

## Standard Development Timeline

*This section is maintained by the drafting team during the development of the standard and will be removed when the standard becomes effective.*

### Development Steps Completed

1. ~~The SAR posted for informal comment June 10, 2011 through July 11, 2011 (Dates of posting).~~
2. ~~SC authorized moving the SAR forward to standard development (SC meeting date when authorized) at the June 9, 2011 meeting.~~
- 2-3. ~~First posting of Draft Version 1 on June 10, 2011 with a comment period closed on July 11, 2011.~~

### Description of Current Draft

~~(Describe the type of action associated with this posting such as 30-day informal comment period, 30-day formal comment period, This is a 45 day formal comment period with parallel initial ballot, 30-day formal comment period with parallel successive ballot, recirculation ballot).~~

Anticipated Actions	Anticipated Date
<del>30-day Formal Comment Period</del>	<del>June 9, 2011</del>
45-day Formal Comment Period with Parallel Initial Ballot	<del>September 16, 2011</del> <u>July, 2012</u>
Recirculation ballot	<del>December 19, 2011</del> <u>October, 2012</u>
BOT <del>adoption</del> <u>Approval</u>	<del>February 13</del> <u>November, 2012</u>

**Effective Dates:** ~~Requirement R1 and its associated parts shall become effective on the first~~ First day of the first calendar quarter, ~~3 that is six months after~~ beyond the date that this standard is approved by applicable regulatory ~~approval. In~~ approval. In authorities, or ~~in~~ in those jurisdictions where ~~no~~ no regulatory approval is not required, ~~all requirements go into effect on the~~ standard becomes effective on the first day of the first calendar quarter, ~~3 that is six months after~~ beyond the date this standard is approved by the NERC Board of Trustees ~~adoption, or as otherwise made~~ effective pursuant to the laws applicable to such ERO governmental authorities.

## Version History

Version	Date	Action	Change Tracking

## Definitions of Terms Used in Standard

*This section includes all newly defined or revised terms used in the proposed standard. Terms already defined in the Reliability Standards Glossary of Terms are not repeated here. New or revised definitions listed below become approved when the proposed standard is approved. When the standard becomes effective, these defined terms will be removed from the individual standard and added to the Glossary.*

### Misoperation:

#### **Failure of a Protection System to operate as intended.**

Any of the following *is considered a Misoperation*:

1. **Failure to Trip - During Fault** - ~~Any~~A failure of a Protection System to operate for a Fault within the zone it is designed to protect. (The failure of a Protection System component is not a Misoperation as long as the overall performance of the Protection System for an Element is correct.)
2. **Failure to Trip - Other Than Fault** - ~~Any~~A failure of a Protection System to operate for a non-Fault condition for which the Protection System was intended to operate, such as a power swingswing, under-voltage, over excitation, or loss of excitation ~~for which the Protection System was intended to operate.~~ (The failure of a Protection System component is not a Misoperation as long as the overall performance of the Protection System for an Element is correct.)
3. **Slow Trip - AnyDuring Fault - A** Protection System operation that is slower than ~~planned~~intended for a Fault within the zone it is designed to protect. (Delayed Fault clearing associated with an installed high-speed protection scheme is a Misoperation if the high-speed performance is required to meet the performance requirements of the TPL standards or by coordination requirements with other Protection Systems.)
4. ~~UnnecessarySlow Trip - DuringOther Than Fault - Any~~A Protection System operation ~~for a Fault not within the zone it is designed to protect.~~
- 5.4. ~~Unnecessary Trip - Other Than Fault - Any~~ Protection System operation ~~for that is slower than intended for a non-Fault conditionscondition~~ such as a power swingswing, under-voltage, over excitation, or loss of excitation ~~for which the Protection System is notwas~~ intended to operate.
5. Unnecessary Trip - During Fault - A Protection System operation for a Fault for which the Protection System is not intended to operate, excluding any remote Protection System operation that resulted from a failure to trip or slow trip of a local Protection System in a faulted adjacent zone.
6. Unnecessary Trip - Other Than Fault - A Protection System operation for a non-Fault condition for which the Protection System is not intended to operate, and is unrelated to on-site maintenance, testing, construction or commissioning activities.

*When this standard has received ballot approval, the text boxes will be moved to the Application Guidelines Section of the Standard.*

## A. Introduction

1. **Title: Protection System Misoperation Identification and Correction**
2. **Number:** PRC-004-3
3. **Purpose:** Identify and correct the causes of Misoperations of Bulk Electric System (BES) Protection Systems.

4. **Applicability:**

- 4.1. **Functional Entities:**

- 4.1.1 Transmission Owner
    - 4.1.2 Generator Owner
    - 4.1.3 Distribution Provider

- 4.2. **Facilities**

- 4.2.1 Protection Systems for Facilities that are part of the BES:

- 4.2.2 Facilities not included

- 4.2.2.1 Special Protection Systems (SPS), or Remedial Action Schemes (RAS), and Under Voltage

- 4.2.2.2 Undervoltage Load Shedding programs(UVLS)

- 4.2.2.3 Relay functions not included (these are excluded from this standard, non-protective functions that may be imbedded within a Protection System)

- 4.2.3.1 Control (e.g. controlled shut down of generators or capacitor bank switching. Also see Guidelines and Technical Basis section for detailed examples)

- 4.2.3.2 Automation (e.g. data collection)

**Applicability:** SPS and RMS schemes are not included in this version of the standard because they will be handled in the second phase of this project. UVLS is covered by PRC-022. Some functions of relays are not used as protection but as control function or for automation, therefore, any operation of the control function portion of the automation portion of relays are excluded from this standard.

5. **Background:**

A key element for BES reliability is the correct performance of Protection Systems. Monitoring BES Protection System events, as well as identifying and correcting the causes of Misoperations, will improve Protection System performance. ~~In FERC Order No. 693 (dated March 16, 2007),~~ PRC-004-3 Protection System Misoperations is a revision of PRC-004-2a Analysis and Mitigation of Transmission and Generation

Protection System Misoperations with the stated purpose: Ensure all transmission and generation Protection System Misoperations affecting the reliability of the Bulk Electric System (BES) are analyzed and mitigated. PRC-003-1 Regional Procedure for Analysis of Misoperations of Transmission and Generation Protection Systems required the Regions to establish procedures for analysis of Misoperations. In the NOPR, the Commission identified PRC-003-10 as a “fill-in-the-blank” standard and did not approve or remand the standard since. The NOPR stated that because the regional procedures had not been submitted.

