

Standards Authorization Request Form

When completed, email this form to:
Barbara.Nutter@nerc.net

For questions about this form or for assistance in completing the form, call Barb Nutter at 404-446-9692.

NERC welcomes suggestions for improving the reliability of the Bulk-Power System through improved Reliability Standards. Please use this form to submit your proposal for a new NERC Reliability Standard or a revision to an existing standard.

Request to propose a new or a revision to a Reliability Standard

Proposed Standard:	Project 2014-04 Physical Security Reliability Standard(s)		
Date Submitted:	March 12, 2014 <u>(revised November 20, 2014)</u>		
SAR Requester Information			
Name:	Stephen Crutchfield		
Organization:	NERC Staff		
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SAR Type (Check as many as applicable)			
<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	New Standard	<input type="checkbox"/> Withdrawal of existing Standard
<input checked="" type="checkbox"/>	<input type="checkbox"/>	Revision to existing Standard	<input type="checkbox"/> Urgent Action

SAR Information
Industry Need (What is the industry problem this request is trying to solve?):
<p>On March 7, 2014, FERC issued an order directing the ERO to develop a standard to address the physical security of critical facilities on the Bulk-Power System. In the order, FERC stated:</p> <p>“The Commission directs the North American Electric Reliability Corporation (NERC), as the Commission-certified Electric Reliability Organization (ERO), to submit for approval one or more Reliability Standards that will require certain registered entities to take steps or demonstrate that they have taken steps to address physical security risks and vulnerabilities related to the reliable operation of the Bulk-Power System. The proposed Reliability Standards should require owners or operators of the Bulk-Power System, as appropriate, to identify facilities on the Bulk-Power System that are critical to the reliable operation of the Bulk-Power System. Then, owners or operators of those identified critical facilities should develop, validate and implement plans to protect against physical attacks that may compromise the operability or recovery of such facilities. The Commission directs NERC to submit the proposed Reliability Standards to the Commission within 90 days of the date of this order.” <i>Reliability Standards for Physical Security Measures</i>, 146 FERC ¶ 61,166 at P 1 (2014) (“FERC Order”).</p> <p><u>In Order No. 802 (final order on CIP-014-1), issued on November 20, 2014, FERC directed NERC to remove the term “widespread” from Reliability Standard CIP-014-1 or, alternatively, to propose modifications to the Reliability Standard that address the Commission’s concerns. FERC directed that NERC submit a responsive modification within six months from the effective date of this final rule.</u></p>
SAR Information
Purpose or Goal (How does this request propose to address the problem described above?):
<p>The primary goal of this SAR is to allow the Standard Drafting Team (SDT) for Project 2014-04, Physical Security to develop a standard(s) to address the directives of the March 7, 2014 FERC Order, <u>and to address the one directive in Order 802 on the removal of the term widespread or alternatively propose modifications that address the Commission concerns in Order 802</u>, and to ensure consistency within the NERC body of Reliability Standards.</p>
Identify the Objectives of the proposed standard’s requirements (What specific reliability deliverables are required to achieve the goal?):
<p>Provide clear, unambiguous requirements and standard(s) to address the directives in the March 7, 2014 FERC Order regarding the physical security of critical facilities on the Bulk-Power System, <u>and to address the one directive in Order 802 on the removal of the term widespread or alternatively propose modifications that address the Commission concerns in Order 802.</u></p>

SAR Information	
Brief Description (Provide a paragraph that describes the scope of this standard action.)	
<p>The SDT shall develop standard requirements, Violation Risk Factors, Violation Severity Levels, and implementation plan and shall work with compliance on an accompanying RSAW to address each of the directives in the March 7, 2014 FERC Order <u>and to address the one directive in Order 802 on the removal of the term widespread or alternatively propose modifications that address the Commission concerns in Order 802.</u></p>	
Detailed Description (Provide a description of the proposed project with sufficient details for the standard drafting team to execute the SAR. Also provide a justification for the development or revision of the standard, including an assessment of the reliability and market interface impacts of implementing or not implementing the standard action.)	
<p>The SDTs execution of this SAR requires the SDT to address each of the FERC directives in the deadline required by the Order <u>and to address the one directive in Order 802 on the removal of the term widespread or alternatively propose modifications that address the Commission concerns in Order 802.</u></p> <p>The reliability assessment and justification is also set forth in the March 7, 2014 FERC Order. The March 7, 2014 FERC Order is incorporated in its entirety into this SAR, so as not to unnecessarily repeat or paraphrase the substance of the Order. There are no market interface impacts resulting from the standard action on physical security.</p>	

Reliability Functions	
The Standard will Apply to the Following Functions (Check each one that applies.)	
<input type="checkbox"/> Regional Reliability Organization	Conducts the regional activities related to planning and operations, and coordinates activities of Responsible Entities to secure the reliability of the Bulk Electric System within the region and adjacent regions.
<input type="checkbox"/> Reliability Coordinator	Responsible for the real-time operating reliability of its Reliability Coordinator Area in coordination with its neighboring Reliability Coordinator's wide area view.

