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BEFORE THE  
UNITED STATES OF AMERICA  
FEDERAL ENERGY REGULATORY COMMISSION

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In the matter of: :

STAFF TECHNICAL CONFERENCE ON GEOMAGNETIC : Docket Number  
DISTURBANCES TO THE BULK-POWER SYSTEM : AD12-13-000

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Commission Meeting Room  
Federal Energy Regulatory Commission  
888 First Street, Northeast  
Washington, D.C. 20426  
Monday, April 30, 2012

The technical conference was convened, pursuant  
to notice, at 11:00 a.m., when were present:

ATTENDEES:

COMMISSIONER JOHN NORRIS, Commissioner, FERC  
COMMISSIONER CHERYL A. LaFLEUR, Commissioner, FERC

1       ATTENDEES (Continued):

2       JOSEPH McCLELLAND, Office of Electric Reliability, Presiding

3       EDWARD FRANKS, Office of Electric Reliability

4       RICHARD WAGGEL, Office of Electric Reliability

5       REGIS BINDER, Office of Electric Reliability

6       MARTIN KIRKWOOD, Office of the General Counsel

7       DAVID HUFF, Office of Electric Reliability

8       ROBERT SNOW, Office of Policy & Innovation

9       PANEL ONE:

10       SCOTT PUGH, Interagency Programs Office

11             Science & Technology Directorate,

12             U.S. Department of Homeland Security

13       MARK LAUBY, Vice President and Director of

14             Reliability Assessment and Performance Analysis,

15             North American Electric Reliability Corporation

16       FRANK KOZA, Executive Director, Support Operations,

17             PJM Interconnection LLC

18       JOHN KAPPENMAN, Owner and Principal Consultant, Storm Analysis

19       Consultants

20       DR. BEN McCONNELL, Research Scientist,

21             Lecturer, University of Tennessee

22       JOHN HOUSTON, Division Senior Vice President,

23             High Voltage Power Delivery & Compliance

24             CenterPoint Energy

25

1 PANEL TWO:

2 WILLIAM MURTAGH, Program Coordinator,

3 Space Weather Prediction Center,

4 National Oceanic and Atmospheric Administration

5 SINGH MATHARU, Senior Electrical Engineer,

6 Nuclear Reactor Regulation,

7 U.S. Nuclear Regulatory Commission

8 MICHAEL COUSINS, Head of Downstream Gas & Electricity

9 Resilience,

10 UK Department of Energy and Climate Change

11 GERRY CAULEY, President and CEO,

12 North American Electric Reliability Corporation

13 DR. PETER VINCENT PRY, Executive Director,

14 Task Force on National and Homeland Security

15 MICHAEL HEYECK, Senior Vice President of Transmission

16 American Electric Power Company

17 STEVEN T. NAUMANN, Vice President, Transmission and

18 NERC Policy, Exelon Corporation

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## 1 P R O C E E D I N G S

2 (11:00 a.m.)

3 MR. McCLELLAND: Well good morning, and welcome  
4 to today's staff-led Reliability Conference on Geomagnetic  
5 Disturbance or GMD. The Commission appreciates your  
6 interest in this subject. Thank you for attending either by  
7 person or by Webex.

8 My name is Joe McClelland, and I'm the Director  
9 of the Office of Electric Reliability here at FERC, and I  
10 will serve as the moderator today. A few housekeeping items  
11 before we begin. Please take time now to silence your cell  
12 phones, BlackBerrys and associated computer equipment, and  
13 whatever else I didn't mention.

14 Food and drinks are prohibited in the conference  
15 rooms, although water is okay. Bathrooms are located on  
16 this floor to the left and right of the elevators. Please  
17 feel free to quietly slip in and out as necessary during the  
18 event.

19 Lastly, although we are not taking comments or  
20 questions from the audience today, we encourage all  
21 interested parties to submit the same to the Commission  
22 under Docket No. AD-12-13. Comments will be considered if  
23 they are submitted by May 21st.

24 In October of 2010, Oak Ridge National Laboratory  
25 issued a voluminous report sponsored by the Commission, the

1 Department of Homeland Security and the Department of  
2 Energy.

3 The report studied the effects of geomagnetic  
4 disturbances, electromagnetic pulses and intentional  
5 electromagnetic interference devices on the power grid of  
6 the United States. This report largely agreed with other  
7 studies on the same subject.

8 NERC, however, issued an interim report studying  
9 the same subject matter in February of this year,  
10 particularly the geomagnetic disturbances, I should say, or  
11 limited to geomagnetic disturbances, but produced widely-  
12 differing results. The differences are mainly centered on  
13 the potential for Bulk-Power System equipment damage, and  
14 the length of time that interruptions will persist.

15 Today's conference will be conducted in two  
16 sessions. The first is to identify and discuss the  
17 differences between the studies. A second panel will be to  
18 discuss what can and should be done to address this issue,  
19 in particular focusing on vulnerabilities that are common to  
20 both studies.

21 Recognizing that the decisions rendered on this  
22 issue may have far-reaching effects for the industry, the  
23 government and for the citizens of the United States, this  
24 conference and the supplemental comments that we receive are  
25 intended to generate a sufficient record, in order that we

1 can properly inform the Commission.

2 Before we begin, I'd like to recognize a few of  
3 our guests. First, I'd like to welcome Dr. Ahsha Tribble  
4 Ahsha? There she is, the Director of Critical Infrastructure  
5 Protection and Resiliency Policy on the National Security  
6 Staff at the White House.

7 Second, I'm not sure if I saw him here, I'd like  
8 to welcome Mr. Drew Mishiyama (ph) and Kevin Probasco from  
9 Congressman Trent Frank's office. Oh, they're there. Hi  
10 guys. Welcome.

11 Next, I'll turn over the floor to Commissioner  
12 Norris and Commissioner LaFleur for any opening remarks that  
13 they might have. Commissioners.

14 COMMISSIONER LaFLEUR: I'd also like to welcome  
15 everyone to this morning's conference. Today's topic is one  
16 that's very important to me, and I'm pleased to have such  
17 wide attendance. Having read the testimony, I think that  
18 the discussion we're about to have this morning on the  
19 reports will be very interesting.

20 But what I'm really focused on today and looking  
21 forward to is a discussion over the course of the day and  
22 especially this afternoon on next steps. I expect that more  
23 research and modeling should and will be done to improve our  
24 understanding of the likely effects of geomagnetic  
25 disturbances on the electric grid.

1           But having read the studies and testimony, I  
2 strongly believe that based on almost all the witnesses  
3 we've heard from, there's a set of no-regrets actions we can  
4 and must begin now, since they're called for by all the  
5 competing studies. Indeed, many of these actions were called  
6 for in the NERC report.

7           I'm particularly interested in what we do to assess  
8 the  
9 vulnerability of equipment on the grid, and the development  
10 of technical specifications and codes for new equipment on  
11 the grid. I have had personal experience with several wide-  
12 scale efforts to modernize or update experience on the  
13 electric grid.

14           Because of the complexity and diversity of the  
15 electric grid, these efforts are inevitably more complex  
16 than expected, and take longer than expected, because they  
17 require assessment of specific situations to balance the  
18 risk and cost. To me, the scope of the challenge argues for  
19 getting started now.

20           Finally, I just want to remind everyone that we  
21 as a nation, as we all know, are in the early stages of a  
22 huge investment in transmission equipment. EEI has  
23 estimated that nearly \$300 billion may be spent on  
24 transmission between 2010 and 2030. We have a clear  
25 opportunity before us to assure that the next generation of  
26 equipment that we're putting in now is built to withstand

1 the challenge we're talking about today.

2 So with that, I look forward to everything we're  
3 about to hear, and hope by this afternoon we'll be in the  
4 position to discuss a clear set of next steps. Thank you.

5 COMMISSIONER NORRIS: You covered everything I  
6 wanted to say, Cheryl. So let me just say thanks for being  
7 here. This is an important topic. There are certainly  
8 differences of opinion, so I'm hoping today we can get all  
9 of those on the table, and we can develop a record from  
10 which we may have to make decisions going down the road.

11 But the potential impact, what we're going to do  
12 about it and the costs associated with it are all very  
13 important to me, so I appreciate the input we're going to  
14 hear from all you today. Thank you.

15 MR. McCLELLAND: And now we'll move on to the  
16 first panel. First of all panelists, thank you for agreeing  
17 to be here. I appreciate each and every one of your  
18 commitments to this issue, and I understand that there are  
19 differences as far as perspective. But I expect that all  
20 that will be dumped out on the table. We'll be able to hash  
21 through these, discuss the technical differences this  
22 morning.

23 So I'd like you to start by introducing yourself,  
24 your organization, and then go ahead straight into your  
25 five-minute presentation. So we'll turn to each of you just



1 down the line. We'll start with you, Mr. Pugh, and welcome.

2 MR. PUGH: Good morning. My name is Scott Pugh.  
3 I've worked in the Science and Technology Directorate at  
4 Homeland Security since 2007. Extreme space weather,  
5 coronal mass ejections, geomagnetic storms, obviously are  
6 not new problems. What is new though, since the last super-  
7 storm in 1921, is a continental power grid and more than 300  
8 million Americans whose present lifestyles would be  
9 impossible without electricity.

10 Government, industry and academia have studied  
11 potential space weather impacts, but their conclusions are  
12 not in good agreement for two primary reasons. First,  
13 there's significant scientific uncertainty surrounding the  
14 potential magnitude of space weather events, mainly because  
15 we don't know whether the limited space weather data  
16 collected over the past few centuries accurately represents  
17 the full range of possibilities.

18 Second, there's technical uncertainty regarding  
19 whether a worse case geomagnetic storm would cause bulk  
20 power transmission transformers to fail in large numbers,  
21 small numbers or not at all. A 2008 National Academy study  
22 included a worse case estimate that roughly one-third of the  
23 country could lose power for several years in 1921-  
24 equivalent storm.

25 Even if just ten percent of this damage occurred,

1 it would still present an unprecedented recovery challenge.  
2 A 2011 Homeland Security-funded JASON's Report argued for  
3 improved modeling and simulation capability, possibly based  
4 at the National Infrastructure and Simulation Center.

5 The capability for accurate grid modeling on a  
6 national scale exists today, but it would require extensive  
7 technical data belonging to more than 3,500 utilities and  
8 700 transmission companies in the United States.

9 A 2012 NERC report concluded that a major storm  
10 would probably cause system voltage collapse, large  
11 blackouts, but faster than the time frame required for  
12 transformer damage. This means that once the storm ended,  
13 full recovery would be possible within a few hours or a few  
14 days.

15 The Defense Department verifies the reliability  
16 of the nuclear weapons stockpile by randomly selecting a few  
17 deployed warheads for destructive testing at Los Alamos  
18 every year. A testing program like this could be developed  
19 to develop data about the transformer fleet over a period of  
20 several years.

21 If testing showed that transformers do not fail  
22 when exposed to worse case levels of induced current, then  
23 we would know that methods to protect or replace them are  
24 not needed. On the other hand, if testing showed that  
25 failures frequently occur, even at less than worse case

1 conditions, then we would know that proactive action is  
2 urgently needed to avoid a long duration outage.

3 But without this type of conclusive information  
4 it can be said, at least on this issue, that we're  
5 essentially flying blind, hoping that NERC is right and the  
6 National Academies are wrong. Homeland Security has  
7 partnered with industry to develop a recovery transformer  
8 that is smaller, lighter and more transportable than a  
9 traditional transformer.

10 Last month, we demonstrated that a bank of three  
11 single phase recovery transformers could be moved from ABB's  
12 manufacturing facility in St. Louis to a CenterPoint energy  
13 substation near Houston, where it was installed and  
14 energized in less than a week. Recovery transformers like  
15 these could significantly reduce recovery time, if a limited  
16 number of transformers were damaged in a geomagnetic storm.

17 We usually know if a CME is directed towards  
18 earth more than a day before it arrives, but NOAA cannot  
19 issue the final, most important warning until a CME reaches  
20 NASA's ACE spacecraft. Unfortunately, this does not happen  
21 until a CME has traveled about 99 percent of the distance to  
22 the earth.

23 Industry has developed procedures to operate in  
24 more reliable modes when warnings are issued, but a  
25 superstorm CME moves much faster than average, and can reach

1 earth in as little as 20 minutes after passing ACE. That is  
2 not much time to issue a warning and take preemptive  
3 operator action on a multi-national scale.

4 When a 1989 storm caused induced currents in  
5 Canada's Hydro-Quebec grid, operating personnel had about 90  
6 seconds to react. That was not enough time to prevent a  
7 massive blackout and significant equipment damage.

8 MR. BINDER: One minute, sir.

9 MR. PUGH: Primarily because of the short time  
10 frames associated with superstorms, many experts think that  
11 it would be prudent, at least on a prioritized basis, to  
12 install features that could protect transformers and other  
13 critical grid components against geomagnetic-induced  
14 currents. Thank you for the opportunity to represent DHS at  
15 this discussion.

16 MR. McCLELLAND: Thank you, Scott. Mr. Lauby.

17 MR. LAUBY: Thank you Joe, good morning to the  
18 Commissioners,  
19 FERC staff and fellow panelists. My name is Mark Lauby. I'm  
20 the Vice President and Director of Reliability Assessments and  
21 Performance Analysis of the North American Electric  
22 Reliability Corporation or NERC. I sincerely appreciate the  
23 opportunity to discuss NERC's interim report on the effects  
24 of geomagnetic disturbances or GMDs on Bulk-Power System  
25 reliability.

26 But first a little background. In November 2009,

1 NERC and the U.S. Department of Energy held a two-day  
2 workshop on high impact low frequency or HILF-type event  
3 risks to the North American power grid. Following the  
4 release of this assessment, the Electricity Subsector  
5 Coordinating Council or ESCC developed a strategy road map  
6 to address HILF events through an organized combination of  
7 industry-led task forces and initiatives.

8 NERC worked with the stakeholders to create two  
9 task forces relevant to this technical conference: Spare  
10 Equipment Database or SED and a Geomagnetic Disturbances or  
11 GMD. The remainder of my remarks will focus on geomagnetic  
12 Disturbance Task Force activities, which in a unique way  
13 brought together scientists, researchers and engineers from  
14 each of the fields of space weather characteristics, earth  
15 science, space weather forecasting, Bulk-Power System  
16 transience dynamics, transformer manufacturers and design,  
17 equipment design, as well as protection and control.

18 By the way, throughout this assessment, NERC had  
19 access to preeminent Canadian industry engineers and  
20 scientists who were not invited to participate in this  
21 panel. NERC was able to leverage this expertise of the  
22 Canadians, who made significant contributions to the interim  
23 report, and sharing Canada's experience on the panel sort of  
24 increased the value, I think, to all participants.

25 The mission of the GMD Task Force was really

1       threefold. Validate the existing studies; identify  
2       vulnerabilities to geomagnetic-induced currents, and set an  
3       industry path forward to address identified vulnerabilities.

4               Based on the task force members' work, two risks  
5       were identified: Damage to bulk power assets typically  
6       associated  
7       with transformers, and insufficient reactive power, which  
8       could lead to voltage instability and system collapse. In  
9       addition, another important risk is the design of protection  
10      control systems, which need to consider GMD.

11             Otherwise, their improper and unexpected  
12      operation could remove reactive resources, just when they're  
13      needed. Reactive insufficiency, intensified by protection  
14      control misoperations, is what caused the 1989 Hydro-Quebec  
15      blackout.

16             Based on the overall work of the task force  
17      members, the effects and risks from GMD on the Bulk-Power  
18      System differ based on geology, geomagnetic latitude,  
19      transformer design and health, as well as geoelectric wave  
20      front character and peak durations.

21             The task force members agreed that the most  
22      likely system impact from a severe GMD is voltage  
23      instability, caused by significant loss of reactive power  
24      support simultaneous to a dramatic increase in reactive  
25      power demand from transformers.

26             Fast voltage collapse from severe GMD occurs on a

1 time scale of tens of seconds, while thermal impacts can  
2 take much longer. Restoration times from system collapse  
3 due to voltage instability may be a matter of hours or days.

4 But industry is still taking action here. The  
5 uncontrolled collapse of the Bulk-Power System from voltage  
6 instability and the loss of a limited number of transformers  
7 is a serious reliability concern. NERC, through industry  
8 groups and the GMD Task Force, will continue to address  
9 these issues through its comprehensive plan documented in  
10 the interim report.

11 We're now launching activities, including system  
12 and equipment vulnerability assessment, industry's training,  
13 NERC reliability standard review, and improved equipment  
14 specifications, to name a few areas. Further NERC, through  
15 the Electric Power Research Institute, DOE and 12 industry  
16 organizations, are funding a collaborative research and  
17 development project to address these challenges.

18 In fact, open source software to calculate  
19 geomagnetic-induced currents was recently developed and  
20 incorporated in a commercial power flow package and available  
21 to all. In addition, publicly-available fuel electric wave  
22 front --

23 MR. BINDER: One minute, sir.

24 MR. LAUBY: Thank you. In addition, publicly-  
25 available fuel electric wave fronts have been developed by  
26 NASA, based on historical information, which can be now used

1 and scaled, using ground impedance models that are under  
2 development by the U.S. Geological Survey. Thank you for  
3 the opportunity to speak to you today, and I look forward to  
4 the panel's discussion.

5 MR. BINDER: Did you get all your points in Mark,  
6 because I would have given you a little bit of a grace time  
7 on that.

8 MR. McCLELLAND: Well, anything he missed we can  
9 pick up from questions and answers.

10 MR. LAUBY: Thank you.

11 MR. McCLELLAND: Okay. Thanks, Mark. Mr. Koza.

12 MR. KOZA: Thanks, Joe, and good morning  
13 Commissioners, FERC staff, ladies and gentlemen. I'm Frank  
14 Koza, Executive Director of Operations Support of PJM. I  
15 was also the vice chairman of the NERC GMD Task Force,  
16 although my comments today are on behalf of PJM  
17 Interconnection, and not necessarily the task force as a  
18 whole.

19 There's no question that severe space weather has  
20 the potential to create serious problems on the Bulk-Power  
21 System. The combination of half cycle transformer  
22 saturation and increased reactive power consumption can lead  
23 to voltage collapse and blackouts if not properly managed.  
24 In addition, transformer saturation could cause a number of  
25 extra high voltage transformers to fail.



1           What's not well-defined and requires more work is  
2 determining the magnitude and duration of space weather  
3 events that will cause the failure of bulk power  
4 transformers and other components, and their associated  
5 failure mechanisms.

6           Space weather is complex, and numerous factors  
7 contribute to widely varying impacts. However, a number of  
8 preventive steps, including those I outline below, can be  
9 implemented today. Nevertheless, before any transmission  
10 asset owner can make an informed decision on deployment of  
11 mitigation measures, more analysis needs to be done.

12           Through our participation on a NERC GMD Task  
13 Force, we learned that substantial work is being done in  
14 this area by a number of organizations, and PJM strongly  
15 supports the continuing work that is being undertaken  
16 through the sponsorship of NERC, EPRI and a number of other  
17 organizations, to better understand the risks associated  
18 with space weather, and the specific threats to the  
19 reliability of the Bulk-Power System.

20           As a transmission operator, PJM will review and  
21 update its operating procedures and training, based on the  
22 work of the NERC GMD Task Force. Also, PJM will participate  
23 with other North American reliability coordinators in a  
24 dialogue with the space weather forecasting community, to  
25 enhance the dissemination of space weather forecast

1 information to the widest possible audience.

2           However, PJM is not an owner of transmission  
3 assets. We operate the transmission assets of our members.  
4 The decision about mitigation strategies for specific  
5 equipment that will need to be employed will necessarily be  
6 made by our members, working in collaboration with PJM, as  
7 we analyze the overall impacts to the Bulk-Power System.

8           So in the near term, PJM suggests the following  
9 implementation steps, based on today's knowledge and given  
10 the attendant risks and the need for deliberate and timely  
11 action.

12           First is assessment of EHV transformers. Each  
13 asset owner needs to determine the overall health of its EHV  
14 transformer fleet, and develop strategies for GIC mitigation  
15 for identified vulnerable transformers, even before the more  
16 detailed analysis capability is available.

17           Secondly, specification of GIC withstand in new  
18 transformers. For those asset owners that are about to  
19 embark on the purchase of new transformers, they should be  
20 implementing withstand capability into their specifications,  
21 in discussion with the transformer manufacturers.

22           Thirdly, operating procedures. Systems in at  
23 least the northern tier of the United States and all of  
24 Canada, who do not have operating procedures to respond to  
25 GMD events, need to develop them and deploy the associated

1 detection and measurement devices to ensure an appropriate  
2 response, given a specific level of exposure.

3 Lastly, we need to incorporate GMD impacts into  
4 power system analysis. GMD impacts can be modeled and  
5 assessed as part of the overall power system analysis  
6 performed by system planners and operators.

7 However, while these tools are not yet mature,  
8 progress is steadily being made and planners and operators  
9 need to begin to acquire this knowledge and start the  
10 process of incorporating the many complex aspects of GMD  
11 into their planning, operating procedures and processes.

12 At the level of today's knowledge, no one can  
13 definitively say whether the above strategy will be  
14 sufficient to protect the transformer system from a severe  
15 space weather event.

16 MR. BINDER: One minute, sir.

17 MR. KOZA: Conversely, no one can provide  
18 sufficient evidence that an immediate, large-scale  
19 investment by the asset owners or government would  
20 adequately address the risk, let alone meet an appropriate  
21 cost-benefit ratio, given the state of today's research.

22 In the interim, PJM suggests that the above  
23 immediate steps be taken today, while the industry and  
24 government support the ongoing work to better understand the  
25 vulnerability, develop tools to assess the vulnerability,

1 and be prepared to act when the path forward becomes  
2 clearer. Thank you, and I look forward to your questions.

3 MR. McCLELLAND: Thank you, Frank. Mr. Kappenman.

4 MR. KAPPENMAN: Thank you. My name is John  
5 Kappenman. I've been a principal investigator on a number of  
6 the reports that have been produced on this subject area,  
7 and I feel I'll give my age away if I tell everybody that  
8 I've actually been involved in engineering and research work  
9 in this area for 35 years now.

10 I'd like to thank FERC for the opportunity to  
11 provide my comments today on this very important topic. In  
12 my comments, I will lay out the basis of some of the work  
13 done for the various government departments, agencies and  
14 committees of Congress, where we considered and estimated  
15 these risks on the U.S. power grid.

16 But I guess I can briefly summarize it up front  
17 here. The conclusions of all the studies has been the risks  
18 are serious, and let me say it is certainly not hard to  
19 reach that conclusion. There has been extensive modeling,  
20 modeling that has been validated.

21 But even without modeling, just using simple  
22 extrapolations from major data on the power grid from space  
23 weather environments, you can reach the same conclusion.  
24 The major data, by the way, is a very hot topic and NERC has  
25 been entirely reluctant to gather and ask for that data from

1 the power industry.

2 Now think of that. How can we do a serious study  
3 lacking any real attempt to gather and investigate evidence?

4

5 In the U.S. government analysis efforts, we  
6 certainly have, as I mentioned, done an extensive analysis  
7 of the threat environments. We have experience from the  
8 March 1989 storm. A blackout did occur. Transformers were  
9 damaged. We know that the storms that we have identified  
10 from historical evidence indicate that they are going to be  
11 multiples of times more worse. Four to ten times more worse  
12 is not unrealistic of what we need to be prepared for.

13 We also know, if anything, as an infrastructure,  
14 electric power grids, we have been developing an antenna  
15 that is more coupled to these environments. The  
16 consequences, of course, are widespread blackouts of  
17 unprecedented scale, large spread damage to the power grid,  
18 something that could literally threaten society at large.

19 In the discussion, in the investigations in NERC,  
20 clearly the issues that are most contentious right now are  
21 what is the potential for damage, what does that imply for  
22 the ability to recover from these events? There are no  
23 standards that exist for rating transformers. Where there  
24 have been discussions and information provided by  
25 manufacturers in this area, they simply have not stood up to

1 scrutiny. So there's a big level of uncertainty in these  
2 areas.

3 The fact that NERC is now saying that rapid  
4 collapse of the grid is going to save the system from being  
5 damaged. Well, if you look at the standards on over-  
6 excitation, they talk about damage onsets on the order of as  
7 little as ten seconds in those types of standards. So we  
8 cannot exclude that as a possibility.

9 NERC also totally ignores the fact that circuit  
10 breakers themselves will now be subjected to trying to  
11 interrupt large DC currents. These devices are not rated  
12 for that, and that could cause widespread catastrophic  
13 damage from that path of collapse and so forth.

14 So we essentially have here a situation where --

15 MR. BINDER: One minute, sir.

16 MR. KAPPAMAN: Thank you. We essentially have  
17 here a situation where a task force report was developed  
18 essentially without all of the information that should be  
19 contained in that report. It came to broad, sweeping  
20 conclusions that are not supportable by the information  
21 provided to NERC and to the task forces.

22 You know, and we really have a situation here  
23 where some of the information that is coming out here is  
24 ignoring risks, holding secret meetings, writing reports in  
25 secret, which essentially urge the industry to ignore

1 available standards, operate equipment outside of their safe  
2 operating envelopes.

3 This is not something we really should tolerate,  
4 and we need to have more focus on that. That concludes my  
5 remarks. Thank you.

6 MR. McCLELLAND: Are you sure? Did you get  
7 everything in John?

8 MR. KAPPENMAN: I got everything in.

9 MR. McCLELLAND: Okay, thank you. All right.  
10 Next, we'll get at Dr. McConnell.

11 DR. McCONNELL: Thank you, Joe. Thanks to the  
12 Commission and staff members for allowing me to make a few  
13 words about this subject. I'm Ben McConnell. I'm a retired  
14 research scientist from Oak Ridge National Laboratory, and  
15 I've been in and around this business on and off in various  
16 projects for the last, since 1985.

17 So I know a little about everything, but not much  
18 about anything is the best way to put it, so I'll come down  
19 and say a few words. We recently had a discussion at Oak  
20 Ridge National Laboratory, just after I retired, looking at  
21 the Achilles heels of civilization. Those Achilles heels  
22 were things like massive volcanic eruptions, famine,  
23 disease, all those things.

24 But we decided to include this type of event,  
25 geomagnetic disturbances and storms, because this is a new

1 type of event in the system. Guess what? This came out to  
2 be the most serious problem that had to be considered in the  
3 shortest time frame.

4 Well with that in mind, let me read a few remarks  
5 from my own note work. A large solar geomagnetic storm due  
6 to a solar superstorm could knock out major power grids,  
7 electrical equipment and factories, satellites and various  
8 communication systems. Note the word "could" and "would."  
9 Could is probabilistic; would is certainty. Watch when I  
10 use each.

