation at a higher conductor temperature.

### **Remedial Action Schemes**

In certain circumstances, it may be possible to increase transfer capability using a RAS. These schemes automatically respond to unplanned equipment outages when necessary to maintain operation within reliability criteria. The use of RAS must be planned, coordinated, and monitored to avoid unintended consequences. The use of RAS is generally discouraged as a long-term solution, as these schemes introduce higher levels of operational complexity, but may be helpful in the short term while other solutions are being implemented.

### **Dynamic Line Ratings**

This technology uses real-time and forecasted weather conditions to continuously calculate the thermal capacity of transmission lines, typically based on a variety of factors.<sup>48</sup> At times it is possible to increase transfer capability by using higher facility ratings given lower temperatures and/or higher wind speeds. During favorable weather conditions, DLR can increase the transmission rating by 10-30%.<sup>49</sup> DLR can provide improved real-time visibility and customized equipment rating profiles.

However, DLR may not be suitable for addressing recommended additions in all situations, such as if the driving weather event was a summer event where temperatures are high and wind speeds are generally lower. Localized weather conditions are difficult to predict more than a day or two in advance, so planning studies beyond the operational time horizon may still need to rely on seasonal weather conditions to determine the facility ratings.

### **Power Flow Control Devices**

Power flow control devices, such as Flexible AC Transmission Systems (FACTS), Phase-Shifting Transformers (PST), and series compensation devices, are used to control and redirect the flow of electricity. This typically involves routing energy flows away from limiting constraints to optimize the use of existing transmission facilities without making changes to generator dispatch or topology. In general, FACTS have been in place for many years, but newer digital control technology allows for faster responses to system needs. This is especially of benefit in a loss of transmission or other contingency situation where these devices can quickly re-distribute power to maximize TTC. These devices could also be helpful in the integration of new renewable energy resources by using the existing capacity of the transmission system. Considering power flow control devices during the transmission planning process could allow for more options outside of transmission system expansion.

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<sup>47</sup> Because the Interconnections operate asynchronously, traditional ac solutions are unable to transfer energy between Interconnections.

<sup>48</sup> [ERO Enterprise comments](#) on FERC's advance notice of proposed rulemaking (ANOPR) were filed on October 15, 2024. See also [Reliability Insights](#) for more information on dynamic line ratings.

<sup>49</sup> <https://www.energy.gov/oe/articles/dynamic-line-rating-report-congress-june-2019>

## Maintaining Transfer Capability

The actual transfer capability available during real-time operations may be different from the calculated transfer capability, because system conditions during actual operation may be different from the studied conditions. A certain level of transfer capability cannot always be maintained due to changing system conditions, including planned maintenance and forced outages. Since it is not possible to always maintain a particular level of transfer capability in the operations horizon, this section focuses primarily on what can be done in the planning horizon.

### Future Studies

The data used in this study – including load forecasts, transmission topology, and resource mix – are constantly changing. NERC and the Regional Entities, working with industry, are planning to conduct regular assessments, rolled into future LTRA reports, that will consider the latest developments in resource mixes, transmission infrastructure, new load projections, and changing weather and climate patterns.

Planners can also evaluate changes in transfer capability as a part of regular planning processes, generator interconnection evaluations, and resource retirement studies. NERC encourages wide-area studies that holistically integrate transmission and resource planning.

Collectively, these studies can identify trends in interregional transfer capability and inform energy adequacy risk.

### Coordination Agreements

Strong coordination is important under normal and emergency operating conditions, but is particularly vital when the grid is stressed, such as during extreme weather events. Entities should ensure that coordination procedures are in place to maximize the support that can be reliably provided to help promote energy adequacy. This has been an important factor in minimizing the impact of recent events.

Effective interregional coordination of maintenance is also critical. The transmission system must be maintained, including rigorous operations and maintenance procedures, such as tree trimming and insulator washing, so that transmission lines are protected from some of the external factors that can contribute to faults which remove equipment from service on an unplanned basis, usually reducing transfer capability. Equipment maintenance must be planned to be performed outside of periods of increased system stress and coordinated with neighbors to avoid impacts to other systems. This applies to the interregional tie lines as well as many facilities internal to a region where an outage can impact neighboring systems.

## Regulatory or Policy Mechanisms and NERC Reliability Standards

The Fiscal Responsibility Act of 2023 requires FERC to post the ITCS report for public comments and subsequently submit a report to Congress including any recommended statutory changes. Such statutory changes could require entities to plan for and maintain recommended levels of transfer capability. As seen in the Part 2 analysis, a uniform minimum transfer capability requirement may not be necessary for some TPRs, nor a sufficient mechanism for others to ensure energy adequacy. Any statutory recommendations must ensure that the mandates result in actual transfer capability being available for entities to use under stressed system conditions.

Achieving the recommended levels of transfer capability may require upgrades to existing transmission facilities, as well as construction of new transmission facilities on new rights-of-way. ITCS recommends that policymakers consider implementing mechanisms to address current challenges with siting and permit approval processes, cost allocation methods, and multi-party operating and maintenance agreements, to accelerate the associated timelines where needed for reliability.<sup>50</sup>

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<sup>50</sup> A National Renewable Energy Laboratory (NREL) paper *Barriers and Opportunities to Realize the System Value of Interregional Transmission* can be found [here](#).

Currently, it is not NERC's intent to create a reliability standard for entities to meet and maintain a certain transfer capability. However, if events continue to occur or risks warrant such action, NERC may consider enacting reliability standards requiring certain assessments to be performed for planning transfer capability and appropriate mitigation measures put in place when risks to reliability warrant such action.

While there are no standards around transfer capability, there are standard development projects in progress around energy assurance. Project 2022-03 Energy Assurance with Energy-Constrained Resources and 2024-02 Planning Energy Assurance are meant to enhance reliability by requiring entities to perform energy reliability assessments to evaluate energy adequacy and develop corrective action plans to address any identified risks. These assessments will evaluate energy adequacy across multiple time horizons by analyzing the expected resource mix availability (flexibility) and the expected fuel availability during the study period. This standard is meant to address resource deficiencies that can result in insufficient amounts of energy on the system to serve electrical demand and impact BPS reliability.

The ERO Enterprise is also taking steps to help address this risk with its Energy Assessment Strategy that was developed in 2023. The purpose of this strategy is to enable assessments of reliability risk through the transition from a capacity-limited system to a more energy-limited system reliant on variable energy resources and natural gas-fired generators. The first major step in this strategy is implementing an annual probabilistic assessment with additional data, such as hourly demand and resource data and improved variable energy resource modeling.

## Chapter 6: Sensitivity Analysis

In addition to the 2024 and 2033 cases discussed in the previous sections, a series of sensitivity analyses were conducted to evaluate the impact of varying specific assumptions on the overall results. These sensitivities were designed to isolate the effects of individual factors and quantify their influence on resource deficiencies and the need for increased transfer capability. By examining these factors in isolation, the sensitivity analysis provides a clearer understanding of how changes in assumptions might alter the outcomes of the study. Each sensitivity was analyzed under both the current transfer capability and in scenarios with increased transfer capability to determine how recommendations might change.

The sensitivity analyses provide valuable insights into how different assumptions can influence study outcomes, including the necessity for enhanced transfer capability. By understanding these dynamics, future planning can be more responsive to a range of potential scenarios.

### ERCOT Winterization Effects

This section summarizes the effects of winterization on resource deficiencies in ERCOT. As discussed in [Chapter 1](#), the energy margin analysis included the anticipated effects of mandated winterization efforts in ERCOT to mitigate the impact of cold weather on thermal resource availability. [Table 6.1](#) through [Table 6.3](#) show the comparison between energy margin analysis results for ERCOT with and without these winterization assumptions.

Table 6.1: ERCOT Maximum Resource Deficiency (MW) by Weather Year (2033 Case)													
Transmission Planning Region	WY2007	WY2008	WY2009	WY2010	WY2011	WY2012	WY2013	WY2019	WY2020	WY2021	WY2022	WY2023	Max Resource Deficiency
ERCOT without Winterization	5,742	0	0	10,874	23,886	0	8,775	8,977	14,853	34,383	16,279	12,108	34,383
ERCOT with Winterization	1,361	0	0	9,400	0	0	0	8,977	14,853	18,926	14,321	12,108	18,926

Table 6.2: ERCOT Total Resource Deficiency (GWh) by Weather Year (2033 Case)													
Transmission Planning Region	WY2007	WY2008	WY2009	WY2010	WY2011	WY2012	WY2013	WY2019	WY2020	WY2021	WY2022	WY2023	Avg
ERCOT without Winterization	9	0	0	42	131	0	21	37	201	2129	102	62	228
ERCOT with Winterization	2	0	0	19	0	0	0	37	201	668	91	57	90

Table 6.3: ERCOT Annual Hours of Resource Deficiency by Weather Year (2033 Case)													
Transmission Planning Region	WY2007	WY2008	WY2009	WY2010	WY2011	WY2012	WY2013	WY2019	WY2020	WY2021	WY2022	WY2023	Avg
ERCOT without Winterization	3	0	0	7	11	0	3	10	24	148	11	15	19
ERCOT with Winterization	2	0	0	3	0	0	0	10	24	72	10	14	11

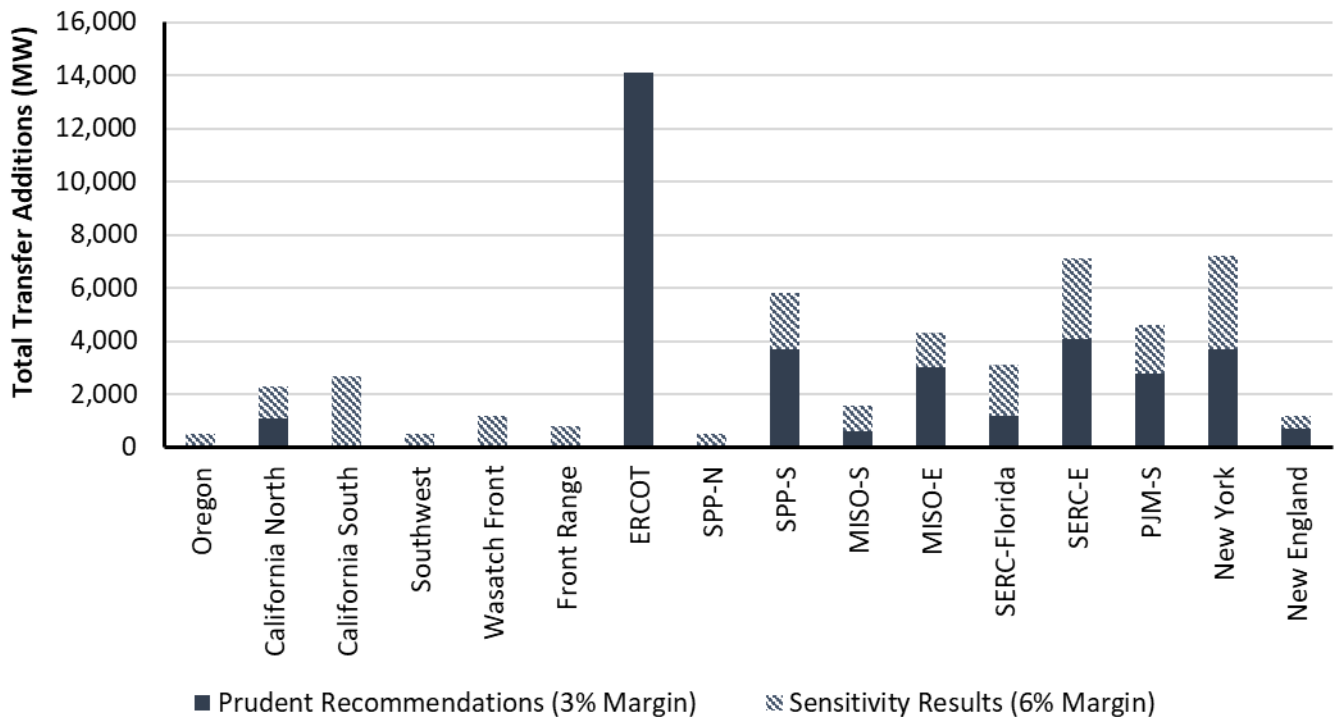
### 6% Minimum Margin Level Sensitivity

In this sensitivity analysis, the minimum margin level was increased from 3% to 6%, effectively reducing the surplus energy in all TPRs simultaneously. This adjustment led to an increase in the size, frequency, and duration of resource deficiencies, the number of TPRs experiencing these deficiencies, and the magnitude of transfer additions evaluated. [Table 6.4](#) compares the maximum resource deficiency between the 3% and 6% minimum margin levels. The 6% minimum margin level sensitivity introduces greater levels and frequency of resource deficiency for the 11 TPRs that showed resource deficiency in the 3% case and introduces resource deficiency in five additional TPRs. In particular, large portions of the Western Interconnection are simultaneously deficient, limiting the usefulness of additional transfer capability.

<b>Transmission Planning Region</b>	<b>Max Resource Deficiency (3% Margin)</b>	<b>Max Resource Deficiency (6% Margin)</b>	<b>Change in Max Resource Deficiency</b>
Washington	0	0	0
Oregon	0	1,626	1,626
California North	3,211	6,765	3,554
California South	0	7,984	7,984
Southwest	0	1,638	1,638
Wasatch Front	0	3,734	3,734
Front Range	0	2,190	2,190
ERCOT	18,926	21,391	2,465
SPP-N	155	639	483
SPP-S	4,137	5,362	1,225
MISO-W	0	0	0
MISO-C	0	0	0
MISO-S	629	1,677	1,049
MISO-E	5,715	6,410	694
SERC-C	0	0	0
SERC-SE	0	0	0
SERC-Florida	1,152	9,098	7,946
SERC-E	5,849	10,689	4,840
PJM-W	0	0	0
PJM-S	4,147	7,807	3,660
PJM-E	0	0	0
New York	3,729	5,953	2,224
New England	984	1,892	909

The iteration method described in [Chapter 2](#) was performed for the 6% minimum margin level sensitivity. While recommendations for prudent additions were not made based on this sensitivity, it highlights the importance of considering generation and transmission planning holistically along with benefits of potential “neighbor’s neighbor” transfers to mitigate resource deficiencies. This is because the more restrictive minimum margin level simultaneously reduces surplus resources for all TPRs, exacerbating resource deficiencies and reducing the effectiveness of existing and additional transfer capability. The results of the iterations for the 6% minimum margin level sensitivity in [Figure 6.1](#) reflect either where all deficiencies were resolved for a TPR, or where additional transfer capability was no longer beneficial due to saturation effects or lack of resources. No prudent recommendations were made based on these results and they should be viewed as exploratory only.

The cumulative additions across the United States increased from 35 GW of prudent additions to 58 GW in the case with a 6% minimum margin level. Notably, much of the Western U.S. now shows additions to transfer capability.



**Figure 6.1: Change to Transfer Capability Additions**

### Tier 1-Only Resource Mix Sensitivity

The analysis for the 2033 case included all announced retirements, Tier 1 resource additions, and a portion of additional Tier 2 resources if necessary to replace retiring capacity. In this sensitivity, no additional resources to replace retirements were included. In other words, this scenario reflected only the addition of Tier 1 resources, so significantly fewer resources were available to provide energy to serve existing load or support neighboring TPRs. As expected, this adjustment increased the frequency, duration, magnitude, and geographic distribution of resource deficiencies. [Table 6.5](#) shows the energy margin analysis by weather year results from this sensitivity, and [Table 6.6](#) shows the change in the maximum resource deficiency between the 2033 case and the 2033 Tier 1 Only case.

These results show that the buildout assumptions predominantly affect the Western Interconnection, where LTRA reporting included a large number of coal plant retirements, but the Tier 1 resources are insufficient, in isolation, to replace the capacity. These results also highlight that the risk is a clear resource adequacy issue, as each year in the historical record shows resource deficiencies, all of which are in the summer season. In this example, additional transfer capability between western TPRs will not improve energy margins as resource deficiency events often coincided across multiple TPRs.