Since, the Commission proposed not to approve or remand PRC-003-0. Because PRC-003-0 (now PRC-003-1) is not enforceable, there is not a mandatory requirement for the Regional Entity procedures to support the requirements of PRC-004-22a. This represents a potential reliability gap—; consequently, PRC-004-3 combines the reliability intent of the two legacy standards PRC-003-1 and PRC-004-2a.

This project includes revising the existing definition of Misoperation, which reads:

### **Misoperation**

- Any failure of a Protection System element to operate within the specified time when a fault or abnormal condition occurs within a zone of protection.
- Any operation for a fault not within a zone of protection (other than operation as backup protection for a fault in an adjacent zone that is not cleared within a specified time for the protection for that zone).
- Any unintentional Protection System operation when no fault or other abnormal condition has occurred unrelated to on-site maintenance and testing activity

In general, this definition needs more specificity and clarity. The terms “specified time” and “abnormal condition” are ambiguous. In the third bullet, more clarification is needed as to whether an unintentional Protection System operation for an atypical yet explainable condition is a Misoperation.

Misoperation data, as currently collected and reported, is not usable to establish a consistent metric for measuring Protection System performance. The SAR includes establishing a standard with uniform applicability, revising the definition of Misoperation, and clarifying reporting requirements.

The proposed requirement of the revised Reliability Standard PRC-004-3 meets the following objectives:

- Review all ~~Faults and~~ Protection System operations on the BES to identify those that are ~~BES Protection System~~ Misoperations of Protection Systems for Facilities that are part of the BES.
- Analyze ~~BES Protection System~~ Misoperations Protection Systems for Facilities that are part of the BES to determine the cause(s).
- Develop and implement Corrective Action Plans to address the cause(s) of ~~BES Protection System~~ Misoperations of Protection Systems for Facilities that are part of the BES.

~~The reporting of~~ Misoperations ~~of or~~ associated with Special Protection Schemes, Remedial Action Schemes, and Under-Voltage Load Shedding ~~has are not been~~ addressed in this standard due ~~the complexity of the subject matter to their inherent complexities~~. NERC intends to address these areas through ~~a separate project in the future projects~~.

Note that ~~there are two~~ the WECC standards, ~~PRC-003-STD-1 and~~ Regional Reliability Standard PRC-004-WECC-1, ~~related relates~~ to ~~the~~ reporting of Misoperations for a limited set of WECC Paths and Remedial Action Schemes. In those cases where ~~those standards will overlap~~ PRC-004-WECC-1 overlaps with the Continent-wide standard, entities are expected to comply with the more stringent standard. ~~Doing so will ensure compliance with the less stringent standard as well. There are no apparent conflicts between the standards that would lead to mutually exclusive compliance.~~

## B. Requirements and Measures

~~R1. Each~~ Within 120 calendar days of ~~an interrupting device operation in its Facility caused by a Protection System operation, each~~ Transmission Owner, Generator Owner, and Distribution Provider shall ~~have and implement a procedure to identify and address all Protection System Misoperations within its system. At a minimum, the procedure shall include: [Violation Risk Factor: High][Medium][Time Horizon: Operations Assessment, Operations Planning]~~

~~1.1~~ A detailed description of the processes used to:

~~1.1.1~~ Document and review all BES Faults and BES Protection System operations.

~~1.1.2~~ Identify and document all associated Misoperations, if any.

~~1.1.3~~ Investigate and address each Misoperation.

~~1.2~~ A requirement that the Registered Entity shall, within 90 calendar days of each identified Misoperation, investigate the Misoperation to determine its cause(s) and do one of the following:

~~1.1~~ For Identify and review each Protection System operation. If the entity suspects a Protection System component(s) owned by another entity contributed to a

**Rationale for R1:** This requirement is the first step to ensuring that practices for reviewing and classifying Protection System operations and correcting Misoperations are consistently employed. The SDT believes 120 calendar days takes into account the seasonal nature of Protection System operations; both the volume of Protection System operations as well as outage constraints for investigative purposes can be seasonal. This requirement mandates entities identify and review Protection System operations. Risks to the BES caused by Misoperations are reduced by reviewing all Protection System operations and investigating any Misoperations to find their cause(s). The initial investigation documentation should be provided to the owner of the Protection System component(s) that contributed to the Misoperation, upon request. The owner of the interrupting device and the entity that owned the component that contributed to the Misoperation should be communicating about the operation before this notification is transmitted. The owner of the component that contributed to the Misoperation will create the CAP, action plan or declaration required by Requirements R2 and R3.

Misoperation, notify the owner of that Protection System component and provide any requested investigative information.

**1.2** Designate each Misoperation where the cause(s) are identified, document the investigation and the cause(s) (if any).

**1.3** For those cases where the cause(s) are not identified, Investigate each Misoperation (if any) and document the findings including a cause for each Misoperation, if identified.

**M1.** Each Transmission Owner, Generator Owner, and Distribution Provider shall have evidence for Part 1.1 that may include, but is not limited to, dated lists, logs, or a database that documents the date and time of each interrupting device operation and an indication when each related Protection System operation was reviewed. Acceptable evidence for the notification required by Part 1.1 may include, but is not limited to, emails, electronic files, or hard copy records demonstrating transmittal and receipt of information. Acceptable evidence for Part 1.2 may include, but is not limited to, dated lists, logs, or a database that documents the date, time, Facility and equipment name associated with each Misoperation. Acceptable evidence for Part 1.3 may include, but is not limited to, a copy of a dated investigation, any cause(s) that were ruled out, and any additional steps planned to identify the cause(s), report or documented findings for each Misoperation.

**1.3** — A requirement that for all Misoperations for which the cause(s) was (were) identified, the Registered Entity shall, within 120 calendar days of the Misoperation, develop one of the following:

**R2.** A Within 60 calendar days of identifying the cause(s) of each Misoperation, the Transmission Owner, Generator Owner, or Distribution Provider shall: [Violation Risk Factor: Medium] [Time Horizon: Operations Planning, Long-Term Planning]

- Develop and document a Corrective Action Plan (CAP) for the identified Protection System component(s) that includes: an evaluation of the CAP's

**Rationale for R1:** This requirement mandates entities have a process to identify and correct Protection System Misoperations. A review of the Transmission Availability Data System (TADS) data for the past three years reveals that the fourth-ranked initiating cause of BES outages not related to weather is “Failed Protection System Equipment.” By developing more structure regarding the manner in which Misoperations are identified and corrected, risks to the BES caused by Misoperations can be reduced by ensuring that certain mandatory practices are consistently undertaken. Further, such consistency will also enhance reporting and the development of performance metrics that indicate overall system health, as well as facilitate the sharing of “lessons learned.”