11 The major concern is therefore not simply that  
12 electric grids would be down for a day or two, but rather  
13 that various hardware items would be badly damaged and  
14 replacement times would be a matter of months or possibly  
15 years. Estimates of constraints are needed concerning such  
16 damage, which I'm glad to hear is going on, both in the U.S.  
17 and other countries.

18 Areas in northern latitudes are particularly the  
19 most vulnerable, about 45 degrees. The combination of  
20 characteristics of this hazard are perhaps unique among all  
21 hazards. To wit, the recurrence interval for potential  
22 fatal scenarios is a matter of decades or a century at most,  
23 not thousands of years.

24 That is, this threat is very urgent, unlike so-  
25 called Achilles heels, which would result in the complete



1       destruction of civilization as we know it, but this one  
2       could do extreme damage. Adequate and cheap means are known  
3       for protecting against the entire range of natural GMD and  
4       man-made EMPs, including nuclear weapons detonation.

5               However, deployment is spotty at best. What is  
6       lacking is economic incentive and political will. Only a  
7       few countries other than the United States, Switzerland  
8       being a possible major exception, have adopted protective  
9       measures. Poor countries have done nothing.

10              The solar geostorm of 28 August 1859, also known  
11       as the Carrington event, is classified as the most powerful  
12       in recorded history. I understand we've found some other  
13       stuff since. Issues of vulnerability, and I will reference  
14       things to that storm -- issues of vulnerability of ground-  
15       based infrastructure can be divided into severity versus  
16       frequency relationships, various intensity of storms by  
17       geomagnetic regions, including time transvariant therein, and  
18       hardware issues.

19              A central question is what percentage of the  
20       extra high voltage grid and generation equipment could be  
21       rendered inoperable by a major GMS. Transformers are key  
22       components and can be particularly vulnerable. But this  
23       depends strongly on design, age, operating history,  
24       location, numerous other variables, and in particular on  
25       whether the transformer is adequately grounded or grounded

1 at all.

2 It is also possible in principle to protect  
3 certain equipment against geomagnetic disturbance, by  
4 installing blocking capacitors in the transformer and  
5 generator grounds. Systems for this purpose have been  
6 designed and are being tested today, but the incentives to  
7 install them is lacking.

8 Software and protocols for smarter operation of  
9 the grid can also pay dividends. A GMS contingency plan  
10 could prevent collapse and disconnect or monitor closely  
11 certain vulnerable components at the onset of GMS. Grid  
12 islanding is a key issue. Can we pull it off?

13 There is also a need to compare geomagnetic  
14 storms and electromagnetic pulses from nuclear weapons. The  
15 natural events are less intense, even in worse case  
16 scenarios. But an E-3 MHD EMP from a nuclear weapon  
17 detonation high altitude, while shorter duration is much more  
18 intense.

19 GMS or GMDs, on the other hand, cover a large  
20 area, while also being sufficiently intense to cause  
21 significant impacts on power grids and communications.

22 MR. BINDER: One minute, sir.

23 DR. McCONNELL: We really have very little  
24 historic data on these things. We have discovered from data  
25 that we can monitor these events recently, and we're looking

1 at what those probabilities are. So what magnitude of  
2 severity of geomagnetic storm could be a civilization-  
3 killer, given our present dependence on electrical and  
4 electronic devices?

5 From the historical record of 1859, what kinds of  
6 estimates have been made of the severity of this event?  
7 Induced voltage in telegraph lines at the time, maxima,  
8 typical? How accurate are these estimates? How would these  
9 estimates indicate -- what would these estimates indicate  
10 about voltage and damage to our various electrical  
11 equipment?

12 How frequent are these? Once per century? Is it  
13 possible to make an estimate of severity versus frequency  
14 relationship as a mathematical function? The answer to this  
15 is possibly yes. It has been estimated that a super solar  
16 storm with an average occurrence of 1,000 years would be  
17 moderately larger, about 46 percent larger than the  
18 Carrington event, and event recurrence intervals of 10,000  
19 years will be at least twice as large.

20 These recurrence intervals correspond to ten  
21 percent on the former and one percent on the latter. I ask  
22 a few more questions on my -- well, I have 11 seconds. I'll  
23 kick them in when we get into the discussion. But I have  
24 many issues, and everybody's been covering those, so I'm  
25 skipping around on my own issues here.

1                   But I again thank the Commission for allowing me  
2                   to make a few remarks, and hopefully we can get a good  
3                   discussion going here.

4                   MR. McCLELLAND: Was there anything, Ben, you  
5                   wanted to cover that you didn't get an opportunity to cover?  
6                   Any important points?

7                   DR. McCONNELL: I'd like to say that I think that  
8                   one of the best ways to protect the grid is simply to go  
9                   into an islanding mode. But we're operating in a situation  
10                  now where we operate toward economic dispatch, and that's  
11                  under the deregulation that's been ongoing for now the past  
12                  10 or 20 years.

13                  Going into a mode where we island the grid is a  
14                  very serious issue, and we need to consider that, plus the  
15                  ability to protect the equipment. We need to identify the  
16                  equipment that we want to look at. There exists methods of  
17                  measuring the internal temperatures of transformers using  
18                  photonic methods, and I think those should be put into  
19                  place.

20                  I think there's a lot of technology that's here  
21                  that we could make great use of that we're just starting to  
22                  get in, and we need to not do research. We need to do all  
23                  kinds of things to make this a reality and get something  
24                  done.

25                  MR. McCLELLAND: All right, then. Well, we'll

1 probably get into those in the questions and answers. Thank  
2 you. All right, Mr. Houston.

3 MR. HOUSTON: Good morning. My name is John  
4 Houston. Thank you to the Commissioners and the Commission  
5 staff for hosting this conference today. As I said, I'm  
6 John Houston from CenterPoint Energy. For those who don't  
7 know who CenterPoint Energy is, formerly Houston Lighting  
8 and Power. Maybe that will help you identify where we are.

9 We supply 25 percent of the energy, electrical  
10 energy needs in Texas, which is used by the area around  
11 Houston. We operate, of course, in the southern part of the  
12 United States, and so it's easy for me to say for the last  
13 130 years, we've not experienced a documented failure  
14 related to GMD.

15 However, the company and our company engaged  
16 consultants two years ago, after the HILF NERC-sponsored  
17 events, John Kappaman and Metatech at the time, to  
18 assess the CenterPoint Energy system, and to assess the  
19 system not only for GMD but for EMP risks, including the E-1  
20 EMP risks.

21 So my comments today will relate to some of the  
22 observations we've made, and some of the modeling and  
23 efforts that we've had at CenterPoint, to try to understand  
24 the phenomena, not just the GMD phenomena. As my friend Mark  
25 said, the GMD Task Force concluded that voltage instability

1 is far more likely than transformer damage.

2 From our work at CenterPoint, technically I'd have  
3 to agree with that. But I think it's a debatable point as  
4 to whether that is truly the end-all answer that our systems  
5 can be preserved and protected by an event such as a voltage  
6 collapse. Believe me, I don't want to go through a voltage  
7 collapse. We've spent many, many hours of effort to try to  
8 engineer our way out of such an occurrence in Houston.

9 So voltage collapse, while it sounds better than  
10 transformer damages that last for years, is not a good  
11 scenario for our industry, and certainly bears an amount of  
12 effort to try to resolve that and put it in the realm of, as  
13 I think Mr. Koza said, of traditional planning.

14 The Metatech engagement resulted in us having the  
15 models for use by CenterPoint only, and so our engineers  
16 have spent quite some time evaluating our system and working  
17 back through Metatech with some issues that enabled us to  
18 improve on those models, or enabled Metatech to improve on  
19 them.

20 So we're fairly confident when we say that the  
21 CenterPoint system would not experience a problem in such an  
22 event, as a GMD event, as described by Mr. Kappenman. I  
23 think that is not a conclusion, that we could stand by  
24 forever, because we are continuing to work with refinements  
25 of that, and we are continuing to understand better about

1 the space weather effects that are the basis of this. So  
2 our conclusion could be wrong in the future on new  
3 information or better studies.

4 I think that's the important part about the NERC  
5 study that should be recalled. We need to emphasize what is  
6 in the rest of that study, which says we need to do a lot of  
7 things as an industry, and I think working collaboratively,  
8 as we are doing here, with NERC and EPRI and in DOE.

9 We certainly, my company, through our efforts in  
10 the Electric Power Research Institute, we were able to get  
11 this collaboration started with NERC. We were able to get  
12 programs put into EPRI that are being funded by a large  
13 number of electric utilities, to research and provide these  
14 tools that can be put in the hands of electric system  
15 planners.

16 MR. BINDER: One minute, sir.

17 MR. HOUSTON: It's important for such an  
18 occurrence to take place, because while we have a number of  
19 space experts and solar experts opining about the effects  
20 and how they can affect our industry, the real analysis of  
21 what the system risks are have to be calculated by those  
22 power engineers.

23 You have to have those well-vetted models that  
24 can be placed in their hands, and we can understand on an  
25 interconnect-wide basis what the effects are on the system.

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If we find, and I want to emphasize this point for the benefit of the Commission, if we find that there are needs for additional transformers in some other part of the country than CenterPoint's, but if those prove out to be a need, there are things that we at the industry, through EEI, have already put in place.

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The STEP program addresses a coordinated attack on our industry. It's in place. It has numerous companies who are participating and have signed on for the risk and for the benefit of that resilience that can be brought by sharing of transformers.

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The program could, stands ready and could be made useful, I think, for any possibility of additional transformer sparing that might be needed. Of course, CenterPoint participated with DHS in a collaborative effort and EPRI, to bring the recovery transformer to fruition.

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It's now operating in Houston, Texas for over two weeks. It was implemented in five days from sitting on the factory floor to being energized in a substation, a 345 substation in Houston, Texas. The factory floor was in St. Louis.

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So it can be done. Two of those units are sitting on the existing transformer foundation. One of those units are just sitting on the substation gravel,



1 because we wanted to prove the concept, that transformers  
2 can be brought in and implemented quickly, if need be.

3 That stands ready to be utilized in the future,  
4 if the effort continues to develop, and other voltage  
5 classes certainly can be accommodated. But thank you for  
6 the opportunity, and we look forward to your questions.

7 MR. McCLELLAND: Thank you, John. Appreciate it.  
8 At this point, I'd like to defer to the Commissioners, turn  
9 to the Commissioners, and see if they have any questions  
10 they'd like to leave the panel with.

11 COMMISSIONER LaFLEUR: I'll try to confine myself  
12 to one question, because I know that we have all the experts  
13 here.

14 As I hear the debates, and having read some of  
15 the 2010 and 2007 reports, and then all of the NERC report,  
16 it seems like the debate is whether the inductive power that  
17 would be potentially unleashed by a geomagnetic event will  
18 prevail over the reactive power that would cause the system  
19 to break apart.

20 And I mean I know it's above my pay grade to  
21 figure out that question. So I'm trying to figure out what  
22 can we do that would bear out as a good thing to do under either  
23 circumstance, while we continue to debate the power  
24 question.

25 I'm struck by Dr. McConnell's comment that things

1 would be better, which I'm sure is true on this point, if we  
2 would island the grid more and kind of go back to more local  
3 geographic operation, because there wouldn't be as much  
4 interdependency.

5 But of course, that's the exact opposite of the  
6 whole direction the electric industry has gone in for the  
7 last 20 years, and a lot of what we do with this Commission  
8 is to try to get people to think bigger and think across  
9 regions and do more transmission.

10 So I'd like to ask the experts, with all this  
11 money going into transmission, are there things we should be  
12 doing on our grid now, to build the new part of the system  
13 better, as we build out, you know, more regional  
14 transmission lines, even lines between regions, beyond just  
15 analyzing the likely performance of the existing grid?

16 Should we be doing something different on what  
17 we're building for the future? Are we ready to set  
18 standards and move forward? I'm interested in your  
19 thoughts.

20 MR. KOZA: I'll make a first comment to that, I  
21 guess. I think we've got the grid that we have, and that's  
22 because we were trying to extract the maximum economic  
23 benefit out and keep the product affordable. Anything that  
24 would suboptimize that, we're talking about increased cost  
25 to the customer. So I think we've got the grid we have just

1 to maximize economic benefit.

2           Regarding the issue of what I'll call reactive  
3 versus inductive, if we need to get a better answer to the  
4 issue of transformer failure, I believe we're going to have  
5 to do more testing. We do have some preliminary test  
6 results of people who have injected currents into  
7 transformers.

8           It's certainly not enough. It's kind of included  
9 in the report. We may have to get to the point where we do  
10 destructive testing of transformers, to solve that issue one  
11 way or the other. So more needs to be done, I think, to  
12 establish that.

13           On the reactive side, I think those of us in the  
14 industry that are involved in operations, we understand that  
15 issue pretty clearly. Generation of harmonics and that kind  
16 of thing are going to cause a lot of problems on the grid  
17 system.

18           The issue there is we need to put the modeling  
19 and the tools in place to analyze that, and figure out what  
20 to do to fix that problem. So I think those are the things  
21 we need to be looking at at a high level, Commissioner.

22           COMMISSIONER LaFLEUR: Standards and codes on the  
23 new transformers that would bear out. I mean because it's  
24 obviously much cheaper to build something in on the front  
25 end than go try to retrofit it later, and I know you had

1 transformer manufacturers on your task force.

2 MR. KOZA: We did, and IEEE is pretty heavily  
3 engaged in that with the Transformers Subcommittee, to put  
4 the standards in place that are probably going to be  
5 necessary for what I'll call the next generation of  
6 transformers, that will include GIC withstand capability and  
7 other features.

8 MR. KAPPENMAN: There is one problem with even  
9 standards for transformers. I mean there have been new  
10 transformers that are being purchased with some sort of  
11 specified GIC withstand. The problem with that is, again,  
12 they're lacking standards in the design area that make it  
13 open, transparent and certifiable.

14 Even in some of the transformers that are being  
15 purchased right now, the manufacturers themselves are not  
16 able to test, actually test those transformers up to the  
17 standard levels. They rather depend upon providing the  
18 customer a simulation model of that transformer.

19 There is a problem in those simulation models.  
20 There's been no simulation model that has been provided by  
21 anybody I know of, that captures all of the behaviors of the  
22 transformer and damage modes that the transformer exhibits.  
23 They're not even able to benchmark the existing tests that  
24 happen at much lower levels of GIC.

25 We also have data from industry itself. There is

1 one U.S. electric utility company that reported information  
2 publicly from the March 1989 storm. In that storm, they  
3 reported harmful impacts to 36 percent of their transformers  
4 from that March 1989 storm.

5 We are now looking at a scenario, like I said,  
6 that could be four to ten times larger. We also know we  
7 have age and condition issues with the existing transformers  
8 out there, that are essentially the withstand decays with  
9 age. It's a lot like a public policy of letting flood dykes  
10 erode with age, you know, something that would not be  
11 tolerated at all from a public policy standpoint.

12 So I really think at some point we're going to  
13 have to come to grips with a design code that actually  
14 prevents GIC from coming into the power grid. Essentially,  
15 we have engineered a power grid that is tied to ground.  
16 Most of the time, that is a safe thing to do. But during a  
17 geomagnetic storm, ground becomes a danger to the power grid  
18 itself.

19 And we can certainly look at other examples like  
20 seismic codes and so forth. We know we can't, we don't  
21 function in society without seismic codes where it's  
22 appropriate in those areas, even though most of the time  
23 ground is not shaking there either.

24 COMMISSIONER LaFLEUR: So are we years away from  
25 -- I mean are we able to do something sensible now? Are we

1 five years away?

2 MR. KAPPENMAN: I honestly think that codes of  
3 higher GIC withstand for transformers is not nearly enough,  
4 you know. You're still going to allow GIC into the grid.  
5 That GIC is still going to drive those transformers into  
6 saturation. That withstand is going to decay with age.

7 You still have the possibility of breakers being  
8 damaged by the GIC. We don't know the answers to those  
9 questions. So you know, these ideas that buying a  
10 transformer with a bit more GIC withstand, that is not going  
11 to be a workable solution to all the problems.

12 The best solution is to prevent the environment  
13 from entering the grid in the first place, and that's where  
14 I would recommend that policy pursue those sort of  
15 objectives.

16 DR. McCONNELL: One of the issues, I tend to  
17 agree with both remarks in some way. One of the issues in  
18 design of transformers, you have to have a very good finite  
19 element model. What we've got in this particular situation  
20 is a non-linear relationship that is stochastic in nature.  
21 What you just spelled out was a chaotic situation.

22 In chaos, you don't know what the heck is going  
23 to happen. You really don't know where the hot spot went.  
24 You know where you designed it to be, but in the event of a  
25 geomagnetic storm, even the smallest amount, you don't know

1 where that hot spot jumped to, and just measuring top oil  
2 temperature doesn't give you anything. You need inside that  
3 transformer good measurements of where the temperatures are  
4 at.

5           Furthermore, chemical sampling of the oil doesn't  
6 tell you a lot. That's a homogeneous measurement of  
7 something that looking at the whole oil mixture, after a  
8 period of time, it tells you yes, my oil looks like this.  
9 But I don't know what the hot spot did, and I don't know  
10 where the hot spot is at.

11           I would strongly recommend that we do look at  
12 some kind of standards. But by the same token, to back up  
13 the issue of whether or not we've islanded the grid, I know  
14 we're operating economically. I've done work in this area  
15 for my entire career. That's the whole point. That's the  
16 reason we're going to the long lines.

17           But we just made one heck of a big antenna, and  
18 the case is now we're absorbing energy like crazy in this  
19 thing. So I don't personally think it would take more than  
20 a half day's work to figure out how to island the system.  
21 It might not be economic, and we might all pay 100 percent  
22 more per kilowatt hour during that two or three days.

23           But to heck with it. That's the way it ought to  
24 go. Save that system, because if we go down even a third of  
25 the grid with that, even a tenth of the transformers and the

1 base load structure went down, we would be in a world of  
2 hurt. I strongly recommend that's one approach that needs  
3 to be implemented.

4 MR. HOUSTON: I guess my comment would be that I  
5 guess I'm not as pessimistic as John. I believe that the  
6 industry standard could be set for transformer withstand, if  
7 the manufacturers and some additional tools could be  
8 developed to enable this temperature monitoring.

9 It could be that I'm wrong, that that can't be  
10 done. But I think that until we've looked closely at that,  
11 I think we should pursue that, because there's opportunities  
12 that could be presented if going forward we could specify a  
13 withstand and manufacturers could actually meet and prove  
14 that they met that not, as John said, with some actual --  
15 with actual tests as opposed to with some hypothetical test  
16 of it.

17 I agree with Dr. McConnell, that the temperatures  
18 will not be in the places predicted for normal loading of  
19 transformers. That's what makes this problem much more  
20 challenging for us to solve.

21 MR. LAUBY: Thank you for your question,  
22 Commissioner LaFleur. I think there are two areas to be  
23 looking at.

24 One, I think you mentioned the specifications.  
25 There are a number of organizations, in Europe for example,



1 Sweden specifies certain kind of GIC withhold, withstand  
2 capability, and I know the IEEE Transformer Committee is  
3 looking at this as well.

4 Another is reviewing the spare capability that we  
5 have. As I mentioned, the Spare Equipment Database Task  
6 Force completed activities recommending the creation of a  
7 database for long lead time equipment, and there's an  
8 emphasis there on high voltage transformers.

9 So data collected there is going to be -- really,  
10 we're going to start gathering that at the beginning, well  
11 at the end of this quarter, and I think that will also help  
12 us then to assess what our policy is there. I think these  
13 are things that can be going on in parallel, while we  
14 develop some of the detailed models to validate some of the  
15 things we're mentioning here today.

16 One of the things that I wanted to mention was  
17 that when you do study work like this, you really kind of  
18 look at the two time frames, and one, you look at voltage  
19 collapse and you say well, what kind of volts per kilometer  
20 am I looking at? This is kind of a way to measure the  
21 geomagnetic-induced currents and what the transformers are  
22 going to see.

23 You then calculate the absorption of reactive  
24 power and just simply look at what you've got available on  
25 your system. The other is to look at a little bit more of a

1 slower time frame, looking at different dimensions and  
2 direction. Then you look at the wave fronts and like I  
3 mentioned before, NASA has developed a few. You could scale  
4 them, and then you could look at the thermal issues.

5 Now with a certain kind of engineering judgment,  
6 you can look at worse case scenarios, and from that then,  
7 you identify those that perhaps have the most worry, and  
8 then you do your finite element analysis on those transformers  
9 that you're really concerned about out of the whole set.

10 COMMISSIONER LaFLEUR: Thank you. I just want to  
11 clarify. My earlier comment on islanding, I didn't mean to  
12 dismiss the concept that Dr. McConnell said, of operating  
13 protocols to island the system in an emergency. I was talking  
14 more about the direction of its normal operation.  
15 Thank you, Joe.

16 MR. McCLELLAND: Okay. So we have a little time  
17 to dig through these issues. Whoops, I'm sorry.  
18 Commissioner Norris.

19 COMMISSIONER NORRIS: No, I just want to make --

20 MR. McCLELLAND: I'll leave now.

21 COMMISSIONER NORRIS: I was just going to interject  
22 parochial  
23 interest here, and that was being a Midwesterner, I was  
24 hoping you were going to say we've got that transformer  
25 discussion, the high performance characteristic of sway-  
26 based transformers would solve this problem. I sense from

1 your comments that alone will not do it.

2 But I think the performance of transformers is  
3 going to be critical, and the new transformers that we'll be  
4 developing, we've got to find ways to make these help solve  
5 the problem.

6 MR. KAPPAMAN: You know, I would also like to  
7 add, you know, transformers is one of the most important and  
8 vulnerable of assets that could be damaged. We also know of  
9 problems with large generators as well. We also suspect  
10 there's going to be problems of over-current of capacitor  
11 banks, SVCs, even with proper relay protection and so forth.

12 Those become big issues, and again, other  
13 apparatus. We also know that there's some unknown unknowns out  
14 there. You know, I would like to point to some tests that  
15 perhaps may be beginning to reveal some things that are  
16 being considered at Idaho National Lab and so forth. We  
17 have concerns about data centers being at risk.

18 You know, into the electric customer area, there  
19 are critical functions out there that could be harmed by  
20 these disturbance areas as well. Just last week, I was  
21 contacted by  
22 an electric utility company that happened to have widespread  
23 number of surge arresters that failed during a storm April  
24 24-25.

25 We had seen that before in other storm events.  
26 We don't know exactly what's going on there either. We know

1 of long duration, low level storm activity that is also very  
2 harmful to transformers, because you can kill a transformer  
3 by a brief high intensity surge, but we also have concerns  
4 that long duration events like what caused the large number  
5 of transformer failures in South Africa, could come into  
6 play here as well.

7 So again, withstand on equipment is -- I'm not  
8 sure it's going to be able to yield the proper protection  
9 that we need to be considering for the power grid in the  
10 long run.

11 DR. McCONNELL: Let me throw one thing in on  
12 withstand. Even on withstand to high voltage electric  
13 strikes, we have certain anomalous failures that occur  
14 because we don't test to that specific wave front. Faster  
15 wave fronts of even shorter duration caused delayed  
16 installation failures.

17 I've seen issues in this particular phenomena  
18 that, sort of referring to what John just said, that seem to  
19 imply we've had anomalous failures that may or may not have  
20 been involved with this particular area. It's a delayed  
21 failure, but so we can delay something six months and we  
22 still lose half the transformers, that's a tenth of the  
23 transformers in the base load.

24 That's still a big issue, because even though  
25 we've got, going to have five new plants on line or four new

1 plants on line to produce transformers, that's still a  
2 massive load, and I agree with the concept of, I think you  
3 call it, where you have a backed packages of single phase  
4 transformers you can put out there.

5 It's not a bad concept, but not every transformer  
6 can fit that situation. So I'd strongly take a good look at  
7 trying to instrument transformers better, and instrument the  
8 ones we're testing, because testing to failure will test you  
9 one and only one design. It does not tell you about --  
10 transformers are really tricky to analyze the hydraulic flow  
11 in, because it's a convective flow.

12 The minute you get something that is not the  
13 normal temperature distribution, at best you're going to get  
14 a good approximation. But you really can't quite tell  
15 what's going to happen. A wall of the transformer tank gets  
16 red hot, cuts off, gets red hot, cuts off, gets red hot,  
17 cuts off.

18 What happened to the oil? Where do the disturbed  
19 installation processes go? How did the thing work, and six  
20 months later, bang, the things blows sky high. So what is  
21 the issue? That's a tough problem, and I think we've got to  
22 think about it and get going on it.

23 It's an issue that I'm ready to retire, but I'll  
24 keep fooling around with it a little bit. Thanks.

25 MR. McCLELLAND: Commissioners? Okay. Just make

1 certain this time. So I've asked staff to sort of pull me  
2 back when I ask too many questions. We've all got questions  
3 here, but I'm really not sure where to start. I think I'll  
4 start with Dr. McConnell.

5 The question I have for you is the 1921 storm has  
6 been termed a 1 in 100 year event. Do we have any sort of  
7 statistical information to validate that claims? What is 1  
8 in 100 year event?

9 One of the things that staff wrestles with, and  
10 I'll put some cards on the table, because I think this  
11 session ought to be about putting cards on the table, all  
12 right? One of the things that staff wrestles with is if the  
13 industry moves forward or the Commission moves forward to  
14 consider a standard, what standard would you consider?

15 If you put dampening devices in, to what level do  
16 you dampen? Do you dampen to a 1 in 20 year level, a 1 in  
17 50 year, a 1 in 100 year, a 1 in 500 year? What do you  
18 block? If you block, I think one of the panelists for this  
19 afternoon talked about unintended consequences.

20 So you sort of push that GIC around. Now granted  
21 you're pushing it theoretically to higher impedance systems,  
22 so you are per se dampening it. But it's got to be a  
23 systematic approach. One thing that's clear is there has to  
24 be a systematic approach. It doesn't look like this problem  
25 can be solved technically in isolation by the entities. It

1 looks as if it's got to be systematic.

2 So the first question is what is -- is the 1921  
3 event, is that 1 in 100 year event doctor?

4 DR. McCONNELL: From what I've been able to tell,  
5 and initially, when I started preparing my remarks for this,  
6 I had asked the question what kind of relationship exists,  
7 mathematical relationships and the data exists.

8 I wasn't sure there was a marker, and I got to  
9 discussing this with my colleagues at Oak Ridge that had  
10 worked on what we called Achilles heel stuff, and they  
11 started looking at nitrous oxides and ice.

12 They had looked at some results of some studies,  
13 that that's one good measurement of what might be happening,  
14 and they were able to get among that and some other data and  
15 actually to come up with something.

16 The Carrington event, which was the 1859 event,  
17 was something like 46 percent better, greater than or was  
18 about 20 percent, I think, better, worse than the possible  
19 event. This is just off the top of my head, than the 1989  
20 storm.