Table 6.5: Maximum Resource Deficiency by Weather Year (2033 Tier 1 Only Case)

Transmission Planning Region	WY2007	WY2008	WY2009	WY2010	WY2011	WY2012	WY2013	WY2019	WY2020	WY2021	WY2022	WY2023	Max Resource Deficiency
Washington	0	0	0	0	0	0	0	0	0	0	0	0	0
Oregon	0	0	2,550	1,114	144	1,022	1,534	1,666	1,573	398	1,864	3,959	3,959
California North	3,801	447	2,870	5,245	4,337	3,659	2,331	1,076	6,297	3,131	9,336	6,221	9,336
California South	9,791	1,520	6,622	10,387	8,664	11,690	5,562	7,549	6,301	509	11,768	5,408	11,768
Southwest	2,926	3,068	3,911	4,497	3,358	4,866	3,175	2,310	2,477	1,614	701	4,656	4,866
Wasatch Front	5,586	4,559	9,120	9,423	9,667	9,566	12,401	6,156	7,418	3,996	7,611	6,806	12,401
Front Range	2,584	2,086	3,940	5,353	6,054	4,686	4,298	4,087	2,987	3,180	3,231	5,728	6,054
ERCOT	9,964	0	7,158	10,088	0	0	0	13,628	15,431	19,511	16,171	16,519	19,511
SPP-N	0	0	0	0	0	0	0	0	0	155	0	0	155
SPP-S	0	0	0	0	0	0	0	0	0	4,137	0	0	4,137
MISO-W	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-C	0	0	0	0	0	0	0	0	0	0	0	0	0
MISO-S	0	0	3,637	0	3,910	1,800	2,550	0	0	0	1,237	93	3,910
MISO-E	2,533	0	3,173	3,815	5,046	3,479	0	3,626	6,924	5,363	1,392	779	6,924
SERC-C	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-SE	0	0	0	0	0	0	0	0	0	0	0	0	0
SERC-Florida	849	0	1,932	2,098	468	0	0	0	0	0	0	0	2,098
SERC-E	0	0	0	0	0	0	0	0	0	0	10,353	0	10,353
PJM-W	0	0	0	0	0	0	0	0	0	0	0	0	0
PJM-S	0	0	0	0	0	0	0	0	0	0	4,147	0	4,147
PJM-E	0	0	0	0	0	0	0	0	0	0	0	0	0
New York	0	81	0	3,244	1,748	2,631	1,229	0	0	0	0	3,729	3,729
New England	0	0	0	141	0	1,043	125	0	0	0	0	0	1,043

Table 6.6: Comparison of Maximum Resource Deficiency in 2033 (in MW)

Transmission Planning Region	Max Resource Deficiency (Rep. Retirements)	Max Resource Deficiency (Tier 1 Only)	Change in Max Resource Deficiency
Washington	0	0	0
Oregon	0	3,959	3,959
California North	3,211	9,336	6,126
California South	0	11,768	11,768
Southwest	0	4,866	4,866
Wasatch Front	0	12,401	12,401
Front Range	0	6,054	6,054
ERCOT	18,926	19,511	585
SPP-N	155	155	0
SPP-S	4,137	4,137	0
MISO-W	0	0	0
MISO-C	0	0	0
MISO-S	629	3,910	3,282
MISO-E	5,715	6,924	1,209
SERC-C	0	0	0
SERC-SE	0	0	0
SERC-Florida	1,152	2,098	946
SERC-E	5,849	10,353	4,504
PJM-W	0	0	0
PJM-S	4,147	4,147	0
PJM-E	0	0	0
New York	3,729	3,729	0
New England	984	1,043	60

By comparing the results of the 2033 case and the Tier 1 Only case the connection between resource and transmission planning is made apparent. When only considering Tier 1 resources, resource deficiencies worsen and affect larger portions of the country, often limiting the effectiveness of additional transfer capability. The “Replace Retirements” scenario was selected to represent an anticipated resource mix and highlight the role that transfer capability can play in improving energy adequacy.

As time progresses, the nature and severity of energy adequacy risks will evolve, thereby changing the effectiveness of transfer capability. This highlights the opportunities of periodic studies that evaluate future resource mixes across many hours of chronological load and resource availability as is done in this report.

## Chapter 7: TPR-Specific Results

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The following pages provide detailed results for each TPR, including information on each interface transfer capability, recommended prudent additions, information on each model iteration, assumed resource mix and peak load data, and details on resource deficiency events. Summary maps of transfer capability are also provided, with current transfer capability presented on the top, and recommended prudent additions highlighted in blue on the bottom. The map is provided for the season when transfer capability is required or for the peak demand season if there are no prudent recommendations. All data is provided for 2033 unless otherwise noted. Each of the following pages is organized as follows:

### Total Transfer Capability Summary Section

- Current summer and winter transfer capability columns include each of the interface names importing to the TPR summarized along with the summer and winter transfer capability quantified in Part 1.
- The prudent additions column provides the results of the simulations and the recommended additions to transfer capability for each interface.
- Recommended summer and winter transfer capability columns provide the TTC for each interface with prudent additions to the current transfer capability. Prudent additions are only added in the season(s) that they are needed to mitigate resource deficiencies.
- The total import interface limit represents the simultaneous import transfer capability determined in Part 1, excluding any transfer capability on dc-only interfaces, which is added to the following line if applicable.
- The total import interface + dc-only interfaces limit is provided both in MW and normalized as a percentage of the TPR's 2033 peak demand.

### Energy Adequacy by Iteration Section

- This section provides information on each iteration of the simulation, whether or not transfer capability was added for the respective TPR. In general, the energy adequacy metrics will improve in each iteration.
- Interchange hours represent the number of hours that the TPR imports from its neighbors in order to meet the 10% tight margin level. It is normalized by the total number of hours evaluated.
- Tight margin hours and resource deficiency hours quantify the total number of hours with tight margins (<10%) and resource deficiencies, respectively, after accounting for available transfers from neighbors. This is the total number of hours for all 12 weather years.
- Max resource deficiency represents the largest resource deficiency during the 12 weather years.
- Total deficiency is the total GWh of resource deficiency across the 12 weather years.

### Capacity and Load Data Section

- Resource capacity is presented for 2024 and 2033 by resource type. Thermal capacity includes coal, nuclear, single-fuel gas, dual-fuel gas, oil, biomass, geothermal, and other fuels. Variable renewable resources includes land-based wind, offshore wind, utility-scale solar, and behind-the-meter solar. Energy limited resources include pumped storage hydro, battery storage, and demand response.
- Winter capacities are provided for all thermal and hydro capacities. Nameplate capacity is provided for variable renewable and energy limited resources.
- Summer and winter peak demand is provided for 2024 and 2033 and represents the median peak demand, inclusive of behind-the-meter solar resources, but prior to demand response.

## Resource Deficiency Events Section

- The summary statistics for each day of resource deficiency in the base 2033 case are provided if applicable.
- Daily peak demand represents the day's highest load, regardless of when it occurs. Resource deficiency hours may occur before or after the peak demand hour due to variable renewable resources and energy limited resources having changing availability throughout the day.

Results for the following interfaces are presented in this chapter:

Washington

Oregon

California North

California South

Southwest

Wasatch Front

Front Range

ERCOT

SPP-N

SPP-S

MISO-W

MISO-C

MISO-S

MISO-E

SERC-C

SERC-SE

SERC-Florida

SERC-E

PJM-W

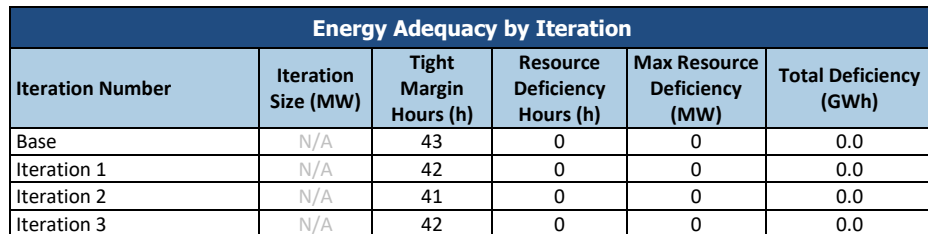
PJM-S

PJM-E

New York

New England

*Note: The percentage of peak demand uses the higher of summer and winter 2033 peak load values*



*Note: Tight margin hours and resource deficiency hours are the total across 12 weather years*

*Note: Thermal and hydro values represent winter ratings*

*Note: Median peak demand across all weather years*

*Note: Daily peak demand does not necessarily reflect demand during resource deficiency hours*













ERCOT<sup>52</sup>

Total Transfer Capability (TTC) Summary

Interface Name	Current Summer (MW)	Current Winter (MW)	Prudent Additions (MW)	Recommended Summer (MW)	Recommended Winter (MW)
Front Range to ERCOT	Candidate	Candidate	5,700	5,700	5,700
MISO-S to ERCOT	Candidate	Candidate	4,300	4,300	4,300
SPP-S to ERCOT	820	820	4,100	4,920	4,920
<b>Total Import Interface Limit</b>	<b>820</b>	<b>820</b>	<b>14,100</b>	<b>14,920</b>	<b>14,920</b>
<b>Total Import Interface Limit + dc-only Interfaces Limit</b>	<b>820</b>	<b>820</b>	<b>14,100</b>	<b>14,920</b>	<b>14,920</b>
<b>(as % of 2033 Peak Demand)</b>	<b>1%</b>	<b>1%</b>	<b>15%</b>	<b>16%</b>	<b>16%</b>

Note: The percentage of peak demand uses the higher of summer and winter 2033 peak load values

Energy Adequacy by Iteration

Iteration Number	Iteration Size (MW)	Tight Margin Hours (h)	Resource Deficiency Hours (h)	Max Resource Deficiency (MW)	Total Deficiency (GWh)
Base	N/A	1520	135	18,926	1,074.7
Iteration 1	6300	271	30	13,976	192.5
Iteration 2	6300	116	12	9,486	53.0
Iteration 3	6300	66	3	7,828	17.1

Note: Tight margin hours and resource deficiency hours are the total across 12 weather years

Capacity and Load Data (in MW)

Resource Type	2024	2033
Thermal	73,557	74,750
Hydro	549	549
Variable Renewable	69,673	104,290
Energy Limited	13,586	24,951
<b>Total</b>	<b>157,365</b>	<b>204,540</b>

Note: Thermal and hydro values represent winter ratings

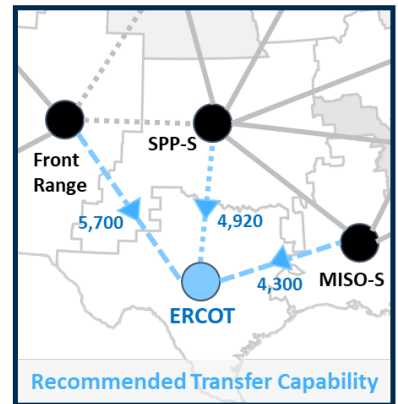
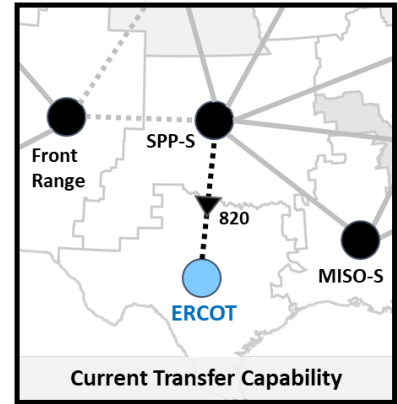
Summer Peak	84,059	92,214
Winter Peak	69,495	79,832

Note: Median peak demand across all weather years

Resource Deficiency Events

Event Date	Season	Daily Peak Demand (MW)	Max Deficiency Hours (h)	Total Deficiency (GWh)	Max Resource Deficiency (MW)
1/17 WY2007	Winter	78,063	2	1.9	1,361
1/9 WY2010	Winter	79,813	3	18.6	9,400
7/11 WY2019	Summer	90,223	3	16.8	8,977
7/12 WY2019	Summer	88,454	2	5.3	2,727
8/14 WY2019	Summer	93,169	2	6.4	5,150
9/22 WY2019	Summer	83,308	3	8.9	4,178
10/27 WY2020	Summer	67,078	20	177.3	14,853
10/28 WY2020	Summer	65,046	4	23.9	8,394
2/12 WY2021	Winter	81,982	6	63.2	12,556
2/13 WY2021	Winter	81,691	20	111.8	9,065
2/14 WY2021	Winter	88,567	11	96.6	14,513
2/15 WY2021	Winter	85,552	14	180.4	18,926
2/16 WY2021	Winter	83,137	13	142.2	14,198
2/17 WY2021	Winter	76,314	8	73.4	12,847
12/23 WY2022	Winter	88,897	3	38.3	14,321
12/24 WY2022	Winter	80,337	7	52.7	9,966
2/1 WY2023	Winter	76,242	5	17.9	6,305
8/24 WY2023	Summer	94,639	1	0.4	371
8/25 WY2023	Summer	94,402	4	22.7	12,108
8/26 WY2023	Summer	93,186	3	15.5	6,763
8/30 WY2023	Summer	87,334	1	0.5	481

Note: Daily peak demand does not necessarily reflect demand during resource deficiency hours



<sup>52</sup> Prudent additions include only iterations 1 and 2, plus a portion of iteration 3, due to resource saturation in neighboring TPRs. As a result, some resource deficiency hours were not resolved.













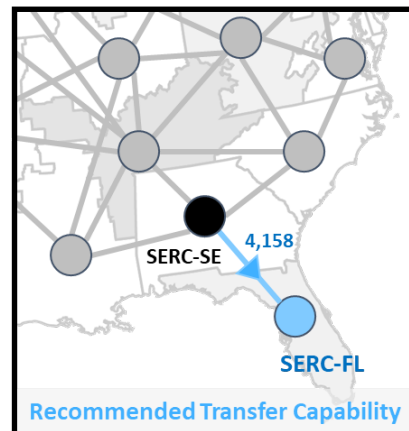
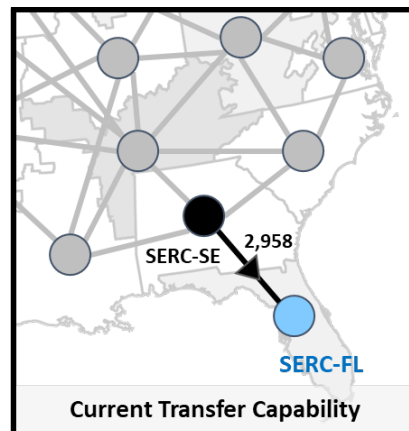




## SERC-Florida

Total Transfer Capability (TTC) Summary					
Interface Name	Current Summer (MW)	Current Winter (MW)	Prudent Additions (MW)	Recommended Summer (MW)	Recommended Winter (MW)
SERC-SE to SERC-FL	2,958	1,807	1,200	4,158	3,007
<b>Total Import Interface Limit</b>	<b>2,958</b>	<b>1,807</b>	<b>1,200</b>	<b>4,158</b>	<b>3,007</b>
<b>Total Import Interface Limit + dc-only Interfaces Limit</b>	<b>2,958</b>	<b>1,807</b>	<b>1,200</b>	<b>4,158</b>	<b>3,007</b>
<b>(as % of 2033 Peak Demand)</b>	<b>5%</b>	<b>3%</b>	<b>2%</b>	<b>7%</b>	<b>5%</b>

Note: The percentage of peak demand uses the higher of summer and winter 2033 peak load values



Energy Adequacy by Iteration					
Iteration Number	Iteration Size (MW)	Tight Margin Hours (h)	Resource Deficiency Hours (h)	Max Resource Deficiency (MW)	Total Deficiency (GWh)
Base	N/A	618	6	1,152	3.7
Iteration 1	384	540	4	768	2.0
Iteration 2	384	450	3	384	0.7
Iteration 3	384	358	1	0	0.0

*Note: Tight margin hours and resource deficiency hours are the total across 12 weather years*

Capacity and Load Data (in MW)		
Resource Type	2024	2023
Thermal	60,349	56,952
Hydro	0	0
Variable Renewable	11,770	28,984
Energy Limited	3,299	7,388
Total	75,418	93,324

*Note: Thermal and hydro values represent winter ratings*

Summer Peak	53,219	58,977
Winter Peak	48,260	52,952

*Note: Median peak demand across all weather years*

[illegible]

*Note: Daily peak demand does not necessarily reflect demand during resource deficiency hours*













## Chapter 8: Future Work

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While this study represents a pioneering and comprehensive effort to evaluate transfer capability and its impact on energy adequacy, it also had limitations due to the study's timeframe and there were lessons learned throughout the process. These factors highlight the need for additional future work to build on the findings and address areas that were not fully explored in this initial analysis. The following sections outline key areas for future work that will help refine and expand the understanding of transfer capability and its role in strengthening grid reliability.

### Explore Alternative Resource Mixes

One of the key areas for future work involves exploring alternative resource mixes to better understand the tradeoffs between generation and transmission options. By analyzing different combinations of generation types, such as varying levels of renewable energy integration and retirement of fossil fuel resources, a comparison can be made regarding the need for additional transmission infrastructure and generation resources. Future studies can offer more nuanced insights into how to optimally balance local generation with transfer capability. This exploration could help identify comprehensive strategies that also consider cost-effectiveness, policy objectives, and utility plans.