**Rationale for R2:** A formal CAP is a proven tool for resolving operational problems. Based on industry experience and operational coordination timeframes, the SDT believes 60 calendar days is reasonable for considering such things as alternative solutions, coordination of resources, development of a schedule, or procurement of funds for a CAP.

In rare cases, altering the Protection System to avoid a Misoperation recurrence may lower the reliability or performance of the BES. In those cases, documenting the reasons for taking no corrective actions is essential for justifying the close out the Misoperation investigation process and future reference.

applicability to the entity's Protection Systems at other locations, or

1. Interim Explain in a declaration why corrective actions (if any):

- Final corrective or mitigating actions to are beyond the entity's control or would reduce potential impacts to BES reliability.

2. A work timetable:

A-M2. Each Transmission Owner, Generator Owner, and Distribution Provider shall have evidence for Requirement R2 that must include a dated CAP or a dated declaration explaining why there is no need to develop a CAP.

A requirement that for all Misoperations for which the cause(s) was (were) not



**R3.** For each Misoperation without an identified, the Registered Entity cause(s), the Transmission Owner, Generator Owner, or Distribution Provider shall, within ~~120~~180 calendar days of the Misoperation, develop one associated interrupting device operation, complete: [Violation Risk Factor: Medium] [Time Horizon: Operations Planning, Long-Term Planning]

**Rationale for R3:** Where a Misoperation cause is not determined during the investigation, implementing an action plan of additional investigation/monitoring may determine a cause. The 180 calendar days is the sum of 120 calendar days (investigative period in Requirement R1) and a 60 calendar day period (similar timeframe as in Requirement R2 for developing a CAP.)

If the investigation does not provide direction for identifying the cause, then pursuing further action is not warranted. In these cases, documenting the reasons is essential for justifying the close out the Misoperation investigation process and future reference.

**1.4**—Development of the following:

- ~~An~~ action plan that identifies:
  - ~~Additional~~ any additional investigative actions and/or Protection System modifications, including a work timetable, or
    1. ~~A work timetable.~~
  - A declaration that includes an explanation of explaining why no further investigation or actions will be taken.

**1.5**—A requirement that the Registered Entity complete each CAP or action plan as outlined in its timetable, and document its completion as implemented.

~~M1.~~ **M3.** Each Transmission Owner, Generator Owner and Distribution Provider shall have a current copy of its procedure for identifying and addressing Misoperations in accordance with Requirement R1.

~~M2.~~ The Transmission Owner, Generator Owner, and Distribution Provider shall have dated written lists of Faults, Protection System operations, and identified Misoperations with their associated date of occurrence to demonstrate implementation of the procedural elements related to evidence for Requirement R1, Part 1.1.

~~M3.~~ The Transmission Owner, Generator Owner and Distribution Provider shall have a dated written investigation report for each Misoperation identifying either cause(s), or where the cause(s) of the Misoperation cannot be identified, any additional steps planned for identifying causes to demonstrate implementation of the procedural elements related to Requirement R1, Part 1.2.

~~M4.~~ To demonstrate implementation of the procedural elements related to Requirement R1, Part 1.3, the responsible entity shall have, for each Misoperation with an identified cause or causes, a dated CAP or a dated written declaration explaining why there is no need to develop a CAP.

To demonstrate implementation of the procedural elements related to Requirement R1, Part 1.4, the responsible entity shall have, for each Misoperation without an identified cause

~~or causes, a dated written action plan that includes a work timetable for implementation or R3 that must include a dated written action plan or a dated declaration explaining why no further investigation or actions will be taken.~~

**R4.** ~~The responsible entity~~For each CAP or action plan, the Transmission Owner, Generator Owner, or Distribution Provider shall: [*Violation Risk Factor: High*] [*Time Horizon: Operations Planning, Long-Term Planning*]

**4.1** Implement the CAP or action plan

**4.2** Maintain detailed implementation records of each CAP or action plan including dated information surrounding any revision(s) and completion

**M4.** Each Transmission Owner, Generator Owner, and Distribution Provider shall have dated evidence, such as for Requirement R4 that must include, but is not limited to, dated electronic or hard copy records which document the implementation of each CAP and action plan, completion of actions and revisions for each CAP or action plan; dated work management program records or, dated work orders or other dated evidence, to demonstrate implementation of any plans completed during the implementation of the procedural elements related to Requirements R1, Part 1.5, or dated maintenance records.

**M5.** ~~The responsible entity shall have dated documentation that describes the manner in which the each CAP or action plan was completed to demonstrate compliance with the procedural elements related to Requirements R1, Parts 1.5~~

**Rationale for R4:** The CAP or action plan must be fully implemented to accomplish all identified objectives. During the course of implementing a CAP or action plan, revisions may be necessary for a variety of reasons such as scheduling conflicts or resource issues. Documenting the CAP or action plan provides auditable progress and completion confirmation on any plan.

## C. Compliance

### 1. Compliance Monitoring Process

#### 1.1. Compliance Enforcement Authority (CEA)

##### ~~Regional Entity~~

- Regional Entity or if the Responsible Entity is owned, operated or controlled by the Regional Entity, then the Regional Entity will establish an agreement with the ERO or another entity approved by the ERO and FERC (i.e. another Regional Entity) to be responsible for compliance enforcement.

#### 1.2. Evidence Retention

The following evidence retention periods identify the period of time an entity is required to retain specific evidence to demonstrate compliance. For instances where the evidence retention period specified below is shorter than the time since the last audit, the Compliance Enforcement Authority may ask an entity to provide other evidence to show that it was compliant for the full time period since the last audit.

The Transmission Owner, Generator Owner and ~~each~~ Distribution Provider that owns a BES Protection System shall ~~retain~~keep data or evidence to show compliance with ~~Requirement~~Requirements R1, R2, R3, and R4 and Measures M1, M2, M3, and M4, ~~M5, M6, and M7 for six calendar years~~since the last audit unless directed by its Compliance Enforcement Authority to retain specific evidence for a longer period of time as part of an investigation.

~~The Compliance Monitor shall retain any audit data for six years.~~

If a Transmission Owner, Generator Owner and Distribution Provider that owns a BES Protection System is found non-compliant, it shall keep information related to the non-compliance until ~~found compliant~~mitigation is complete and approved, or for the time specified above, whichever is longer.

The Compliance Enforcement Authority shall keep the last audit records and all requested and submitted subsequent audit records.