21 But we could potentially see a once in a 100 year  
22 event. We might actually see 20 to 30 percent greater than  
23 the 1989 event. 40 percent to twice as big would be a one  
24 percent chance, 40 percent and ten percent in a 1,000 years,  
25 ten percent chance -- one percent chance in 1,000 years

1 would be about 20 percent greater.

2 But we certainly -- this event is much shorter  
3 time duration than the other catastrophic events, and it's  
4 something we, as a society, have the ability to look at,  
5 coordinate, tie together not only the operational aspects on  
6 what we see in the operation of the grid and do something  
7 about it.

8 Of course, that 20 minute approach a minute ago  
9 with a fast coronal mass ejection was a little scary. But  
10 we have other things that happened just as fast in many  
11 areas, and I'd like to throw in at this time. I thought to  
12 mention the fact that, you know, our nuke plants, if we lose  
13 the grid, and we're trying to operate on offsite power, I've  
14 done about four studies that have to do with loss of offsite  
15 power in nuclear plants, and they are really risky.

16 If you -- you can just ask the boys at Fukushima  
17 about that one. It's happened before, and you just have to  
18 be very alert. Just having the ability to pump oil and  
19 everything around the system, you lose five or six percent  
20 of it.

21 You've got ten percent. You've got difficulty  
22 pumping, operating large equipment and it's not easy to do.  
23 I hope I answered your question, Joe. I'm hoping that I can  
24 give you a report that will help amplify that a little bit.

25 MR. McCLELLAND: Well, I appreciate that, and you



1 know, I can ask for also comments or answers from the other  
2 panelists. John, Mark, any additional comments?

3 MR. KAPPENMAN: You know, certainly I've looked at  
4 important storm events. We know in the case of the March  
5 1989 event, the important thing to look at is the rate of  
6 change of the geomagnetic field. It's the Faraday effect  
7 that produces the voltages and the induced currents that  
8 flow in the power grid.

9 So if you know the rate of change, you can  
10 appropriately scale the intensity of the storm. In the case  
11 of the March 1989 storm, the Quebec grid collapsed at a  
12 local intensity there of about 500 nanoteslas per minute.  
13 Most of the impacts across the U.S., including the damaged  
14 transformer in New Jersey, were at levels in the 300 to 500  
15 nanoteslas per minute range.

16 When I've looked at historically important  
17 storms, and even with the high quality data of modern  
18 storms, we can see events that even in the modern data have  
19 exceed 2,000 nanoteslas per minute, at latitudes of concern  
20 for the U.S.

21 Now they didn't happen to fall on the U.S., but  
22 this is a very random process. They have equal probability  
23 of occurring in the U.S. So when we look at that category  
24 of storm, the data there suggests it's somewhere in the  
25 neighborhood of about a 1 in 30 year probability for at

1       least that level.

2                   Going into the 1921 storm, we have very good data  
3       there that allows us to estimate. That probably approached  
4       about 5,000 nanoteslas per minute, ten times larger than the  
5       March 1989 storm. That being said, there are a lot of other  
6       storms that data probably could be gathered from, that would  
7       tell us that.

8                   You know, there's been a lot of attention on the  
9       1859 storm. Unfortunately, no data that I'm aware of that  
10      allows us to tell the intensity of that in nanoteslas per  
11      minute, although we think it was probably an important  
12      storms. But there's other storms. 1870's there were  
13      several storms; early 1900's into the 1940's.

14                  Scientifically, no one has bothered to go and  
15      look at that data, to extract whether we're looking at maybe  
16      a 1 in 50 year, 1 in 100 year, 1 in 150 year. You know,  
17      there's a bit of uncertainty in those levels, as far as  
18      frequency.

19                  MR. LAUBY: It's a very interesting question,  
20      because what we're finding, based on what's documented in  
21      NERC's report, that 1 in 100 year changes and is different  
22      based on your geomagnetic latitude, and its potential  
23      impacts will be, of course, affected by the geology.

24                  So you know, my view is that, but again, in  
25      NERC's report, is to get this to the point where we have an

1 understanding of, you know, if I am in Boston, here is my 1  
2 in 100 year storm, what it looks like. If I'm in Atlanta,  
3 here's my 1 in 100 year. It really gets beyond the  
4 nanoteslas per second. It really gets down to volts per  
5 kilometer, because that's what's driving it, you know, and  
6 the duration.

7 I mean you can have a very short duration of  
8 nanoteslas per second, it's a slope, or you can have a very  
9 long one. So it's not a good, complete measure. So we need  
10 to understand the duration and peaks, and again, those wave  
11 fronts we are developing with work from NASA.

12 But also there's some calculations using extreme  
13 value theory, which determined, you know, based on let's say  
14 if you're in British Columbia or Quebec, we documented them  
15 in NERC's report, and we're working now with the USGS and  
16 NASA to kind of deepen that knowledge and understand, you  
17 know, depending on where you are, what a 100 year looks  
18 like.

19 MR. McCLELLAND: So a couple of questions on that  
20 then, follow-up questions. Are we making the grid more  
21 vulnerable, unintentionally so? But are we making it more  
22 vulnerable as we build long lines out, say, to remote  
23 renewable resource areas, higher voltage lines? Are we  
24 making a better path for the ground of these currents?

25 If we are, how do we account for the changing

1 system conditions, especially to someone's earlier point  
2 about purchasing transformers? So we'd be looking at this,  
3 moving forward as we modernize the grid, as we update the  
4 grid. So we'd be looking at that particular aspect.

5 Then the second question, Frank, I'm going to  
6 look at you on this one, is that, you know, I've heard the  
7 nanoteslas per minute, you know, metric. But particularly  
8 the GIC metric. Where should the GIC monitors be located,  
9 and at what levels does say PJM take action? It is 10 amps,  
10 20 amps, 50 amps, 100 amps? What do you look for as far as  
11 levels of amperage, and what are the particular actions you  
12 should take?

13 And John, I'd ask you the same question. What do  
14 you do when these things occur? So let's start with the  
15 first, I think the easier question. Is the grid becoming  
16 more vulnerable as we move along? Then the second question,  
17 particularly to the system folks, what are the levels of GIC  
18 that you're concerned with, and what are your particular  
19 actions on those levels?

20 MR. KOZA: Well Joe, regarding your first  
21 question, first of all, I think you understand, there's  
22 pretty substantial difference between the eastern grid and  
23 the western grid, the western grid being characterized by  
24 long transmission lines, the eastern grid being  
25 characterized by short, densely packed.

1           So I'm not convinced we're making it worse, other  
2 than we have many more EHV facilities out there. That would  
3 be my answer to the first question.

4           Second question, PJM does have an operational  
5 procedure. It does require us to take action when we get 10  
6 amps of ground-induced current at the monitoring stations we  
7 have in PJM. Is that the right value?

8           I don't know. Based on the work that we've done  
9 at the GMD Task Force, I've kind of gone back to the  
10 technical people at PJM and asked is ten the right value?

11           Maybe it should be higher; maybe it's too  
12 conservative. It did come out of the 1989 event and the  
13 damage to the Salem transformer. Whether that's still valid  
14 or not, I don't know, and certainly we're going to review  
15 that as part of the work we're going to do in the future  
16 here.

17           MR. McCLELLAND: John, do you want to comment on  
18 this please?

19           MR. HOUSTON: Well, I think they're -- Joe, you  
20 bring up the point if we're making the system more  
21 vulnerable. I think it's just like we've modernized since  
22 1921 it's become more vulnerable. I mean I think we can't  
23 stop the progress of electrification or people's use of  
24 power.

25           Clearly, though, the higher -- you've heard the

1 parameters and you know them just as well as I do. The  
2 higher the voltage, the more the concern. The geology is  
3 important. So the geology of the west versus the east is  
4 important. The latitude is important, which is the  
5 geography.

6 I think the connections or the mesh or the design  
7 of the system and how it's connected is important. So all  
8 of those boil down to if we understand, if we have the  
9 models that Mark is talking and EPRI is talking about and  
10 John may already have, we need to have applied to our system  
11 and usable by the planners.

12 I think we can move forward responsibly. I think  
13 we can take this as just another risk associated with  
14 building out the system, and address it. But we are adding  
15 more antenna, so you have to do something about that.

16 MR. LAUBY: I'd like to also suggest some  
17 comments on that. NERC's report, of course, talks about  
18 monitoring and the need for monitoring, because that's how  
19 we can validate the models that we develop over time. We  
20 can validate the GIC flows, geomagnetic-induced currents or  
21 GIC flows based on certain storm parameters, and then  
22 compare that to models that we have.

23 So obviously having an optimal selection of  
24 monitors that's being gathered and shared, so that we can go  
25 ahead and publicly validate the models that we would be

1       developing.

2                   Of course, these models are, you know, not only  
3       the ground impedance, but also the reactive absorption  
4       models that we're developing, and kind of a simpler input-  
5       output model for thermal as, like I said, as a baseline, a  
6       worse case, so then we can just identify transformers that  
7       have a real need.

8                   When it comes to the longer lines, of course I'm  
9       assuming we're talking about less than 200 miles, because  
10      after that, then we start talking about maybe series comp,  
11      and then the problem goes away. So series comps, of  
12      course, eliminates the geomagnetic-induced currents.

13                  You know, clearly any time that you are  
14      increasing the volts per kilometer, it's something we need  
15      to be studying carefully. That's, you know, kind of  
16      documented in the report. So with having the tools that  
17      we're talking about for the planners, like I say we  
18      developed an open source code with EPRI, and that's been  
19      released now.

20                  But of course, validating some of the models  
21      through monitoring the system, and then of course through  
22      some key thermal tests of transformers, I think we'll be in  
23      better shape than we are today.

24                  MR. McCLELLAND: I'd like to start one other  
25      series of questions, sort of an issue, and then I'm going to

1 turn to staff to ask some questions. They've been more than  
2 generous with me, as I've sat here.

3 But one thing that we've seen, I think one of the  
4 major differences with the NERC report is that there is the  
5 premise or the basis that reactive power would be in short  
6 supply or would be necessary, so that there would be voltage  
7 problems and the collapse of the grid itself, thereby  
8 protecting the transformers, because the grid would be taken  
9 offline.

10 Something you said, John, that struck me, and I  
11 sort of had the same thought process, is that that may be  
12 so. But it certainly doesn't seem as if it's acceptable  
13 solution, you know. It may be an intermediate finding, and  
14 I've got plenty of questions about how that might work,  
15 especially one other part Mark, and thank you for your  
16 testimony.

17 You pointed out that under harmonics, you know,  
18 the relays and controls don't work the way you think they're  
19 going to work. So you have that sort of issue, and then you  
20 have the other issue that some of the panelists alluded to,  
21 is that you know, there's sort of thermal inertia, the  
22 transformer itself, and then there's hot spot, you know, and  
23 then there's saturation, right.

24 And so as you look at the different aspects of  
25 the Transformers themselves, when you talk about saturation



1 or over-saturation, hot spots, you may get a problem area of  
2 that transformer to occur very quickly. So if you're  
3 looking at -- and one other issue too.

4 In Quebec, when the grid collapsed on reactive  
5 power, there were two transformers that were lost St. James  
6 Bay. So somebody mentioned that. I think it was you, John,  
7 that mentioned that in your testimony. So there's also an  
8 issue of sudden collapse of the grid that can cause  
9 equipment damage.

10 So you sort of throw all those into the mix, and  
11 then there's just one more thing that I'll -- if you'll  
12 indulge me, I'd like to read this to you. This is from the  
13 2003 blackout report.

14 "The blackout began a few minutes after 4:00 p.m.  
15 Eastern Daylight Time, and power was not restored for four  
16 days in some parts of the United States. Parts of Ontario  
17 suffered rolling blackouts for more than a week before full  
18 power was restored.

19 "Estimates in the total cost in the United States  
20 ranged between 4 billion and 10 billion US dollars. In  
21 Canada, gross domestic product was down 0.7 percent in  
22 August. There was a net loss of 18.9 million work hours and  
23 manufacturing shipments in Ontario were down 2.3 billion  
24 Canadian dollars."

25 So if we all think it's an inevitability that

1 we're going to have a solar magnetic disturbance, and I  
2 think I heard that, at least some level of solar magnetic  
3 disturbance, perhaps a very severe storm, in the end,  
4 there's uncertainty associated with what it would do, except  
5 that it may cause a reactive power loss.

6 Certainly, and I think in your submitted  
7 comments, Mark, you talked about, you know, sort of  
8 equivalent to the 2003 blackout. That was relatively  
9 limited compared to what you could see from a large system  
10 collapse, and yet the cost was four to ten billion. How  
11 much mitigation could you buy for that?

12 Again, I appreciate the comments from one of the  
13 other panelists, that said hey look, you've got to be  
14 careful about pushing GIC around. I understand that. But  
15 how much mitigation could you buy by starting to or by  
16 identifying those vulnerable transformers and putting some  
17 solutions into place?

18 It seems to me for \$100,000 a transformer or  
19 whatever that number might be, you can buy a lot of  
20 mitigation for less than four to ten billion dollars. So  
21 I'm going to throw all those issues on the table. Speak to  
22 whichever you like, and then I think staff at this point is  
23 about ready to take the microphone.

24 MR. HOUSTON: Joe, if I could speak to a couple  
25 of those. One is the effect, what I call a "whack-a-mole"

1 effect, because if someone fixes their problem by blocking,  
2 then someone else's system, because it's interconnected, has  
3 just gotten a lot more GIC.

4 So it's got to be an interconnect-wide, a study  
5 of the system has to be done. You can't allow the whack-a-  
6 mole and just people with their assets, I'm protecting mine,  
7 I don't care what happens to yours. That can't work, and we  
8 know that can't work in Texas either.

9 So we're going to have to address that. That's  
10 why the tools are important for people to plan. It can't be  
11 a single company planning. I think that the Eastern  
12 Interconnect, and I'm not in the Eastern Interconnect, but  
13 they have to study their individual situation.

14 Because the situation in Texas may be fine for  
15 CenterPoint and we're comfortable where we are as far as  
16 GMD. We're not comfortable where we are because I don't  
17 know what an EMP event looks like yet, in terms of what I  
18 need to withstand.

19 But the people in the Eastern Interconnect for  
20 this particular need to think about what their particular  
21 situation is, what their transformers are, and I'm giving  
22 advice as though -- you're paying me for it. But you know,  
23 it's clear that we're trying to develop those tools, because  
24 asset owners are going to do this.

25 Asset owners have the risk. Asset owners have to

1 invest in either the mitigation or the clean-up after the  
2 fact. The clean-up after the fact means that consumers have  
3 been harmed. You just pointed that out.

4 MR. McCLELLAND: Yeah, we have to talk about it.

5 MR. HOUSTON: I think that's the unacceptability.

6

7 MR. McCLELLAND: That's right.

8 MR. HOUSTON: So I think it's not just modeling  
9 of transformers, but we have to understand the effects on  
10 relays and whether we can do something different in terms of  
11 system protection, and we're willing to do that to resolve  
12 the issue.

13 These effects of the harmonics can be  
14 significant, and I'm not sure their well studied yet.

15 MR. McCLELLAND: Thanks, John. Others?

16 MR. KOZA: I guess I would add to John's  
17 comments, Joe, that it would be nice to be able to tell you  
18 there's a one-size-fits-all solution to this, and the  
19 process that John described is exactly it. This is going to  
20 take detailed analysis by planners and operators, and would  
21 require specific solutions based on location, design, a  
22 whole bunch of factors. So this is not going to be an easy  
23 answer.

24 MR. LAUBY: The only thing I would point out is  
25 in our report, we did talk about the reactive insufficiency

1 inefficiency. As I mentioned in my testimony, you know,  
2 this is still a very serious issue, certainly to NERC.  
3 Uncontrolled cascading of the bulk power system is like one  
4 of the tenets that we were formed, to study and working with  
5 industry, to develop standards to address.

6 So we take it quite seriously, and that's why we  
7 put together a detailed plan of action. In that plan, we  
8 talk about some of the things you chatted about earlier,  
9 which is, you know, monitoring sites for validation,  
10 etcetera, so that we can start developing the right  
11 solutions.

12 Some of the solutions may involved, you know,  
13 blocking geomagnetic-induced currents from coming on the  
14 system. Some may be, you know, sorting out your relaying.

15 In some places, I know for example in Canada, as  
16 they monitor the voltage potential, they start making  
17 decisions, operational decisions on what they're going to do  
18 with load that they're going to serve, and transformers that  
19 they're going to protect, as they start working their way up  
20 to six volts per kilometer or ten volts per kilometer.

21 So they start making those kind of decisions, and  
22 we'll be putting those systems in place from an operational  
23 perspective in the fall. So you know, having the right  
24 tools so we can make the right judgments, I think. But that  
25 being said, the industry takes reliability very seriously,

1 and our report, I think, documents the way forward.

2 MR. McCLELLAND: And it sounds like from the  
3 answers, I don't mean to cut you off, John. Please, if you  
4 have a comment, jump right in. But it sounds like so far  
5 what I'm hearing is consensus at least in the fact that it's  
6 just going to take a coordinated response.

7 To the whack-a-mole comment, if somebody does GIC  
8 blocking in isolation, and someone else decides to accept  
9 the risk as it's presented, they may not realize that the  
10 landscape just changed, because their neighbor is doing GIC  
11 blocking, and now has shifted the GIC over to them.

12 So it sounds to me as if this is going to take a  
13 coordinated sort of interconnection-wide response, in order  
14 to properly solve the problem. Would everyone agree with  
15 that?

16 MR. LAUBY: I agree, and one of the elements we  
17 call for in NERC's report is to look at our NERC standards,  
18 and to see what the enhancements are needed there, because  
19 that, of course that will then, working with industry, call  
20 for that coordinated action.

21 MR. McCLELLAND: Is there -- and I don't want to  
22 put you on the spot, Mark. If you don't know, that's fine.  
23 We'll get it for the record later. But is there a standard  
24 now that talks about the GIC or geomagnetic disturbance?

25 MR. LAUBY: The only standard I'm aware of, and I

1       could be corrected, is the IRO standard, which calls for  
2       information to be shared about alarms coming from the space  
3       weather prediction center, etcetera.

4               MR. McCLELLAND: Okay. So it is specifically  
5       mentioned in the standards, at least from that aspect?

6               MR. LAUBY: I believe so. But we're looking at  
7       planning standards, you know, and operational standards down  
8       the road, once we have the right information in front of us,  
9       so we can work with industry to put the right things in  
10      place.

11              MR. McCLELLAND: Okay, and John you want -- you  
12      looked like you wanted to say something earlier.

13              MR. KAPPENMAN: Well, I would, you know, I would  
14      just emphasize again the points that it needs to be  
15      coordinated. The best way to achieve coordination is  
16      through standards and requirements that don't leave it up to  
17      be voluntary, ad hoc, you know, deciding, the one company  
18      deciding this is a risk, while others decide it's perhaps  
19      not a risk.

20              Standards underpinned are underpinned by force of  
21      law, you know. If you look at, you know, building codes,  
22      essentially they are underpinned bay force of law.  
23      Environmental emission standards are underpinned by force of  
24      law, seismic codes and everything else. So we really need  
25      to have a public policy underpinning here, that needs to be

1 understood, developed and articulated to serve as a guiding  
2 reference for any of the standards that industry will be  
3 considering going forward.

4 MR. McCLELLAND: Does anyone disagree with the  
5 standards comment? Speak now or forever hold your peace.

6 MR. HOUSTON: Well, I guess my concern is that we  
7 don't want to develop a standard that, for example, said  
8 today, well, let's just require everyone to block every  
9 transformer in the system.

10 Such a standard would be detrimental to the  
11 reliability of the CenterPoint system, and would have no  
12 positive effect, at least with my current knowledge, on its  
13 withstanding GIC or other events.

14 So a standard that's not well thought-through and  
15 isn't based on the scientific knowledge could be harmful to  
16 our reliability and our industry. So I just want us to be  
17 careful with that.

18 MR. KOZA: The point I would make is that when  
19 you say "voltage collapse" and "blackouts" to a utility  
20 audience, you don't have to say anything else. None of us  
21 ever want to see that happen, and you don't necessarily need  
22 standards to tell us that. When this report came out and it  
23 talked about voltage collapse and blackout, everybody got  
24 the message.

25 DR. McCONNELL: One little comment here is basic



1 coordination among people, coordination of the relaying  
2 structure has to be redone after you block, and that's got  
3 to be very -- included in the whole thing, and it will have  
4 to be worked together.

5 The other day, I was teaching a course in  
6 synchronous generators, and I hadn't really thought about  
7 this issue. I opened my mouth and said "you know, the  
8 status of this thing is we grounded it." I said "wait a  
9 minute." In the back my mind, I said "uh-oh. There's one I  
10 haven't thought of."

11 I don't know what happens to the generator. It  
12 doesn't have oil circulating in there. It's cooled by a  
13 different method. Now where do the hot spots move in that  
14 thing?

15 MR. McCLELLAND: And very tight tolerances too.

16 DR. McCONNELL: Yes, yes. I have no idea on that  
17 one. I hadn't thought about that, but that hit my mind just  
18 as I said those words. I told a couple of students later,  
19 you know, I just came up with another problem I hadn't  
20 thought about.

21 MR. McCLELLAND: Any further comments on those  
22 subjects?

23 (No response.)

24 MR. McCLELLAND: All right, thanks folks. I'm  
25 going to turn it to staff, Ted and others.

1                   MR. FRANKS: Mark, you mentioned that NERC put  
2 out an alert for GMD. Is there, going back to Commissioner  
3 LaFleur's request that, you know, is there something to be  
4 done now. Is there enough support maybe from the alert that  
5 that can be turned into a standard sooner rather than later,  
6 waiting for all the studies to be performed?

7                   MR. LAUBY: Well, the alert was really a set of  
8 operating procedures, as well as long-term planning  
9 procedures and of course, now that we're making tools  
10 available, it certainly could be a basis that one could look  
11 at, to say "well, here's a piece that maybe belongs in a  
12 planning study or planning standard. Here's a piece that  
13 might belong in the operating area."

14                   What we are doing, though, based on the results  
15 of our study, is considering, you know, reviewing that alert  
16 one more time and updating it, based on the results and also  
17 looking at the category of alert right now. Thank you.

18                   MR. WAGGEL: I guess my question surrounds the  
19 transformer damage and the collapse of the grid, and the  
20 collapse of the grid concerns me, like it does everyone.  
21 I'm not really sure which is the worse case, whether the  
22 grid collapse is worse or whether the transformer damage is  
23 worse.

24                   But I got to thinking and wondering, we talk  
25 about the most severe case, the most severe GMD case. Is it

1 possible that we could have GMDs of a somewhat lesser value  
2 than the severest case, and possibly not be -- possibly be  
3 able to compensate for the VAR requirements on the system  
4 and have that GIC actually -- in essence, I don't want to  
5 exactly say "cook the transformers," but in essence that's  
6 what happens.

7 And also, I think Joe alluded to this, as well as  
8 John. Joe had mentioned about our protection systems and  
9 John had mentioned about the inability, or possible  
10 inability of breakers to interrupt DC currents.

11 It was actually pointed out at the task force  
12 standard  
13 about possible misoperations or non-operations of the  
14 protection systems is that when you combine the possibility  
15 of the protection systems not operating, and the breakers  
16 maybe not being able to interrupt, is it really conceivable  
17 to rely on a system collapse in that case?

18 Because you could possibly have elements not  
19 actually coming out the circuit when you're relying on that.  
20 Under those situations, it is what actually happens.

21 MR. KAPPENMAN: I'd like to just provide a few  
22 comments on some of these areas that you've raised.  
23 Certainly, there is a concern about the lower-level,  
24 longer-duration storm that can occur. These are also, you  
25 know, somewhat well-documented and in the environment and so  
26 forth.

1                   We have really not gotten much in the way of  
2 answers or really honest answers from the transformer  
3 experts on this area though. We know that if you look at the  
4 over-  
5 excitation standards, for a brief period of time you can  
6 stand a 40 percent over-excitation. But when you get out to  
7 longer duration events, they talk about you cannot tolerate even  
8 ten percent over-excitation, even when the transformer is  
9 unloaded.

10                   The space weather environment can cause either of  
11 these scenarios to unfold. If we talk about a very low-level,  
12 long  
13 duration event, we will not have a system collapse.  
14 We'll probably be able to manage the operation of the system  
15 to prevent this sort of scenario. But it could inflict  
16 significant damage on the transformers.

17                   We think that is what unfolded in the case of  
18 South Africa, and there is nothing unique about the U.S.  
19 grid that precludes that from occurring here for that sort  
20 of scenario as well.

21                   We also have concerns with the rapid collapse for  
22 a big event. We have a tremendous amount of unknown unknowns as  
23 we  
24 talk about it in relay operation, the sequence of the  
25 collapse, and even if we look at the over-excitation  
26 standards, again 40 percent over-excitation, which will be  
27 caused by a large GIC, the standards now allow only a ten

1 second duration. They're very specific on those time

1 limits.

2           So if your collapse scenario evolves over tens of  
3 seconds, you arguably could have sufficient time there to  
4 cause sufficient damage to a large number of exposed  
5 transformers.

6           Then you start worrying about the physics of all  
7 the other things that are going on. You know, circuit  
8 breakers. No one has an idea how they're going to behave,  
9 whether there will be catastrophic damage.

10           I have seen circuit breakers that have blown  
11 themselves apart. In the process of blowing themselves  
12 apart, they become a bomb that sends shrapnel everywhere  
13 else around the substation yard and damages other equipment  
14 in the process.

15           So again, we have some potential for some very  
16 ugly scenarios to develop, and we should not try and  
17 sugarcoat to assume the rosier scenario, in saying that all  
18 of these events would only lead to a few hours of duration  
19 of blackout and recovery. I think that would be a public  
20 misstatement.

21           MR. LAUBY: That's a very good question, Rick,  
22 and that's why we advocate that when you do studies for, you  
23 know, the impacts of geomagnetic-induced currents, you look  
24 at the different volts per kilometer and different  
25 directionality. You really do it in two phases, because

1       there's two time constants you're dealing with here.

2                 One where, you know, the voltage itself, you  
3 know, volts per kilometer, and that's going to drive your  
4 voltage stability, and it will happen within a certain  
5 amount of seconds after you experience that voltage. The  
6 other is looking at the wave fronts and looking at  
7 directionality of those wave fronts.

8                 That, of course, is much more of a time series  
9 issue, and that's where you'd like to look at the thermal  
10 performance of transformers. From there, then you can  
11 determine which ones you have the most to worry about, and  
12 do a detailed finite element analysis just on those  
13 transformers that seem to be seeing most of the geomagnetic-  
14 induced currents.

15                In the report, we did talk about breakers, and we  
16 talked to an expert from one of the manufacturers, who  
17 indicated what would happen, you know. These are breakers  
18 that handle thousands of amps all the time.