### Evaluate Transfer Capability Between “Neighbor’s Neighbor”

Another area for further study is the evaluation of transfer capability between non-neighboring TPRs, or “neighbor’s neighbors,” to capture additional reliability benefits and enhance geographic diversity. Connections such as ERCOT to SERC-SE and Front Range to California North, among others, represent opportunities to mitigate the resource saturation effects observed with immediately neighboring TPRs. While these connections may be more costly to build, they could provide significant benefits by extending the reach of surplus resources during extreme events, reducing the overall vulnerability of the grid, and may also access other benefits beyond reliability, like congestion savings or access to lower cost resources. Studies of this nature would require a wide area planning approach and cost allocation mechanism for any resulting system additions.

### Expand Weather Datasets

This study developed a consistent, time-synchronized weather dataset across wind, solar, load, and generator outages over 12 weather years. Some TPRs might not have shown deficits only because they did not experience a challenging weather event during the years that were evaluated. Similarly, another TPR may have experienced a resource deficit in the weather events analyzed, but there is no information regarding the future likelihood of these events. Expanding the analysis to include a more extensive dataset, including decades of historical and/or projected future weather data, would provide a more robust basis for evaluating investments.

### Evaluate Transfer Capability During Extreme Weather Events

Future work should also focus on evaluating transfer capability during extreme weather events. Part 1 results were based on summer and winter peak demand cases, but did not account for the specific weather conditions that led to resource deficiencies identified in Part 2. In subsequent studies, the power flow analysis should be dispatched based on the extreme weather events highlighted in the energy margin analysis. This approach will help determine whether the existing transfer capabilities calculated in Part 1 and assumed in Part 2 are practical and sufficient under real-world conditions and determine what, if any, additional mitigation may be needed to transfer energy up to the levels evaluated in this study.

### Incorporate Probabilistic Resource Adequacy Analysis

The methods and analysis in this study evaluated a single outage pattern for each weather year, incorporating weather-dependent outages and fuel supply disruptions. However, future work could expand this analysis to be fully probabilistic, considering hundreds or even thousands of outage scenarios rather than just 12 weather years. This expansion would allow for the estimation of probabilities and the introduction of typical resource adequacy metrics

such as Loss of Load Expectation (LOLE), Loss of Load Probability (LOLP), and Expected Unserved Energy (EUE). These metrics would facilitate easier comparisons between transmission enhancements and generation resource additions, offering a more comprehensive view.

## **Establish Study Cadence**

To ensure that the findings and recommendations from this study remain relevant and adaptive to the evolving industry landscape, it is recommended that this type of evaluation be conducted on a regular basis. NERC and the Regional Entities, working with industry, are planning to conduct regular assessments, rolled into future LTRA reports, that will consider the latest developments in resource mixes, transmission infrastructure, new load projections, and changing weather and climate patterns. It is also recommended that NERC, working with industry, should promote consistency in how queue resources are categorized in reliability assessments. Additional sensitivities and alternative criteria may be explored.

## Chapter 9: Acknowledgements

NERC appreciates the people across the industry who provided technical support and identified areas for improvement throughout the ongoing ITCS project.

**Table 9.1: NERC Industry Group Acknowledgements**

Group	Members
ITCS Executive Committee	Dave Angell (Industry Expert), Richard Burt (MRO), Charles Dickerson (NPCC), Tim Gallagher (RF), Fritz Hirst (NERC), Robert Kondziolka (Industry Expert), Mark Lauby (NERC), Gary Leidich (Industry Expert), Kimberly Mielcarek (NERC), Tim Ponseti (SERC), Sonia Rocha (NERC), Branden Sudduth (WECC), Joseph Younger (Texas RE)
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## Appendix A: Data Sources

The data sources used for the Part 2 analysis are shown in [Table A.1](#) below.

<b>Table A.1: Overview of the Two-Pronged Approach for Historical Weather Data</b>		
	<b>Synthetic Weather Data Weather Years 2007 - 2013</b>	<b>Scaled Historic Actuals Weather Years 2019-2023</b>
<b>Data Source</b>	North American meteorological datasets – often developed by National Labs, including National Solar Radiation Database (NSRDB), Wind Toolkit, etc.	Reported data from Balancing Authorities, including EIA-930 and FERC-714
<b>Historical Record</b>	Can span several weather years, typically 10-40 years, but current data gaps (specifically for wind resources) can limit years of analysis	Must use a shorter historical record, i.e., last three to five years, to make sure it is representative of current system
<b>Outlier Events</b>	Can get a longer history of outlier events (i.e., cold snaps in the 1980s) but estimates may be less accurate than recent observations	Fewer outlier events will be in the sample size (i.e., Winter Storm Uri, Elliott, heat domes) but may be more accurate than synthetic data
<b>Wind and solar profiles</b>	Captures geographic diversity based on new site selection and allows user to make assumptions on technology developments	Scaling historical generation amplifies correlation of resources and assumes technology remains constant
<b>Load Growth Trends</b>	Load data can be developed by end use to introduce changes from electric vehicles and building electrification	Embedded in the underlying load data, cannot be easily introduced
<b>Climate Trends</b>	Climate trends can be applied to underlying meteorological datasets	Embedded in the underlying data, cannot be easily introduced
<b>Application</b>	Better for analyzing future power systems and/or screening across a wider range of potential events	Better for analyzing near-term power systems during specific events

## Appendix B: Scaling Weather Year Load Profiles

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### Differences in the Synthetic and Historical Weather Year Data

Both the synthetic and historical weather year data have advantages and disadvantages, which is why two different datasets were used to extend the available weather years for analysis and to provide comparisons. The synthetic load supplements the fact that historical load may not capture changes in the underlying load shapes due to economic changes. Historical data supplements the need for reflecting actual conditions as they transpired and helps overcome challenges in acceptance for using purely synthetic data which relies on many assumptions. Both are useful for conducting the energy margin analysis and provide a wider picture of possible grid conditions.

### Historical Load

Before using the historical data in the study, it was necessary to clean and adjust it in the following ways:

- Clean data using data engineering practices:
  - Replace outlier load spikes (defined as load that is 4x median demand) with preceding or following hour demand.
  - Replace zero load reporting with interpolation or previous day's demand depending on duration of 0 load events in EIA data.
  - Supplement EIA data with ISO-reported load for prolonged (multi-day) periods of reported zero or flat load in EIA 930 data.
- Add unserved energy (USE) back in for known events using the FERC, NERC, and Regional Entity Staff Reports for [Elliott, Uri](#), and [CAISO's report on their 2020 event](#).
- Add estimates for behind-the-meter (BTM) generation that masks load.

### Synthetic Load

The synthetic load from NREL and EER represented “End Use Load” prior to reductions due to behind-the-meter solar (BTM PV) generation and does not include line losses. This means that the load factor of the synthetic weather year load is not altered by BTM PV, and no adjustments needed to be made to the hourly weather year profiles prior to scaling them to the LTRA forecasts.

### Target Forecast (2023 LTRA Annual Energy, Summer and Winter Peak Loads)

The target forecast for the study used the 2023 LTRA seasonal peak load and annual energy forecasts for 2024 and 2033 and assumed that these values represent the median forecast (P50). Based on this assumption, each set of weather year (synthetic and historical) loads were scaled so that the median peak and energy values of those datasets matched the values for each LTRA assessment area. The data provided in the LTRA forecast represents net energy for load which excludes the impacts of behind-the-meter PV. BTM PV was modeled as a supply side resource for the energy margin analysis, so the LTRA forecast was adjusted to gross load derived from BTM PV assumptions in the LTRA. The target peak and energy forecasts for each LTRA assessment area used in this study are provided in [Table B.1](#).

**Table B.1: Adjusted LTRA Forecast Target Annual Energy and Summer/Winter Peak Loads**

Year	Period	ERCOT	MISO	New England	New York	PJM	SERC C	SERC E	SERC FL	SERC SE	SPP	WECC CA/MX	WECC NW	WECC SW
2024	Summer Peak (MW)	85,717	123,609	26,675	34,561	152,931	42,266	44,323	53,952	46,472	53,626	61,587	64,449	27,552
	Winter Peak (MW)	69,495	102,287	20,528	24,231	132,758	42,282	45,053	48,492	45,104	42,661	38,778	57,546	15,792
	Annual Energy (GWh)	469,383	682,261	128,773	160,663	814,833	225,229	231,307	261,337	243,058	299,150	287,384	381,958	127,379
2033	Summer Peak (MW)	96,163	128,270	31,202	37,834	165,476	43,122	48,333	61,396	48,055	59,265	74,285	79,232	32,878
	Winter Peak (MW)	79,946	105,562	26,723	31,552	145,120	42,764	47,549	52,954	47,523	48,383	45,638	68,103	19,731
	Annual Energy (GWh)	554,676	711,081	162,933	183,337	927,808	233,060	250,382	292,486	257,758	337,976	346,458	461,524	158,534

For the historical load, the EIA Form 930 served as the foundational dataset as it provides hourly loads at the Balancing Authority level along with sub-regional load for some ISO/RTOs. This sub-regional data was key for allocating load across the TPRs. EIA 930 provides demand as net generation for load values, the same as is reported in the LTRA.

For the synthetic load, data prepared for the National Renewable Energy Laboratory (NREL) Regional Energy Deployment System (ReEDS) model was used as the foundation for creating the 2007-2013 weather year load profiles for the TPRs. The underlying weather year dataset was prepared by Evolved Energy Research (EER) and purchased by NREL for several load growth scenarios. EER performs bottom-up load modeling and forecasts future loads based on building stock characteristics, industrial growth, electrification, etc.

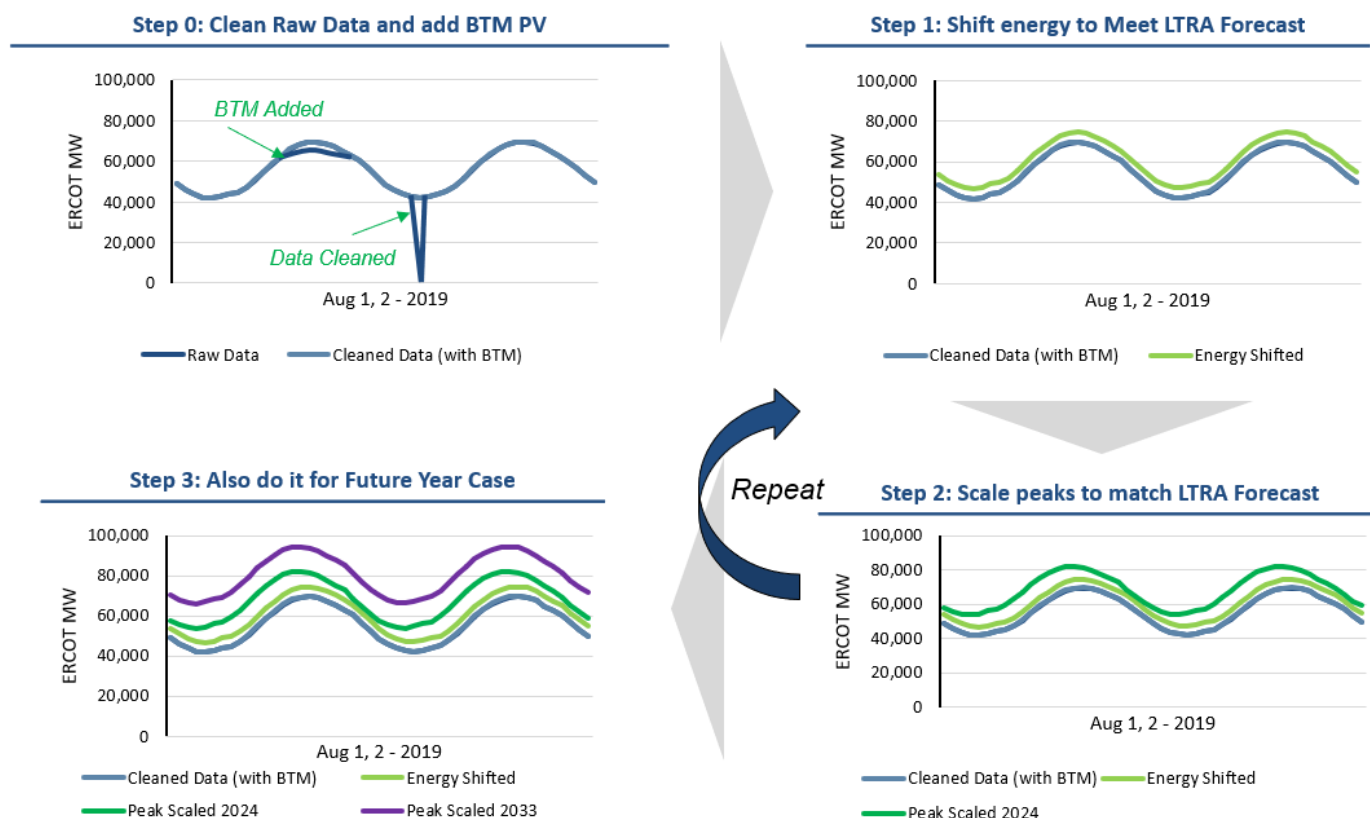
The synthetic load scenario chosen for the study was the “EER\_Baseline\_AEO2022” dataset available on the NREL ReEDS-2.0 GitHub repository.<sup>54</sup> This load forecast represents business as usual load growth conditions based on projections from the Energy Information Administration's (EIA) 2022 Annual Energy Outlook. The load forecast was produced by Evolved Energy Research for the 2007 - 2013 weather years but represents consistent future economic years. This study used the forecasted load data for 2024 and 2033 and then adjusted peak and energy targets for the forecasts to align projections with the 2023 LTRA load forecast data.

Both the synthetic and historical load profiles were scaled to align the median energy and peak loads from the weather years to the targets at the LTRA assessment area level. Adjusting just for energy targets can cause the peak load values to differ significantly from the target values in the LTRA forecast. This was accounted for by incrementally adjusting the hourly profiles so that the summer and winter median peak loads aligned with the forecast targets without changing the annual energy. This maintains variability in timing and magnitude of peak loads based on the weather and ensures that annual energy targets are maintained. The general steps taken to scale the load profiles are detailed below.

1. Add energy to each hour in a Weather Year so that the annual energy aligns with the LTRA forecast.
2. Adjust the energy shifted profiles to align the median weather year summer and winter peak loads with the LTRA forecast.
3. While maintaining the load shape, align scaled load with LTRA annual load factors.
4. Perform process for both 2024 and 2033 LTRA Forecast Years.

<sup>54</sup> NREL ReEDS-2.0, 2007-2013 weather year, see EER\_Baseline\_AEO2022, [GitHub - NREL/ReEDS-2.0](https://github.com/NREL/ReEDS-2.0)

This process is portrayed graphically below as a historical data example. Step 0 for the historical data shows the cleaning and addition of BTM PV to the load profile (see [Figure B.1](#)).



**Figure B.1: Example of Load Scaling Process to Scale Weather Year Load Profiles to LTRA Forecast Years**

The load scaling step was done in reference to the LTRA assessment areas because these are the areas available in the LTRA forecast. After scaling the load data, each LTRA assessment area was disaggregated from an hourly LTRA profile into a TPR profile.

[Figure B.2](#) illustrates the variability in peak loads for three TPRs, namely California South, ERCOT, and SERC-C.