#### 1.3. Compliance Monitoring and Assessment Processes:

Compliance Audit

Self-Certification

Spot Checking

Compliance ~~Violation~~ Investigation

Self-Reporting

~~Complaints~~

Complaint

Periodic Data Submittal

**1.4. Additional Compliance Information**

~~*Periodic Data Submittal:* Within 60 calendar days following the end of each calendar quarter, each Each Transmission Owner, Generator Owner, and each Distribution Provider that owns BES protection Systems will submit a quarterly report to its Regional Entity that lists all Protection System Misoperations the data identified in accordance with Requirement R1 using PRC-004 - Attachment 1 to the format specified by the ERO. Each responsible entity will include the status of each of its Misoperation CAPs or action plans developed until these CAPs or action plans are reported complete CEA within two calendar months following the end of each calendar quarter.~~

The ~~Regional Entity~~ CEA will report the Misoperation information provided by the responsible entities to NERC on a quarterly basis.

Table of Compliance Elements

R #	Time Horizon	VRF	Violation Severity Levels			
			Lower VSL	Moderate VSL	High VSL	Severe VSL
R1	Operations Assessment, Operations Planning	<del>High</del> <u>Medium</u>	<p>The responsible entity <del>documented performed</del> the investigation and either identified the cause or listed the additional steps planned to identify the cause actions in more than 90 calendar days but less than or equal to 120 calendar days</p>	<p>The responsible entity <del>documented performed</del> the investigation and either identified the cause or listed the additional steps planned to identify the cause actions in accordance with Requirement R1, Parts 1.1 – 1.3 in</p>	<p>The responsible entity <del>documented performed</del> the investigation and either identified the cause or listed the additional steps planned to identify the cause actions in accordance with Requirement R1, Parts 1.1 – 1.3 in</p>	<p>The responsible entity <del>did not have a procedure to identify and address all Protection System Misoperations performed</del> the actions in accordance with Requirement R1, Parts 1.1 – 1.3 in more than 150 calendar days of the operation's occurrence.</p> <p>OR</p> <p>The responsible entity failed to <del>implement</del> <u>identify and review a Protection System operation that operated one of its</u> procedure to identify and address all Protection System Misoperations interrupting devices in accordance with Requirement R1, Part 1.1.</p>

			<p><del>following the Misoperation.</del></p> <p style="text-align: center;">OR</p> <p><del>The responsible entity developed and documented a CAP or a declaration in accordance with Requirement R1, Parts 1.1 – 1.3 in more than 120 calendar days but less than or equal to 150130 calendar days following of the Misoperationoperation’s occurrence.</del></p>	<p><del>more than 120130 calendar days but less than or equal to 130140 calendar days following the Misoperation.</del></p> <p style="text-align: center;">OR</p> <p><del>The responsible entity developed and documented a CAP or a declaration in more than 150 calendar days but less than or equal to 160 calendar days following the Misoperation.</del></p> <p style="text-align: center;">OR</p> <p><del>The responsible entity developed and documented a CAP but failed to include one of the elements listed in Requirement R1, Part 1.3.</del></p>	<p><del>more than 130140 calendar days but less than or equal to 140150 calendar days following the Misoperation.</del></p> <p style="text-align: center;">OR</p> <p><del>The responsible entity developed and documented a CAP or a declaration in more than 160 calendar days but less than or equal to 170 calendar days following the Misoperation.</del></p> <p style="text-align: center;">OR</p> <p><del>The responsible entity developed and documented a CAP but failed to include two of the elements listed in Requirement R1, Part 1.3.</del></p>	<p style="text-align: center;">OR</p> <p><del>The responsible entity documented the investigation and either identified the cause or listed completed its review of a Protection System operation that operated one of its interrupting devices in 120 calendar days and determined the additional steps planned to identify the cause in more than 140 calendar days following the operation was a Misoperation and failed to designate the operation as a Misoperation in accordance with Requirement R1, Part 1.2.</del></p> <p style="text-align: center;">OR</p> <p><del>The responsible entity failed to investigate a Misoperation and document the investigation and identify the cause or list the additional steps planned to identify the cause findings in</del></p>
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			<p style="text-align: center;"><del>OR</del></p> <p><del>The responsible entity developed and documented an action plan or identified a declaration Protection System operation that operated one of its interrupting devices but failed to review the operation in more than</del> <u>accordance with Requirement R1, Part 1.1.</u></p> <p style="text-align: center;"><del>OR</del></p> <p><del>The responsible entity completed its review of a Protection System Operation that operated one of its interrupting devices in 120 calendar days but less than or equal to 150 calendar days following the and determined the operation was a</del> <u>Misoperation.</u></p>	<p style="text-align: center;"><del>OR</del></p> <p><del>The responsible entity developed and documented an action plan or a declaration in more than 150 calendar days but less than or equal to 160 calendar days following the</del> <u>Misoperation.</u></p> <p><u>operation's occurrence.</u></p>	<p style="text-align: center;"><del>OR</del></p> <p><del>The responsible entity developed and documented an action plan or a declaration in more than 160 calendar days but less than or equal to 170 calendar days following the</del> <u>Misoperation.</u></p> <p style="text-align: center;"><del>OR</del></p> <p><del>The responsible entity developed and documented an action plan but failed to include the delivery dates in accordance with the work timetable specified in</del> <u>Requirement R1, Part 1.4.</u></p> <p style="text-align: center;"><del>OR</del></p> <p><del>The responsible entity implemented the CAP or other action plan, but did not meet the completion timeline stated in the</del> <u>plan operation's occurrence.</u></p>	<p><u>accordance with Requirement R1, Part 1.3.</u></p> <p style="text-align: center;"><del>OR</del></p> <p><del>The responsible entity developed and documented completed its investigation of a CAP or a declaration Protection System Operation that operated one of its interrupting devices in more than 170</del> <u>120</u> <del>calendar days following and suspected that another entity's Protection System component contributed to</del> <u>the Misoperation.</u></p> <p style="text-align: center;"><del>OR</del></p> <p><del>The responsible entity, and failed to develop and document a CAP or a declaration following a</del> <u>Misoperation.</u></p> <p style="text-align: center;"><del>OR</del></p> <p><del>The responsible entity developed</del> <u>notify and</u></p>
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			<p><u>and failed to document the findings in accordance with Requirement R1, Part 1.3.</u></p>			<p><del>documented an action plan or a declaration in more than 170 calendar days following the Misoperation.</del></p> <p><del>OR</del></p> <p><del>The responsible entity failed to develop and document an action plan or a declaration following a Misoperation.</del></p> <p><del>OR</del></p> <hr/> <p><del>The responsible entity failed provide requested investigative information to implement a CAP or other action plan that entity in accordance with Requirement R1, Part 1.1.</del></p>
<u>R2</u>	<u>Operations Planning, Long-Term Planning</u>	<u>Medium</u>	<p><u>The responsible entity developed a CAP, or a declaration in accordance with Requirement R2, in</u></p>	<p><u>The responsible entity developed a CAP, or a declaration in accordance with Requirement R2, in</u></p>	<p><u>The responsible entity developed a CAP, or a declaration in accordance with Requirement R2, in</u></p>	<p><u>The responsible entity developed a CAP, or a declaration in accordance with Requirement R2, more than 90 calendar</u></p>