19                Then the DC would perhaps shift the zero  
20 crossing, but in fact it would find a crossing. If it's  
21 lightly loaded, though, that's where there may be a bit of a  
22 concern on breakers. And then on the South Africa, we also  
23 talked about that in the report, and we found that that  
24 there were a lot of corrosive oils in the transformers.

25                So those transformers, of course then over time,

1 of course with the geomagnetic-induced currents, resulted in  
2 dark spots on them and had to be taken out of service.

3 MR. KOZA: The only comment I want to make, Rick,  
4 is that we can manage reactive within certain limits. I  
5 mean that can be managed. I mean I feel pretty confident  
6 within PJM that we can deal with K-7, K-8, K-9, some of the  
7 minimal impact.

8 But to put this in perspective, the Oak Ridge  
9 report is talking about magnitude ten times greater than  
10 anything we've ever measured at PJM, in terms of ground-  
11 induced current, over the 20-something years we've been  
12 measuring it. So I don't -- I don't think anybody knows  
13 what we can do in that kind of a scenario.

14 MR. McCLELLAND: I thought I saw some chatter  
15 there on the breaker and the DC. You know, if you've got  
16 something to contribute, throw it right on the table there  
17 guys. I'm sure Mark's feelings won't be hurt. An issue  
18 with the breakers, of course, is that with the DC breaker  
19 you don't have zero crossing, and therefore you have to ride  
20 the entire current out.

21 DR. McCLELLAND: The other issue about the whole  
22 storm thing  
23 comes down to short duration, high intensity storm, longer  
24 duration, repeated levels, lower down. You may not have the  
25 instability that breaks the grid down with the reactive.  
26 You may well have nothing but slow, direct heating that you



1 don't see, and maybe that's what happened in the South  
2 African unit. Who knows.

3 There's all kinds of reasons why you can get crud  
4 in the oil. I mean overloading the transformer, improper  
5 maintenance all kinds of things. But when you get the crud  
6 in there, sooner or later something's going to give. So  
7 that's just a couple of comments you can make on your own  
8 side.

9 MR. KAPPENMAN: And actually there was no  
10 evidence that I'm aware of that was provided to draw the  
11 conclusions about corrosive oils. The owners themselves  
12 addressed that issue. The transformer expert that we found  
13 to have serious credibility problems made those claims. if  
14 there is some independent evidence that would verify that, I  
15 am not aware of it.

16 MR. McCLELLAND: Do you know how many amps per  
17 phase were involved with the South African incident?

18 From what I can see, the  
19 information on that incident's been very limited. It's been  
20 very difficult for us as staff to receive any of that.

21 MR. KAPPAMAN: Well, I think they've made some  
22 estimates. We're talking, you know, in the few amps per  
23 phase, you know, just a few amps per phase is levels that  
24 they may have been experiencing in those transformers.

25 We know that from observations in the U.S. as

1 well. We've had some incidents of episodic failures of  
2 transformers, all associated with long duration, low level  
3 storm activity. Now these failures are not required to be  
4 reported. There's no independent experts that ever have the  
5 ability to examine the utility data, and that, I think, is a  
6 failing of the current system that we have.

7           You know, I mean it's a lot like the FAA or  
8 National Transportation Safety Board being prohibited from  
9 looking at black box data. Only in this case, there are not  
10 even any requirements of the power grid to install black  
11 boxes to begin with, and there's certainly no requirements  
12 ever put on the industry, you know, to provide data.

13           The only data that has become available to us is  
14 stuff that has been volunteered, and we know there's lots of  
15 other data that does exist. NERC has refused, actually, to  
16 ask for that data, to collect that data.

17           It is evidence. You know, if this is an  
18 investigation, we need to have access to the evidence, to  
19 determine the findings of this investigation. This is being  
20 prevented here by NERC.

21           MR. McCLELLAND: I'm going to give Mark a chance  
22 to respond to that if he likes, and then I want to drill  
23 down more to the technical levels, you know John. So what  
24 I'd like to do just focus on the technical aspects of these  
25 failures. Mark.

1                   MR. LAUBY: Well NERC, through its investigation  
2 of these different events, had industry experts that were on  
3 our task force, and this included folks from various  
4 utilities that have experienced these events. We asked them  
5 to provide us their information and they did, and we  
6 documented what they provided us.

7                   As far as detailed data, I didn't see a  
8 particular need, because we had the industry experts there  
9 to provide it to us, and we've then suggested that the folks  
10 contact the utility directly.

11                   So I wouldn't say that we're preventing; rather,  
12 we were digging deep into each individual organization and  
13 asking what happened and give us your perspective. So they  
14 had all the reports there and they could summarize them for  
15 us.

16                   MR. McCLELLAND: And maybe as a result of this  
17 conference too, we can better identify what categories of  
18 information would be of interest to the industry, to the  
19 experts. We can protect it properly with CEII, and find  
20 some ways to release that information to full review by  
21 folks that need to see it.

22                   Again, back to the South African incident. I  
23 would be especially interested in, you know, any objective  
24 data that we can find regarding that event. But let me  
25 rewind this, because that -- sort of that exchange reminded

1 me of something in the Oak Ridge report that I think was  
2 particularly important.

3 There was a correlation, John, and then I'll ask  
4 everyone to comment on it. One of the points I think you  
5 make, Mark, in your written testimony was that the duration,  
6 magnitude all have, you know, an impact.

7 In South Africa was low amperage. The GIC was  
8 low. That's one I'm particularly interested in. If it was  
9 low, but it was long in duration or repeated, you know,  
10 during some period of time, repeated often during some  
11 period of time, that could have had an effect.

12 You know, and it could have snuck under the  
13 stability screen, right, because it wouldn't have caused  
14 system instability, high reactive consumption, power  
15 consumption and no resulting voltage loss. But it could  
16 have, in fact, damaged the transformers, which looks like  
17 the case.

18 One of the interesting aspects of the Oak Ridge  
19 report that seems to correlate is that you found, John or  
20 I'm not sure Ben. I guess it was you, John, that found that  
21 there was a sort of a cluster failure associated with GMD  
22 events, or could be associated. I mean associated is  
23 probably too strong, but it's like a year or two delay, and  
24 you saw these cluster failures across system transformers.

25 Now if you've been in the industry any period of

1 time, you know that those types of cluster failures are very  
2 unusual, out of the blue. There might be some incident that  
3 occurs that causes the failures to happen, but when you see  
4 those clusters, you should really look at them. So do you  
5 have any comments on this John, or anybody else, about why  
6 that correlates or doesn't correlate?

7 MR. KAPPENMAN: Well, you are correct. We did do  
8 some statistical analysis of failures when they occurred.  
9 We looked at what may be the environmental drivers.

10 We looked at things like U.S. temperature trends.  
11 We looked at, of course, space weather as well, and we found  
12 the greatest correlation of increases and decreases of  
13 transformer failures happen to track geomagnetic storm  
14 activity.

15 In many cases, we can see aging or insults in  
16 heating to insulation occur from a geomagnetic storm. It  
17 does not cause immediate failure, especially if it's a low  
18 level sort of heating event.

19 But every heating event takes life out of the  
20 insulation, and then that accelerates the possibility of  
21 failure, or may work in combination with other stresses that  
22 happen to initiate the failure in that weakened piece of  
23 insulation, in that transformer, and actually the cause gets  
24 fully attributed to that other event, even though the  
25 geomagnetic storm was a significant contributing factor to

1 that cause.

2 So we have those sort of problems with, you know,  
3 virtually no access to that data to make independent  
4 assessments. Now Mark has talked about experts. Well, his  
5 definition of experts is not my definition of experts, and  
6 in fact we have had significant problems with some of the  
7 information provided by their experts in these areas, where  
8 we have found them to contradict their own previous  
9 statements, where we have found that their claims do not  
10 stand up to scrutiny, or that their claims are essentially  
11 unsubstantiable in various ways.

12 You know, I fear that sort of bias is in the  
13 process here.

14 MR. McCLELLAND: Any other comments, particularly  
15 on that cluster failure aspect?

16 MR. HOUSTON: Well, I think that the problem of  
17 the cluster failure and trying to go back and figure out  
18 when that happened or what drove it, it's clear that people  
19 like us at CenterPoint ten years ago were -- we were in  
20 Texas, and we weren't worrying about GMD. We weren't  
21 worrying about solar storms affecting us.

22 So if we had a transformer failure, we wouldn't  
23 have even attributed that to be a possible cause. So we  
24 wouldn't have today, if I look back at the failures over the  
25 last, my career at this company, 40 years, I couldn't

1 identify one that was GMD, nor do I even think there are  
2 any.

3 But if there had been, I don't think I would have  
4 identified it as such, because that would have seemed  
5 bizarre to me.

6 MR. McCLELLAND: Are you folks immune from GMD,  
7 John?

8 MR. HOUSTON: No, but we're far south, and we  
9 thought we were immune until the reports came out.

10 MR. McCLELLAND: So you're also looking at this  
11 now too?

12 MR. HOUSTON: Oh yes, yes. As I said earlier,  
13 we're looking at it extensively.

14 MR. KAPPENMAN: You know, I would have to comment  
15 that there are equatorial processes that can drive very  
16 large GICs as well. I tried to identify that for NERC in  
17 one of the reports that I filed with them, this phenomena of  
18 a sudden storm commencement. This can actually produce  
19 large GICs at low latitudes, as a big electro-jet driven  
20 disturbance can produce at high latitudes.

21 We know even less about that phenomena, and NASA  
22 and so forth are not even aware of that phenomena in the  
23 sort of estimates that Mark is talking about, that are being  
24 assembled by that group.

25 MR. McCLELLAND: Can you point at any incidents

1 where that occurred, John? Can you point out and say "hey,  
2 this is historical evidence"?

3 MR. KAPPENMAN: Yes. There's a number of them. In  
4 fact, you know, like I said, it's documented in papers that  
5 I've written, reports that I've filed with NERC. You know,  
6 New Zealand lost a transformer during a sudden commencement  
7 on November 6, 2001, and that's documented as well.

8 DR. McCONNELL: I just wanted to caution  
9 everybody about cluster studies, because you've got many,  
10 many variables, and you have to look at the one that seems  
11 to be the best most likely cause of this thing. But if you  
12 eliminated a lot of others and you do a cluster study and  
13 you've got something you can explain, I used to think it was  
14 probably severe lightening strike or indirect lightening  
15 strike with a steep front.

16 But it's just as likely to be a long, slow GMD  
17 effect of some sort. You just need some way to correlate  
18 it, and it's a tricky area, very tricky.

19 MR. HOUSTON: But I do think that goes to the  
20 efforts that are underway, collaborative effort between EPRI  
21 and NERC and the industry, to put more GIC monitors out  
22 there, to do more documentation of what's happening with  
23 transformers, to gather data and correlate it with the  
24 Sunburst Program and understand, so that we can correlate  
25 the phenomenon all the way to the transformer.



1                   I think we need more sites. We're putting one in  
2                   at CenterPoint. There's others in the country going in, to  
3                   try to gather more data.

4                   MR. KAPPENMAN: And I agree with the value of the  
5                   data gathering. I think that is a very important thing.  
6                   The part that we're very concerned about is will that data  
7                   be made publicly available. Will it be made available to  
8                   independent experts, or will it only be like it is right  
9                   now, closely held and unavailable or only available to the  
10                  asset owners.

11                  MR. McCLELLAND: If staff doesn't have a question  
12                  -- oh, go ahead Rege, because I've got some more.

13                  MR. BINDER: Okay. This isn't about clusters,  
14                  but I just wanted to get a clarification, Mr. Houston.  
15                  Whenever you're talking about the modeling efforts at  
16                  CenterPoint, do you know if CenterPoint modeled all of  
17                  ERCOT, or just part way into ERCOT?

18                  MR. HOUSTON: No. We only modeled our portion of  
19                  ERCOT, and part way into ERCOT, to enable us to have the  
20                  topography. Yes, if we were to model all of ERCOT, we would  
21                  probably clear up some more of the anomalies that we have  
22                  with the current data. But we didn't have that luxury at  
23                  the time. We engaged Metatech to look at our system only,  
24                  from that perspective. So yes, there's still things to be  
25                  learned.

1 MR. BINDER: Okay, thank you.

2 MR. McCLELLAND: Scott, I have a question for  
3 you. In your testimony, you talked about the 20 minute, as  
4 little as 20 minute warning. What does that mean, and what  
5 type of warning is provided within that 20 minute time  
6 frame?

7 MR. PUGH: Well, I know we'll hear from some NOAA  
8 people this afternoon, but of course NASA has a spacecraft  
9 called ACE that has been at this point where there's no net  
10 gravity between the sun and the earth, about a million miles  
11 from the earth, and it's been there since 1997.

12 So when a CME is launched from the sun, we detect  
13 that by a variety of means, and we -- I think even in the  
14 Carrington event, it took 18 hours for that wave front of  
15 that CME to reach earth. So we get many hours heads-up that  
16 a CME is coming, but we don't know -- it's like hurricanes.  
17 We don't know if it's a weak one or a strong one until we  
18 get more data, and typically the most important data that we  
19 get is when the CME actually reaches ACE, and we get  
20 information about the magnetic polarity, the density, the  
21 speed and all that sort of information to help us determine  
22 whether this is likely to be a very strong of just an  
23 average event.

24 And because the bigger CMEs, the superstorm CMEs  
25 are moving fast, just by time and distance, it means we have

1 less time than normally. I mean typically we get 45 minutes  
2 of reaction to ACE. But for a superstorm like Carrington or  
3 1921, it could be as little as 20 minutes or so.

4 So we talked about islanding the grid, options  
5 like that, unloading long distance transmission lines that  
6 act as the best antennas. But that's operator action, and  
7 to think that NOAA could issue a warning at 3:00 a.m. on an  
8 average night and everybody's going to see that in time,  
9 react to it perfectly, not only in the United States, but in  
10 Canada, Mexico and other countries around the world, where  
11 they could also be affected, I think that's sort of hard to  
12 imagine that going off perfectly, since we don't rehearse  
13 that very often.

14 And again, that's why I think a lot of people  
15 think that we ought to be also looking at ways to protect  
16 the grid, rather than just think that operators are going to  
17 be able to do the right thing, given that time frame.

18 MR. McCLELLAND: And is a KP warning? Is it sort  
19 of just validation of what the KP level is for the  
20 operators? I mean how does that correlate to the GICs,  
21 because what I heard Frank say a little earlier, and I think  
22 John was there too, is that look, we're looking at GIC  
23 levels, you know, ground-induced current levels. We're  
24 looking at amps.

25 How does the KP correlate to the amps for the

1 operator, because really on a KP index, I mean there have  
2 been lots of hey, there's going to be a KP-7, 8, maybe even  
3 a 9, and the event hits, and the GIC level is relatively  
4 low.

5 So you know, I think it's a matter of people are  
6 maybe conditioned that when this occurs, it might not be so  
7 bad. So what is the specific metric that the ACE satellite  
8 provides with that 20 minute warning?

9 MR. PUGH: Well again, I think maybe Bill Murtagh  
10 or somebody this afternoon could be more specific, but what  
11 it gives us is the magnetic polarity. You know, it's  
12 opposed polarity to earth, it's worse case. If it's -- fast  
13 is worse than slow; very dense is worse than less dense.

14 So we get that type of information. NOAA has  
15 their scales for, RS&G scales that I'm sure we'll hear  
16 about. But so the G scale that goes 1 through 5, just like  
17 for hurricanes for geomagnetic storms has a problem, you  
18 know, in that in every 11 year solar cycle, we typically see  
19 four or five G-5 warnings.

20 Well that's worse case, and yet all of us have  
21 lived through decades of those and never seen a major  
22 superstorm. So I think NOAA is struggling a little bit with  
23 how to not get into the "he cried wolf" syndrome, you know.  
24 How do we get to where we can issue warnings that no  
25 kidding, this is a storm for which you better take action in

1 the next 20 minutes, because it's unlike anything we've ever  
2 seen, and we don't really have that.

3 MR. LAUBY: I would add to that too. I think,  
4 you know, there is a real need for improving our granularity  
5 and ability to forecast, because I know that industry does  
6 take action every time certain levels are hit. Of course,  
7 Frank can talk to you about that.

8 But what I -- when I was asked what I want, I  
9 told them I want granularity, volts per kilometer, you know,  
10 right down to a linear mile if I could get it. The idea of  
11 having a global KP index, which is the best we can do, and  
12 remember we're not just talking about our infrastructure  
13 here. It's also communications, it's GPS, and so it just  
14 seems that there is a real need, and we talk about this a  
15 little bit in the report, for improved forecasting, not only  
16 methods, but also more, you know, infrastructure into the  
17 sky.

18 DR. McCONNELL: This is kind of a classic  
19 situation. We have a good warning as the coronal mass  
20 ejection curves. It hits ACE. We might have a short of 20  
21 minutes. We get on the ground. We need GIC. The more data  
22 we need, the closer we get to the problem.

23 So and by the way, I think that the more GIC data  
24 we could get, the better off we'd be, and even for that  
25 matter, just to have some kind of measurements in the

1 individual transformer legs. It's a difficult measurement,  
2 by the way, but still something that wouldn't hurt.

3 There are some E field sensors, I understand,  
4 that could be souped up to possibly complement the  $dv/dt$ .  
5 So there are some issues we've got to look at here, and  
6 yeah, 20 minutes is kind of short, but we scramble nuke plants  
7 in far less than that. So we've got to think about that.  
8 Thanks.

9 MR. McCLELLAND: And it's also not just a matter  
10 of level too, because again low level GIC is a problem. So  
11 it's, you know again, I'll just point back to Mark. In his  
12 written remarks, he talked about duration. So isn't it also  
13 -- you know, we could have low levels, but it's a matter of  
14 sort of the cumulative effect. How do you address that,  
15 Frank?

16 MR. KOZA: I'm not -- I don't have an answer for  
17 that, Joe. I don't know how you address that necessarily.

18 MR. LAUBY: I would suggest that we need again,  
19 the models as John indicated, and we've documented in the  
20 report, and gathering the information. We need the  
21 infrastructure for the geomagnetic-induced currents, perhaps  
22 in a centralized location across the interconnection, so  
23 that we can do forensic analysis.

24 We can start looking at, of course, transformer  
25 failures going forward. I've seen information on a time

1 period from '68 to 1993, I think, or '91, something of that  
2 nature. We need to kind of update that information, you  
3 know. The infrastructure has been going through an upgrade,  
4 as Commissioner LaFleur indicated.

5 So we need to kind of take a look at those. It  
6 is a major effort, but I think it's something that could  
7 bear fruit in the long term.

8 MR. McCLELLAND: And it looks like it has to be,  
9 you know, at least from what I heard, you know, back to the  
10 immunity comments. It looks like it has to be  
11 interconnection-wide. Everybody's got to be involved with  
12 this.

13 We've got to look at what the levels are, sort of  
14 what the standard of action might be, you know, what levels,  
15 with what duration might precipitate, which largely we don't  
16 know in some cases, because there are many different types  
17 of transformers out there, many different issues associated  
18 with the transformers, how gassy they are, what the moisture  
19 content is, whether they're end of life, you know, the  
20 criticality of the transformer itself and what your  
21 neighbors are doing.

22 So you have sort of all these issues on the  
23 table, and they're interconnection-wide issues.

24 MR. KAPPENMAN: Well in some cases, as I pointed  
25 out to NERC, we've been making transformers more efficient

1 as well. That works to increase the vulnerability of those  
2 transformers. Now instead of taking a couple of amps of GIC  
3 per phase to drive that transformer into saturation, ten  
4 times lower GIC will cause those transformers to be driven  
5 into saturation.

6 So those are the sort of evolutionary things that  
7 we've been doing, that made sense from an engineering  
8 standpoint, but without realizing that there's a  
9 vulnerability creeping into the system from this environment  
10 that we have never had any standards for, never had any  
11 regard for.

12 MR. McCLELLAND: How about this side of the  
13 table? Any questions?

14 MR. HUFF: I just wanted to ask a couple of  
15 questions, to try to discern between the studies of  
16 transformers and the impact of GIC to the transformers, the  
17 hot spot and so forth in the study, in what I understand is  
18 a different type of study studying the electric grid for  
19 reactive support. What would happen to the grid during a  
20 GIC event?

21 Frank you mentioned in response to Commissioner  
22 LaFleur's, one of her questions, that we have the tools now  
23 to, and correct me if I don't have the words exact.

24 MR. KAPPAMAN: Careful Dave.

25 MR. HUFF: We have the tools now to study



1 reactive support of the grid. Maybe they're power flow  
2 tools, and John, you mentioned earlier about getting the  
3 tools in the power engineer's hands to do this analysis.

4 What's being done right now with the capabilities  
5 that we have, for analyzing the grid under reactive support,  
6 and if keeping the grid stable? What tools are in place,  
7 and how are those being coordinated right now?

8 MR. KOZA: I would say that those tools just  
9 starting to become into place, and we're just on the cusp of  
10 trying to apply them to analysis of the system. I mean  
11 some people, the early adopters are already out there doing  
12 that. They're to be congratulated for that.

13 Widespread use of those kind of tools in the  
14 system I don't think is there yet, but I would expect that  
15 will occur within the next year, as progress gets made on  
16 creating the tools, getting them out in the industry and  
17 getting them into use.

18 I think your point is well-taken, in that that's  
19 a whole different type of analysis, and what is needed to  
20 simulate GIC in a transformer. A totally different kind of  
21 problem, a totally different kind of analysis.

22 Those tools kind of exist today, but that's done  
23 by the equipment manufacturers for the most part, not the  
24 power system planners and operators.

25 MR. KAPPENMAN: You know, I would also add a word

1 of caution of yes, you know, this is a proper thing to do,  
2 to go into a system evaluation of the megavars, and there  
3 are some people that are starting to do that. I did that,  
4 you know, 30-some years ago, wrote the first paper on that  
5 subject.

6 But we also know that harmonics need to be  
7 understood as well. You know, harmonics play a role in  
8 whether your compensating device might be there, in the case  
9 of switched capacitor banks and so forth. Whether your  
10 relay system will have some other upsets that change the  
11 dynamics of your system, in a way to negate your ability to  
12 confidently study these sort of scenarios. So it becomes an  
13 enormously complicated set of problems when you look at it  
14 in those facets as well.

15 MR. LAUBY: I think that you make a very good  
16 point, you know. Where are we now and, you know, where do  
17 we need to be? As Frank indicated, you know, we have  
18 developed an open source code in working with EPRI and 12  
19 other industry organizations. There was a training course  
20 recently held at NERC, to show people how to use the tool,  
21 and it's now open source and we'll have some follow-on work  
22 as well.

23 Part of that will be, of course, identifying what  
24 is the geomagnetic-induced currents that you may see in a  
25 transformer. Now, of course, the validation around

1 absorption models, reactive absorption models, we of course  
2 fairly well understood. It's documented in a number of  
3 reports. Of course, we talk about it in NERC's report.

4 And then of course harmonic evaluation is fairly  
5 well understood too. Once you know what the geomagnetic-  
6 induced currents are, and then you know then, of course, you  
7 know, you can model some of these perhaps in a simplified  
8 way or even more sophisticated with advanced tools.

9 But the key thing was getting those tools in the  
10 planners and operators, I call them operators, operational  
11 planners' hands, so that they can do a day-ahead, put the  
12 operating procedures in place, as well as start designing  
13 systems to meet certain levels.

14 So I think we're just, you know, launching that  
15 piece. We've been at this for well over a year now. So you  
16 know, I think that we've got the industry's attention, and  
17 we have a very extensive plan that we're going to be  
18 pursuing going forward.

19 MR. KAPPENMAN: On the issue of the open source  
20 software, you know, software is one thing. There's been  
21 open source versions of this software that have been out  
22 there for a long time. What is really the key, though, is  
23 the data to put into the software.

24 Is that going to be open source? Is it going to  
25 be transparent? Will it allow for validation and

1 independent testing and analysis and so forth? I think  
2 that's an important public policy issue that should not be  
3 overlooked.

4 MR. McCLELLAND: I mean I could just comment on  
5 that briefly. I've heard both sides, and I think as far as  
6 the concerns for proprietary software, and whether or not  
7 they're open and transparent, I think if NERC is able to  
8 duplicate the results with its open source software, then I  
9 think we validate each other.

10 If there's a discrepancy or difference, I think  
11 we want to -- staff wants to know about that, you know, the  
12 open source software that you're using to really determine  
13 the same results. The results should be equivalent. If  
14 they're not, I think we've got a problem. If they are,  
15 they're not such a problem to me.

16 Regarding the data, I certainly see NERC's  
17 concern. The objective of today's conference and moving  
18 forward is not to telegraph weaknesses or vulnerabilities in  
19 the Bulk-Power System. But I certainly see the other side  
20 too as far as peer review, and the best work that we do as  
21 engineers and scientists is to subject it to peer review.

22 So there may be a way to accommodate peer review  
23 in a closed, sort of a closed circle, pursuant to some  
24 releases of CEII information. So it's just a thought. I  
25 mean when I read through the differing testimonies, I didn't

1 see that much of a difference in that area.

2 It seemed to me that perhaps, you know, parties  
3 at the table determined to conduct these type of reviews and  
4 reach consensus, should be able to get past these issues.  
5 So that's just a thought, folks.

6 Any other questions? I think what we'd like to  
7 do is probably wrap up in the next ten or so minutes. We'll  
8 wrap up a little early to let folks scoot down to the  
9 cafeteria and get a soda and some quick sandwich or  
10 something like that.

11 MR. SNOW: Just for the record, I'd like to make  
12 sure I understand. Many of you in your testimony have used  
13 similar concepts but many different words. We talked about  
14 over-excitation, GIC current inductions, over-voltages, a  
15 whole bunch of different terms.

16 Could you kind of knit them all together, so that  
17 when I chat with my policy and innovation people, who are  
18 mostly economists and lawyers, we can say take some idea of  
19 what are we really talking about? Because to a large  
20 extent, the main theme I've seen so far is "it depends."

21 If you're in the Houston area, and you see  
22 currents of three or five[amps], and John, you can comment on  
23 how  
24 much current you felt was at no risk, and how much current  
25 you might have thought would be at risk for your units.

26 We know from Frank talking about he has the value

1 of ten amps. I think that's Missouri Avenue, if I remember  
2 right Frank? You can tell me where Missouri Avenue is and  
3 what the hell that means.

4 MR. KOZA: Atlantic City.

5 MR. SNOW: And what that means relative to the  
6 rest of the world, because I think it's a 26 kV station that  
7 you're measuring currents at. And then how does it all knit  
8 together? You know, Ben talked about islanding, as going  
9 back to the 1920 system, and bluntly, Mark upped you one by  
10 saying well, we have islanding today. It's called series  
11 compensation, because it islands the system, as far as GIC  
12 is concerned.

13 It's also a great way to increase transmission  
14 capability, which might be something one would look at in  
15 Order 1000 implementation, for inter-regional. But knit  
16 this together for me.