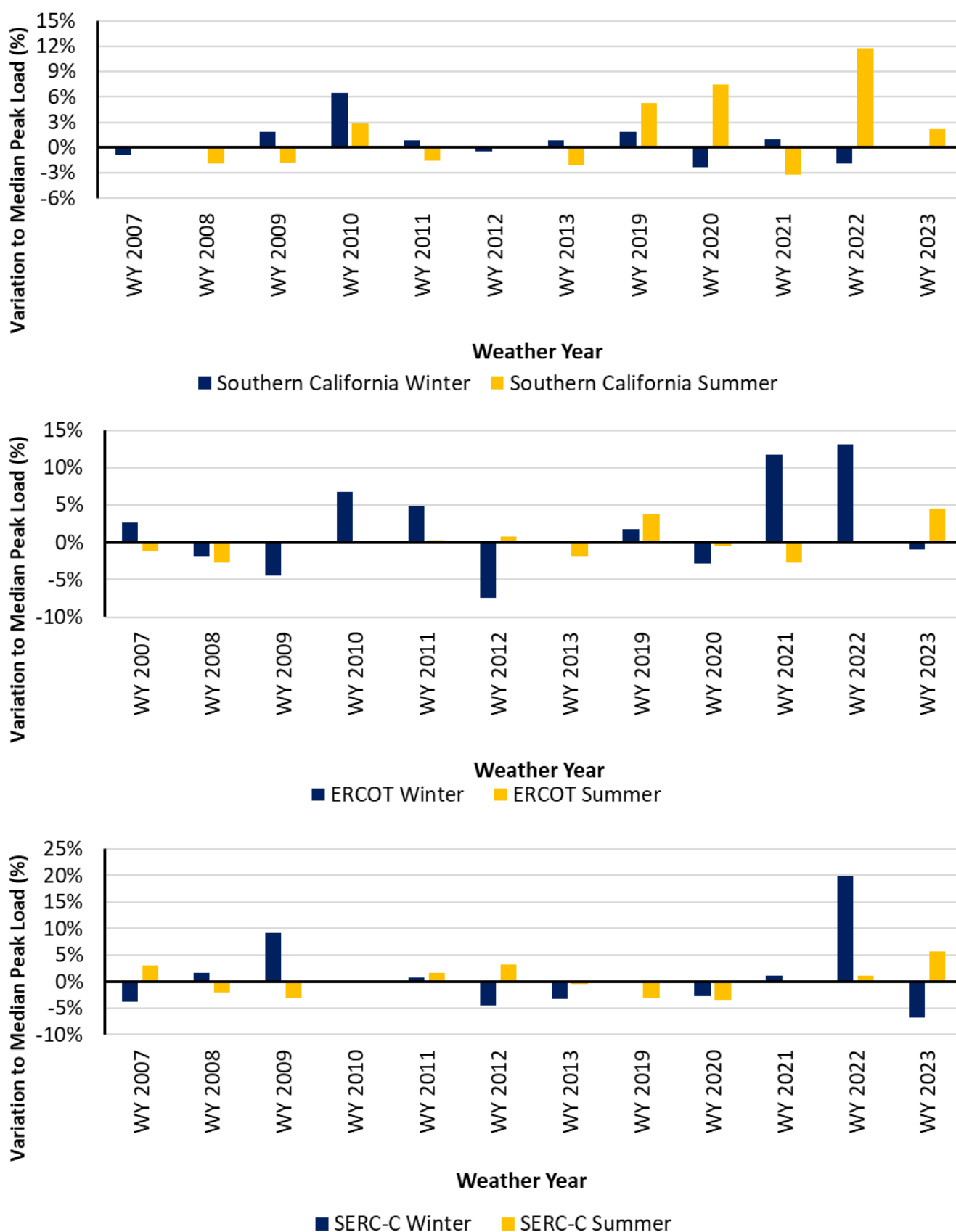


Figure B.2: Weather Year Variation Relative to Median Peak Load for Selected TPRs

## Appendix C: Annual Peak Load Tables by TPR

Annual peak loads for each TPR by weather year are shown in [Table C.1](#) and [Table C.2](#) below for the 2024 and 2033 cases, respectively. Annual peak loads vary due to the underlying weather conditions present for each TPR in each weather year. Minimum, median, and maximum annual peak load values are provided as a summary. Load reflects the net energy for load which excludes BTM PV.

Table C.1: Annual Peak Load by Weather Year (2024 Case)															
Transmission Planning Region	WY2007	WY2008	WY2009	WY2010	WY2011	WY2012	WY2013	WY2019	WY2020	WY2021	WY2022	WY2023	Min	Median	Max
Washington	18,294	19,358	20,226	19,178	17,835	17,371	19,356	20,071	18,390	19,370	20,674	19,379	17,371	19,356	20,674
Oregon	10,447	10,400	10,954	10,585	10,057	10,412	10,633	10,725	10,224	11,085	11,194	10,955	10,057	10,585	11,194
California North	23,972	23,468	23,913	25,219	24,281	24,910	24,000	25,658	25,067	24,174	28,324	25,016	23,468	24,281	28,324
California South	34,780	34,183	34,837	36,750	35,285	35,556	34,603	36,738	37,273	32,961	40,605	36,283	32,961	35,285	40,605
Southwest	21,085	21,295	21,965	21,814	21,066	21,260	21,194	20,613	21,856	22,317	21,345	22,345	20,613	21,295	22,345
Wasatch Front	26,109	25,178	25,135	25,515	25,304	25,982	26,774	23,815	24,798	25,625	25,750	25,089	23,815	25,304	26,774
Front Range	18,935	18,723	18,151	18,047	19,022	19,271	18,546	18,279	17,864	18,295	18,794	19,699	17,864	18,546	19,699
ERCOT	83,263	82,416	84,280	84,125	83,992	84,454	82,416	85,964	83,872	81,806	84,522	88,683	81,806	83,992	88,683
SPP-N	12,242	12,220	11,920	12,346	12,664	12,587	12,021	11,366	11,993	12,309	12,008	12,582	11,366	12,220	12,664
SPP-S	41,334	41,257	40,857	41,681	42,753	42,510	40,584	42,717	40,967	41,834	42,956	44,880	40,584	41,681	44,880
MISO-W	35,072	34,319	35,537	35,237	37,488	36,936	35,387	36,082	35,886	35,640	35,763	37,471	34,319	35,640	37,488
MISO-C	31,174	31,104	31,470	31,596	33,411	32,990	31,500	33,274	32,943	33,551	33,499	34,459	31,104	32,943	34,459
MISO-S	34,001	32,352	34,402	34,203	35,299	35,394	33,352	32,773	33,158	33,263	33,323	36,260	32,352	33,352	36,260
MISO-E	21,076	20,481	20,631	21,133	22,346	21,938	21,131	22,387	23,012	22,480	22,921	21,986	20,481	21,938	23,012
SERC-C	43,492	42,980	46,262	42,278	42,957	43,499	42,149	42,175	41,022	42,650	50,787	44,583	41,022	42,957	50,787
SERC-SE	47,799	46,567	48,226	47,197	47,713	47,020	43,314	46,017	46,226	46,346	47,944	46,749	43,314	46,749	48,226
SERC-Florida	53,968	53,277	55,269	58,856	53,131	52,986	53,161	51,820	51,262	53,636	53,893	55,964	51,262	53,277	58,856
SERC-E	45,051	44,926	46,882	45,247	45,856	45,091	42,604	46,337	44,978	44,062	51,628	44,922	42,604	45,051	51,628
PJM-W	77,282	75,819	74,440	75,468	81,135	78,745	78,649	77,980	78,920	79,319	78,243	76,039	74,440	77,980	81,135
PJM-S	35,670	33,929	34,262	35,559	38,358	38,173	37,520	38,703	37,162	36,542	39,664	38,831	33,929	37,162	39,664
PJM-E	35,390	34,043	33,781	35,455	38,432	38,821	37,307	39,076	38,153	38,719	37,868	38,843	33,781	37,868	39,076
New York	31,464	32,111	31,467	33,278	33,721	33,982	33,656	30,708	31,525	31,349	31,277	32,753	30,708	31,525	33,982
New England	24,490	25,102	24,830	26,286	26,928	26,423	26,700	24,143	25,179	25,562	24,919	24,843	24,143	25,102	26,928

Table C.2: Annual Peak Load by Weather Year (2033 Case)

Transmission Planning Region	WY2007	WY2008	WY2009	WY2010	WY2011	WY2012	WY2013	WY2019	WY2020	WY2021	WY2022	WY2023	Min	Median	Max
Washington	21,006	22,137	22,949	21,966	20,567	20,174	22,135	23,034	21,190	22,230	23,425	22,246	20,174	22,135	23,425
Oregon	12,144	12,028	12,671	12,329	11,658	12,093	12,384	12,333	12,124	13,254	12,922	13,237	11,658	12,329	13,254
California North	29,063	28,339	28,157	30,157	28,760	29,565	28,932	30,825	30,069	29,172	33,493	30,235	28,157	29,172	33,493
California South	42,969	42,235	42,911	44,947	43,221	43,740	43,126	42,866	43,647	39,401	48,448	43,430	39,401	43,126	48,448
Southwest	26,111	25,657	26,755	26,125	25,704	26,079	25,798	24,205	25,424	26,113	25,189	26,020	24,205	25,798	26,755
Wasatch Front	33,020	31,671	31,795	32,094	31,975	32,976	33,820	28,452	29,602	30,683	30,901	29,509	28,452	31,671	33,820
Front Range	22,371	22,365	21,466	21,635	22,864	23,381	22,347	21,681	20,853	21,266	22,199	23,101	20,853	22,199	23,381
ERCOT	90,619	90,490	92,160	91,393	92,268	92,619	90,062	96,792	92,312	90,391	92,947	96,638	90,062	92,160	96,792
SPP-N	13,531	13,502	13,157	13,632	14,010	13,909	13,280	12,638	13,308	13,660	13,343	13,959	12,638	13,502	14,010
SPP-S	45,686	45,587	45,099	46,027	47,301	46,980	44,839	47,153	45,285	46,182	47,369	49,362	44,839	46,027	49,362
MISO-W	36,466	35,616	36,912	36,576	39,013	38,396	36,738	37,513	37,310	37,063	37,191	38,934	35,616	37,063	39,013
MISO-C	32,453	32,279	32,742	32,838	34,811	34,312	32,756	34,597	34,243	34,869	34,803	35,757	32,279	34,243	35,757
MISO-S	35,345	33,564	35,720	35,493	36,724	36,845	34,615	34,038	34,421	34,532	34,613	37,606	33,564	34,615	37,606
MISO-E	21,908	21,250	21,422	21,936	23,250	22,804	21,932	23,215	23,850	23,311	23,754	22,800	21,250	22,800	23,850
SERC-C	44,374	43,338	46,580	43,105	43,796	44,475	42,872	42,643	41,557	43,116	51,141	45,481	41,557	43,338	51,141
SERC-SE	49,518	48,085	50,538	49,477	50,020	48,794	44,496	47,490	47,843	47,913	50,706	48,222	44,496	48,222	50,706
SERC-Florida	60,084	59,337	61,414	63,312	58,928	58,177	58,469	56,410	56,106	61,325	59,027	61,138	56,106	59,027	63,312
SERC-E	48,661	47,766	49,308	47,632	48,310	48,585	45,158	49,249	47,831	46,894	54,603	48,360	45,158	48,310	54,603
PJM-W	83,512	82,072	80,426	81,775	87,588	85,230	84,920	84,580	85,500	85,869	84,732	82,492	80,426	84,580	87,588
PJM-S	38,346	36,542	36,662	38,306	41,207	41,223	40,406	41,839	39,842	39,276	42,924	41,661	36,542	39,842	42,924
PJM-E	38,468	36,536	36,691	38,294	41,506	41,970	40,389	42,377	40,785	41,359	40,122	41,585	36,536	40,389	42,377
New York	34,285	35,149	34,406	36,429	36,792	36,725	36,798	33,270	33,624	33,088	32,223	34,679	32,223	34,406	36,798
New England	28,588	29,224	28,781	30,683	31,368	30,758	30,890	29,288	29,113	29,357	28,196	28,403	28,196	29,224	31,368

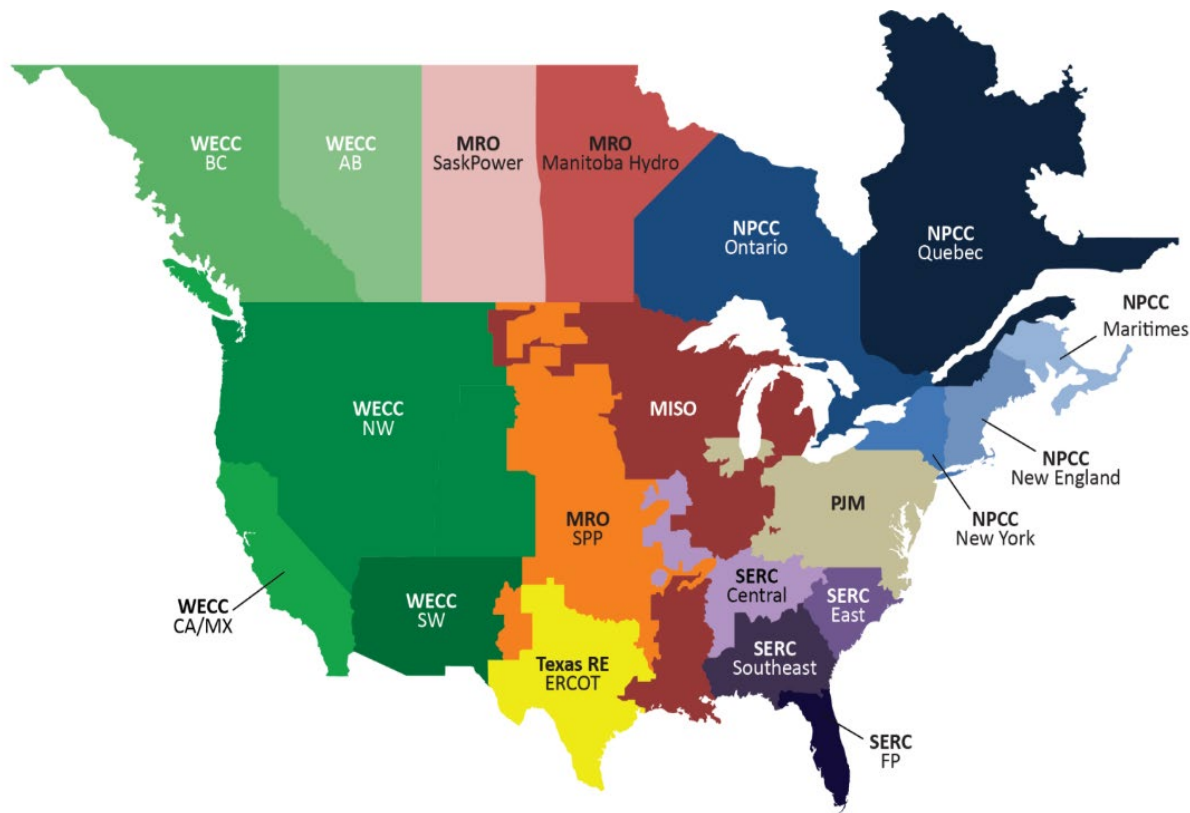
## Appendix D: Sub-regional Mapping

All the data used for the energy margin analysis was reported or developed at one of three levels, the LTRA assessment areas, the EIA Balancing Authority and sub-regional topology, or the NREL ReEDS topology. To reconcile data that was not aligned with the TPR topology, mapping between the different topologies was done. The figures in this section present the different topologies that were mapped to align data to both the LTRA assessment areas and TPRs, which are shown in [Figure D.1](#) and [Figure D.2](#), respectively.

Generators provided in the LTRA data form were mapped from LTRA assessment area to TPR based on several mapping rules listed in order of hierarchy below.

- LTRA maps one-to-one with the TPR. Examples are SERC-C, SERC-SE, SERC-E.
- Specific mappings based on supplemental data submitted in the LTRA such as Balancing Authority, data submitter, State, or Regional Entity review of select plants.
- Manual mapping for generators that could not be assigned using the first two approaches. Generator names, or interconnection numbers, were mapped to a TPR using EIA or interconnection queue data.

The results of this mapping exercise compared against the capacities in the power flows used in the Part 1 analysis is shown in [Figure D.3](#).