			<u>more than 60 calendar days but less than or equal to 70 calendar days following the completion of the investigation or receiving notification.</u>	<u>more than 70 calendar days but less than or equal to 80 calendar days following the completion of the investigation or receiving notification.</u>	<u>more than 80 calendar days but less than or equal to 90 calendar days following the completion of the investigation or receiving notification.</u>	<u>days following the completion of the investigation or receiving notification.</u>  <u>OR</u> <u>The responsible entity failed to develop a CAP or make a declaration in accordance with Requirement R2.</u>
<b><u>R3</u></b>	<b><u>Operations Planning, Long-Term Planning</u></b>	<b><u>Medium</u></b>	<u>The responsible entity developed an action plan, or made a declaration in accordance with Requirement R3, in more than 180 calendar days but less than or equal to 190 calendar days following the associated interrupting device operation.</u>	<u>The responsible entity developed an action plan, or made a declaration in accordance with Requirement R3, in more than 190 calendar days but less than or equal to 200 calendar days following the associated interrupting device operation.</u>	<u>The responsible entity developed an action plan, or made a declaration in accordance with Requirement R3, in more than 200 calendar days but less than or equal to 210 calendar days following the completion of the investigation.</u>	<u>The responsible entity developed an action plan, or made a declaration in accordance with Requirement R3, more than 210 calendar days following the completion of the investigation.</u>  <u>OR</u> <u>The responsible entity failed to develop, implement, and document an action plan, or a declaration in accordance with Requirement R3.</u>
<b><u>R4</u></b>	<b><u>Operations Planning, Long-Term Planning</u></b>	<b><u>High</u></b>	<u>The responsible entity maintained records of a CAP or action plan but the records were</u>			<u>The responsible entity failed to implement a CAP or action plan.</u>

			<u>incomplete.</u>			<u>OR</u> <u>The responsible entity failed to maintain records of a CAP or action plan.</u>
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**D. Regional Variances**

None.

**E. Interpretations**

None.

**F. Associated Documents**

None.

### Guidelines and Technical Basis

A revised Misoperation definition is being proposed for industry adoption. It includes the following conditions:

(1) ~~Any~~ **A failure of a Protection System to operate for a Fault within the zone it is designed to protect.** A lack of target information, e.g. when a high-speed pilot system does not trip because a high-speed zone element trips first, is not a Misoperation. If a fault or abnormal condition is cleared within the time normally expected with proper functioning of at least one Protection System element, then failure of another Protection System element associated with the protection scheme is not a Misoperation.

(2) ~~Any~~ **A failure of a Protection System to trip/operate for a non-Fault condition such as power swings, over excitation, or loss of excitation for which the Protection System was intended to operate, such as a power swing, under-voltage, over excitation, or loss of excitation.** For example, failure to trip the generator by loss of field protection for a loss of field condition on that generator is a Misoperation.

(3) ~~Any~~ **A Protection System operation that is slower than planned/intended for a Fault within the zone it is designed to protect.** Delayed fault clearing associated with an installed high-speed protection scheme is not a Misoperation if the high speed performance is not required by planning studies associated with the TPL standards or by coordination requirements with other Protection Systems.

(4) ~~Any~~ **A Protection System operation that is slower than intended for a Fault not within the zone it is non-Fault condition such as a power swing, under-voltage, over excitation, or loss of excitation for which it was intended to operate. An example of this type of Misoperation is an over excitation condition where the protection designed to protect/detect this condition operated slower than intended resulting in a higher degree of insulation stress than desired.**

(5) ~~A~~ **A Protection System operation for a Fault for which the Protection System is not intended to operate, excluding any remote Protection System operation that resulted from a failure to trip or slow trip of a local Protection System in a faulted adjacent zone.** An example of this type of Misoperation is an over-reaching trip due to a lack of coordination between remote and local Protection ~~System relays~~ Systems. Note: Operation of properly coordinated ~~backup/remote~~ Protection ~~System relays~~ Systems to clear the ~~fault~~ Fault in an adjacent ~~zone/zones~~ is not a Misoperation of the remote Protection System if the ~~primary protection local~~ Protection System of the faulted Element fails to clear the ~~fault~~ Fault within the ~~specified~~ intended time; however, the failure of the local Protection System for the faulted zone is a Misoperation.

(5) ~~Any~~ **6) A Protection System operation for a non-Fault conditions such as power swings, over excitation, or loss of excitation condition for which the Protection System is not intended to operate. ~~For~~ These non-Fault conditions may include power swings, over excitation or loss of excitation but could include even normal conditions. For example, a relay failure during normal conditions could conceivably cause an incorrect trip and a Misoperation. In a second example, tripping a generator by the operation of loss of field protection during an off-nominal frequency condition while the field is intact is a Misoperation. In a third example, an impedance line relay trip for a power swing that entered the relay's characteristic is a Misoperation if the power swing was stable and the relay operated because it was set with an**

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excessive reach that unnecessarily restricted the line's load carrying capability. This category of Misoperation cannot address at this time other operations during power swings unless the relay is clearly improperly set. Additional clarity on this specific issue will need to await completion of Phase III of Project 2010-13 on Relay Loadability which will address protective relay operations due to power swings as directed by FERC Order No. 733. Finally, an example of an operation that is not a Misoperation under this category is an unintended operation as a result of on-site maintenance, testing, construction or commissioning.

This definition is based on the established IEEE/PSRC I3 Working Group on 'Transmission Protective Relay System Performance Measuring Methodology' categories (excluding Failure to Reclose) of Relay System Misoperation. The phrase abnormal condition has been replaced with "non-fault condition" to remove ambiguity.