17 MR. KOZA: All right. I'll take the first crack.  
18 I would say look at the Hydro-Quebec scenario. What  
19 happened there was generation of harmonic currents;  
20 protection system failure led to tripping of SVCs and a  
21 blackout. That's the thing that I can -- we are most  
22 concerned about relative to this.

23 What kind of magnitudes of currents of GIC?  
24 That's the thing I don't think we know yet, but the failures  
25 mechanisms, I think you look at the Hydro-Quebec incident,

1 that's the one that I think we're most concerned about.

2 MR. KAPPENMAN: Well, I would offer, in addition  
3 to the Hydro-Quebec incident, the failure event also of note  
4 during that storm was the permanent damage to the Salem  
5 transformer as well. That had to have had occurred within  
6 about a one minute interval of time, a very short duration  
7 of time, and sufficient heat was entrained in that  
8 transformer, to actually not only burn insulation away, but  
9 actually melt phase conductors as well.

10 We know that there are storms that are going to  
11 produce multiples of that intensity as well. Even if you  
12 want to define it in terms of nanoteslas per minute or volts  
13 per kilometer, if you have something that's increased by a  
14 factor of four, Faraday's law is pretty specific. It will  
15 tell us that the volts per kilometer will go up by a factor  
16 of four or a factor of ten as well.

17 So and these sort of heating events can be very  
18 rapid onset. I don't think the models that are portraying  
19 these heat events are at all dependable and reliable. They  
20 certainly have not been validated.

21 MR. LAUBY: It's a good question because you  
22 know, sometimes people say that I talk in two tongues,  
23 engineering and then regular, and sometimes I get tied into  
24 the engineering part, and even I don't understand myself  
25 sometimes.

1           Specifically, with what we see happening on the  
2 grid and, you know, why we have kind of taken this kind of  
3 engineering approach to look at the system first and  
4 foremost, to see well, what is the reactive requirements?  
5 How quickly does that onset happen, and then of course then  
6 you can play your what ifs on SVCs, etcetera, not being  
7 available.

8           Then not ending there, not stopping there. Also  
9 then go to the next time frame. Look at the wave fronts.  
10 Look at what's possible. Play with those wave fronts. Do  
11 your sensitivity analysis. Look at the different ground  
12 impedances and how you might want to amplify that. Look for  
13 worse case on your system, because we can then look at the  
14 resiliency.

15           So look at both of these elements, because they  
16 do tie together, and of course validating the information is  
17 going to be very important, and we take that seriously.  
18 That's why we're pressing to get some additional tests done  
19 on transformers.

20           My colleague, Frank, talked maybe to fail or  
21 whatever. Of course, it will depend on the kind. There are  
22 a handful of different types of transformers, and I wouldn't  
23 even try to lecture you on what happened at Salem, because  
24 you studied it ad nauseam.

25           But you know, we learned something from that



1 design, and presumably we can learn things from other  
2 designs, and that will continue to improve the  
3 specifications going forward.

4 DR. McCONNELL: I would make one comment. You  
5 were talking about basically excitation of a transformer.  
6 What happens is we've got better steels. In fact, they're  
7 very low loss. As John pointed out, we've worked our way  
8 right into a hole.

9 It turns out that those steels have a very sharp  
10 knee, and we try to operate as high in the steel as we can  
11 operate, to get the most bang for the buck. About 1.8  
12 teslas is pushing the limit, but that's about where we're  
13 at.

14 All you've got to have is a little bit of DC on  
15 the other side and the curve turns the corner and it's  
16 extremely non-linear out from that point. Just a few amps  
17 into that neutral will push one side of the operating  
18 envelope into a saturated event, and it's super-saturated at  
19 that point.

20 I mean the core will heat up extremely fast, and  
21 then that becomes -- that couples back to a heat transfer  
22 problem that is not simple to calculate here. The invective  
23 flow model is not blown completely away. So you've really  
24 got to play around with this calculation.

25 It's tricky, and knowing what the geomagnetic  
26 injection is

1       conjunction is, and knowing the transformer design, whether  
2       it's shell form, core form, single phase, a three phase,  
3       five leg, three legs, you know, even four legs. You've got  
4       all these kind of things that are going on that are  
5       difficult to calculate.

6                I'm all for testing. I've done my share of it.  
7       I've tried to wreck a few transformers, and I've managed  
8       almost to do it until somebody decided to blow the fuse and  
9       get me out of the building. But nevertheless, I think we've  
10      got a tough problem. But we do need data. We need to share  
11      the data. We need not try to hold it close to our vest  
12      because we've got something we think is proprietary.

13               This kind of data is going to help everybody. If  
14      we lose one part of the grid, the rest is going to have to  
15      suck wind and fall soon to come up with it. So it's all  
16      tied together. You've got to do that kind of thing, and the  
17      modeling is not simple by any stretch of the imagination.

18               MR. HOUSTON: I'm not sure that we've knitted  
19      together all of the acronyms in the discussion this morning.  
20      But you asked about the why are we somewhat confident in  
21      Texas at the moment. Well, it's based on models that we've  
22      secured from Metatech, and we've used our internal engineers  
23      to evaluate the specifics of our system.

24               We've gone back to Metatech and clarified the  
25      results, and in some cases made some changes. But it's a

1 theoretical GIC, based on the situation that we are in in  
2 Texas. We are installing GIC monitoring, but we don't have  
3 long history of data on that. The Sunburst system, we're  
4 members of that.

5 So we don't have a correlation to actual GIC in  
6 Houston, Texas in transformer damage. That's why I couldn't  
7 answer Joe's question earlier, how come you don't know if  
8 there were GIC failures?

9 But I think there's some -- Mark talks quickly  
10 about studies and things. I think the harmonics piece of  
11 this is going to be one of the more challenging aspects,  
12 because that's not just pure power flow. You really have to  
13 have your relay engineers involved to understand which  
14 relays are subject to harmonic distortions and which ones  
15 are withstanding it.

16 That's a whole system design as it sits out there  
17 today. Then lo and behold, you find that that's not going  
18 to be functional. Now you've got to figure out what you're  
19 going to engineer to change that. I don't think Mark, with  
20 those kind of studies, are going to be something we can do  
21 on a NERC basis.

22 MR. LAUBY: Well, you wouldn't -- harmonics are  
23 more of a localized phenomena. And so, you know, we know  
24 how to study short circuits, harmonics. Those tools are  
25 available to folks. It's a matter of now germinating well,

1       what does that wave front look like?

2                   We had that.  In part of a study, we had, you  
3       know, a major relay manufacturer engage with us, and they've  
4       looked at how you would filter these things out and say that  
5       the mechanisms are there.

6                   But you're right.  You need to be able to set  
7       these right up and do the studies.  Set them right, so that  
8       you're not tripping early like what happened in Hydro-  
9       Quebec, where you hit over ten amps, I believe, or something  
10      of that nature, and were tripping out static V Ar  
11      compensators when they shouldn't have been, you know, when  
12      they needed them, you know.

13                  MR. SNOW:  See if I got this right.  We've got  
14      some GIC currents --

15                  MR. McCLELLAND:  Bob, I'm going to give you a  
16      little caution.  We'd like to wrap up probably in the next  
17      five minutes.  But please, finish your question, please.  
18      Just hurry, Bob.

19                  MR. SNOW:  So we've got the GIC currents that  
20      cause saturation.  The saturation is very similar to over-  
21      excitation that we see in the existing standards.  That  
22      causes fluxes to move in areas that weren't designed to move  
23      in.  So you get connections and other things that cause  
24      failure.

25                  John identified the, I think the two transformer

1 failures at Salem, Salem I and Salem II respectively, where  
2 the windings, part of the windings and part of the leads, at  
3 least the open source information identified melted those  
4 windings, melted the metal in the windings, charred the  
5 insulation. So that's one type of failure. You can get a  
6 bunch of other different types of failures.

7 The system impact of all of this is that when  
8 you're saturated, then you start to absorb lots of reactive,  
9 and you produce lots of different harmonics that you hadn't  
10 seen before, some of which look like negative sequence and  
11 hit your generator end windings and retaining rings and  
12 cause, just as they did at Hope Creek, the negative sequence  
13 alarms to go off in those units.

14 So kind of, I think, your response to what if  
15 this happened to a generator, I think we know what happens  
16 to a generator with negative sequence, and it's not good.  
17 So this is kind of how you put the dots together.

18 So but it all depends on the geology, where are  
19 you and I think John you put together some identification,  
20 that not all transformers are equally susceptible, and in  
21 your report, I believe you indicated you agreed with John  
22 Houston that Texas, his area, probably has very little, in  
23 terms of 90 amps or greater, transformers.

24 But the areas where I'll call it in Frank's  
25 backyard or front yard, as the case may be, and New England,

1 Michigan, those are all front and center in your things.

2 Did I kind of knit all that together right?

3 VOICES: You did. You did a good job.

4 MR. SNOW: Thank you.

5 MR. McCLELLAND: Yeah, you did.

6 MR. SNOW: Is that quick enough, Joe?

7 MR. McCLELLAND: But it wasn't a question, Bob.

8 (Laughter.)

9 MR. McCLELLAND: No, it wasn't a question.

10 MR. SNOW: Did I get it right? It was a  
11 question.

12 MR. McCLELLAND: Yes, you did. Martin, a  
13 question.

14 MR. KIRKWOOD: Thank you, Joe, and my question  
15 actually starts leading into the next panel, but while I  
16 have Mr. Koza here, I just wanted to ask him about something  
17 he mentioned in his prepared statement.

18 That is that you provide four suggestions, and in  
19 one of them, and maybe others, you suggest can occur even  
20 before more detailed analysis capability is available.

21 One of those suggestions is that each asset owner  
22 needs to determine the overall health of its EHV transformer  
23 fleet, and develop strategies for GIC mitigation, for  
24 identified vulnerable transformers. What strategies do you  
25 see coming out of that type of analysis?

1                   MR. KOZA: Well, let me talk about the process  
2 first. We all abuse transformers in their life, and I'm  
3 hesitant to go to medical analogies here. But I mean the  
4 transformer has a history, just like our personal health  
5 does, and we need to understand that. We need to understand  
6 what it's been through, that kind of thing.

7                   It's from that point that we should look at where  
8 are I'll call the weakest links, given the relative  
9 transformer health on the system. Let's look at the  
10 transformers that are the weakest ones, and develop  
11 strategies to take care of it.

12                   It could be blocking. It could be to consider  
13 replacement. It could be additional protection systems. It  
14 could be a number of different things, based on the factors  
15 that are involved.

16                   MR. KIRKWOOD: And would those activities, I  
17 understand that the suggestion is that each asset owner  
18 would take that on. Is that happening today?

19                   MR. KOZA: I can't speak for the asset owners.  
20 You'll probably have some of them on the panel this  
21 afternoon.

22                   MR. HOUSTON: I can speak. It's happening for  
23 some asset owners like ourselves, and there's others that I  
24 am aware of in the industry, yes.

25                   MR. KIRKWOOD: Okay. All right, thank you.

1                   MR. McCLELLAND: Well, unless we have any other  
2 burning questions from staff, Commissioner. You could ask  
3 any question, not just a burning question.

4                   (Laughter.)

5                   COMMISSIONER LaFLEUR: I have burning questions  
6 for this afternoon.

7                   MR. McCLELLAND: Okay, great. Well, I appreciate  
8 each and every panelist that was here. Thank you so much.  
9 It can be difficult. I know we had some differing  
10 perspectives, but I appreciate the candor and the  
11 professionalism that each of you showed, and also the  
12 willingness to come in here to the Commission today.

13                   So thank you. We're going to convene this  
14 technical conference until quarter to two. Quarter to one.  
15 Quarter to two. I was right the first time.

16                   (Whereupon, at 1:18 p.m., a luncheon recess was  
17 taken.)

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1 Prediction Center is the nation's official source for space  
2 weather, alerts, watches and warnings. We monitor the solar  
3 images for the development of sun spots.

4 Sun spots are to us much like an area of low  
5 pressure is to a meteorologist. That is, it's an area where  
6 we're going to see weather, but of course for us it's space  
7 weather. Sun spots represent a localized, complex magnetic  
8 field, where solar eruptions can occur.

9 When a large eruption occurs, it usually consists  
10 of both the solar flare and the coronal mass ejection.  
11 Coronal mass ejection, otherwise known as a CME, is a  
12 massive cloud of billions of tons of plasma gas in magnetic  
13 fields. CMEs occur almost daily during active periods in  
14 the sun, mostly during the solar maximum, which we're  
15 approaching now. The next maximum is expected in 2013.

16 They are ejected out into space and are on  
17 occasion earth-directed. They can take anywhere from 17 to  
18 96 hours to make the 93 million mile journey from the sun to  
19 the earth. So quite a range there.

20 For the forecasting process, the four critical  
21 steps in geomagnetic storm forecasting is one, we have to  
22 observe to see if there was a coronal mass ejection, first  
23 of all; determine then is it earth-directed, because these  
24 things pop out from the sun going in every direction;  
25 determine how fast it's moving; and then of course the

1 biggie, predict the magnitude when it impacts here on earth.

2           If it's determined that it will impact earth, the  
3 NOAA forecasters will issue a geomagnetic storm watch. So  
4 this is a hurricane 48 hours offshore. We'll give a watch  
5 to people on the shoreline, something's coming; we know it's  
6 going to be fairly big; we don't know the details just yet.  
7 But we will advise customers that a geomagnetic storm is  
8 likely. We will say when it's going to occur, when we  
9 expect it to occur and how strong it will be.

10           Many hours or days later, after traveling most of  
11 the 93 million miles from the sun to the earth, the coronal  
12 mass ejection will impact the NASA Advanced Composition  
13 Explorer, that ACE spacecraft at what we call the LaGrange  
14 orbit.

15           Forecasters now have a much better understanding  
16 of just how strong the geomagnetic storm is likely to be.  
17 So we're still in predictive mode, and a warning will be  
18 issued, indicating that the geomagnetic storm is imminent.  
19 Some 20 to 60 minutes later, the coronal mass ejection will  
20 impact earth's magnetic field, and then the alerts are  
21 issued that the storm is now in progress.

22           A worse case scenario would unfold if we had a  
23 series of these coronal mass ejections. Something that  
24 hasn't been really touched on yet, but there are certain  
25 situations when we can have a couple of big sun spot

1 clusters in the sun, producing these coronal mass ejections,  
2 and if we should see that situation where we get one, two or  
3 three coronal mass ejections over a two to three day period,  
4 it would be pretty significant.

5 I did want to mention, and we can elaborate this  
6 perhaps in our discussion, that in 2003, on October the  
7 28th, we were looking at an 1859 Carrington scenario. If in  
8 the next coming weeks, months or years, and I see the sun  
9 like I did on the end of October 2003, I will be on the  
10 phone to a lot of people in this room. Everything was there  
11 except for the last piece, that we should talk a little bit  
12 more about in our discussion.

13 The dissemination of this information. Watches,  
14 warnings and alerts in the NOAA SWPC are sent to the Midwest  
15 ISO St. Paul, Minnesota office and the Western Electric  
16 Coordinating Council reliability coordinators in both  
17 Loveland and in Vancouver in Washington. They've been  
18 designated to receive and disseminate these notifications of  
19 potentially severe storms, and they redistribute it to the  
20 reliability coordinators, balancing authorities and  
21 transmission operators around the country.

22 So that process is a very important process  
23 that's in place right now, and just recently, we did a  
24 little bit more work, to make sure that when we had a kind  
25 of extreme situation, that we could get this information

1 out, and that we set up a process to establish, to  
2 essentially coordinate with all 16 reliability coordinators  
3 on a teleconference.

4 MR. BINDER: One minute, sir.

5 MR. MURTAGH: I just wanted to mention one or two  
6 things about the limitations, the forecasting limitations  
7 that were discussed already, and one is on the K scale and K  
8 alerts and warnings. They're not very useful in specifying  
9 GIC. They have their use, because our customer base is a  
10 lot more than just the power grid.

11 So they're useful in other areas, but certainly  
12 limitations in support of the power grid, and they are  
13 global. It's a global warning. It's not specifying  
14 regionally where this GIC might occur. There's a saturation  
15 point that's a big problem. I could have a G-5 condition  
16 that would be, we measure it in nanoteslas deviation that  
17 would be 500 nanoteslas, and if I have a deviation of 5,000,  
18 it's still a K-9 or G-5 storm. That is a problem. We're  
19 missing that big picture.

20 So just to conclude, in our response to that  
21 problem, efforts are well underway, working with NASA, NOAA  
22 and the Community Coordinated Modeling Center at Goodard, to  
23 provide regional specification of geomagnetic storming,  
24 using more appropriate indices,  $dv/dt$ , and to map out where  
25 and how strongly geomagnetically-induced currents may impact

1 earth.

2 So we recognize the limitations. We're trying to  
3 do something about it. Thank you.

4 MR. McCLELLAND: Is there anything, Bill, that  
5 you didn't get to include, that you'd like to sort of name  
6 right now? Because I know we hurried you along there.

7 MR. MURTAGH: Say again?

8 MR. McCLELLAND: Was there anything that you  
9 didn't get in your presentation?

10 MR. MURTAGH: Well, one other thing, it will  
11 probably come up in discussion to, is the importance of some  
12 of the satellites that we're relying on. That ACE satellite  
13 I talked about, that sits out there at a million miles out,  
14 it's 15 years old. We really need that for warnings.

15 If it goes tomorrow, so does our warnings, our  
16 imminent warnings. Now fortunately, we've had some success,  
17 thanks to some people in this room indeed, to make this  
18 issue very high visibility on the Hill and in the White  
19 House, and we do have a solution in place, the Discover  
20 spacecraft.

21 We're hoping to launch it in summer of 2014.  
22 It's a tri-agency effort with the DoD and with NASA. It's a  
23 NASA spacecraft. DoD is going to provide the launch  
24 vehicle. NOAA will fly the mission do the refurbishment.  
25 So that's a very important piece of good news to share with

1 the folks in this room.

2 MR. McCLELLAND: Thank you, Bill. Singh,  
3 welcome.

4 MR. MATHARU: Good afternoon Commissioners,  
5 audience, FERC staff. My name is Singh Matharu and I work  
6 at the Nuclear Regulatory Commission. I'll give you a brief  
7 background to our regulations and where we are today.

8 The discussion that I'm going to provide below is  
9 strictly the view of the staff, and not necessarily a view  
10 of the agency. The NRC role, as you know, the overall  
11 responsibility is to license and regulate the nation's  
12 civilian use of nuclear materials, in order to ensure the  
13 adequate protection of public health and safety.

14 Commercial nuclear power plants rely on electric  
15 power transmission network to export power and to regulate  
16 safety on the plant when required. For this reason, the NRC  
17 regulations assume high reliability for transmission network  
18 in the vicinity of the plants, to ensure long-term safe  
19 shutdown capability of the plants, and continued cooling of  
20 the onsite spent fuel.

21 Onsite power systems, such as the batteries and  
22 emergency diesel generators are available in the event of  
23 loss of power from the transmission system, and have the  
24 capability to provide power up to seven days, depending on  
25 the location, depending on the circumstances.

1           The NRC staff does not have direct regulatory  
2 authority over the electrical transmission systems.  
3 However, the staff does collaborate closely with FERC and  
4 NERC, because grid reliability is important to us.

5           The current regulations. The regulatory  
6 requirements for the design and operation of nuclear plants  
7 are delineated in Title 10, Part 50 of the Code of Federal  
8 Regulations, and there's an Appendix A specifically titled  
9 "General Design Criteria," that provides specific guidelines  
10 that U.S. plants are required to comply with.

11           I'll give the two specific ones that are  
12 applicable here. One is GDC-17, that relates to electric  
13 power systems, which requires that nuclear plants have  
14 onsite and offsite electric power systems to permit the  
15 functioning of systems, structures and components that are  
16 part of the safety.

17           We also have GDC-2, that talks about design basis  
18 for protection against natural phenomena. It requires  
19 structures, systems and components bound to safety to be  
20 designed to withstand the effects of natural phenomena such  
21 as earthquakes, tornadoes, hurricanes, floods, tsunami,  
22 etcetera, without the loss of systems ready to perform  
23 safety functions.

24           We also have 10 C.F.R. 50.63, which is power  
25 station blackout, which talks about complete loss of AC



1 power. As we know, the existing nuclear plants were  
2 designed prior to the indepth understanding of geomagnetic  
3 storms and their impact on electrical equipment.

4 Hence, the GDC-2 that I talked about, natural  
5 phenomena, was not really applicable when the original  
6 plants were licensed, and it's not in the design basis of  
7 most plants. The NRC is aware of the potential significance  
8 to EMP to the critical missions, critical infrastructure.

9 We've done studies. In '83, there was a Sandia  
10 Lab report that the NRC commissioned, that looked at the EMP  
11 and results, and it concluded that the safety-related  
12 functions would not be deteriorated as a result of EMP.

13 In 1989, when the storm in Canada did some damage  
14 to the equipment, NRC issued Information Order 90-42, which  
15 was titled "Failure of Electrical Power Equipment Due to  
16 Solar Magnetic Disturbances."

17 The intent of the IN or the Information Notice,  
18 was to alert the nuclear plant owners about possible failure  
19 modes of electrical power equipment in nuclear plants, and  
20 the connected transmission systems due to solar magnetic  
21 disturbances.

22 The information order details all the things that  
23 happened at Salem, Hope Creek and a couple of other plants.

24

25 MR. BINDER: One minute, sir.

1                   MR. MATHARU: Geomagnetic Task Force, we are  
2 participating in the agencies that are evaluating the  
3 effects of the GMDs, and we'll look at the recommendations  
4 that NERC and FERC give us on that. As far as the impact of  
5 geomagnetic disturbance on nuclear power plant, we realize  
6 the offsite power is vulnerable, because we do have  
7 connections to the switchyard here on the grid.

8                   The connections involve transformers and  
9 breakers, and we know there's a vulnerability there. As far  
10 as the plant transformers, a typical single unit nuclear  
11 plant has maybe a step up transformer or a GSU. It has got  
12 two auxiliary transformers, and two start-up transformers.

13                   The start-up transformers are the ones that are  
14 important to us, because they are the ones we need to safely  
15 shut the plant down. They are the GDC-17 source of power.  
16 These transformers have ground neutrals, are connected to  
17 the HV system, but they are not loaded. Typically, they're  
18 not loaded. They are in standby condition.

19                   So we suspect or we expect these transformers to  
20 be reliable in the event of a storm. The onsite emergency  
21 diesel generators are in typically standby mode, and are not  
22 expected to be affected by solar storms. So the current  
23 practices that we have, we expect the NERC mandatory  
24 requirements that the transmission system operators have  
25 reliable offsite source.

1           We realize that in the event of loss of offsite  
2 power in the vicinity of nuclear plant, existing agreements  
3 between nuclear plant operators and grid operators require a  
4 high priority for restoration of power to the plants, and we  
5 also know that some plants have procedures to reduce power  
6 output in the event of a solar storm.

7           So in conclusion, I would conclude we expect the  
8 transformers that are required for offsite source to be  
9 available if the grid is available. We are monitoring the  
10 activities that NERC and FERC is continuing on, as far as  
11 the protection of the infrastructure. We are enrolled in  
12 the ongoing activities.

13           The near term actions being taken in response to  
14 the Fukushima Daiichi event, we are looking at restoring or  
15 at least securing fuel for our onsite power supplies. That  
16 concludes my presentation.

17           MR. McCLELLAND: Thank you, Singh. Direct from  
18 the UK, Mr. Michael Cousins. Mike.

19           MR. COUSINS: Thank you. My name is Michael  
20 Cousins. I'm the head of -- I'm sorry, thank you. My name  
21 is Michael Cousins. I'm the head of Gas and Electricity  
22 Resilience at the UK Department of Energy and Climate  
23 Change.

24           So thank you for the opportunity for the UK  
25 government to participate in your GMD conference. The risk

1 of GMD to power grids is fully recognized by the UK  
2 government. Our government departments have worked  
3 extensively with space weather scientists and engineers,  
4 industry, private sector, asset owners and regulators, to  
5 gain the best available constant assessment of the risk to  
6 UK infrastructure.

7           Depending on the magnitude of the event, the  
8 current assessment is that severe space weather would be  
9 expected to have moderate to significant effects on the UK  
10 infrastructure. In the energy sector, the UK government is  
11 working closely with industry, through the Energy  
12 Emergencies Executive Committee, commonly referred to at  
13 E3C, to clarify the potential impacts on GMD on electricity  
14 assets.

15           This will inform continuously planning  
16 mitigation, that is appropriate and proportionate. The E3C  
17 has representation from industry, trade associations, Ofgem  
18 the independent economic regulator, the HSE, the  
19 independent safety regulator, consumer groups and  
20 government.

21           The UK government believes that the effects of  
22 GMD are more fully understood by extending and continuously  
23 improving on models developed through that forum. So moving  
24 forward, I'll describe using the following headlines:  
25 modeling, monitoring and mitigation, the 3 M's.

1           So first, the modeling. Currently in play, the  
2           generating community in the UK have submitted new  
3           information to the prior TSO, at my department's request.  
4           This was initiated in October last year, and all data have  
5           now been received. The information requested was for  
6           details on generators, transformer design, location and  
7           connection configuration.

8           This information is now being used by the primary  
9           TSO, in association with the British Geological Survey, to  
10          expand an impact assessment model that previously considered  
11          the transmission network only, to now consider generator  
12          transformers also. The findings of this work is to be  
13          reported to E3C in the coming months.

14          Secondly, monitoring. A new European Union  
15          project to forecast space weather began in 2011, and will  
16          run until 2014, led by researchers at the British Antarctic  
17          Survey. The Spacecast Framework Protocol 7 project will  
18          provide web-based forecasts primarily for satellite  
19          operators.

20          But the UK is also involved in the European Risk  
21          from GIC Project, another FP-7 project, through the BGS.  
22          The same to produce the first European-wide real time  
23          prototype forecast service of GIC and power systems. And of  
24          course, there is the ongoing collaboration between the Met  
25          Office  
26          and NOAA, Colorado, to improve forecasting techniques

1 and to share knowledge and skills on space and terrestrial  
2 models. The METOP is providing Ensemble, which is their  
3 model for forecasting.

4 The UK government believes it is important that  
5 the UK has sufficient access to up to date monitoring  
6 information, both to inform any response to a significant  
7 space weather event, and to support routine business  
8 continuity.

9 Importantly, our primary TSO has recently  
10 contracted BGS to provide data for the monitoring and  
11 assessment of GIC to MAGIC (ph), to calculate the current  
12 state of GIC flow in the transmission network. This uses  
13 data from three magnetometers in the UK, to provide a  
14 nowcast of the electric field, and interleads this with the  
15 TSO's network model.

16 It's a model GIC. The TSO is also installing new  
17 equipment for the direct monitoring of GIC and transformer-  
18 neutral connections at a number of substations.