**Figure D.1: LTRA Assessment Areas (Resource Mix and Load Scaling Topology)**

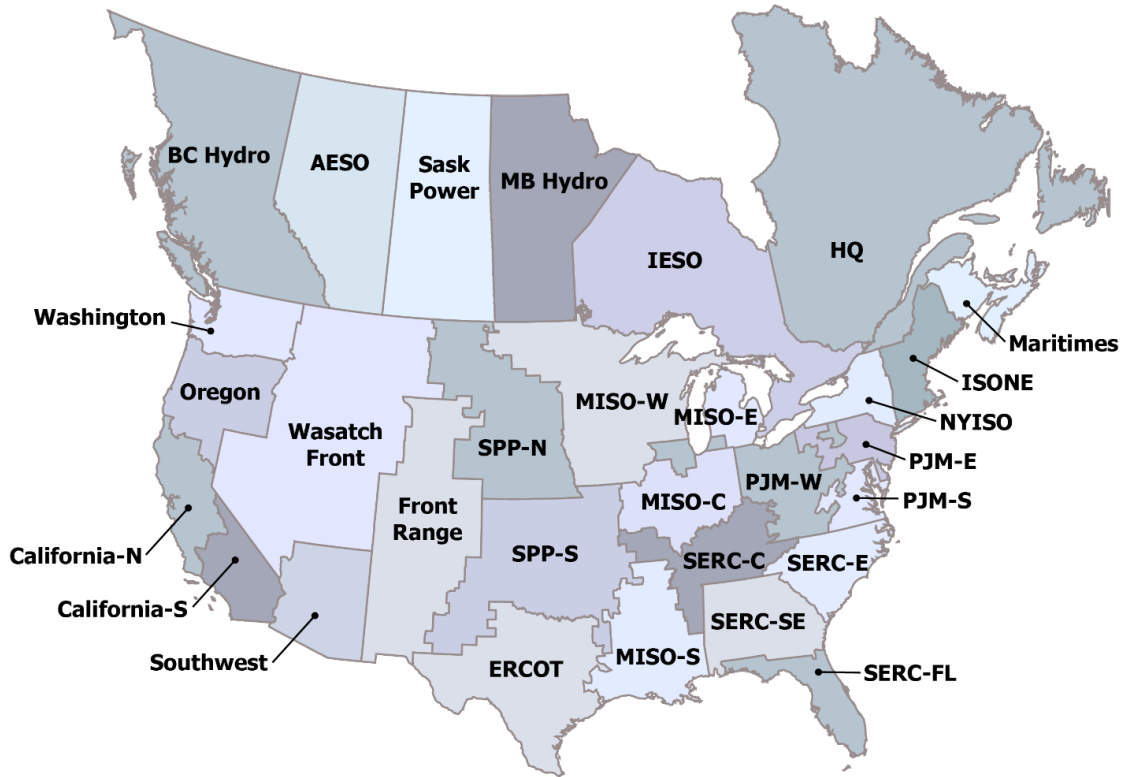


Figure D.2: Transmission Planning Regions

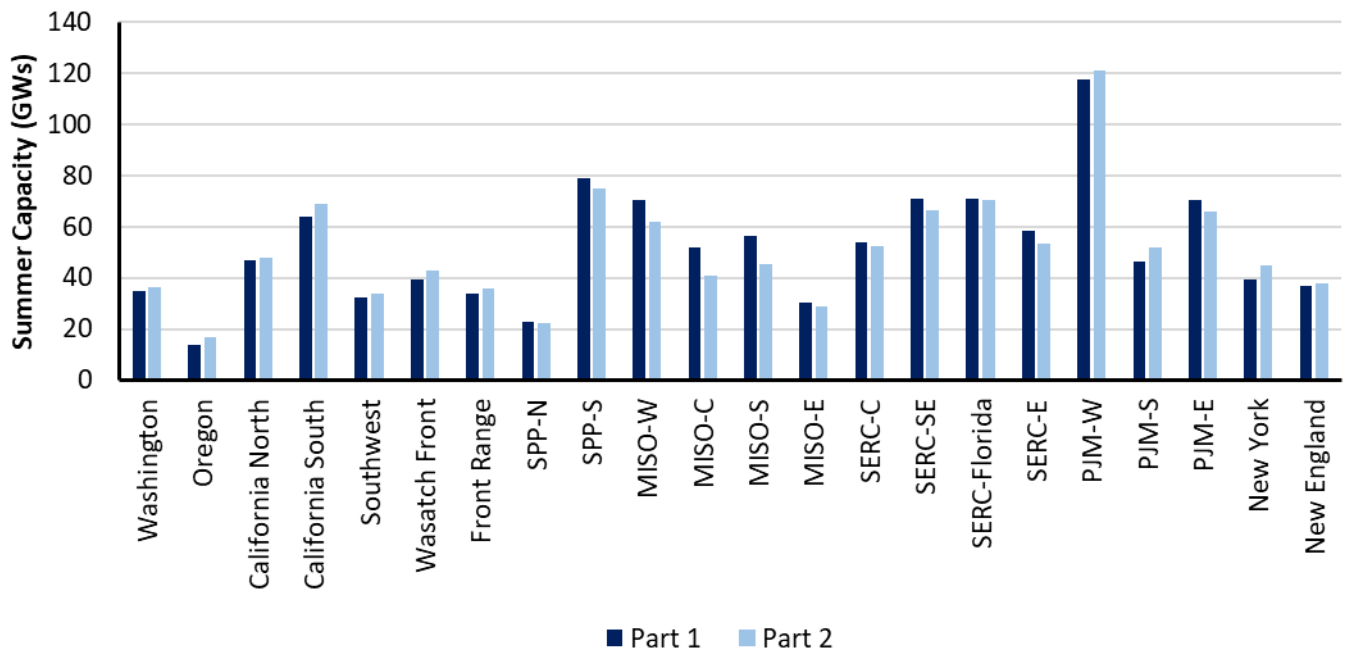


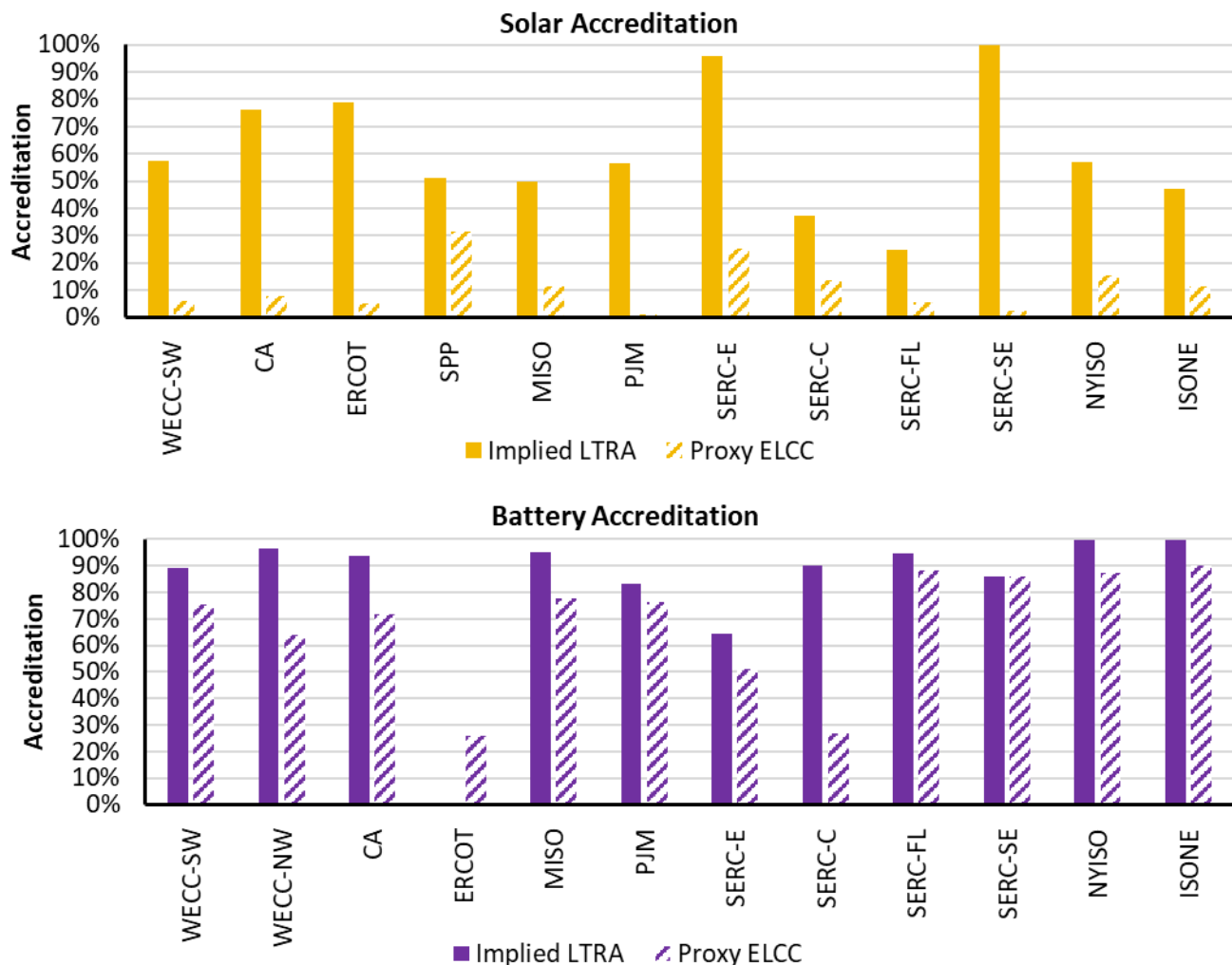
Figure D.3: Comparison of Capacity by TPR, Part 1 vs. Part 2 (2024)<sup>55</sup>

<sup>55</sup> ERCOT is not included in this chart because no power flow models were developed for the ERCOT Interconnection in Part 1.

## Appendix E: 2033 Replace Retirements Scenario

Replacing retired capacity based on expected resource additions and Tier 2 and 3 LTRA resources required accounting for the effective capacity of the future resource types. While the LTRA reports include resource peak hour capacity by season, this implied accreditation needed to be expanded to assess all hours to fit the energy assessment framework and account for the changing resource mix. Additionally, the implied accreditation varied across different LTRA assessment areas. This section discusses the consistent approach applied to all resource types for calculating additional resources by TPR.

Accreditation of each resource type was based on the resource's availability during periods of tight margin for each TPR. For example, if a TPR's highest risk of deficiency occurs at 9 p.m., a solar resource would get discounted in its accredited capacity.<sup>56</sup> In this way, the interconnection queues were used to replace retiring capacity but ensured that resources were weighted according to their *effective capacity* rather than nameplate. Two of the most important examples of why proxy accreditation was required for this ITCS study are apparent when comparing results of the solar and battery accreditation. [Figure E.1](#) below shows these results relative to the implied accreditation in the LTRA.



**Figure E.1: Comparison of Proxy Accreditation and Implied LTRA Values for Solar and Battery**

<sup>56</sup> This accreditation approach is best akin to an Equivalent Load Carrying Capability (ELCC) approach used throughout the industry. Although it is not a full probabilistic ELCC assessment, it assesses the availability of each thermal, renewable, and energy storage resource based on its availability during periods of tight margin for each TPR, which informs how effective each MW of capacity is at replacing retired resources.

The proportion of resources such as new gas, wind, solar, battery storage, etc., reflected the proportion each resource type has in the Tier 2 and 3 data from the 2023 LTRA. [Table E.1](#) details the capacity in each TPR by resource type in the 2024 case. [Table E.2](#) shows the capacity of certain retirements and Tier 1 additions that were applied to the 2033 case. [Table E.3](#) provides the additional resources that were added to the 2033 case using the replace retirements method. Finally, [Table E.4](#) lists the total capacity by resource type and TPR in the 2033 case. In each of these four tables, the winter capacity is shown for thermal and hydro resources, and the installed capacity for wind, solar, and storage resources.

**Table E.1: 2024 Capacity by Resource Type and TPR (in MW)**

Transmission Planning Region	Coal	Natural Gas	Oil	Nuclear	Other	Hydro	Wind	Utility-Scale Solar	Distrib. Solar	Pumped Storage	Battery Storage	Demand Response
Washington	670	4,645	35	1,145	379	25,957	2,795	73	386	314	6	152
Oregon	0	4,523	0	0	263	5,228	5,055	1,297	372	0	5	88
California North	14	16,057	110	2,280	1,542	9,625	1,858	6,952	5,036	1,592	2,407	323
California South	5	23,798	972	635	2,052	1,839	7,088	18,257	5,011	1,922	7,242	445
Southwest	4,660	15,802	80	3,936	156	2,568	1,062	3,331	2,452	176	1,021	123
Wasatch Front	9,635	11,816	93	0	996	3,325	5,883	7,569	1,674	0	2,211	192
Front Range	5,179	10,924	206	0	74	2,795	9,611	4,787	1,340	540	1,025	166
ERCOT	13,630	54,611	0	5,153	163	549	40,291	26,851	2,531	0	10,311	3,275
SPP-N	7,546	2,941	624	769	49	2,904	6,496	6	7	0	0	81
SPP-S	16,260	24,474	1,134	1,176	279	2,101	26,589	354	64	449	11	249
MISO-W	14,522	16,280	1,408	3,013	457	719	20,198	1,747	741	0	0	1,953
MISO-C	16,332	9,882	291	2,247	234	468	3,967	2,491	1,774	450	184	1,672
MISO-S	6,591	27,867	856	5,473	961	704	0	959	291	32	0	1,741
MISO-E	5,826	11,869	300	1,167	170	88	3,370	889	243	2,294	0	1,051
SERC-C	13,440	22,684	148	8,525	44	4,971	1,202	1,120	20	1,762	50	1,694
SERC-SE	13,770	31,395	1,122	8,018	648	3,242	0	6,470	317	1,548	75	2,075
SERC-Florida	5,184	48,807	2,313	3,588	457	0	0	9,719	2,051	0	534	2,765
SERC-E	14,515	18,367	1,393	12,104	173	3,164	0	1,530	833	3,197	24	891
PJM-W	27,207	45,603	654	16,623	103	1,177	11,885	10,970	599	247	2,218	2,686
PJM-S	5,075	18,075	4,026	5,321	402	552	814	9,655	2,498	2,862	544	1,284
PJM-E	7,639	26,153	5,521	10,742	447	1,366	1,464	2,977	5,506	1,953	235	1,238
New York	0	24,533	2,890	3,356	335	4,921	2,720	684	5,710	1,400	20	563
New England	487	15,798	6,161	3,352	769	1,894	2,320	2,870	3,713	1,571	547	666

**Table E.2: Tier 1 Additions and Certain Retirements by Resource Type and TPR (in MW)**

Transmission Planning Region	Coal	Natural Gas	Oil	Nuclear	Other	Hydro	Wind	Utility-Scale Solar	Distrib. Solar	Pumped Storage	Battery Storage	Demand Response
Washington	-670					-184			1,059			-20
Oregon					-98	-28	-74	319	1,018			-11
California North				-2,280					5,269			19
California South		844	-80					485	5,243		300	26
Southwest	-2,608	-238			-14		29	180	2,638		300	
Wasatch Front	-4,899	-1,571	-6		-457	-35	412	1,389	4,589		680	-26
Front Range	-2,403	-1,142				-36		987	3,674		240	-18
ERCOT		538					2,411	21,556	5,000		6,193	
SPP-N												106
SPP-S			-48									323
MISO-W	-2,550	-1,242	-232		-73		1,528	4,535			240	-51
MISO-C	-5,982	440	-120				1,150	4,100			1,197	-44
MISO-S	-4,209	-3,287					180	4,580			20	-47
MISO-E	-2,958	-1,363			-139		374	1,510				-28
SERC-C	-4,471	7,551						1,224	14		166	-5
SERC-SE		63						289			311	218
SERC-Florida	-438	-2,688	-386		-15			10,584	5,721		2,980	378
SERC-E	-2,629	779	-48					995	1,274		350	20
PJM-W		2,510				17	279	2,674	245		175	168
PJM-S	-1,683		-167				548	1,971	1,025		148	80
PJM-E		1,359					2,874	427	2,259		215	78
New York		-35					238	744	5,226			
New England		-75	-86		-29	-1	1,680	327	2,840			-41

Table E.3: 2033 Replace Retirements Additions by Resource Type and TPR (in MW)

Transmission Planning Region	Coal	Natural Gas	Oil	Nuclear	Other	Hydro	Wind	Utility-Scale Solar	Distrib. Solar	Pumped Storage	Battery Storage	Demand Response
Washington		309		1,037		563	739	47			17	
Oregon						114	1,317	1,030			14	
California North		184			62		241	23		78	690	
California South		282			116		921	63		94	2,161	
Southwest		988			337		561	11,706			1,550	
Wasatch Front		214			149	72	1,665	5,710			7,831	
Front Range		450			337	60	2,541	3,681			3,427	
ERCOT		652			3		780	4,870			5,172	
SPP-N												
SPP-S												
MISO-W		664				13	5,157	14,311			3,505	
MISO-C		89			5	9	1,215	15,015			20,173	
MISO-S		652				13	43	12,618			292	
MISO-E		390				2	889	5,465				
SERC-C												
SERC-SE												
SERC-Florida		130						909			731	
SERC-E		1,142						1,230			410	
PJM-W												
PJM-S												
PJM-E												
New York												
New England							47	7			53	

Table E.4: 2033 Capacity by Resource Type and TPR (in MW)

Transmission Planning Region	Coal	Natural Gas	Oil	Nuclear	Other	Hydro	Wind	Utility-Scale Solar	Distrib. Solar	Pumped Storage	Battery Storage	Demand Response
Washington	0	4,954	35	2,182	379	26,336	3,534	120	1,445	314	23	132
Oregon	0	4,523	0	0	165	5,314	6,298	2,646	1,390	0	19	77
California North	14	16,241	110	0	1,604	9,625	2,099	6,975	10,305	1,670	3,097	342
California South	5	24,924	892	635	2,168	1,839	8,009	18,805	10,254	2,016	9,703	471
Southwest	2,052	16,552	80	3,936	479	2,568	1,652	15,217	5,090	176	2,871	123
Wasatch Front	4,736	10,459	87	0	688	3,362	7,960	14,668	6,263	0	10,722	166
Front Range	2,776	10,232	206	0	411	2,819	12,152	9,455	5,014	540	4,692	148
ERCOT	13,630	55,801	0	5,153	166	549	43,482	53,277	7,531	0	21,676	3,275
SPP-N	7,546	2,941	624	769	49	2,904	6,496	6	7	0	0	187
SPP-S	16,260	24,474	1,086	1,176	279	2,101	26,589	354	64	449	11	572
MISO-W	11,972	15,702	1,176	3,013	384	732	26,883	20,593	741	0	3,745	1,902
MISO-C	10,350	10,411	171	2,247	239	477	6,332	21,606	1,774	450	21,554	1,628
MISO-S	2,382	25,232	856	5,473	961	717	223	18,157	291	32	312	1,694
MISO-E	2,868	10,896	300	1,167	31	90	4,633	7,864	243	2,294	0	1,023
SERC-C	8,969	30,235	148	8,525	44	4,971	1,202	2,344	34	1,762	216	1,689
SERC-SE	13,770	31,458	1,122	8,018	648	3,242	0	6,759	317	1,548	386	2,293
SERC-Florida	4,746	46,249	1,927	3,588	442	0	0	21,212	7,772	0	4,245	3,143
SERC-E	11,886	20,288	1,345	12,104	173	3,164	0	3,755	2,107	3,197	784	911
PJM-W	27,207	48,113	654	16,623	103	1,194	12,164	13,644	844	247	2,393	2,854
PJM-S	3,392	18,075	3,859	5,321	402	552	1,362	11,626	3,523	2,862	692	1,364
PJM-E	7,639	27,512	5,521	10,742	447	1,366	4,338	3,404	7,765	1,953	450	1,316
New York	0	24,498	2,890	3,356	335	4,921	2,958	1,428	10,936	1,400	20	563
New England	487	15,723	6,075	3,352	740	1,893	4,047	3,204	6,553	1,571	600	625

## Appendix F: Synthetic Wind and Solar Profiles

Like the synthetic load data, the synthetic profiles for renewable energy production represent the weather conditions during the 2007 to 2013 weather years and included additional synthetic data for behind-the-meter solar and resources like offshore wind with no historical data as shown in [Table F.1](#). The datasets used to create these profiles were all based on the NREL WindToolKit data (2007 to 2013), the NREL NSRDB data (1998 to 2022), and publicly available offshore wind profiles for the Northeast (2007 to 2020).