Failure to automatically reclose after a ~~fault~~**Fault** is not included as a ~~Protection System~~ Misoperation because reclosing equipment is not included under the definition of Protection Systems. ~~Operations~~

Interrupting Device operations which are initiated by control systems ~~(not by Protection Systems)~~, such as those associated with generator controls, or turbine/boiler controls, Static VAR Compensators (SVCs), Flexible AC Transmission Systems (FACTS), High-Voltage DC (HVDC) transmission systems, circuit breaker mechanisms, or other facility control systems are ~~also not Misoperations of a Protection System~~ not operations of a Protection System. Additionally, operations initiated by control functions within protective relays are not considered Protection System operations. For example, in cases where a component of the Protection System or a function of a component within the Protection System is used for control of a generator, such as when a reverse power relay is used to trip a breaker during generator shutdown, the operation of the control component or the function when not providing protection is not included in the definition of Misoperation and its operation would not be reviewed under this standard.

~~**Requirement R1** states the overall objective of the standard, which is to ensure that entities have and consistently implement a procedure to identify and correct all Protection System Misoperations. Specific detail regarding what this procedure must include is provided in the Parts 1.1 through 1.5.~~

~~**Part 1.1** requires that entities have a process to review all events for potential Misoperations and identify all Misoperations found. Reviewing all events associated with Faults on the BES and reviewing all BES Protection System Operations is necessary for reviewing all events which may be associated with BES Protection System Misoperations. The process of identifying a Misoperation from an analytical standpoint begins with a review of all situations that challenge Protection Systems. Faults are one of the major sources of challenge to the BES Protection System. A fault does not need to occur on the BES to result in a BES Protection System Misoperation. To completely identify Misoperations, it must be determined if the Protection System operated for a Fault within its zone of protection, a Fault outside its zone, or a no-Fault condition. A generator Protection System operation prior to closing the unit breaker(s) is not considered a Misoperation. These types of operations are excluded because the generating unit is not synchronized and is isolated from the BES. Protection System operations which occur with the protected Element out of service, that do not trip any in-service Elements are not~~

Misoperations. Protection System operations which occur with the protected Element out of service, that trip any in-service Elements are Misoperations.

In some cases where zones of protection overlap, the owner of BES Elements may decide to allow a Protection System to operate faster in order to gain better overall Protection System performance for an Element. For example, the high side of a transformer connected to a line may be within the zone of protection of the supplying line's relaying. In this case, the line relaying is planned to protect the area of the high side of the transformer and into its primary winding. In order to provide faster protection for the line, the line relaying may be designed and set to operate without direct coordination (or coordination is waived) with local protection for Faults on the high side of the connected transformer. Therefore, the operation of the line relaying for a high side transformer Fault would not be considered a Misoperation.

This standard addresses the reliability issues identified in the letter from Gerry Cauley, NERC President and CEO, dated January 17, 2010. "Nearly all major system failures include misoperation of relays as a factor contributing to the propagation of the events..... Reducing the risk to reliability from relay Misoperations requires consistent collection of misoperation information by regional entities, along with systematic analysis and correction of the underlying causes of preventable Misoperations." The standard also addresses the findings in the 2011 Risk Assessment of Reliability Performance; July 2011 "...a number of multiple outage events were initiated by protection system Misoperations. These events, which go beyond their design expectations and operating procedures, represent a tangible threat to reliability. A deeper review of the root causes of dependent and common mode events, which include three or more automatic outages, is a high priority for NERC and the industry."

In the event of a natural disaster, note that the Sanction Guidelines of the North American Electric Reliability Corporation effective January 15, 2008 provides that the Compliance Monitor will consider extenuating circumstances when considering any sanctions in relation to the timelines outlined in this standard.

### **Requirement R1**

This requirement promotes the prudent evaluation of all Protection System operations to designate Misoperations, even those difficult to detect. Unless all BES Protection System operations and Faults that challenge them are reviewed, it cannot be determined with certainty that all Misoperations are identified. For example, if you only reviewed Faults resulting in an overtrip, you would not necessarily identify Misoperations caused by slow trips.

Given that a Misoperation has been identified, **Part 1.2** requires the responsible entity accurately identify the underlying or "root" cause in sufficient detail to develop a corrective action plan that remedies the problem to prevent Misoperation recurrence. The cause of most Misoperations can be identified without extraordinary effort. Where a cause cannot be identified, a thorough documentation of the investigation is required to aid future investigation of the Misoperation particularly if it recurs. It is expected that the responsible entity will perform due diligence to identify the Misoperation cause.

Requirement 1 places the responsibility on the interrupting device owner to investigate operations initiated by a Protection System. The SDT believes the owner of the interrupting device that operated would be in the best position to analyze the Protection System operation, determine if a Misoperation occurred, and perform the initial investigation to determine the cause

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of the Misoperation. If the interrupting device owner suspects that the Misoperation was caused by a Protection System component owned by another entity, they must notify that component owner and document the notification. In this case, it is expected that both entities will work together to investigate the cause of the operation.

Protection Systems are made of many components. These components may be owned by more than one entity. For example, a Generator Owner may own a current transformer that sends information to a Transmission Owner's differential relay. All of these components and many more are part of a Protection System. It is expected that all the owners will communicate with each other, sharing any information freely, so that operations can be analyzed, Misoperations identified and corrective actions taken. If an entity feels it cannot get the level of cooperation it needs to adequately address a Misoperation, the entity should appeal to its Regional Entity for help in resolving the situation.

Determining the cause of Protection System Misoperations is essential in developing an effective remedy to avoid future Misoperations. The SDT believes 120 calendar days is a reasonable period of time to investigate operations, determine the cause for most Misoperations and document findings in an investigation report. This time frame takes into account the seasonal nature of Protection System operations. Both the volume of Protection System operations as well as outage constraints for investigative purposes can be seasonal.

Regardless of whether a cause is identified, the interrupting device owner must document the investigation as a potential aid in possible future Misoperation investigations. If a single Protection System causes multiple interrupting device owners to be affected, the entities may work together to produce a common investigation report. Similarly, if the interrupting device owner and the Protection System component owner that caused a Misoperation are different entities, they may work together to produce a common report. Each TO, GO, or DP would be expected to have a copy of the common investigation report.