19 MR. BINDER: One minute, sir.

20 MR. COUSINS: Thirdly, mitigation. There are, of  
21 course, two main methods of dealing with the risk posed by  
22 GMD, operational and hardening. Take hardening. The  
23 primary TSO has adopted design standards on transformers  
24 which are better able to withstand GIC, and it has increased  
25 its spare holdings of transformers.

1           Consideration is being given to the installation  
2 of series capacitors on certain transmission lines, albeit  
3 the series capacitors are primarily being considered for  
4 reasons of load control, to overcome future operational  
5 challenges, of operating large amounts of renewable  
6 generation.

7           There's also a watchful eye on the development of  
8 neutral current blocking devices, but it is recognized that  
9 there are both risks and benefits associated with hardening  
10 equipment. Cost is, of course, a factor when dealing with  
11 risk in a proportionate way, and hardening one part of our  
12 system may simply transfer the vulnerability to another.

13           This is especially relevant to the UK, where its  
14 transmission network is heavily interconnected, and  
15 undergoes frequent, continual reconfiguration. Preventive  
16 operational mitigations are linked closely to the  
17 performance of integrated forecast and monitoring chores,  
18 and the UK describes an all-in strategy consisting of  
19 returning circuits from maintenance, coupling substations as  
20 much as possible, and reducing large power transfers across  
21 systems, increasing megavar reserves and synchronizing more  
22 generators to provide margin for fallback across the  
23 network, and therefore lightening the load on generator  
24 transformers.

25           Lastly, industry has well-exercised blackstart

1 procedures. In such an emergency, government and industry  
2 have significant roles to play, and E3C maintains and  
3 updates contingency plans for managing energy emergency.  
4 Only last month, we exercised our rotor disconnection  
5 procedures. Thank you.

6 MR. McCLELLAND: Thank you, Mike. Did you get  
7 everything in?

8 MR. COUSINS: I did. Thank you.

9 MR. McCLELLAND: Long drive to get everything in,  
10 so we've got to make certain.

11 MR. COUSINS: You're welcome.

12 MR. McCLELLAND: Mr. Cauley.

13 MR. CAULEY: Thank you, Joe and thanks to the  
14 FERC staff for sponsoring this conference, and the  
15 Commissioners for their attention to the issue. I think  
16 it's clear from everything we've heard today, we have a very  
17 difficult task ahead of us.

18 We look at risk to the Bulk-Power System in an  
19 all-hazards perspective. There are things we deal with  
20 every day, from storms and equipment failure, and the  
21 challenge is really to understand the risks, and really be  
22 able to characterize them in a way that we can envision  
23 solutions, and many of these are mature issues that we  
24 understand well and some are not. I think we're on one of  
25 those today.



1           The NERC Task Force report points out two key  
2 risks, one for system disturbance and voltage collapse, and  
3 the other for potential equipment damage. I think there  
4 were some things said earlier in the first panel about  
5 NERC's theory being that voltage collapse will save the day.  
6 I don't recall seeing that. I don't think that was intended  
7 to be the implication of the NERC study.

8           I think what we're saying is there are dueling  
9 concerns. The magnitude of a voltage collapse can be  
10 significant, as we saw in Hydro-Quebec. We also know that  
11 there's evidence of equipment damage. But we need to put  
12 each in perspective, in terms of what the information tells  
13 us, and the magnitudes of those individual risks, supported  
14 by data as well as historical information.

15           One thing's clear today, is that we're dealing  
16 with a great deal of uncertainty. This is not a well-known  
17 science. I heard one of the first panelists even mention  
18 chaos theory, and in some respects, this is a natural  
19 phenomena that sort of emulates chaos theory to some extent.

20           So it's very difficult to think about structuring  
21 forecasting tools and analytical tools around something that  
22 really is a free form type of major event.

23           This is also a risk that we share with other  
24 industries, satellites, communications, air transportation  
25 and so on. I think the NERC report and its intend was

1 really to put 20 recommendations on the table, and I view  
2 that as basically a starting point, a road map. It's not  
3 the end of the road, and I think we've heard some ideas  
4 today that I think add, flesh out some of those suggestions.

5 But the challenge really is in policymaking, and  
6 how do you make policy in such a great -- with great  
7 uncertainty and lack of clarity in terms of the technical  
8 underpinnings of this. I think we have to do that  
9 carefully.

10 I'm going to suggest some things I think are good  
11 next steps. I think they're very consistent with  
12 Commissioner LaFleur's remark regarding no regrets, yet  
13 significant progress forward.

14 First off, I think one of the keys is analytics  
15 modeling, and analytics in the data to support that. I  
16 would envision a mature science around geomagnetic  
17 disturbances as being something akin to our understanding of  
18 fault currents, planning tools that we have, harmonics that  
19 we study regularly and we include in our design and planning  
20 requirements. I think that would be a mature vision.

21 I think we have a lot of work to do to share the  
22 models. I think some of the joint work we've done with EPRI to  
23 share that information has made some progress. I think we  
24 can also work with the vendors to get some of the detailed  
25 modeling of the transformer characteristics as well.

1           As a complement to the modeling aspect, I think  
2 one thing we heard today, this morning that I agree with is  
3 the need for more data. So I would be an advocate of data  
4 devices that can monitor the currents themselves located in  
5 key locations, as well as the performance and response of  
6 system equipment to those events.

7           MR. BINDER: One minute, sir.

8           MR. CAULEY: Yes, thank you. Another key aspect  
9 would be the work on the historical basis of the magnitude  
10 of events, and what are critical scenarios.

11           I think we heard today that it's difficult to  
12 frame it around 100 year or a particular magnitude. But  
13 what are the key attributes of events, and how do we  
14 benchmark against historical events that we're seeing, to  
15 get a better picture of what the appropriate benchmarks  
16 would be?

17           I think we have an opportunity to work with  
18 vendors. I think we've seen a lot of progress from vendors  
19 to date, following the '89 event in Quebec, where we saw  
20 some technical studies and some advancements in equipment  
21 design. I also have talked to some utilities who have made  
22 modifications to some of their equipment already.

23           The question of vulnerability assessment, I think  
24 Commissioner LaFleur, I spoke with her, and we're looking  
25 for some kind of near-term assessment of the vulnerability.

1 I would advocate that we gather information from industry on  
2 transformers and equipment that might be more susceptible,  
3 might be in the near-term more vulnerable, and see if we can  
4 understand better the nature of that, in terms of the number  
5 and the nature of those susceptibilities.

6 I think we should begin the task of monitoring  
7 forensics on transformers, not just normal maintenance and  
8 performance, but looking at failed transformers and other  
9 historical performance, to see if we can gather data that  
10 would help us piece together the puzzle here.

11 I apologize for going over, but I had one more  
12 remark, at least. The spare equipment, I think, is a key  
13 aspect as well. I know EEI's STEP program has made a  
14 concerted effort to identify spare equipment for  
15 catastrophic failures, and I think we need to look at  
16 expanding that program, and make sure that it's available  
17 and not just to EEI members, but also to the entirety of  
18 industry, as well as potentially generator step-up  
19 transformers or GSUs.

20 I applaud the effort in the modular transformer  
21 research. I think we need to continue that. We also  
22 encourage further investment in the forecasting and alert  
23 process. With that, I'll end. I'm encouraged by the  
24 industry's response and the seriousness with which they're  
25 taking the issue, and I think this discussion today will

1 help progress for the future. Thank you.

2 MR. McCLELLAND: Did you get all your points in  
3 today?

4 MR. CAULEY: Yes, I did. Thanks.

5 MR. McCLELLAND: Thanks. Okay, Mr. Peter Pry.

6 DR. PRY: Thank you so much for the FERC giving  
7 me an opportunity to testify today. Thank you for having me  
8 here. I'm Dr. Peter Vincent Pry, Executive Director of the  
9 Task Force on National and Homeland Security, that is newly-  
10 established to advise Congress on natural and man-made EMP  
11 and other threats.

12 I've spent most of my professional life working  
13 on security issues and electromagnetic pulse effects, first  
14 with the CIA and then on the House Armed Services Committee,  
15 and nearly a decade on the Congressional EMP Commission.  
16 NERC recently released a report asserting that even a worse  
17 case geomagnetic superstorm, like the 1859 Carrington event,  
18 would likely not damage most power grid transformers, and  
19 result in a blackout lasting only hours or days, but not  
20 months or years.

21 NERC's assertions are not supported by any of the  
22 official studies performed by the U.S. Congress or the U.S.  
23 government. Reports by the Congressional EMP Commission,  
24 the National Academy of Sciences, the Department of Energy  
25 and NERC itself, the Federal Energy Regulatory Commission

1 and most recently the Defense Committee of the British  
2 Parliament, all independently arrive at the scientific  
3 consensus that a great geomagnetic storm could cause  
4 widespread damage to power grid transformers, result in a  
5 protracted blackout lasting months or years, with  
6 catastrophic consequences for society.

7 My task force recently produced a report  
8 comparing the scientific methodology used in the industry-  
9 sponsored NERC report with that used in one of the U.S.  
10 government studies, the 2010 FERC report. Our analysis  
11 finds that the FERC report used a far more rigorous  
12 scientific methodology, and arrived at better-substantiated  
13 and more credible conclusions.

14 Therefore, the U.S. government-sponsored FERC  
15 report is recommended over the industry-sponsored NERC  
16 report as a basis for making public policy. Our and other  
17 critiques of the NERC report are appended to my testimony.

18 The NERC report is not serious science. It is  
19 junk science, political science intended to derail  
20 legislation now before Congress to protect the national  
21 electric grid from geostorms and other threats. We hope the  
22 NERC report will be retracted or ignored.

23 We urge the NERC report's authors to recognize  
24 that their report, unique among all others in its optimistic  
25 assertions, could contribute to a possible failure to harden

1 the U.S. grid against a severe geomagnetic storm.

2 The electric grid alone is not at risk.  
3 Everything in our modern society depends, directly or  
4 indirectly, upon electricity, including all the other  
5 critical infrastructures, communications, transportation,  
6 banking and finance, food and water, that sustain modern  
7 civilization and the lives of 300 million Americans.

8 What is to be done to increase our understanding  
9 of the threat to the electric grid, and to advance  
10 protection of the electric grid on an accelerated basis,  
11 given the already-known severity and proximity of the  
12 threat?

13 Continued study of the natural EMP threat from  
14 geomagnetic storms and a solution to protect the grid should  
15 not be led by NERC. Instead of NERC, a truly objective and  
16 trustworthy actor is needed, to lead continued study of  
17 threats to the electric grid and solutions.

18 On my short list of nominees for this leadership  
19 role are FERC, Oak Ridge National Laboratory, NASA and the  
20 National Academy of Sciences, NORTHCOM, the Defense Science  
21 Board Task Force on EMP, or my own task force.

22 Continued study should not become an excuse for  
23 doing nothing. We already understand geomagnetic storms and  
24 other threats well enough, and already know that the danger  
25 to society is great enough to warrant taking immediate

1 action to begin protecting the electric grid now.

2 Passage of the Shield Act is necessary to put in  
3 place the legal authorities and financial mechanisms  
4 necessary to start grid protection now. Pilot projects  
5 should be launched to protect the electric power grid from  
6 geomagnetic storms, nuclear EMP, cyberattack and all hazards  
7 in one or more states.

8 From pilot projects, we can learn what works  
9 best, what is most cost effective. A pilot project could be  
10 launched in Alaska. Alaska passed a resolution calling on  
11 Washington to help protect Alaska's electric grid from  
12 natural and nuclear EMP. This resolution from the state and  
13 people of Alaska, calling upon Washington for help, is  
14 appended in my testimony.

15 New York state is another possible candidate for  
16 a pilot program to protect their electric grid. New York is  
17 among the most vulnerable of the lower 48 states to natural  
18 EMP because of its latitude, and to nuclear EMP because of  
19 New York City.

20 Over 1,000 mayors passed a resolution petitioning  
21 the White House to protect the New York state electric grid  
22 from natural and nuclear EMP.

23 MR. BINDER: One minute, sir.

24 DR. PRY: This petition from the people of New  
25 York state is appended to my testimony. Texas and other



1 states have shown interest in moving forward to protect  
2 their grids, without waiting for Washington. I only wish  
3 the wisdom and enthusiasm of these states for protecting  
4 their electric grids and their people from an EMP  
5 catastrophe could be matched by the Washington elites, who  
6 are supposed to be protecting them.

7 As FERC Commissioner Cheryl LaFleur declared last  
8 year at the International EMP Summit, we have done enough  
9 studies; it is time to act. Thank you for hearing my views,  
10 the views of my task force, and this concludes my statement.

11 MR. McCLELLAND: Thank you, Dr. Pry. Mr. Heyeck.

12 MR. HEYECK: Good afternoon. I want to thank the  
13 Commissioners and staff for the opportunity today to speak  
14 on behalf of American Electric Power. I just wanted to say  
15 that the agenda says that I'm president of Electric  
16 Transmission America, which is correct; but I'm not  
17 president of Mid-American Energy Holdings Company, nor am I  
18 president of AEP. I'll speak on behalf of American Electric  
19 Power.

20 MR. McCLELLAND: We did our best, Mike.

21 MR. HEYECK: AEP owns approximately 39,000 miles  
22 of transmission, including over 2,000 miles of 765 kV, and  
23 we go from the Mexican border in Texas, north to Michigan  
24 and eastward to Virginia, encompassing PJM, Southwest Power  
25 Pool and ERCOT.

1           My written testimony deals with things that are  
2 already covered. So I wanted to go over a few points of  
3 what I think could be done today, and I think some of these  
4 agree with prior panelists.

5           Let's take advantage of the current cycle to get  
6 data. Let us centrally monitor numerous sites collectively  
7 and consistently across North America. We have at AEP, we  
8 do have a number of sites that we're monitoring today.

9           There's EPRI Sunburst. There's a lot of  
10 anecdotal monitoring I suggest that we centrally monitor and  
11 bring together in real time, as well as for forensics. In  
12 real time, I think an RTO would be a great place to collect  
13 the data. Again, AEP has several monitors already. So  
14 let's take advantage of the current solar cycle to learn  
15 from it.

16           Number two is to work with manufacturers, IEEE,  
17 IEC, to develop more robust GIC standards and testing  
18 procedures. We do order transformers today with higher GIC  
19 withstand ability. The issue is it is hard to test to those  
20 abilities. So we get the transformers, but they haven't  
21 been tested fully to those GIC withstand capabilities.

22           Number three is identify vulnerable transformers  
23 and vulnerable protection of large reactive power devices to  
24 monitor and mitigate issues. AEP is a large company. We  
25 tend to know what is vulnerable, and we're acting on it.

1           But there are thousands of players in the North  
2 American grid, thousands, one which may only have 1 GSU in a  
3 critical plant in a critical location. Munis and coops,  
4 they don't know whether to do something or not.

5           Number four is to develop a North American  
6 database of spare transformers in a vulnerable class, as  
7 NERC is suggesting.

8           Number five is to keep the best of the old as  
9 spares when replacing large transformers. This is an AEP  
10 transmission practice. We have very much -- we're the only  
11 player in the United States significantly of 765 kV  
12 transformers. So when we spare these transformers, we put  
13 in three single phase units, and we have a fourth come in  
14 brand new.

15           Well that means we have four others. So of the  
16 four others, we're going to keep the best of the old, and  
17 that's our practice. 345 kV transformers, we do have high  
18 sparing as well, and we also subscribe to the STEP program  
19 in that. So let's keep the best of the old, if we got it  
20 wrong with respect to solar cycles.

21           Last but not least, let's employ a risk-based  
22 approach to ensure our customers are not paying more than  
23 they should. We've got to recognize that someone out there  
24 is paying for all this.

25           I wanted to give you analogy, because I'm a

1       pretty practical person, okay. I am not a geologist. I  
2       don't know anything about hydraulics engineering. But I do  
3       recognize in my house that I have a sump pump that's very  
4       active, and when does a sump pump stop? When a storm's  
5       around.

6                So what did I do? I got a battery. I didn't do  
7       any studies. I just got a battery to back it up. I figured  
8       if that battery runs out in four hours, I've got a few other  
9       batteries in my cars to do it.

10               The point is we could do something right now to  
11       take a good approach as to what spare equipment we have,  
12       what equipment is vulnerable, and what more spares we ought  
13       to go over.

14               MR. BINDER: One minute, sir.

15               MR. HEYECK: And then let's act on that. But I  
16       remind you that AEP is a very large company, and I  
17       appreciate being here. But there are thousands of other  
18       entities out there in North America that really need the  
19       help and guidance of what we come out with. Thank you.

20               MR. McCLELLAND: Thank you, Mike. Did you get  
21       all your points in, because we had the one minute warning  
22       there? Did you get it?

23               MR. HEYECK: Yes.

24               MR. McCLELLAND: All right. Next, is Mr. Steve  
25       Naumann. Welcome, Steve.

1           MR. NAUMANN: Good afternoon. I'm Steve Naumann  
2 from Exelon, and I'm appearing today on behalf of the Edison  
3 Electric Institute, of which Exelon is a member. Thank you  
4 for inviting me to speak at this conference.

5           Now that NERC has issued its interim report, we  
6 need to implement the action steps on an expedited basis.  
7 The analysis phase needs to be performed, to provide input  
8 for further analysis of the potential vulnerability of the  
9 transformers, any system changes, including possible  
10 mitigation, and information used in the specification of  
11 transformers.

12           Performing system analysis to determine potential  
13 broad system effects and impacts on both the electric grid  
14 and transformers is necessary before NERC or anyone else can  
15 recommend what if any mitigation strategies should be used  
16 to ameliorate the impacts of severe GMD events.

17           This analysis and the underlying models must be  
18 open for review by experts from all parts of the industry.  
19 If the industry is to make recommendations, possibly  
20 including proposed standards, we must all have confidence in  
21 the modeling, the data and the analysis, and that confidence  
22 is best achieved by means of an open process subject to peer  
23 review.

24           To accomplish this goal, EEI recommends that the  
25 analytical work take place under the direction of the NERC

1 Planning Committee as a special assessment. The technical  
2 expertise and diversity of the NERC PC and members of any  
3 special analysis group would be invaluable for defining the  
4 assumptions and parameters of such analysis, including  
5 specifications of any additional data that might be needed  
6 to conduct the analysis, such as the more detailed  
7 information on transformers that you normally find.

8 Subject to appropriate protection of CEII  
9 information, these planning committee meetings and any  
10 analysis group meetings, as all NERC meetings, would be  
11 open. We anticipate that the work will analyze in more  
12 detail the response of the North American Bulk-Power System  
13 following severe GMD events.

14 The analysis would determine whether and at what  
15 GMD levels any potential voltage collapse might occur, and  
16 if so, how broad an area would be affected. The analysis  
17 also would determine the magnitude and length of time of the  
18 geomagnetic-induced currents at different GMD levels, which  
19 in turn would be used by asset owners to determine impacts  
20 on their transformers.

21 EEI also shares concerns regarding the potential  
22 vulnerability of transformers of a certain age and design to  
23 severe GMD events. As stated above, after the PC completes  
24 its analysis, asset owners will conduct detailed technical  
25 analyses of transformers, especially those that have the

1 greatest vulnerability to GMD events, using a number of  
2 technical experts: the North American Transmission Forum,  
3 the STEP program, transformer manufacturers and others.

4 Under the direction of the PC, the asset owners  
5 will develop project plan and communicate this plan to NERC  
6 and the Commission. Now that's the order that I would like  
7 to see. Having said that, as a practical matter, if you're  
8 looking for some early indication, another option would be  
9 in parallel, to perform the transformer analysis.

10 You would start out with a postulated different  
11 GIC levels, and then go on and perform the analysis. By  
12 doing this, you could see at a parametric study, given  
13 different GIC levels in these transformers, how would they  
14 react? But one has to be realistic. These would be  
15 postulated numbers, and they may or may not reflect reality  
16 of the system after you did the study, but it would be a way  
17 to move things up.

18 MR. BINDER: One minute, sir.

19 MR. NAUMANN: While analysis is an important  
20 part, in the shorter term, it's important to realize that  
21 there have been a number of communications and mitigation  
22 procedures. I think Frank Koza described a lot of them.

23 Also, as Mike said, and I think this is  
24 important, companies have installed or are installing GIC  
25 monitoring, and it's important to get the information from

1       these devices, so that you get real world information. I  
2       thank you very much, and I look forward to answering your  
3       questions.

4               MR. McCLELLAND: Thank you, Steve. At this  
5       point, I'll turn to the Commissioners, to see if they have  
6       questions for the panelists.

7               COMMISSIONER LaFLEUR: Well thank you very much.  
8       I think I opened this morning by saying that this was a very  
9       complex problem, because of the need, any time we do  
10      anything on the electric grid, to look at the risks and  
11      costs of different locations and different equipment, and if  
12      anything, everything that's been said serves to prove how  
13      complex it is, especially everything we heard this morning.

14              Because you've done such a good job outlining  
15      action steps, I'm going to up the ante and ask two somewhat  
16      harder questions, I think, to pull on that information. A  
17      number of you have outlined really potential next steps  
18      along the whole spectrum that Mr. Cousins put forth, of  
19      modeling and monitoring mitigation, both hardening of the  
20      existing system and new standards, and operating practices.

21              And I'm interested in any of the panelists giving  
22      any indication of how quickly you think we can put some time  
23      frames around these things, and proceed in parallel, as has  
24      been suggested. When can we start on potentially assessing  
25      the vulnerability of the existing inventory on a systematic



1 basis?

2                   Because at the risk of sounding like an alarmist,  
3 we may or may not have this solar cycle to -- we might have  
4 a long time before we need this information; we might have a  
5 short time. I'm interested in any teeth we can put around  
6 what you propose.

7                   My second question, I'll preface it with a  
8 comment. Much of this just sounds to me like it cries out  
9 for national standards. Just as we have seismic standards  
10 and other things, it doesn't seem to lend itself to --  
11 although the situations are all different, but we have  
12 numerous reliability standards on tree trimming or relays or  
13 so forth that respect different situations in different  
14 geography, but still sets some sort of national baseline  
15 that has to be met.

16                   I'm interested in people's thinking about which  
17 of these things lend themselves to standards, so we can get  
18 started on that also. Thank you.

19                   MR. CAULEY: Commissioner, I'll try to answer  
20 both your questions at once.

21                   COMMISSIONER LaFLEUR: Yeah, so that you wouldn't  
22 have to all go twice.

23                   MR. CAULEY: I think at this point, I'm really  
24 trying to understand, you know, how do we collectively get  
25 our arms around a very difficult set of risks that are

1       technically challenging, and I think it's very difficult to  
2       frame a standard at this point, where I can put out an  
3       answer that is the correct answer that will address this  
4       risk.

5               Ideally, what I would like a standard to do at  
6       some point, which I think will be achievable, is to set some  
7       kind of performance expectations, some kind of planning and  
8       design criteria, to which we would expect the system to  
9       perform, similar to some of the TPL standards that we now  
10      have covering various aspects of risk and failure.

11              So it would very difficult, I think, for me to  
12      envision a standard that would say "just get it done. Fix  
13      the problem." That said, you know, one of the things we're  
14      trying to do at NERC, understanding the complexity of our  
15      role, really is to avoid catastrophic failures, avoid bad  
16      things.

17              The way we're looking at it is if you understand  
18      the problem enough, can you set out a series of steps, to  
19      get us back to an acceptable risk level. I think what I'm  
20      hearing of the, depending on how you count them, 8 or 10 or  
21      12 activities that could work in parallel at different time  
22      frames, if we had a detailed road map with some anticipated  
23      time lines, I think it would give the Commission a sense of  
24      accountability of these tracks doing what they're supposed  
25      to do.

1           It's not a perfect world, so I'd envision some of  
2           them will move along well, and some of them might be more  
3           difficult than initially envisioned. But that would be my  
4           suggestion, really to get where I think you're trying to get  
5           to, is how do we take a really serious set of risks, and how  
6           do we set a path towards progress, but do so in a way that's  
7           accountable to the public.

8           I think that would be the way that would come to  
9           me, is to set out not just the NERC report and some  
10          recommendations, but a road map with time lines based around  
11          some of these activities and manage to that, report to the  
12          Commission our progress, and at some point, I don't know  
13          when, but at some point standards. When we know what this  
14          all means and how it works, standards will make sense.

15          DR. PRY: We certainly don't know everything we  
16          need to know about geomagnetic storms and the threat, but we  
17          know enough already, that they do destroy transformers. We  
18          know that's been documented. We know what field strengths  
19          occur. We know enough so that we can set standards now, and  
20          then as we do more research, improve upon those standards in  
21          the future.

22          As I said in my opening remarks, additional study  
23          and analysis shouldn't become an excuse for doing nothing.  
24          The truth is you can take almost any catastrophic  
25          phenomenology like earthquakes. Do we know enough about

1 earthquakes to absolutely know, you know, everything we need  
2 to know? They didn't at Fukushima.

3 Or volcanoes, you know, or hurricanes, in terms  
4 of the dykes being large enough and strong enough, you know.  
5 You're never going to have perfect knowledge. Is our  
6 knowledge good enough at this point to actually take steps  
7 forward? You know, the Congressional EMP Commission that  
8 looked at both geomagnetic storms and nuclear EMP thought  
9 so, and made such recommendations to Congress in 2008.

10 That's almost half a decade ago. You know, the  
11 Commission's estimate was that if we had spent, I think it  
12 was five to ten billion dollars over three to five years,  
13 not only would we have the electric grid protected by now,  
14 to a standard that was considered adequate by the  
15 Commission, but all the critical infrastructures could have  
16 been protected for that kind of an investment in three to  
17 five years.

18 Now we've been -- somehow that time has just  
19 disappeared, you know, because the primary problem has not  
20 been technological, and it hasn't been one of money, but  
21 it's been political and institutional, you know. Who has  
22 the authority? Nobody seems to have the authority, and that  
23 is what has cost us so much time.

24 So there are things that we can do, at least on a  
25 pilot basis, where we can start doing some experiments, and

1 that would be an excellent feedback loop. You know, what we  
2 learned, for example, if we were working in Alaska or trying  
3 to harden say a node, an important node like the  
4 hydroelectric facility in Niagara Falls, which is very  
5 important, take some of those nodes, could be an important  
6 feedback loop of additional research and planning that we  
7 want to do, you know.

8 So you kind of take the principle of Federalism,  
9 but apply it to this problem, where you have a number of  
10 laboratory experiments going on around the country, to find  
11 a way forward. But we need to actually start making some  
12 progress installing equipment, doing something in a physical  
13 way.

14 Otherwise, I fear and I know the EMP  
15 Commissioners feared, that nothing will actually ever get  
16 done, and this is going to become a cottage industry for  
17 generating paper studies that end up gathering dust, and  
18 then some day there will be a catastrophe, and then we'll  
19 act. But by then, it will be too late.