**Table F.1: Overview of the Two-Pronged Approach for Hourly Wind and Solar Production Data**

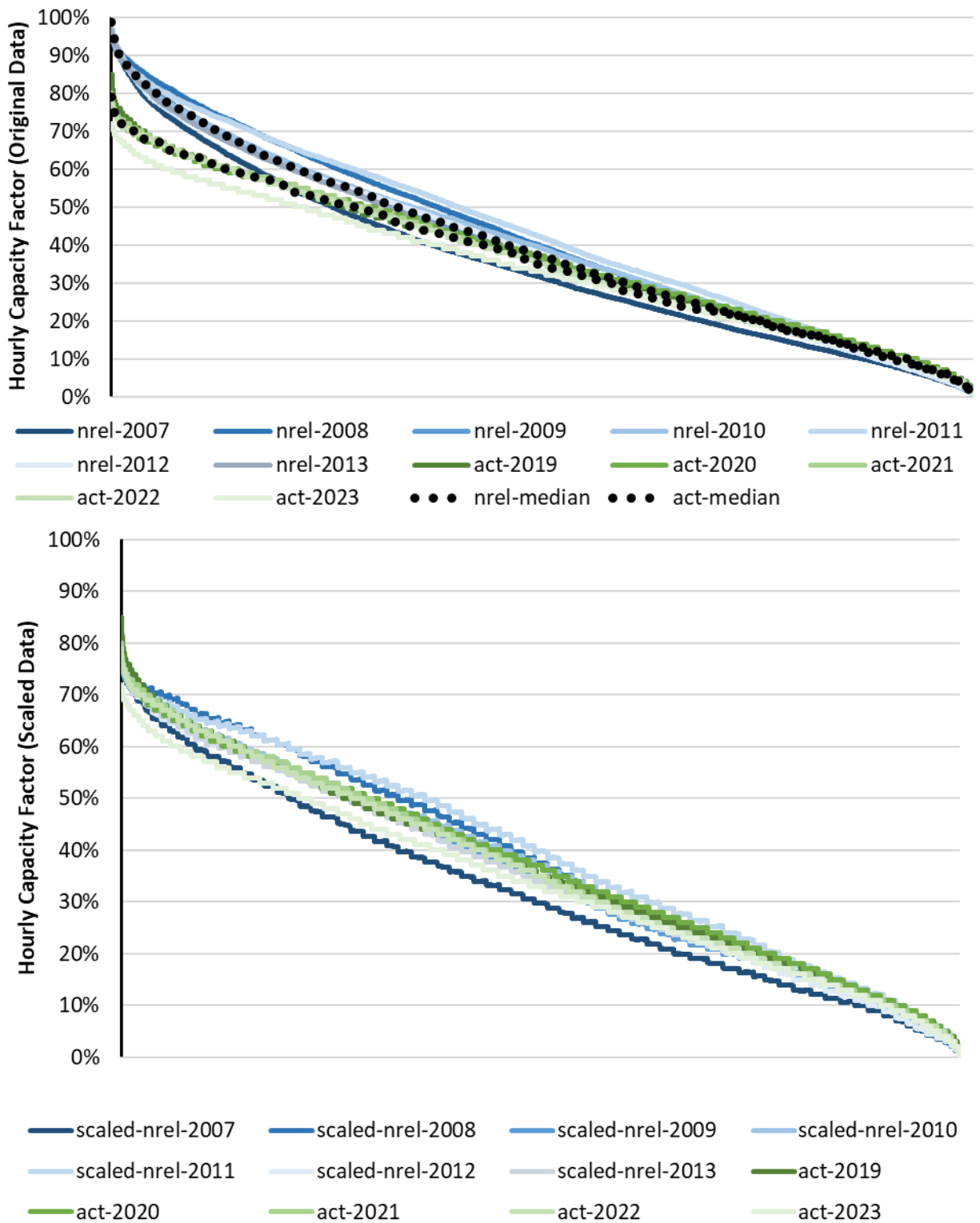
	Synthetic Weather Data	Historical Weather Data
<b>Data Source</b>	National Solar Radiation Database (NSRDB), Wind Toolkit, Det Norske Veritas (DNV) Northeast Offshore Wind Profiles, scaled-down historical utility-scale, etc.	Reported data from Balancing Authorities, including EIA-930
<b>Weather Years Applicable</b>	2007 to 2013 and select resource types for 2022 and 2023 (BTM-PV and Offshore Wind)	2019 to 2023
<b>Resource Types Applicable</b>	Utility-scale solar, behind-the-meter solar, land-based wind, offshore wind	Utility-scale solar and land-based wind
<b>Notable Adjustments</b>	Synthetic profiles scaled down to match historical data median capacity factors (controls for technology improvements)	Regions without sufficient historical data, such as utility-scale solar for New York, were matched with nearby regions' profiles
<b>Profile Format</b>	8,760 profiles based on CST time zone	8,760 profiles based on CST time zone

### Synthetic Utility-Scale PV and Land-Based Wind

This data was provided in collaboration with NREL based on 2018 technology characteristics for both solar PV and wind resources. Hourly data was provided by NREL for each ReEDS region for solar or wind resources. Each ReEDS region was mapped to a TPR and the magnitude of different renewable resource capacity (e.g., poor, moderate, excellent solar locations) for UPV and LBW. This data was provided by NREL based on their Renewable Energy Potential (reV) model and used to create a capacity weighted profile for every TPR.<sup>57</sup>

While this dataset provides a robust foundation for capturing the hourly variability in solar and wind energy production, it required some additional calibration to ensure that overall capacity factors for UPV and LBW align with historical production. This calibration helps account for the effects of curtailment, suboptimal plant designs, and older technologies and plant configurations, particularly where older renewable energy facilities exist. To calibrate each TPR's UPV and LBW profiles, the historical data for 2019-2023 was used to scale the 2007-2013 UPV and LBW profiles for every hour to align the median capacity factor from synthetic data to the median of the historical data. To maintain the variability in production, as well as the high and low periods, this was done by rank-ordered scaling. An example is depicted for ERCOT LBW in [Figure F.1](#) below.

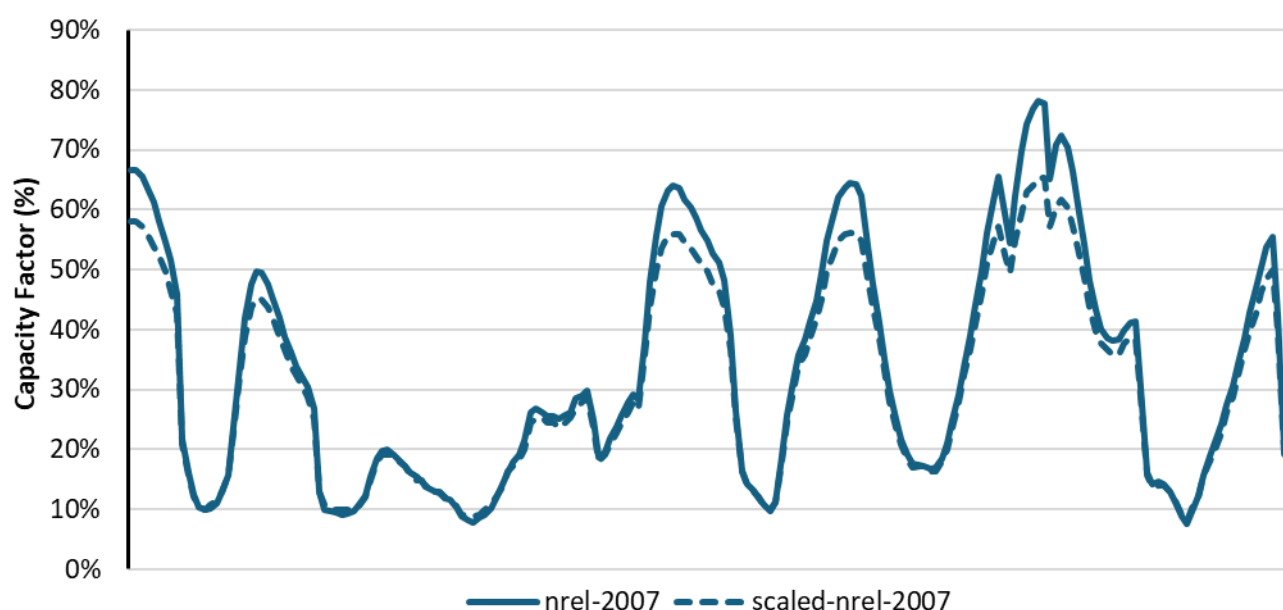
<sup>57</sup> NREL, reV: The Renewable Energy Potential Model, <https://www.nrel.gov/gis/renewable-energy-potential.html>



**Figure F.1: Example of Scaling Synthetic Weather Year Data to Align with Historical Actual Data (ERCOT Land-Based Wind)**

This scaling has the effect of maintaining chronology and hourly variability but reduces overall production output for the profiles. While renewable technology is improving, it was deemed important to ensure that the synthetic profiles aligned well with the historical actuals on an annual energy basis. This is a conservative assumption due to the reliance

on observed historical data, but the effects of improved plant designs, new capacity additions, and technological advancements will eventually come through historical records for future studies. **Figure F.2** presents the same ERCOT LBW case but shows how the original variability is maintained while the annual energy is reduced to align with historical values.



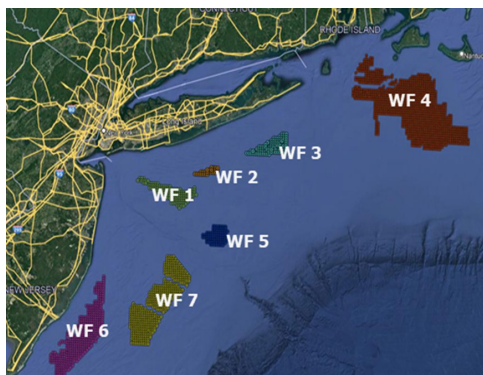
**Figure F.2: Example of Chronological Variability in Synthetic Renewable Profile After Scaling to Match Historical Actuals (ERCOT Land-Based Wind)**

### Synthetic Behind-the-Meter PV (BTM PV)

Rooftop solar data was developed using an alternative process to the UPV and LBW data, but still used the NREL NSRDB data for underlying weather data. In this case, power production was modeled using a standard rooftop solar configuration. A capacity-weighted profile was developed across 1,209 irradiance locations across North America. The locations were spread across counties and cover 96% of the total installed rooftop capacity locations. For each county, a capacity weighting was determined using [Google Project Sunroof](#) data on existing installations. Data was then downloaded from the NSRDB for every county profile using the center point latitude and longitude for each county as the solar site. County locations were then assigned a TPR, and a capacity-weighted profile was created for the 2007-2013 and 2019-2022 weather years. No data was available from the NSRDB for the 2023 weather year, so historical UPV production profiles were scaled down to match the median DGPV profile from the synthetic weather years. Where rooftop solar capacity was not listed in the LTRA data form, it was assumed that BTM PV installations matched data for small-scale solar reported in the EIA 861M small-scale solar form and kept constant to 2033.

### Synthetic Offshore Wind (OSW)

Due to the nascent nature of offshore wind in North America, the hourly production profiles for offshore wind were developed using synthetic data. All the offshore wind included in the LTRA as Tier 1 resources were on the East Coast. This study used data produced for New York by DNV for three offshore wind lease areas to represent the hourly profile for future offshore wind capacity based on Tier 1 in PJM-E (WF 6, 2,875 MW), New York (WF 3, 136 MW), and New England (WF 4, 2,324 MW). **Figure F.3** shows the location of the wind farm profiles developed by DNV. These profiles are intended to be representative of potential offshore wind projects on the East Coast and provide data for 2007 - 2021.



**Figure F.3: Locations of Available East Coast Offshore Wind Profiles from DNV Used for Representative Shapes**

To supplement the range of weather years so that they include 2022 and 2023 data, wind speed observations along the coast near the wind farms were used to relate offshore wind capacity factors to measured wind speeds and sampling daily wind profiles based on a relationship of measured wind speed to plant output for the 2022 and 2023 weather years.

### Historical Wind and Solar Profiles

Historical wind and solar capacity factor profiles were created by TPR for weather years 2019-2023 using reported generation data from EIA 930 and reported capacity data from EIA 860-M (a monthly version of the EIA 860 dataset). In general, data processing followed the steps detailed below.

- Gather hourly renewable generation for each Balancing Authority from the EIA 930.
- Adjust raw data due to anomalies such as negative generation, solar production overnight, or outliers in output due to reporting errors.
- Gather Balancing Authority installed resource capacity by month using the EIA 860-M for 2019-2023.
- Create hourly capacity factor profiles using monthly installed capacity and hourly generation by Balancing Authority.
- Adjust capacity factor profiles for discrepancies in hourly generation or installed capacity due to reporting delays or errors in the EIA 860-M form.

### Ensuring Reasonable Capacity Factors

Delays in reporting from EIA 860-M as well as differences in the number of generators reporting to the EIA 930 and 860 datasets resulted in the need for additional adjustments to monthly capacities to obtain reasonable capacity factor profiles (avoiding capacity factors >100%, or capacity factors that were very low relative to the technology class or historical annual average). In some instances, generation increased significantly in EIA 930 but was not reflected in the EIA 860-M dataset until a few months later; this capacity was pulled backwards to create more reasonable capacity factors. In other instances, the EIA 860-M data was not used due to it showing significantly more or less capacity than the generation shown in EIA 930 over an extended period. In these cases, capacity was estimated by using EIA 930 data only. The 99th percentile generation over a given year was calculated to estimate a nameplate capacity.

After creating the Balancing Authority capacity factor profiles, and adjusting as necessary, the profiles were aggregated together by hour into TPR profiles using a capacity weighted average of the Balancing Authorities within that TPR. One exception was the solar profile for New York where EIA 930 data was not available but solar generation was expected in the LTRA forecast. For New York, the average of the PJM and New England profiles were used.

## Appendix G: Outages and Derates

### Forced Outages and Derates

To develop daily forced outage information by TPR, forced outages were aggregated across all reporting thermal plants and the average MW on forced outage for each day was noted, as shown in [Table G.1](#). This quantity was divided by the total Net Maximum Capacity (NMC) for the TPR to convert the outage data into a percentage that could be applied to future resource mixes. Due to limited locational information on GADS plant data, each plant was assigned to a state, and subsequently to the appropriate TPR. For states that are split across two or more TPRs (e.g., Illinois is included in both MISO-C and PJM-W reporting), the total NMC and forced outage capacity was split proportionally to the TPR based on capacity reported in EIA Form 860. The forced outage aggregation was done on a daily basis to reflect correlations with extreme weather, including increased mechanical failures and fuel supply disruptions during extreme cold periods.