An investigation report ~~generally includes~~may include the following information: 1) initial evidence, 2) probable ~~or potential~~ causes, 3) tests and studies, and 4) conclusions. A brief description of the event surrounding the Misoperation may be included if not separately documented. The initial evidence, which may also be documented separately, contains the sequence of events, relay targets and a summary of Disturbance Monitoring Equipment (DME) records. ~~The probable (or potential)~~Probable causes are ~~a list of~~ those causes which are most likely to have contributed to the Misoperation and could be considered for further testing. The test and studies documented in the report would describe and provide findings of those tests ~~(e.g. if the entity was able to perform them during the initial investigation phase (e.g. relay calibration and simulation tests, communication noise and attenuation tests, CT/VT ratio tests, DC continuity checks and functional tests) and studies (e.g. short circuit and coordination studies) performed in the attempt to determine the root cause.~~ The conclusions should summarize the ~~root~~ cause(s) substantiated by the evidence and findings of the tests and studies.

~~If no root cause was found, then the conclusions would attest to the indeterminate results and delineate those causes that have been eliminated.~~

~~**Part 1.2** gives 90 calendar days from the date of the Misoperation to complete the investigation. The 90 day allowance was selected to provide sufficient time for the responsible entity to get through a seasonal period that can restrict the ability to take the outages necessary to effectively identify the Misoperation root cause(s) or document the investigation for unsolved root causes.~~

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~~This standard applies to all BES Protection Systems some of which are more critical than others. It is assumed that critical systems will be addressed with more urgency which may delay the investigation of less critical systems. Some regional standards (such as PRC-004-WECC-1) may identify those critical elements and provide more stringent time frames.~~

~~In most cases where a root cause of a Misoperation is identified, a Corrective Action Plan to address the cause will improve the performance and reliability of the BES. **Part 1.3, Bullet 1** establishes the need for an entity to have a procedure for developing Corrective Action Plans. A Corrective Action Plan should include interim corrective actions, final corrective actions, and a timeline for completion/delivery dates. Interim corrective actions may be useful to quickly address some of the aspects of the Misoperation prior to implementation of a final solution. Examples for interim corrective actions are: disabling a blocking scheme prior to conversion to a permissive scheme, and taking equipment offline or removing equipment from service until new equipment is available.~~

~~The reliability of the BES could be greatly enhanced by making it immune to faults. Protection Systems are applied to the BES to clear faults and contain their negative impacts, thereby maintaining the reliability and stability of the BES. However, it is impossible (or at least highly impractical) to create failure proof Protection Systems. This is particularly true of Protection Schemes which rely on substation to substation communications for proper operation. The communication equipment can be spread over large distances, and be exposed to failure causes beyond the capability of the Protection System's owner's capability to control. Part of proper application of these Protection Systems involves analysis of their behavior during communication failures.~~

~~Where studies have determined that high speed clearing is required over 100% of the protected element to maintain stability, a communication failure must not prevent high speed fault clearing. In general, this will result in some amount of tripping for external faults. That, by definition, is a misoperation. There are usually things that can be done to reduce the tendency to misoperate, and to reduce the impact of a misoperation. However, the possibility typically cannot be eliminated. Altering the Protection System to eliminate tripping for every possible over trip during communication failures would prevent this type of misoperation, but it would negatively impact the stability of the BES.~~

~~Where studies have determined that excessive tripping is a greater threat to stability than slow tripping for a remote end line fault, permissive schemes can be used to provide high speed tripping. These schemes provide security against excessive tripping during communication failures, but will result in slower tripping for some faults. Under the proposed Misoperation definition, this may not always be considered a Misoperation, but it is certainly less than optimal Protection System performance. It does promote system stability however. Improving the likelihood of high speed clearing at the expense of security in these cases, will negatively impact the stability of the BES.~~

~~In rare cases such as the one described above, where altering a Protection System to avoid the recurrence of a Misoperation may lower the reliability or performance of the BES, a declaration addressing the lack of a CAP is required. Additionally, if analysis of the event shows that the cause of the failure is beyond the Protection System owner's ability to prevent or correct (such as a communication failure caused by an external dig in), corrective action may not be appropriate.~~



~~Part 1.3 Bullet 2 allows for this situation by requiring that where corrective action is not taken, the Protection System owner has to provide a declaration that includes a description of the failure mode, the Misoperation, and the potential impacts on the BES of eliminating the mode of Misoperation.~~

~~While many things can be done to improve the performance of Protection Systems, it is not possible to prevent all failures. Protection Systems which are designed to operate during partial failure modes in a manner that promotes the maintenance of BES stability may experience Misoperations for which a Corrective Action Plan may not be appropriate.~~

~~In some cases, analysis of all available information will not identify a root cause. Part 1.4 is intended to allow entities to deal with these scenarios and still meet the overall objectives of the reliability standard.~~

~~In some of these cases additional steps may be identified (such as applying more monitoring equipment) to aid in future investigations of subsequent Misoperations. Modifications to the Protection System may be identified which could reduce the likelihood of a recurrence of the Misoperations. These steps and modifications should be identified to aid in future investigations of recurring Misoperations.~~

~~When a root cause is not identified and all investigative avenues have been exhausted, a declaration detailing the description of the investigative work conducted as well as the justification for the decision to conclude the investigation is required.~~

~~Parts 1.3 and 1.4 both give 120 calendar days from the date of the Misoperation to develop a plan or otherwise address the Misoperation. This give an additional 30 days beyond the deadline established on Part 1.2. As discussed above, this allowance provides sufficient time for the responsible entity to get through a seasonal period that can restrict the ability to take the outages necessary to effectively identify the Misoperation root cause(s) or document the investigation for unsolved root causes. Also as discussed above, some regions may choose to implement more stringent deadlines for some of all of its Protection Systems.~~

### **Requirement 2**

If the Misoperation cause is identified within 120 days of the event, Requirement R2 requires Protection System owners to develop a CAP or to make a declaration of no additional action within 60 calendar days of determining the cause. Based on industry experience and operational coordination timeframes, the SDT believes 60 calendar days is reasonable for considering such things as alternative solutions, coordination of resources, development of a schedule, or procurement of funds for a CAP, or to prepare a declaration justifying the lack of a CAP.

Where there are multiple Protection System owners involved in a Misoperation, the one or more owners whose Protection System component(s) contributed to the Misoperation will create a CAP or declaration as required by Requirement 2. Owners whose Protection System components operated correctly do not need to create a CAP. All owners should update their investigation documentation to indicate which party or parties are performing a CAP to address the Misoperation.

Resolving Misoperations benefits the Protection System owner and the BES by improving reliability and security. The CAP is an established tool for resolving operational problems. The



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NERC Glossary of Terms defines a Corrective Action Plan as "A list of actions and an associated timetable for implementation to remedy a specific problem".