20 MR. NAUMANN: First of all, Mike had a very nice  
21 list of things. But let me add some of which will be  
22 overlapping. On operations and communications, I think  
23 there's probably a little more work that NERC can do,  
24 reviewing the existing operations and communications, and  
25 maybe step that up with the information they've gained.

1 That's probably the easiest.

2 On monitoring, I think both Mike and I have  
3 mentioned the installation of monitoring equipment. You  
4 know, exactly who determines where it should go. As members  
5 of PJM, we would work with PJM on what they thought were  
6 good sites.

7 PECO has already installed monitoring equipment  
8 on all its 500 kV substations. Com Ed is in the process of  
9 installing equipment, and by the end of the year, Baltimore  
10 Gas and Electric, our newest operating company of Exelon,  
11 will have installed equipment. That's probably a low cost  
12 thing to do. You can learn from that.

13 I think we should do the analysis, because it's a  
14 -- you have complex interactions here between the power  
15 system and the equipment. The third thing, and here's the  
16 hardest one, okay. We're going to be installing equipment.  
17 We're installing a new substation. We're going to install  
18 transformers.

19 To what level? 100 amps for 30 minutes; 50 amps  
20 for 15 minutes; 300 amps for an hour? You know, someone,  
21 that can be ordered from the manufacturer. You can go there  
22 and you can say I want a GIC withstand of X number of amps  
23 for X amount of time.

24 It's a trade-off, and it's clear how we get to a  
25 point of saying what should that be if the Commission, and I

1 want to be very careful, if the Canadian regulatory  
2 authorities, who have a stake in ths game too, decide that  
3 we need to take those actions?

4 So that's a hard question, as to who decides  
5 that, and then I do need to say that. Those costs need to  
6 be recovered, and some of the people who will be installing  
7 transformers don't have a method of recovery. So if you're  
8 going to do something like that, it should be like an extra  
9 NERC charge.

10 Sorry Gerry, but you know, I mean people need to  
11 recover the money if they're going to do an extraordinary  
12 thing for national security, and as Mike said, it's going to  
13 be paid for by customers, one way or another. I'm sorry if  
14 I put words in your mouth.

15 COMMISSIONER LaFLEUR: I mean I appreciate your  
16 speaking up, and I hate to put you on the spot. There's  
17 places in the NERC report that say "transformers put in  
18 recently have enough thermocoupling. They're not that  
19 vulnerable. It's mostly the old ones we're worried about,"  
20 which sort of suggests well then we maybe should just be  
21 worrying about the old ones, because the new ones, it's kind  
22 of taken care of itself.

23 I've also heard Canada is putting in and the UK  
24 different transformers than we are here. You know, I take  
25 that on faith. I've read that, and now heard it. I mean

1 but then whenever it gets to the dicey question of what we  
2 should put in here, it seems too complex.

3 So how do we get our arms around this? Is even  
4 just giving guidance that people should spec for GMD as they  
5 see reasonable in their system of above a certain voltage in  
6 order? Or are we already putting in transformers that are  
7 pretty resistant? You guys are the engineers.

8 MR. NAUMANN: We have, Exelon has a spec for Com  
9 Ed, for PECO, for Exelon Generation. I know AEP has a spec,  
10 a number of others have a spec, and they're all different,  
11 and we're all I mean physically situated different, operate  
12 at different voltages throughout the country.

13 One way may be to use the good offices of the  
14 Transmission Forum to push this on a short-term basis, and  
15 give a recommendation, and say we're going to -- you know,  
16 it's not going to be right, our answer. I guarantee you  
17 whatever the answer is won't be right, but it will be  
18 something and the country's willing to take a risk on this,  
19 because of the problem.

20 But again, as I said and I have to reemphasize  
21 it, the people who put that money out on this, we're not  
22 sure what, really do need to see a way to recovery, and some  
23 of those are generators.

24 MR. CAULEY: The difficulty is not just one thing  
25 to do. I would view this as a progression, and I would



1       argue that all these things are not more studies and more  
2       analysis. They're actually doing things.

3               So one thing I think we could do, we know enough  
4       anecdotally or historical evidence of what kinds of  
5       transformers might be the most vulnerable, and I think we  
6       could go through the process of finding those and  
7       identifying them, how many are there, what's their  
8       situation, and ask the companies that have those to take  
9       some extra look at the risks of failure, whether they might  
10      think about accelerating a replacement schedule or closer  
11      monitoring of that equipment. So I think that's one piece  
12      of it.

13              I think we could also early try to understand the  
14      best practices in specifying what do mean the withstand  
15      capability, and what are the practices that people are doing  
16      now? But both of those tracks, I think, would progress if  
17      we have both the earth monitors and system monitors sort of  
18      working in parallel, and coming together with data that we  
19      can analyze, to figure out well, what's the real impacts?  
20      What should the number be?

21              Then I think we can fine-tune and progress both  
22      the specifications and also our understanding of the risk of  
23      the existing fleet. But you can't get to those end points  
24      right away. We have to start from basic, you know, back of  
25      the envelope type estimations and progress over time.

1                   MR. COUSINS: Perhaps I could just -- sorry. Did  
2 I interrupt?

3                   MR. NAUMANN: That's quite okay.

4                   MR. COUSINS: Okay. You asked two questions  
5 there. One was where are we now and what are we doing, you  
6 know, immediately, and the other one was on standards. So  
7 on the where are we now, the UK sees this as a very long-  
8 term continual improvement-type process, that there won't be  
9 an end stop to this. There's a need to continue to improve,  
10 say for example, the report that we're expecting industry to  
11 provide.

12                   We would fully expect there would be more to be  
13 done once we have that, in the spirit of continuing  
14 improvement, and I'm sure there would be questions as well  
15 as answers that come out of that.

16                   But in terms of urgency, we do see this not  
17 necessarily related to the solar cycle. Whilst that does  
18 get everyone's attention, you know, the worst events in  
19 history haven't necessarily occurred. In March 2013, you  
20 could have another solar peak, and also with the solar cycle  
21 activity being quite low, that also potentially gives us the  
22 chance of a greater CME type of event.

23                   So we see this as really quite urgent. So the  
24 pace of work that's going on here, the UK government is  
25 encouraging action from industry every moment we can.

1           On the question of standards, the UK does things  
2 slightly different to here. I'm not going to get into the  
3 debate as to which is right and which is wrong, because the  
4 situations are quite different, and within the UK, given the  
5 tightness of the geographical space and the single operator,  
6 if you like, for GB and the fewer numbers of transmission  
7 owners, we tend to put standards and push standards down to  
8 be set by industry themselves.

9           But then even that goes down further into  
10 equipment level standards, as to what industry does in terms  
11 of its persuasion and its discussions with industry, to in  
12 the spirit of customer need, as to what suppliers and  
13 manufacturers actually produce.

14           But whatever the case, what they are asking those  
15 manufacturers to produce, the knowledge and intelligence of  
16 what they're asking, that work still has to be done, and I  
17 don't think that the UK, the international community are in  
18 a position yet to know exactly what that standard is.

19           There's still more work to be done, that as you  
20 quite rightly said, it's a hugely complicated problem that  
21 goes across geological data, electrical data, operational  
22 philosophies. Once they are more refined, notwithstanding  
23 the fact that I see this as urgent, once they're more  
24 refined, I think there's that standard's evolution on how  
25 that comes out. It should fly.

1 DR. PRY: There were a couple of questions that  
2 you had asked that I didn't really hear being answered, but  
3 at least I'll give my answer to them. You know, one of them  
4 was is it just the older transformers that are vulnerable,  
5 and the newer transformers we don't have to worry about,  
6 because I do think there's a misconception.

7 There's an impression that's been created that  
8 the new transformers are invulnerable, and all we have to  
9 worry about is the old ones. That 's not true. We haven't  
10 had standards for that. We don't know if these new  
11 transformers are less vulnerable.

12 John, who's a bigger expert on these transformers  
13 than I am, John Kappaman, you know, has pointed out it's  
14 conceivable under some circumstances these could even be  
15 more vulnerable. I think he made illusion to that in his  
16 testimony during the first panel.

17 So we're not safe in terms of the new  
18 transformers either, you know. The old transformers, we  
19 know those are likely vulnerable. New ones might be too.  
20 The other issue you had asked earlier about how long would  
21 it take to do a study, and I don't want to give the  
22 impression here that I'm against doing studies.

23 I absolutely think that the kinds of analysis  
24 that have been proposed here need to go forward. It's  
25 indispensable, especially basic fact-finding like the size

1 and age of the transformer fleet and all of that, trying to  
2 do the best modeling that we can. I just don't want that to  
3 become an excuse for not actually physically doing something  
4 to the grid, to do what we can, since it is an emergency,  
5 you know.

6 It is a crisis, and not just from geomagnetic  
7 storms. We haven't been talking about, you know, one of our  
8 criticisms of the NERC report was that it focused just on  
9 geomagnetic storms, and didn't look at an all-hazards  
10 approach like the nuclear EMP threat. I mean Iran is very  
11 close to the bomb. North Korea has already got it.

12 You know, we need to be looking at all of these  
13 threats and taking an all-hazards. So we need to urgently -  
14 - we don't have time to just endlessly study the problem.  
15 You know, based on the knowledge that we have now, and our  
16 task force believes and the Commission believed that back in  
17 2008, we had enough knowledge at that point, you know, to be  
18 able to start actually taking steps forward to protecting  
19 the grid and protecting other critical infrastructures, and  
20 to prove to our task force doesn't have anything to study.

21 We're doing a study ourselves, that we're trying  
22 to do on an accelerated basis, you know, because one of the  
23 objections, we know, is well how much is this going to cost?  
24 Is this going to be so costly that it's going to be  
25 unaffordable? We're doing a study that we hope to complete

1 in less than a year, you know, on an accelerated basis, that  
2 would look at -- that would do a cost estimate, you know.

3 Here's our best cut at what we would do to  
4 protect the national grid, and this is what we would cost,  
5 you know. We're going to take a robust plan, a minimal plan  
6 and then what if you're doing an individual state, and  
7 Washington still doesn't have its act together, but you're  
8 the governor of North Carolina, let's say, and you've  
9 decided you want to protect your state.

10 What could you do to protect that state and how  
11 much would it cost? So we also believe in studies and  
12 support doing them, but we also believe in actually starting  
13 to put the -- to actually take concrete actions, in terms of  
14 protecting the grid now.

15 MR. HEYECK: Commissioner, you might find it  
16 uncharacteristic for me to not jumping in initially. But I  
17 just wanted to think about what it is we could do right now,  
18 and what it is we are doing right now.

19 I think there might be a misnomer that the  
20 industry is not doing anything. We are sparing  
21 transformers. We do that with the STEP program, and we are  
22 taking it active at AEP with 765 kV.

23 Are we doing it just for GMD? No. We're doing  
24 it for normal acts. In fact, when 765 kV was initially  
25 introduced in the 60's and 70's, there were a rash of

1 failures because they were first of a kind of transformers.

2 We survived those events and tried to get a  
3 better design and better design with the manufacturers, and  
4 we do have a better design today. However, again I  
5 mentioned we're AEP. We're big. We can do these things.

6 Another example of what we're doing is typically,  
7 when you refurbish a substation, the control house is a very  
8 complicated animal. So we came up with a drop in control  
9 house concept, and that drop in control house actually comes  
10 in on a flat bed.

11 It's dropped in on a crane right next to the old  
12 one, and we're thinking about -- we're actually trying to  
13 come with a Faraday's cage approach, to deal with the high  
14 altitude EMP, and we're actually shielding the wires into  
15 the controls, again to try to deal with the high altitude  
16 EMP.

17 We have no results. We just have intuition,  
18 based on what we've seen to date. We don't have any studies  
19 or results, but there are things we can do, and I think  
20 Gerry and Steve have hit on a couple of them.

21 First, let's find out what sparing we do today.  
22 Second, what's the age of these transformers and what types,  
23 and we could probably get them at the shell and core and  
24 things like that, five legs, three legs.

25 We could do all those things probably within a

1 few months. That's not hard to do, and then identify which  
2 are risky and which are not. Prior to the EPA regulations,  
3 RTOs didn't know what units were going to retire. So what  
4 did they do? They looked at the age and the size of the  
5 units.

6 So there's a way, I think, to bifurcate the at-  
7 risk or the more at-risk versus the lower risk units. Those  
8 are the types of things I think we can do this year. But I  
9 can't over-emphasize. We've got to get the monitors in. We  
10 have the monitors in, but we're collecting it anecdotally.

11 There's no synchronous way of collecting this  
12 data, until all of us get together, probably under the  
13 auspices of a NERC, to have an RTO collect this data, to at  
14 least capture what we know today, while we're inventorying  
15 transformers and the age of transformers. I hope that  
16 helps.

17 COMMISSIONER LaFLEUR: Thank you. That's very  
18 helpful. I think I'll cede the mic. I just want to  
19 acknowledge the cost point, both the cost-benefit of looking  
20 at specific situations. Obviously, any time you have a  
21 fleet of resources, some are close to end of life and you're  
22 not going to do anything to them. Others are maybe worth  
23 retrofitting. Some you do an operational solution.

24 I mean there's always a cost analysis, as well as  
25 Steve's point on cost recovery. I don't think that's been



1 the big issue that's held this up, but I do think -- message  
2 received. Thank you.

3 MR. McCLELLAND: Commissioner Norris?

4 COMMISSIONER NORRIS: No questions, thank you.

5 MR. McCLELLAND: I didn't want to make that  
6 mistake twice. So I have a question. Regarding the NERC  
7 study, you know, there was a listing of say these are  
8 critical vulnerable transformers that are end of life,  
9 older, gassy, high moisture, those type of transformers.

10 Considering Mike's point, and I'm the same way,  
11 Mike. If I see sort of a critical system in the house, with  
12 us it's cars. We have three kids that drive, my wife and I.  
13 So I have an old pick up truck. I mean it's old, you know,  
14 from the 70's right.

15 But it's an extra pickup truck, and when  
16 something happens and I'm down here at work, we don't worry  
17 about it. The kids grab the truck and away they go, right,  
18 and life goes on. So the question would be is it a good  
19 place to start? I mean we do know what to do in some  
20 regards, right?

21 You know, Steve had it in his written remarks,  
22 and it's a point well taken. If you put blockers in place,  
23 you're going to push the problem around. But maybe there  
24 are places where it's worth putting some blockers in place.  
25 Maybe it's just not the vulnerable transformers. Maybe it's

1 Singh's transformers, your SATs, for instance. They're not  
2 loaded. That's a point well-taken.

3 But I think there have been transformer failures  
4 on unloaded transformers, and considering what these  
5 transformers service, perhaps it's worth putting blockers or  
6 series capacitance on the nuclear power plant lines, and by  
7 the way, series capacitance is another solution. What  
8 would be the paycheck time associated with that?

9 But perhaps we identify, can sit down and  
10 identify critical systems. But we simply can't tolerate a  
11 failure. Maybe it's service to large urban areas, or maybe  
12 it's critical to military functions at specific bases.

13 Maybe we ought to identify those facilities first  
14 and so, you know, as an industry, on an interconnection-wide  
15 basis, let's put some mitigation there first, and then let's  
16 figure out the results as we move along. Let's protect what  
17 might be the most critical elements or the most vulnerable  
18 places. So I'll throw that out for discussion. Gerry.

19 MR. CAULEY: Thanks, Joe. I think, you know, I'm  
20 not opposed to blockers or the capacitors, and I think  
21 they're reasonable solutions. But for the 30 years I've  
22 been looking at the power system, we don't ever do anything  
23 unless we've studied the impacts of that.

24 So I couldn't say well, let's take the vulnerable  
25 ten percent and the solution is let's put blockers in all

1 the neutrals and that will fix the ten percent. We don't  
2 change a wave trap, we don't change a switch, we don't do  
3 anything unless we study the impacts and consequences from  
4 the local physical equipment and system.

5 One of the approaches we took on a very hard  
6 problem, which was the right-of-way maintenances and  
7 clearances issue, I think we did try to set some priorities.  
8 We put our thoughts on which were the most important rights-  
9 of-way. That happened to be based on voltage, and we asked  
10 the industry to go after and fix that problem.

11 That would be the approach I would do here. In  
12 the early stage, when we feel like there's a problem but we  
13 don't know exactly how big or the nature of it, and we don't  
14 know exactly fix A or B will exactly solve that, I would say  
15 let's, through NERC, work with industry and identify, based  
16 on a certain set of criteria, the most vulnerable equipment  
17 that we think is a concern, and say these are on a watch,  
18 and we expect some kind of mitigation plan or remediation  
19 plan for those.

20 What the individual companies would come up with,  
21 I think, would be based on their assessment of the options,  
22 their analysis of that part of the system and, you know, the  
23 age of the equipment and all kinds of things. But give them  
24 a chance to come back with a solution to mitigate that  
25 problem.

1           MR. McCLELLAND:  Would you also add most critical  
2  -- I mean you said "most vulnerable."

3           MR. CAULEY:  I think criticality and risk, yes.

4           MR. McCLELLAND:  Others?  Yes, Peter.  Dr. Pry.

5           DR. PRY:  I understood your question to mean that  
6  of course you would study, you know, the possible impacts of  
7  putting in blocking devices on these when you asked the  
8  question.

9           So I think that goes without saying, and I think  
10  it's an excellent suggestion, that if one took a look at  
11  that and decided well, you know, the risks that might be  
12  entailed in terms of protecting these key assets, versus the  
13  risk of doing nothing to protect them, you know, that one  
14  could make a --

15           I think that's an excellent suggestion.  I think  
16  it's an example of something that should be followed.  It's  
17  the kind of thing that we could do in the immediate future.

18           I'm concerned that in the NERC report, you know,  
19  the focus in terms of what we can do in the near term is  
20  almost entirely on like operational procedures, and creates  
21  the impression that we would be able to deal with an 1859  
22  Carrington event if it happens next year during the solar  
23  maximum, by operational procedures.

24           Yes the ACE satellite, upon which is the hinge  
25  point for these operational procedures, because it provides

1 the early warning that everybody -- it's so old, that it's  
2 giving false warnings. It's really not reliable enough to  
3 support a serious strategy of protecting the grid.

4 Moreover, it was mentioned. You know, we've  
5 never practiced shutting down or shifting the loads across  
6 on a national level against something like this.

7 To me, that seems like a much more -- if we're  
8 serious about implementing it, that seems to me a much more  
9 risky kind of a strategy and one that's not likely to work,  
10 given that we can't even protect ourselves adequately  
11 against ice storms and hurricanes and the normal kinds of  
12 weather phenomena that happen, to put people into blackouts  
13 for protracted periods, you know, let alone an unprecedented  
14 phenomena.

15 And the Discovery satellite, which we all have  
16 high hopes for, you know, if we're fortunate and Congress  
17 goes forward with it, won't even be in place until 2014,  
18 which is after the solar maximum.

19 MR. McCLELLAND: Steve.

20 MR. NAUMANN: Just a quick comment, and I think  
21 everyone agrees. You've really got to study this. It's  
22 been a long time since I've looked at this, Joe. But I do  
23 recall when I was a young engineer, which probably in the  
24 time of the Carrington event, you know, there was a  
25 generator down at Mojave, and one day the shaft broke and

1 everybody said "gee, that's weird. Must have been a bad  
2 shaft."

3 They finally found out that series capacitor  
4 caused sub-synchronous resonance. So I would be very  
5 careful about, before I put some series capacitors right on  
6 lines into a nuclear station, given the number of  
7 connections on the shaft. It would have to be studied, you  
8 know, really, really well. Just a caution.

9 MR. McCLELLAND: Mike.

10 MR. HEYECK: Yes, okay same point. So I guess  
11 the point was get the subset first, right. Identify the  
12 subset, but look at mitigation actions. So study the  
13 mitigation actions, yes. Study the mitigation actions  
14 before you take any action, yes.

15 But maybe list those locations as your priority  
16 locations. I mean Singh, I noticed in your testimony or in  
17 your written statement, that you discussed Sandia had  
18 conducted some analysis, as far as whether or not the  
19 nuclear power plants could survive a GMD or even EMP, and  
20 the answer happily came back "yes."

21 But I ask that that analysis consider the loss of  
22 offsite power. You heard the first panel that talked about  
23 the reactive power failure, voltage collapse and then grid  
24 collapse, system collapse. The restoration could be  
25 extremely complex, and although the nuclear power plants

1 would be given first priority, it's not necessarily clear to  
2 me how long it would be until those plants were restored.  
3 It depends on the outage and sort of everything else that  
4 they're dealing with.

5 So did Sandia consider voltage collapse or grid  
6 collapse as part of the GMD or EMP, or were they  
7 specifically only studying the nuclear power plants?

8 MR. MATHARU: The answer to your question is no,  
9 Sandia did not study the impact on the prolonged blackout  
10 conditions in the vicinity of a plant. The intent in those  
11 days was to figure out if you would degrade the performance  
12 capabilities of the onsite systems, specifically your  
13 controls and instrumentation that you need to monitor the  
14 facility and shut the plant down.

15 We always rely on our onsite power source as the  
16 last source. Even though the offsite source is the  
17 preferred source, it's a much stronger source, we want to  
18 use that. But when your back's against the wall, we rely on  
19 our emergency generators, and the Sandia report looked at  
20 the nuclear power plant, not the external connections.

21 MR. McCLELLAND: Any other comments to the issue?

22 MR. COUSINS: Just a couple of points actually.  
23 On the question of criticality and vulnerability, I think we  
24 can easily identify the critical places, because just the  
25 network configuration is the vulnerability that's really

1 quite uncertain right now, and that's, that's certainly our  
2 focus, so that we can see, you know, which sites are  
3 actually vulnerable.

4 But against that, it's really important not to  
5 discount, on the basis that hardening of some of these  
6 places is so costly that they shouldn't be considered at  
7 all. So it's quite important not to get into the mind set  
8 that those things are just not on the table, because they're  
9 --

10 But having said that, you know, and as I've  
11 mentioned, the UK's approach is to approach risk in a  
12 proportionate way, that we need to be actually sure that  
13 we've ticked off all the other possible mitigations that are  
14 around. When I mentioned the 3 M's, in terms of modeling,  
15 mitigation and monitoring, they do combine together quite a  
16 lot.

17 So when it comes down to, for example, space  
18 weather forecasting, the models that are used, and then that  
19 integrates into operational planning and day-ahead studies  
20 and all that sort of thing, and good visualization of the  
21 actual situation, then that in itself provides, for example,  
22 low level long duration events.

23 That in itself provides a mitigation, because  
24 there are operational reconfigurations that can be done to  
25 actually dissipate that particular problem. So in the



1 round, we should not discount that hardening. We should  
2 look against everything else. But also, and I think it was  
3 the point, you know, Peter made just now, that holistic  
4 approach of looking at all hazards.

5 So not just GMD, but you know, other hazards, for  
6 example, flooding and volcanic activity and all those sort  
7 of things, that together a particular course of action  
8 might, you might have a vulnerable side that's not just  
9 vulnerable to GMD; it's vulnerable to many other things that  
10 a particular mitigation, hardening mitigation, its case is  
11 strengthened.

12 MR. McCLELLAND: Thanks, Mike. I think that's  
13 very helpful to me. I should retrace just a bit, say that  
14 the vulnerability subset that I've identified. I'm not  
15 certain that there's consensus on that, as far as that's the  
16 only subset. My only suggestion was I think everyone can  
17 agree that that's at least a subset we all recognize.

18 That subset, I think, can be quite large, because  
19 end of life transformers, older transformers, high moisture,  
20 gassy, that's a large subset. If you add to it the critical  
21 transformers and then sort of take a tiered approach to how  
22 mitigation might occur, keeping in mind that new  
23 investments.

24 You know, the prior panel talked about actually  
25 the lower loss transformers can saturate much easier, and

1 they may indeed be more susceptible to GMD than the current  
2 transformers. So is that sort of the approach that the UK  
3 has taken? How have you identified which transformers, or  
4 is your system just sort of an all, approach it all at once  
5 type system?

6 MR. COUSINS: Well, the UK approach is that  
7 firstly, it's identifying information that wasn't readily to  
8 hand before, in terms of the construction design of these  
9 transformers.

10 So integrate that, integrate visibility of what  
11 that all looks like, and many of the newer transformers are  
12 three core type or three-legged transformers, which  
13 inherently have got lower risk to this particular situation,  
14 and they're also quite large, because of the premises of our  
15 system.

16 But what's really key is having the associated  
17 support of the British Geological Survey, for example, and  
18 those earth conductance models and other things. So  
19 arriving at that what is vulnerable isn't just a case of --  
20 well, they're all important, but it is a case of actually  
21 knowing what the reasonable worst case scenario is that  
22 you're looking for and defining what that is.

23 But it's not just the electrical parameters and  
24 the construction design of the transformers that's  
25 important. Again, they're important, but that's not the

1 whole story. It's having that other model of what you're --  
2 what rock these transformers and what location they're  
3 actually built upon.

4 So that work, I think, you know, once that's, as  
5 I mentioned, this is a continual process, a continual  
6 improvement. Once we have that, we're in a better position  
7 to understand those vulnerabilities. But it's, you know,  
8 it's absolutely spot on that we agree is definitely a  
9 subset.

10 A vulnerability subset is something to get  
11 clarity on. But of course, once you know that, that then  
12 supports a case of what you do about it, and then you have  
13 to look at that, we believe, looking at all hazards  
14 together.

15 MR. McCLELLAND: Thank you, Mike. Hang on,  
16 Gerry. I saw Mike's hand up just a second before yours. Go  
17 ahead, Frank.

18 MR. HEYECK: I'd just like to link a couple of  
19 things here. Commissioner LaFleur in the morning said that  
20 we're going to be replacing this grid in the next 10, 20, 30  
21 years. We're actually going to be replacing it. Probably  
22 two-thirds of it will be replaced probably in 30 years.

23 So instead of looking at the vulnerabilities of  
24 the existing grid, it's what can we do as we replace, and  
25 there's a couple of directions. One is the Department of

1 Energy has a wealth of science and math experience within  
2 the labs, in order to take some transformers and actually  
3 test them to failure.

4 We do have the monitors, we've mentioned many  
5 times, to get the geological issues modeled. But what about  
6 using more fiber instead of wire for protection and controls  
7 and communications between substations?

8 Those are the types of things that the industry  
9 can learn from, and I think the only way to get it is to  
10 have somebody test it. Now if we rely on the manufacturers,  
11 there needs to be a commercial bent to it.

12 So I think the Department of Energy may be able  
13 to help with the manufacturers. Take some transformers, the  
14 five or seven different kinds, and test them to failure, and  
15 age them or whatever they need to do to get some indication  
16 of what we need to do as we replace.

17 So those are the types of things I'd like to do,  
18 I'd like us to do. Not just look at the vulnerabilities of  
19 the existing grid, but what can we do to build it in in the  
20 first place.