**Table G.1: Types of Derates and Outages Used to Represent Daily Thermal Resource Availability<sup>58</sup>**

Capacity Derate	Description
Seasonal Derates	Summer and winter seasonal capacities were based on LTRA Form B submissions by generator, aggregated to TPR and fuel type
Historical Forced Outages	GADS forced outages and deratings (GADS Codes D1, D2, D3, U1, U2, U3, SF) aggregated by day from 2016-2023, by TPR
Synthetic Forced Outages	Sampled data from GADS historical forced outages for outage rates by plant type in each TPR. Sampling done randomly based on temperature and outage rate relationships for each resource type
Planned Maintenance Outages & Derates	GADS maintenance outages (MO) and planned outages (PO) aggregated by day from 2016-2023, by TPR

While the GADS data was evaluated across 2016-2023 weather years, 2016-2018 were not used directly in Part 2 to ensure weather years were synchronized across load, wind, solar, and thermal availability. To extend the forced outage data set to cover weather years 2007-2013 while continuing to represent correlation to weather and load, a method was developed to resample the 2016-2023 dataset. The resampling was done based on daily minimum and maximum temperature observations. To perform this analysis, daily regional airport temperature observations were used. This approach enabled the determination of forced outage rates across all TPRs and fuel types, incorporating the weather dependence of each fuel type. The method involved three key steps:

1. Using regional airport temperature readings from 1981-2023 to ascertain average, minimum, and maximum temperatures in each TPR. This involved calculating the minimum, average, and maximum daily temperatures based on temperature readings from all regional airports within a specific TPR for a given day.
2. Grouping daily temperature observations for each TPR into categorized temperature ranges. Temperature groups ranged from -28°C to 52°C in increments of 4°C, with temperatures outside this range forming separate groups (below -28 and above 52). Days with average temperatures above 16°C were categorized based on their maximum temperature, while those below 16°C were grouped according to their minimum temperature.

<sup>58</sup> GADS cause codes can be found [here](#)

3. Creating a daily forced outage rate dataset for 2007-2013 by randomly sampling a day from the associated temperature and forced outage rate dataset within the same temperature group for each TPR. For instance, if the temperature in ERCOT on a specific date fell within the 32-36°C range, one of the temperature observations from that range between 2016-2023 is randomly sampled to determine the forced outage rates for each ERCOT fuel type.

This process resulted in a weather-dependent dataset that reflects the varying forced outage rates by fuel type and TPR that could be resampled for any historical year. Note that this method did not consider any extrapolation of outage rates beyond the temperature range observed during the 2016-2023 weather years. For example, if a TPR's minimum and maximum daily temperatures observed in 2016-2023 were -20°C and 48°C respectively, but temperatures in the longer historical record fell above/below that range, no extrapolation of increased severity in forced outages was assumed. Furthermore, if the historical record in the 2016-2023 weather years (representing 2,920 daily observations) had limited observations in one of the extreme heat or cold bins, those days were resampled repeatedly to represent the 2007-2013 weather years.

### **Planned Outages and Derates**

For 2019-2023 weather years, the planned outage data was kept time-synchronized with the forced outage dataset, reflecting the fact that during periods of high planned outage rates, there is less capacity that can simultaneously go on forced outage and some planned outages can be recalled from maintenance during events and periods of higher-than-expected forced outages.

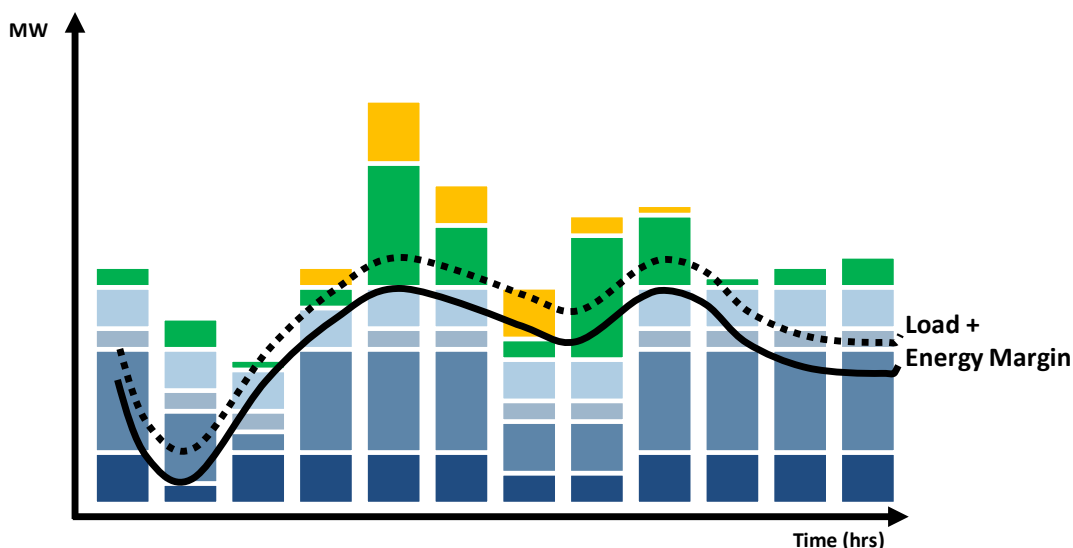
Unlike the forced outage modeling, planned and maintenance outages were not resampled as a function of temperature to fill in data for the 2007-2013 weather years. Instead, the average capacity on outage by month, by fuel type, and by TPR was assumed. This intentionally smoothed out the amount of capacity on planned maintenance in the 2007-2013 weather years, assuming that some maintenance is recalled during tight margin time periods.

## Appendix H: Explanation of the Hourly Energy Margin

**Figure H.1** illustrates a sample analysis of the hourly energy margin, demonstrating how the dispatch method operates under various conditions. The bar chart shows different types of available capacity (e.g., wind, solar, thermal, and hydro) stacked to reflect their contribution to the overall energy supply. The solid black line represents the hourly demand (load) for the TPR, while the dotted line indicates the threshold for tight margins, highlighting hours where the energy supply is just sufficient to meet the demand or where there is a deficit.

The bars in the illustrative chart are color-coded to distinguish between different sources of energy. For instance, green could represent wind capacity, with blue for thermal capacity, and yellow for solar capacity. This segmentation allows for a representative visualization of the contribution of each resource type to the total available capacity. Each bar's height represents the total capacity available for each hour, with fluctuations reflecting changes in resource availability due to factors like weather conditions or scheduled maintenance.

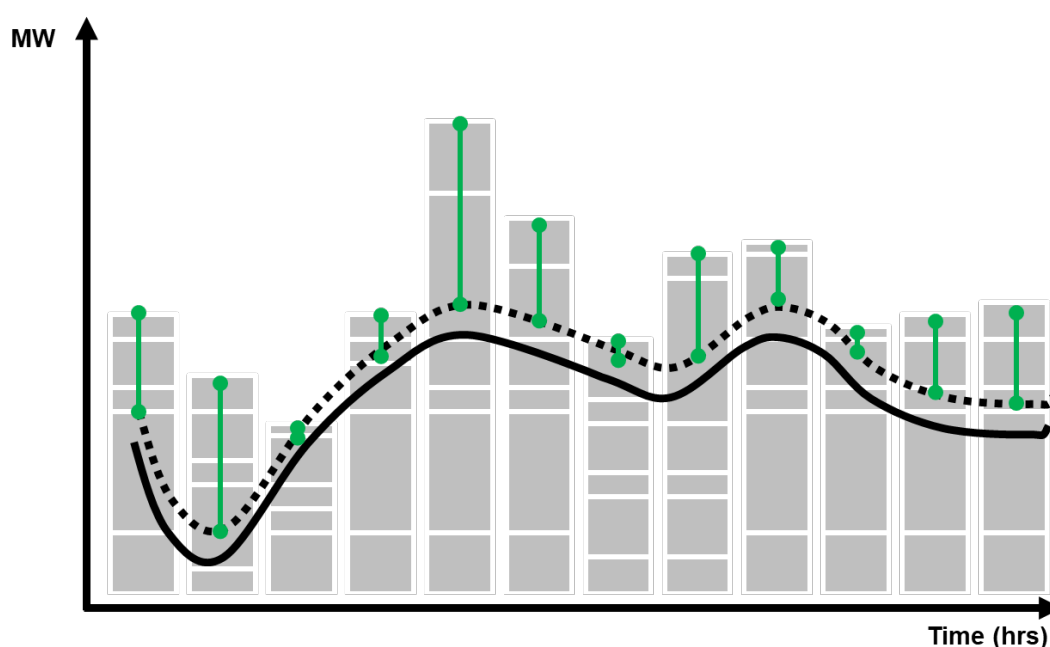
The solid black line tracks the TPR's hourly demand. The points where this line intersects or exceeds the top of the bars indicate hours when the demand meets or surpasses the available capacity located within the TPR. The dotted line serves as an indicator for additional margin that is required. This threshold helps identify periods where the TPR is at risk of energy shortfalls and may need to rely on imports from its neighbors.



**Figure H.1: Illustrative Example of the Available Capacity and Load on an Hourly Basis**

While the previous figure shows the hourly fluctuations of available capacity and load, particular attention is given to the hourly energy margin, or the difference between the total available capacity and the load and associated margin.

**Figure H.2** specifically highlights the difference between the available energy supply and the combined load plus margin requirements for each hour. The green markers and lines emphasize the hourly energy margin, which is the difference between the top of each bar (total available capacity) and the dotted black line (load plus margin). When the top of a bar exceeds the dotted black line, the green markers indicate a positive energy margin, meaning there is surplus energy. Conversely, when the top of a bar is below the dotted black line, it shows a negative margin, indicating where a TPR's internal available capacity is insufficient to meet the load plus margin.



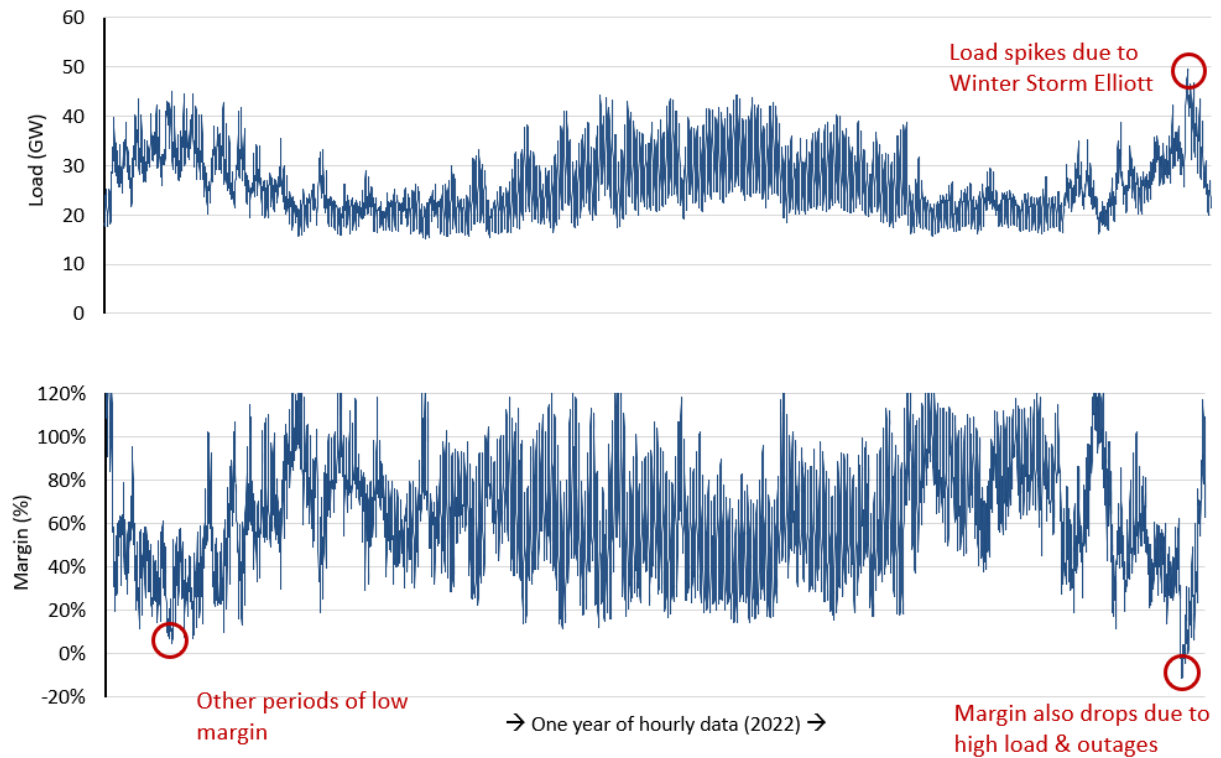
**Figure H.2: Illustrative Example of the Hourly Energy Margin**

Hours with a significant gap between the top of the bars and the dotted black line (green markers) indicate periods of comfortable surplus. These are periods when the value of the scarcity weighting factor will be low. Hours where the bars are close to or below the dotted black line are periods when the value of the TPR's scarcity weighting factor will be high. These are critical times when the TPR might need to rely on imports from neighbors to ensure energy adequacy.

To illustrate the process of the energy margin analysis, a deep dive of Winter Storm Elliott (December 2022) is shown in this section for the SERC-E and neighboring TPRs. It should be noted that the results of this analysis are shown on a simulation of a 2024 BPS, assuming the weather conditions observed during Winter Storm Elliott were repeated. Thus, the load levels, resource mix, and specific operation conditions are expected to be different from the actual December 2022 event.

**Figure H.3** provides the hourly load (top) and hourly energy margin (bottom) for SERC-E in the 2024 scenario, assuming 2022 weather year conditions. The top chart shows load deviating between ~15 GW during spring and fall shoulder conditions, to a high of ~50 GW during Winter Storm Elliott, with other high load events occurring in the summer and winter.

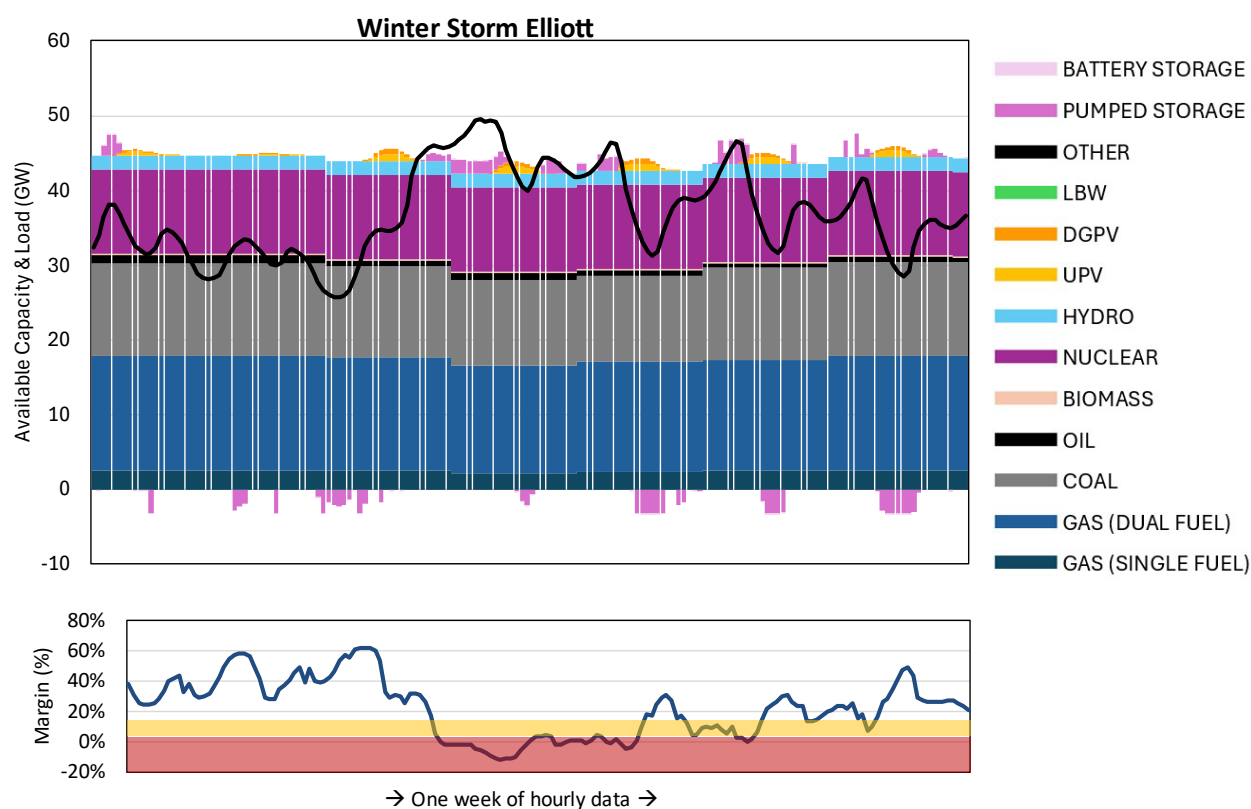
The bottom chart shows the corresponding energy margins, which in most cases show an inverse relationship to load, with low, and at times negative, energy margins during winter storm Elliott and other winter peak demand periods. Other times of the year have relatively low margins, but they rarely drop to the 10% tight margin level. These results are shown prior to energy transfers, demand response, or involuntary load shed required to maintain the minimum margin level.