Reliability Functions	
<input type="checkbox"/> Balancing Authority	Integrates resource plans ahead of time, and maintains load-interchange-resource balance within a Balancing Authority Area and supports Interconnection frequency in real time.
<input type="checkbox"/> Interchange Authority	Ensures communication of interchange transactions for reliability evaluation purposes and coordinates implementation of valid and balanced interchange schedules between Balancing Authority Areas.
<input type="checkbox"/> Planning Coordinator	Assesses the longer-term reliability of its Planning Coordinator Area.
<input type="checkbox"/> Resource Planner	Develops a >one year plan for the resource adequacy of its specific loads within a Planning Coordinator area.
<input type="checkbox"/> Transmission Planner	Develops a >one year plan for the reliability of the interconnected Bulk Electric System within its portion of the Planning Coordinator area.
<input type="checkbox"/> Transmission Service Provider	Administers the transmission tariff and provides transmission services under applicable transmission service agreements (e.g., the pro forma tariff).
<input checked="" type="checkbox"/> Transmission Owner	Owns and maintains transmission facilities.
<input checked="" type="checkbox"/> Transmission Operator	Ensures the real-time operating reliability of the transmission assets within a Transmission Operator Area.
<input type="checkbox"/> Distribution Provider	Delivers electrical energy to the End-use customer.
<input type="checkbox"/> Generator Owner	Owns and maintains generation facilities.
<input type="checkbox"/> Generator Operator	Operates generation unit(s) to provide real and reactive power.
<input type="checkbox"/> Purchasing-Selling Entity	Purchases or sells energy, capacity, and necessary reliability-related services as required.
<input type="checkbox"/> Market Operator	Interface point for reliability functions with commercial functions.
<input type="checkbox"/> Load-Serving Entity	Secures energy and transmission service (and reliability-related services) to serve the End-use Customer.

Reliability and Market Interface Principles

Applicable Reliability Principles (Check all that apply).

<input type="checkbox"/>	1. Interconnected bulk power systems shall be planned and operated in a coordinated manner to perform reliably under normal and abnormal conditions as defined in the NERC Standards.
<input type="checkbox"/>	2. The frequency and voltage of interconnected bulk power systems shall be controlled within defined limits through the balancing of real and reactive power supply and demand.
<input type="checkbox"/>	3. Information necessary for the planning and operation of interconnected bulk power systems shall be made available to those entities responsible for planning and operating the systems reliably.
<input type="checkbox"/>	4. Plans for emergency operation and system restoration of interconnected bulk power systems shall be developed, coordinated, maintained and implemented.
<input checked="" type="checkbox"/>	5. Facilities for communication, monitoring and control shall be provided, used and maintained for the reliability of interconnected bulk power systems.
<input type="checkbox"/>	6. Personnel responsible for planning and operating interconnected bulk power systems shall be trained, qualified, and have the responsibility and authority to implement actions.
<input type="checkbox"/>	7. The security of the interconnected bulk power systems shall be assessed, monitored and maintained on a wide area basis.
<input checked="" type="checkbox"/>	8. Bulk power systems shall be protected from malicious physical or cyber attacks.

Does the proposed Standard comply with all of the following Market Interface Principles?	Enter (yes/no)
1. A reliability standard shall not give any market participant an unfair competitive advantage.	Yes
2. A reliability standard shall neither mandate nor prohibit any specific market structure.	Yes
3. A reliability standard shall not preclude market solutions to achieving compliance with that standard.	Yes
4. A reliability standard shall not require the public disclosure of commercially sensitive information. All market participants shall have equal opportunity to access commercially non-sensitive information that is required for compliance with reliability standards.	Yes

Related Standards	
Standard No.	Explanation
CIP-006-5	Review to ensure no language and terminology inconsistency with requirements developed under this project.
CIP-008-5	
CIP-009-5	

Related SARs	
SAR ID	Explanation
N/A	N/A

Regional Variances	
Region	Explanation
ERCOT	N/A
FRCC	N/A
MRO	N/A
NPCC	N/A
RFC	N/A
SERC	N/A
SPP	N/A

Regional Variances

WECC	N/A
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