21 MR. McCLELLAND: Thanks, Mike. Gerry.

22 MR. CAULEY: Yes. I just want to go back to I  
23 think where you were getting about looking in the near-term  
24 at the most vulnerable transformers and the most important.  
25 I wanted to suggest maybe those are both good activities,

1 but maybe decoupling them from some respect.

2 If you take a look at the most vulnerable  
3 transformers, I think we could put a different standard, so  
4 to speak, on expected mitigations if we really, truly  
5 thought they were more vulnerable.

6 But if I look at the more important, the most  
7 critical transformers, I wouldn't have the same confidence  
8 level about, you know, dictating specific remedial actions  
9 or corrections, because at this point, I don't think we know  
10 enough about, you know, the cause-effect or the unintended  
11 consequences of well-designed, well-installed, it's running  
12 perfectly and now we're going to do something to it because  
13 it's critical.

14 So I just -- I'm not saying not do that. I just  
15 think we need to think of them as -- I would put more  
16 immediate urgency on the actions, on the vulnerabilities,  
17 and maybe think carefully about the critical ones, and just  
18 see what kind of situation are we in, and will we know more,  
19 as we do the modeling and the analytics and the data  
20 collection, to really study and come up with sharper  
21 answers. Then I'd be more confident about that. I just  
22 wanted to separate those two.

23 MR. McCLELLAND: Any other comments to this?  
24 Okay. I'll turn it over to my colleagues. I'm sorry,  
25 Singh. Please.

1           MR. MATHARU: Just to reinforce what I just heard  
2 Gerry say, I think it's important to look at the critical  
3 transformers also. I understand what you are talking about,  
4 the nuclear power plants and the SATs, and we need to focus  
5 on those. But the SATs are no good if the critical  
6 transformer in the system has failed, and we're unable to  
7 get the power supplies to the SATs.

8           I know there's a couple of nuclear power plants  
9 where you do the N minus 1, and it's getting close to where  
10 it may not be an acceptable situation on the grid. So we  
11 need to look at the whole picture, rather than just focus on  
12 the narrow ones, or just into the plants.

13           MR. McCLELLAND: Right, and hang on one second,  
14 Steve. Maybe the SATs are, you know, maybe that's a good  
15 example of an isolated type transformer that may have  
16 minimal impact on the grid, but it may be a good system to  
17 at least look at for specific applications, in addition to  
18 the MTs. I understand, Singh. Okay Steve, please.

19           MR. NAUMANN: At the risk of either confusing  
20 things or saying something that is problematic, if you're  
21 going to identify critical transformers, I would hope we do  
22 not get -- would have a process that does not emulate the  
23 critical assets of CIP, where we've gone through a multi-  
24 year process of saying you haven't designated the right  
25 assets or you have, or we don't know what they are, and then

1 we just drew a bright line.

2 So you know, when you start talking about  
3 critical in a huge network, you know, where you have systems  
4 that are designed under stress, for example, in PJM under  
5 certain conditions, N minus 1 minus 1, and in a real, real,  
6 real emergency, you know, you may not be operating at full  
7 load for a short time, before you start saying we'll  
8 identify critical transformers, we need a very, very clear  
9 definition of what that is, or we're going to be in the same  
10 thing we've been in for four years, which was not fun, and  
11 I'm not sure it got us a whole lot of place.

12 MR. McCLELLAND: Go ahead, Dr. Pry.

13 DR. PRY: I just wanted to comment again on the  
14 issue of further study on the threat before you take steps  
15 to protect the transformers, and again, I'm not against  
16 doing all the analysis that has been proposed here. But I'm  
17 just  
18 against the notion that we are so ignorant about the threat  
19 at this point that we don't know enough to go forward.  
20 That's just not true.

21 I think it has to be understood that I want to  
22 draw a black line under the point, you know, that our  
23 knowledge is never going to be perfect about the threat from  
24 geomagnetic storms. It's never going to be perfect.

25 In fact, if I had to make a rough estimate, I'd  
26 say we probably know about 75 percent of the universe of

1       what is discoverable, in terms of the knowledge about the  
2       geomagnetic storms, and that we can invest a lot more time  
3       and a lot more money studying them, and it will not result  
4       in a dramatic and great increase in our knowledge, so that  
5       we'll finally come up with a number, you know, for hardening  
6       a transformer that's going to satisfy some of the people at  
7       this table, you know.

8                 There's always going to be uncertainty, and it is  
9       simply because of the fact that we've only been collecting  
10      data for about 70 years, and the sun is 4-1/2 billion years  
11      old, you know. We don't know what's coming down the pike.  
12      We know about some of the things that have come at us, and  
13      that's going to have to be good enough.

14                MR. McCLELLAND: Okay, thank you. Turn to my  
15      left. Staff, questions?

16                MR. WAGGEL: Yeah, thank you Joe. I have a  
17      question. As we touched on the urgency here and one we need  
18      to accomplish and do things and the upcoming solar max, and  
19      it seems that what we want to do is wait for lessons  
20      learned, to go on and be prepared for the next solar max.

21                I just have a question, and I think this is  
22      primarily for Bill, is did the periods of high GIC that  
23      we're going to be looking at or GMDs, do they coincide or do  
24      we have anything to worry about beyond next year? Should we  
25      be looking forward further than that?



1                   MR. MURTAGH: Yeah, absolutely, and one of the  
2                   confusing issues with the solar cycle is we get this  
3                   maximum, and people sometimes associate the high activity  
4                   with a year or two right around that maximum. Whereas the  
5                   reality is some of the bigger events, we've seen; in fact, I  
6                   think if I looked at the AP scale, for example, the biggest  
7                   storm that occurred on the record since 1930 occurred four  
8                   years after the solar maximum.

9                   We see that quite often. Even 2003 events that  
10                  we talk about those Halloween storms and the impacts. We  
11                  know they had some, not as much in the United States but  
12                  they did bring the grid down for a short period of time in  
13                  [CITY]  
14                  Sweden. That was October 2003, also four years after the  
15                  sun spot maximum.

16                 So by no means do we let our guard down with the  
17                 passage of 2012 and '13 and the Mayan calendar. But  
18                 certainly years after that, we have to recognize that that  
19                 threat is still there.

20                 One other thing I just wanted to mention is that  
21                 some questions came up too about the size of the solar cycle  
22                 and it's anticipated to be smaller than average or smaller  
23                 than we've seen anything in the last 80 or 90 years, which  
24                 is the case. That is our prediction.

25                 But the question, of course, should be so what,  
26                 and the reality is the 1859 and the 1921 storms that are

1       garnering so much attention here did occur with sun spot  
2       cycles that were smaller than average. So we may see less  
3       number of storms, but we could get the one storm that causes  
4       the big problem. So recognize that.

5               MR. WAGGEL: Since I have you on the hook here,  
6       it's something that you had said earlier that I need  
7       clarification on, about your watches, warnings and alerts,  
8       and when they're actually given. I take it the warning is  
9       given whenever the event hits the ACE satellite?

10              MR. MURTAGH: Right.

11              MR. WAGGEL: And then the alert would actually be  
12       into the event on earth. It's something that we would be  
13       seeing. Do you happen to know when utilities would take  
14       action, how their action response to that, and also since  
15       the warning is at the ACE satellite, is what time frames are  
16       we talking about?

17              MR. MURTAGH: Yeah. The ACE satellite, it could  
18       be, you know, it's 20 or 30 minutes on the real fast ones  
19       before it impacts the magnetic field. So we don't get much  
20       warning or lead time. It was mentioned earlier that the  
21       geomagnetic response, the strongest part of that storm could  
22       sometimes be in the onset.

23              But statistically mostly, it's several hours into  
24       the storm before we get the significant impacts. So while  
25       we might only get 20 minutes lead time for the onset of the

1 storm, often and most often, the actual GIC that's going to  
2 cause problems will be a couple of hours, but again, not all  
3 the time.

4 The whole sequence of alerts and warnings, when  
5 we see the eruption from the sun and we issue that watch,  
6 and with Frank Koza and others here in the task force that I  
7 worked with, we talked about the procedures.

8 Of course, I have some of the standard operating  
9 procedures from the various groups, whether it's the New  
10 England ISO or PJM or Bonneville, Dominion Power, and they  
11 all have different procedures in response to the activities,  
12 the activity levels that we're predicting.

13 But just simply for the watches, I always like to  
14 give the example that some of the folks, the Bonneville  
15 folks shared with me. If they have some of the lines out  
16 for maintenance, big 500 kV lines on the west coast out for  
17 maintenance, and we see something like we saw on the 28th of  
18 October in 2003, if we can give them that 12 or 24 hour  
19 heads-up, that they, this looks like it's going to be  
20 something big.

21 So at least with that early watch, they can do  
22 some, implement some procedures to put them in a more robust  
23 state, to be prepared for when that thing actually comes.  
24 The big, big question mark is how the magnetic field of the  
25 cloud is oriented. We don't know until it hits that ACE

1 spacecraft, and that is the one big variable.

2 I talked about 2003 being a Carrington-like  
3 storm, it was. From the space weather forecaster  
4 perspective, we were looking at the sun. We saw the sun  
5 spot grow bigger than Carrington. The coronal mass ejection  
6 was just as fast as the eruption Carrington saw. The last  
7 piece was how it coupled with the earth's magnetic field,  
8 that Z component we call it.

9 If we could know that, we'd provide you guys a  
10 great service. But we just don't know that. We know  
11 something big's going to come, but how big. That's the last  
12 piece of the puzzle that's missing.

13 MR. HEYECK: Richard, I'd just like to add to  
14 that. It's hard to do something continent-wide to reduce  
15 power or do things like that, but to get facilities back in  
16 service, that would be the case. That's why I think we  
17 really need some coordinated monitoring across North  
18 America, to identify where the pockets are showing up, in  
19 order to localize the operating procedures.

20 MR. FRANKS: I was just going to ask a question  
21 about the STEP program. I'll try to be careful with my  
22 would and could, Dr. McConnell. So from what I'm hearing  
23 from the different studies, there could be a geomagnetic  
24 storm that could result in minimal damage, or it could  
25 result in damage up to maybe 300 transformers.

1           I just want to ask a question. How robust is the  
2 STEP program, when we're talking about spare transformers,  
3 and Mr. Cauley, I think you said -- I apologize if you  
4 didn't say this -- and should it include generation step-up  
5 transformers?

6           MR. NAUMANN: Well, it doesn't include -- it does  
7 not include generator step-ups. I believe it does --

8           MR. FRANKS: I asked should it.

9           MR. NAUMANN: You know, it's a lot on a practical  
10 matter. I think it was a lot easier, as difficult as it  
11 was, to get the agreements between for T to T transformers.  
12 For one thing, the voltages are the same. For another, the  
13 sizes are roughly the same. I think the 765s are not  
14 included, but there are only a couple of worthy 765s, and  
15 those are single phase transformers.

16           My understanding is they're not spares for 300 at  
17 one time. Now, you know, again, you'd have -- if you  
18 postulate 300, that's really an awful lot of spares you're  
19 going to have to carry. You know, how many of those are  
20 going to pop immediately and how many of those are going to  
21 degrade life is important. You have time, you know.

22           Remember, we're operating on an N minus 1. It  
23 doesn't mean you're going to have the lights go out, you  
24 know. But STEP was never -- STEP was postulated after 9/11.  
25 It was put together after 9/11, for a postulated by the

1 industry terrorist attack, and not for the simultaneous loss  
2 of 300 transformers, including GSUs. So that --

3 MR. FRANKS: Is there somewhere in between?  
4 Would you guesstimate between 0 and 300 where it would, you  
5 know, where it could be enacted?

6 MR. NAUMANN: We could get the information. I  
7 can get the information, and we'll file it afterwards.

8 MR. FRANKS: Okay, thank you.

9 MR. HEYECK: I just wanted to add to Steve's  
10 comments. GSUs tend to be right next to the generating  
11 plants, and a generating plants are a little more secure  
12 than substations out in the wilderness, one of the things.

13 The numbers of transformers that we have would be  
14 in the single digit percent in sparing, which is, in 765,  
15 would be double-digit percent, because we're the entire  
16 space of 765 or most of the space of 765. But from a 345 kV  
17 transformer, I wouldn't say they're ubiquitous across the  
18 system, but there are a large number of standard units out  
19 there, and to add to that, the 345 transformers, that is the  
20 modular one that CenterPoint installed.

21 DR. PRY: I just wanted to comment on the step-up  
22 transformer program, which I think is a good program. I'm  
23 glad it's being done, and I think it can make an important  
24 contribution to making the country safer. It's an example  
25 of something that's actually being done, and it's not just a

1 paper study.

2 But I've seen in the press, and I don't want to  
3 give people false hope that this is the answer to the  
4 problem. That isn't going to be the answer to the problem,  
5 you know. The power of those generators, you know, is not  
6 sufficient to replace, and we certainly don't have the  
7 numbers, and it was never conceived as something to deal  
8 with, a nuclear EMP or a geomagnetic storm that would give  
9 you a continental-wide catastrophe.

10 The Department of Homeland Security doesn't even  
11 have that in one of the national emergency planning  
12 scenarios. They're all localized scenarios that presume  
13 that the rest of the critical infrastructures nationwide are  
14 intact. In order for this thing to work, for example, you  
15 know, the transportation system has to work.

16 There has to be fuel available, communications  
17 and all the rest, you know, none of which would be the case  
18 in a worse case kind of a scenario that we're talking about.  
19 So it's more for localized terrorist type activities, you  
20 know, but not for a national catastrophe.

21 But I also just wanted to throw out an idea. I  
22 mean here's an idea, that it's an action that could be  
23 taken. You know, it was mentioned earlier, you know, that  
24 eventually we're going to be replacing about two-thirds of  
25 the grid. Most of the transformers are old, are getting

1 old.

2 Here's one potential way, a thing that could be  
3 done, and I think it would actually save industry money, is  
4 when we retire, you know, these EHV transformers, they're  
5 not run into the ground. So that there's usually some life  
6 left on them, okay. You know, let's not destroy them and  
7 scrap them. Leave them onsite or move them off to the side  
8 or something, or just leave them onsite.

9 Then when you bring in a new transformer to  
10 replace them, you know, you've got a spare that's already  
11 paid for. It's already there, it's on location, and it  
12 costs a lot of money to destroy one of these transformers  
13 consistently with the EPA regulations, because of the way  
14 they're designed and they're loaded with fuel and the rest.

15

16 You might find that if you follow that policy,  
17 you could actually save money and make the system safer, a  
18 lot safer, because you're over time giving yourself a  
19 reserve of EHV transformers. Thank you.

20 MR. HEYECK: And that is our practice today.

21 MR. McCLELLAND: Yeah, and you know, just along  
22 those lines, GSUs are very specific, very individual to the  
23 generators themselves, and yet at the Commission, at least  
24 our staff has been, you know, we've been getting an  
25 increasing number of announcements of power plant closures.



1           So I guess the question would be is there any  
2 opportunity to review those closures, rather than let those  
3 GSUs be scrapped? Is there any opportunity to look at those  
4 power plant closures and perhaps reserve appropriate GSUs?

5           So it's a thought. You don't have to address it,  
6 and in fact you probably better not, because I'd like to  
7 leave some time for my colleagues on the right-hand side.  
8 So colleagues, questions?

9           MR. HUFF: Michael, earlier in your discussion  
10 you stated about the 3 M's, the monitoring, modeling and  
11 mitigation. I think you said that you're about three months  
12 away from completing the study. Can you provide what you're  
13 anticipating, what that means as far as results and maybe  
14 next steps beyond that?

15           MR. COUSINS: Yeah, thank you. Well actually  
16 we're looking at, here in the findings in the study in May,  
17 so it's more eminent than three months away. I think I said  
18 in the coming months. But that's just my bit about making  
19 sure about this and fattening what I say, I think.

20           In terms of what it will say, I don't know. I  
21 think one of the important points that we haven't touched on  
22 is that certainly in the UK, we operate with regulated, but  
23 we've got different layers of industry, regulated monopolies  
24 in transmission and distribution. But we have strong  
25 competition in generation and supply.

1           Of course, the sensitivities of announcements of  
2 a particular transformer on a generator is more vulnerable  
3 to space weather. That kind of message has to be handled  
4 carefully, because we also have a media that sees space  
5 forecasts as quick as in the same time frame as everyone  
6 else does, and interprets those forecasts in their own way.

7           So there's -- the process that we go through is  
8 that this project that's being completed by a primary TSO,  
9 because it's done that work so far. It's doing it under the  
10 auspices of our Energy Emergencies Executive Committee,  
11 which is a coming together of all the players within the  
12 industry, the regulators, safety and economic, trade  
13 associations, the industry themselves and government.

14           It's within that forum that the findings of that  
15 will be discussed. So it's probably unwise -- you know, I  
16 have to say, I have got early sights and understanding of  
17 what the kind of rounds of what that outcome would be. But  
18 it's unwise for me to talk about that, because (a), it's not  
19 complete and (b), it may change by the end of May, as these  
20 things can do.

21           But also I think there's several outcomes that  
22 can come from those findings. One is that it might say that  
23 actually because of the location of the UK, in terms of  
24 magnetic latitude and the actual physical location of the  
25 generators, and the physical design of those transformers,

1       it may say that actually the number of transformers that are  
2       high at risk is actually quite low.

3               And in that particular scenario, then, the focus  
4       will be discussed about possibly, in line with the earlier  
5       point about vulnerabilities as to with this modern  
6       mitigation on specific sites, depending on the magnitude of  
7       the risk, or whether there's a general operational  
8       mitigation stance.

9               But if that study was to say, and you know, in an  
10       extreme there are many generators that have high  
11       vulnerability because of their location and where they are,  
12       etcetera. Then there's a discussion to be had on actually  
13       how we handle.

14               When we get, you know, 48 hours' notice that  
15       there's a large CME coming, we don't know how big it is and  
16       all that sort of thing, what the actual reaction might be  
17       from that generator community, and whether there's market  
18       arrangements that have to be modified, to allow for specific  
19       actions, and that discussion has to happen.

20               So you know, to answer your question, actually  
21       it's imminent. It's close. There's in terms of actually  
22       those findings becoming transparent and more widely spread,  
23       that probably is something like three to four months away,  
24       because there's that discussion to be had with the generator  
25       community first.

1 MR. HUFF: Thank you.

2 MR. SNOW: Singh, I understand that in nuclear,  
3 you speak for yourself, not your agency, and I understand  
4 that position, so this is a question for you as an engineer.

5 I know if there's a hurricane predicted, that the  
6 plants that are in the path of the hurricane typically shut  
7 down and are in cold shutdown mode prior to the event  
8 occurring. Hurricanes can go in all different directions,  
9 you know, may not. But certainly the grid wasn't designed  
10 to handle a full hurricane force.

11 So you, in your general design criteria 17, you'd  
12 be in compliance with that. Since you've now heard or the  
13 interim report talks about we expect the system to collapse  
14 in a large storm, what would you expect the plants to be  
15 doing?

16 MR. MATHARU: If you are postulating the loss of  
17 offsite power event in the vicinity of a nuclear power  
18 plant.

19 MR. SNOW: Loss of the grid, including offsite  
20 power.

21 MR. MATHARU: I understand, I understand. Let's  
22 start from just at the plant itself, and again the  
23 expectation would be for the plant to bring to a total  
24 shutdown, and be in a safe condition, so it can be on the  
25 diesel generators if needed.

1           If you are postulating then if you stretch  
2 yourself to the collapse of the grid, then the obvious  
3 answer is yes, you would expect all the plants to be shut  
4 down.

5           MR. SNOW: But Michael has kind of told you or  
6 Bill told you that it's going to take 20 minutes. No  
7 plant's going to shut down, or at least be in a cold  
8 shutdown mode in that time frame. So what would you expect  
9 them to do ahead of time, use the 18 hours?

10          MR. MATHARU: Given the warning from NOAA that a  
11 storm was due in 18 hours, and the prediction was that the  
12 whole grid is going to collapse, I think they expect --

13          MR. SNOW: Whichever. I'm basically trying to  
14 understand, what would you be expecting from them?

15          MR. MATHARU: Again, the safe position for the  
16 nuclear plant is the shutdown condition. So you would trip  
17 the plants, if that dire situation was predicted. Now you  
18 started off by discussing what happens in the hurricane  
19 situation.

20          If the procedures that we have right now, and we  
21 are postulating a station blackout, to avoid that, what we  
22 expect the plant to do is if the hurricane is four hours  
23 away from hitting the site, the plant should be a cold  
24 shutdown at that point.

25          So to extend that to what you're asking, we would

1 actually expect the plant to be in some kind of shutdown.

2 MR. NAUMANN: At the risk of getting outside my  
3 area of expertise, I think you've postulated a question for  
4 a situation that at this point will not take place. You're  
5 not going to get a warning that is going to say the grid is  
6 going to collapse, and so it's very hard, at this point in  
7 isolation, to say every nuclear plant where should go into  
8 cold shutdown.

9 Now you know, I think you got a theoretical  
10 answer. I don't know that it's a practical answer, because  
11 that kind of warning is simply, with any likelihood, not  
12 available.

13 That would have to be, I would venture to guess,  
14 through some sort of NRC rule, that says when you get a  
15 warning of a K-9, which we've already said has a broad  
16 range, certain actions have to occur. I don't think any  
17 nuclear plant, on hearing there's a K-9, every nuclear plant  
18 across the country is going to shut down.

19 MR. MATHARU: And I think the answer to that is  
20 correct, because you don't want the grid to collapse, just  
21 because we shut down a couple of nuclear power plants as  
22 base loads.

23 MR. SNOW: Again Mike, my question was trying to  
24 understand what is your design criteria. It's been too long  
25 since I've played in that ballpark to remember half the

1       stuff, and one reading of that things, just as in -- we have  
2       predictions that give us terrestrial weather, hurricanes; we  
3       have predictions that give us space weather, in a little  
4       larger ballpark.

5               And when we know if something's coming in our  
6       direction, as far as a hurricane, the plants do shut down.  
7       I'm trying to understand what would one, since -- what would  
8       one need to be in the same safe mode? The policy mode is, I  
9       think as Singh identified, and if I misquote you, please  
10      correct me, that you want to keep the nuclear steam supply  
11      system safe, that the safety of the public is the key value.

12              That's the policy discussion. How do you do  
13      that? We know how we do that in hurricanes. I'm trying to  
14      understand how do we do that with a space weather event, and  
15      what needs to be encouraged to implement that policy is yet  
16      -- is not in front of us. We just want to understand what's  
17      the policy?

18              MR. NAUMANN: I think that's a policy for the  
19      Nuclear Regulatory Commission.

20              MR. MATHARU: I think we were clear on that. It  
21      will be the -- the answer that I gave wasn't the NRC  
22      position. It was a personal question to me, and what safety  
23      aspects are involved if you lose the grid, and right now,  
24      the requirement is that if you do not have adequate offsite  
25      power sources, you will shut the plant down.

1                   MR. SNOW: When you shut a plant down from full  
2 power, and assume at the same time you lose offsite power,  
3 what are the critical or what are the key nuclear activities  
4 you need to worry about?

5                   Cooling the core; certainly collecting any  
6 radioactive waste or byproducts. So when, at what point in  
7 time after you bring the core down from, the reactor down  
8 from full power do you need offsite power to run larger  
9 pumps or other things, to handle nuclear waste issues?

10                  MR. MATHARU: Can I go on that on a personal  
11 level?

12                  MR. SNOW: Whatever level you want.

13                  MR. MATHARU: If we have -- I was on a team  
14 involved in the post-Katrina restoration for a nuclear power  
15 plant, and the issue was to restore the grid and start the  
16 plant up. We needed the grid to be stable. For the grid to  
17 be stable, we needed a load in the vicinity of the Katrina  
18 region.

19                  There was no load, no industrial load for three  
20 or four days, five days, and generation hadn't come up yet.  
21 All the transmission network had not been put together yet.  
22 The plant itself, the nuclear plant itself was generating a  
23 lot of waste water, and you do need to dilute that waste  
24 water or you need to treat it.

25                  For that, you need some large pumps, which you



1 need the offsite source for. So we survived for about two  
2 weeks holding the water in our tanks and treating it.  
3 Beyond that, you needed -- you're bottling yourself up. You  
4 need some external power to take care of your waste systems.  
5 Did that answer your question?

6 MR. SNOW: Yes, it does. Thank you.

7 MR. McCLELLAND: Did the -- Commissioner LaFleur,  
8 any further questions?

9 COMMISSIONER LaFLEUR: No. Just a closing.

10 MR. McCLELLAND: I would say, please.

11 COMMISSIONER LaFLEUR: Well, I just wanted to  
12 thank all of the panelists earlier, and these panelists,  
13 first of all, for your remarks today, but also all the work  
14 you've done on this issue leading up to this in the years  
15 past, which has really informed where we are right now.

16 I appreciate your suggestions for action steps,  
17 and your all answering my question on standards. We will  
18 still be taking comments from anyone up until May 21, and I  
19 think then it will be incumbent on us to figure out what are  
20 the next steps here, working with the Canadian authorities  
21 and NERC and so forth.

22 I do think, you know, this isn't an issue I ever  
23 expected to get as involved in as I have been, but I don't  
24 think I'm going to turn back now. I do think it's well  
25 within our reach to start -- I don't want to say start

1 tackling it, because I know a lot of things are being done,  
2 but start doing it in a more concerted and accountable way,  
3 and I thank you for your contribution to that.

4 MR. McCLELLAND: All right. Well, I would like  
5 to issue an apology to Mr. Ken Friedman. I see Ken there  
6 from the Department of Energy. Ken, I should have  
7 recognized you at the onset of the conference.

8 DOE has been a great friend and very active in  
9 this research and this analysis, and in fact, had it not  
10 been for their national labs, the Commission would not have  
11 been able to issue the report, and also the part sponsorship  
12 of the Oak Ridge report. So thank you Ken. My apologies.

13 I want to thank each of the panelists for being  
14 here. I think we had a very productive discussion. Combine  
15 this panel with the first panel, and I think we've come a  
16 long way. So I appreciate all your perspectives. I'm glad  
17 you took the opportunity to travel here.

18 The docket is -- Mary Agnes. It's AD12-  
19 13?

20 MS. NIMIS: Correct.

21 MR. McCLELLAND: And anyone, including anyone on  
22 the Webex, can issue comments to that docket. The  
23 Commission staff will consider it. We do take the matter  
24 very seriously, and we think this is an important issue. We  
25 think it has very serious ramifications.

1                   So staff will be collecting those comments and  
2                   summarizing them, to better inform the Commissioners. So  
3                   again, thank you to each and every person. We encourage  
4                   everyone who is interested to file those comments, so that  
5                   staff can develop the record. Thank you folks, and bye.

6                   (Whereupon, at 3:49 p.m., the meeting was  
7                   concluded.)

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