**Figure H.3: Load (top) and Energy Margin (bottom) for SERC-E, Weather Year 2022**

Zooming in on the conditions during the end of December, [Figure H.4](#) shows the available capacity during a week of challenging conditions for SERC-E. Available resources (colored columns) fluctuate across the week due to maintenance and/or forced outages, as well as fluctuations in the variable renewable resource, and the charge (negative) and discharge (positive) contributions of energy storage resources. The solid black line shows the load levels across the week, also fluctuating due to hour of day, day of week, and weather conditions. The peak demand occurs on the third day, reaching ~50 GW.

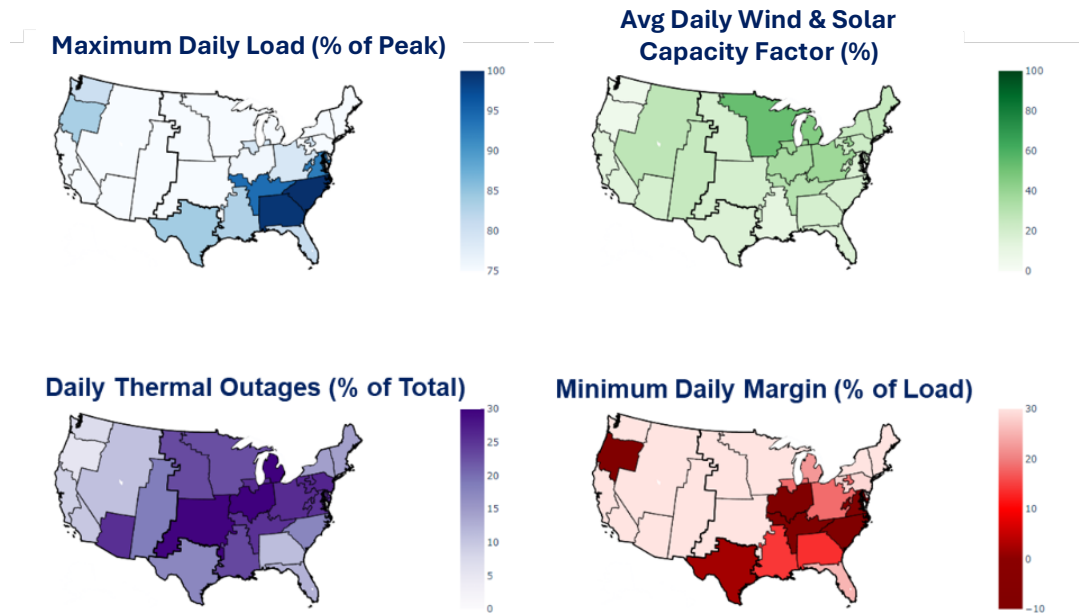
The figure shows a gap between the load level (black line) and the top of the available capacity stack, thus indicating negative energy margins if no imports are available. The corresponding energy margins are shown on the bottom trace in [Figure H.4](#), showing times dropping below both the tight margin level and the minimum margin level. This indicates time periods when energy imports are needed.



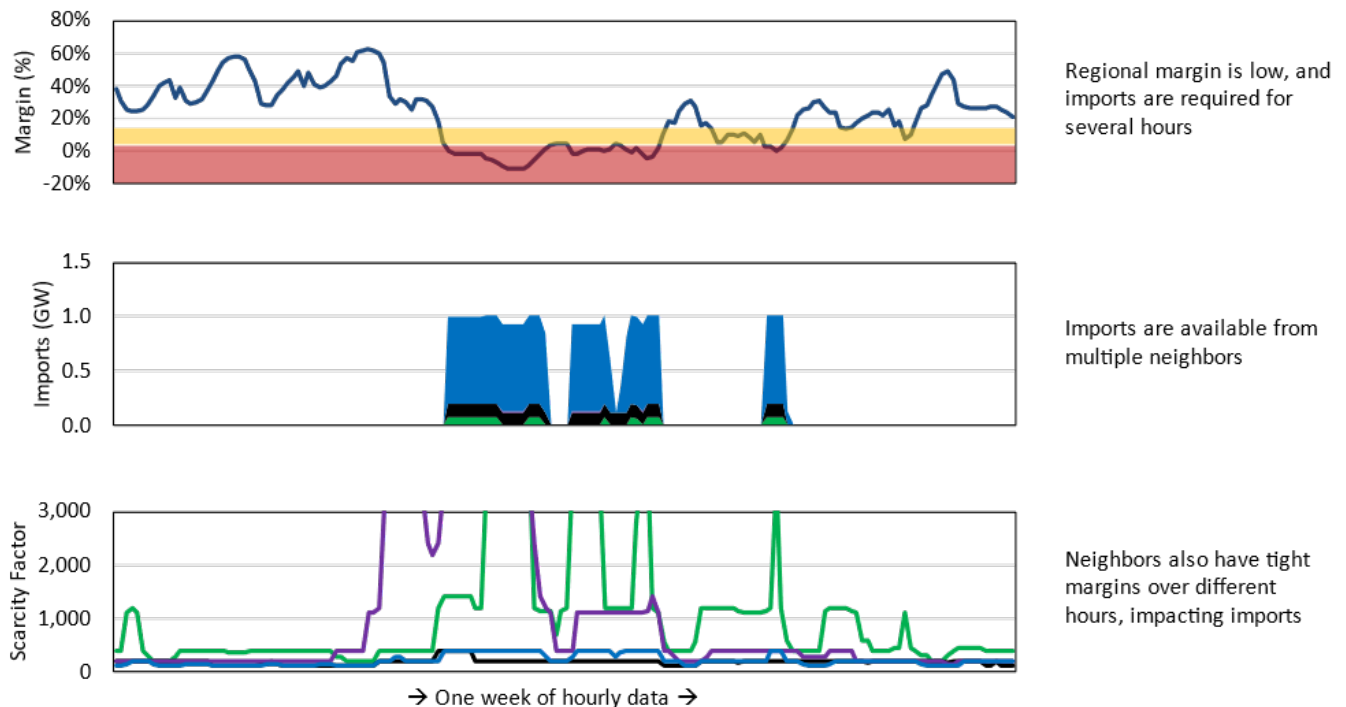
**Figure H.4: Illustrative Example of Available Resources, Load, and Hourly Energy Margin**

In the previous plots, SERC-E was evaluated without interregional transfers from neighboring TPRs. The periods of low energy margins represent time periods when imports are needed. [Figure H.5](#) shows four maps of the United States during the same time period (12/24, weather year 2022). The top left plot shows maximum load as a percentage of annual peak, the top right shows average daily wind and solar capacity factor, the bottom left plot shows the percentage of thermal resources on outage due to maintenance or forced outages, and the bottom right plot shows the summary of all factors – the minimum energy margin as a percentage of load in each TPR seen on that day.

## Summary for 12-24-2022 (2024 Case)

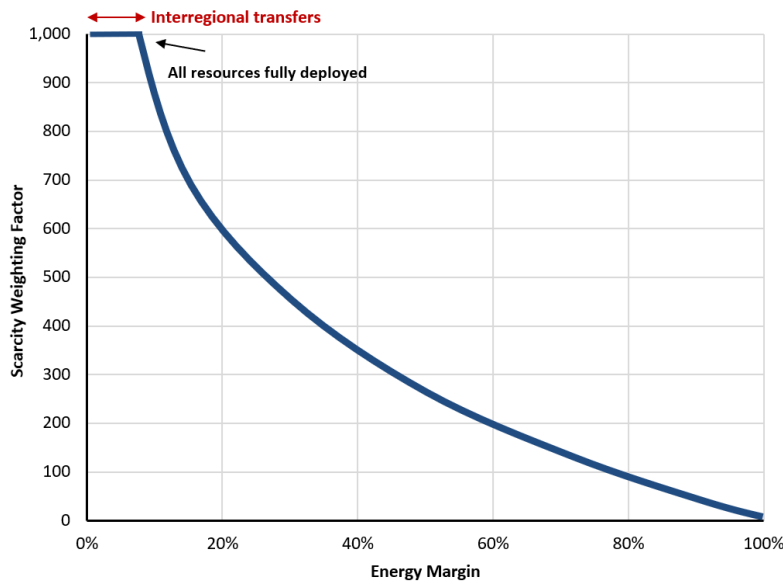
**Figure H.5: National Illustration of Energy Margins and Contributing Factors**

Taking these relative comparisons into account, the energy margin for SERC-E is provided in [Figure H.6](#), along with the imports from neighbors colored in the middle pane and the scarcity weighting factor in the neighboring TPRs shown in the bottom pane. This illustrates that when SERC-E hits a tight margin level, it imports from neighboring TPRs to help bring the hourly energy margin back to the tight margin level but can only do so if neighboring TPRs have surplus energy to share and transmission limits allow for the interchange.

**Figure H.6: Hourly Energy Margin Example and Corresponding Imports**

## Appendix I: Explanation of Scarcity Weighting Factor

The scarcity weighting factor is akin to the operating reserve demand curve (ORDC) implemented in ERCOT, which employs a market mechanism that values operating reserves in the wholesale electric market based on the scarcity of those reserves and reflects that value in energy prices.<sup>59</sup> In this case, however, the scarcity weighting factor is not a price, but rather a numerical quantity, for comparison of the hourly energy margin in each TPR. As reserves on the system get tighter, the scarcity weighting factor increases, indicating that the TPR is getting tighter on its hourly energy margin. An example of the scarcity weighting factor is provided in [Figure I.1](#), which shows an increasing scarcity weighting factor at lower hourly energy margins.



**Figure I.1: Scarcity Weighting Factor Used in the Dispatch Model**

The scarcity weighting factor is used in the model for two reasons, 1) to schedule storage resources to arbitrage net load and the hourly energy margin, and 2) to indicate and prioritize which interfaces should be used for energy transfers.

If a TPR cannot serve its own load, it will seek to import energy from a neighboring TPR with a relatively higher surplus (indicated by a lower scarcity weighting factor), if transfer capability is available. This method allows the model to track the daily and hourly availability of all resource types and calculate the relative surplus and deficit in each TPR simultaneously, and ultimately prioritize additions to transfer capability. Consequently, this dispatch approach supports the ability for a TPR to import from one neighbor while exporting to another, facilitating balanced energy interchange across the network.

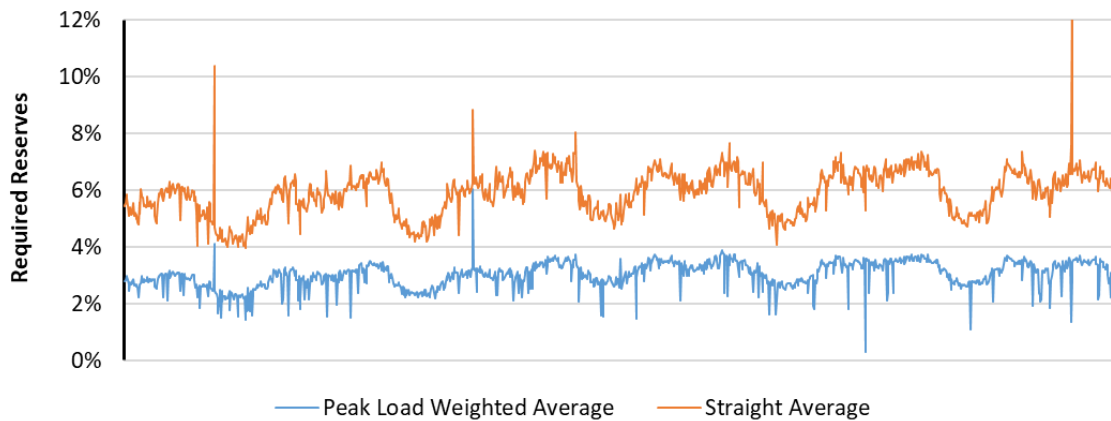
This approach intentionally focuses on the aggregate availability of energy within each TPR with respect to internal resources as the primary focus. This deliberately excludes economic and policy objectives when considering prudent additions to transfer capability as they are not within the scope of the study. By incorporating the Part 1 results in the Part 2 analysis, a more simplified transfer model could be used to enable a simultaneous hourly assessment of resource availability and transfers to support energy adequacy for reliability. Assessing the timing and location of resource availability during chronological representations of system conditions for the entire North American BPS is a substantial endeavor and this approach enabled systematic assessment of the entire system in a consistent manner.

<sup>59</sup> ERCOT, 2022 *Biennial ERCOT Report on the Operating Reserve Demand Curve*, [https://www.ercot.com/files/docs/2022/10/31/2022%20Biennial%20ERCOT%20Report%20on%20the%20ORDC%20-%20Final\\_corr.pdf](https://www.ercot.com/files/docs/2022/10/31/2022%20Biennial%20ERCOT%20Report%20on%20the%20ORDC%20-%20Final_corr.pdf)

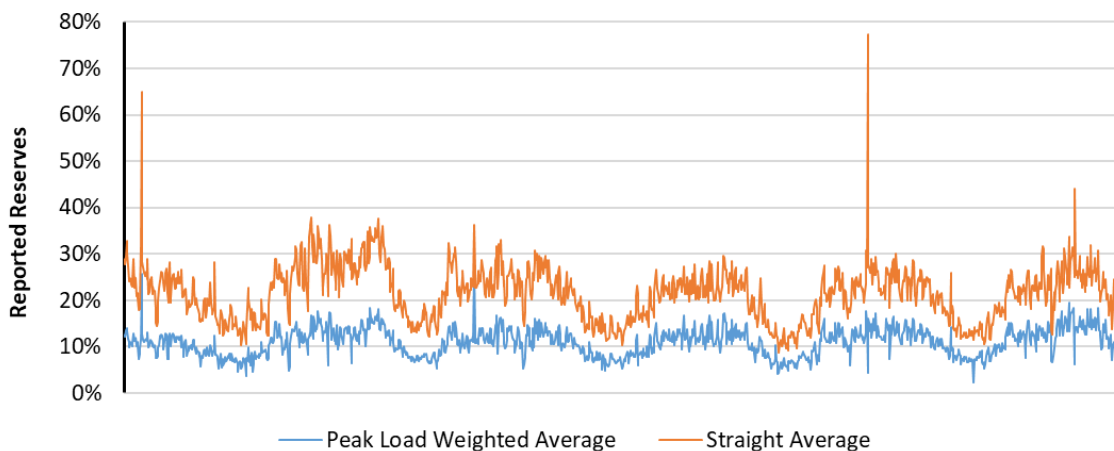
## Appendix J: Details on Minimum and Tight Margin Levels

The minimum and tight margin levels used in Part 2 are intended to constrain TPR resources and set a limit for when a TPR will no longer share additional energy with its neighbors. This is in recognition that Balancing Authorities do hold resources in reserve. However, the margin levels specified in this study are not intended to exactly replicate operating reserves as these differ by TPR and even by utility, but rather to seek to represent some level of withheld capacity and energy.

In practice, a Balancing Authority holds a portion of operating reserves (i.e., contingency and regulation reserves) even if entering involuntary load shed. The 3% threshold for minimum margin level was determined after reviewing required daily reserve margin reports<sup>60</sup> and taking a load-weighted average of the required reserves, as a percentage of daily peak load, by TPR across the country. This aggregated data is shown in [Figure J.1](#). The tight margin level was set at 10% based on discussion with the ITCs Advisory Group. [Figure J.2](#) shows the actual average daily reserves held, which informed the 10% tight margin level.



**Figure J.1 Average Daily Required Reserves (as a Percentage of Daily Peak)**



**Figure J.2: Average Daily Reserves (as a Percentage of Daily Peak)**

<sup>60</sup> NERC, System Awareness Daily Report, Forecasted Loads and Reserves Table, 2019-2024