Protection System owners are expected to exercise due diligence in the development and implementation of a CAP. Typically included would be any corrective actions taken to prevent recurrence (along with the date performed), and any corrective actions planned to be taken to prevent recurrence (along with the planned date).

An example of a CAP for a Misoperation determined to have been caused by a failed relay that has not been repaired might be: "Temporarily removed failed relay from service on xx/xx/xx. Plan to repair then return relay to service on xx/xx/xx."

An example of a CAP for a Misoperation determined to have been caused by a failed relay that has been repaired might be: "Temporarily removed failed relay from service on xx/xx/xx. Repaired then returned relay to service on xx/xx/xx."

An example of a CAP for a Misoperation suspected to have been caused by an intermittent relay failure might be: "Temporarily removed suspect relay from service on xx/xx/xx. Replaced with like kind, and placed in service on xx/xx/xx."

If the Misoperation cause is identified within 120 days, and no corrective action has been or is intended to be taken, Protection System owners are required to make a declaration to this effect. A "no CAP declaration" would typically include the Misoperation cause and justification for taking no corrective action.

An example of a "no CAP declaration" due to BES reliability might be: "The investigation showed the Misoperation occurred due to transients associated with energizing transformer ABC at Station Y. Our studies show that de-sensitizing the relay to the recorded transients may cause the relay to fail to operate as intended during power system oscillations." A "no CAP declaration" due to BES reliability is expected to be used sparingly.

CAPs should include an evaluation as to whether the entity's Protection Systems at other locations are also vulnerable to the same type of Misoperation.

### **Requirement 3**

If the Misoperation cause is not identified within 120 days, and reasonable investigative actions have not been exhausted, Protection System owners are expected to exercise due diligence in the development and implementation of an action plan for additional investigation. This action plan would typically include any investigative actions taken to determine the cause (along with the date performed), and any investigative actions planned to be taken to determine the cause (along with the planned date).

At the end of 180 days, the Protection System owner must have an action plan or a declaration why no further actions will be taken. The action plan does not need to have been implemented within the 180 days, but it must have been developed within this time frame. The 180 calendar days is the sum of 120 calendar days (investigative period in Requirement R1) and a 60 calendar day period (similar timeframe as in Requirement R2 for developing a CAP.)

Where there are multiple Protection System owners involved in a Misoperation and no cause has been determined, then each Protection System owner must either develop an action plan or declare why no further actions will be taken.

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An example of an investigative action plan for more testing might be: "All relays at station A functioned properly during testing on xx/xx/xx. An outage is required to test the relays at station B. The outage is scheduled for xx/xx/xx."

An example of an action plan for adding monitoring might be: "All relays at station A and B functioned properly during testing on xx/xx/xx. It is planned to install a temporary DFR at station A on xx/xx/xx and to monitor the currents for at least 3 months."

An example of an action plan for reviewing relay settings might be: "All relays at station A functioned properly during testing on xx/xx/xx. All relays at station B functioned properly during testing on xx/xx/xx. The carrier system functioned properly during testing on xx/xx/xx. It is planned to complete a relay settings review by xx/xx/xx."

If the Misoperation cause is not identified and reasonable investigative actions have been exhausted within 180 days, Protection System owners are required to make a declaration to this effect. A "no action plan declaration" would typically include any investigative actions taken to determine the cause (along with the date performed), and justification for taking no additional investigative actions.

An example of a "no action plan declaration" might be: "All relays at station A and B functioned properly during testing on xx/xx/xx. The carrier system functioned properly during testing on xx/xx/xx. The carrier coupling equipment functioned properly during testing on xx/xx/xx. A settings review completed on xx/xx/xx indicated the relay settings were proper. Since the equipment involved in the operation functioned properly during testing, the settings were reviewed and found to be proper, and the equipment at station A and station B is already monitored, we have decided to close this investigation."

### Requirement R4

Finally, the goal of the standard has not been met unless CAP(s) or action plans are actually implemented, as is required in **Part 1.5: Requirement R4**. The responsible entity is required to implement and complete a CAP or ~~other~~ action plan to accomplish the purpose of this standard, which is to prevent future Misoperations, thereby minimizing risk to the BES. ~~The CAP or action plan is intended to correct the root causes of Protection System Misoperations and prevent them from recurring.~~ The responsible entity is also required to complete the CAP or action plan, document the ~~manner in which the plan was implemented~~ plan implementation, and retain the appropriate evidence to demonstrate implementation ~~and completion~~.

The goal of an action plan created in Requirement R3 is to determine a cause so a CAP can be created to ultimately remedy the cause of the Misoperation. If the cause is determined as a result of the action plan, the entity must develop a CAP or a declaration within 60 days of determination of cause per Requirement 2. This requirement sets the expectation that the work identified in the CAP or action plan will be completed on schedule as planned. Deferrals or other relevant changes to the CAP or action plan need to be documented so that the record includes not only what was planned, but what was implemented. Depending on the planning and documentation format used by the responsible entity, evidence of successful CAP or action plan execution could consist of signed-off work orders, printouts from work management systems, spreadsheets of planned versus completed work, timesheets, work inspection reports, paid invoices, photographs, walk-through reports or other evidence.

Documentation of a CAP or action plan provides an auditable progress and completion confirmation for specific Misoperations. In addition, the investigative documentation may aid the responsible entity in remedying future Misoperations of a similar nature.

### **Reporting:**

A review of the Transmission Availability Data System (TADS) data for the ~~past three~~-years ~~reveals~~2008 – 2010 ~~revealed~~ that the fourth ranked initiating cause of BES outages not related to weather ~~is~~was “Failed Protection System Equipment.” Given the high ranking of this metric, it is appropriate to collect data on Protection System Misoperations for analysis to drive improvements in Protection System reliability.

**Section C-1.4** requires periodic data reporting and references a common reporting format to facilitate consistent reporting of Misoperation data by all Transmission Owners, Generator Owners, and Distribution Providers. Reporting Misoperation data in a common format permits the ERO to analyze the data, develop meaningful metrics for measuring Protection System performance, identify trends in Protection System performance that negatively impact reliability, and identify lessons learned.

Analysis of data from all Misoperations across North America makes possible identification of issues and trends that may not be identifiable through analysis of smaller data sets on an entity or regional basis. Information regarding identified issues and trends and recommended actions will be shared with Transmission Owners, Generator Owners, and Distribution Providers through lessons learned or industry alerts. Sharing this information will permit recipients to take appropriate actions to drive improvements in Protection System performance.

The common reporting template also will improve the usefulness of metrics developed to track Protection System performance. While the most relevant category defined in TADS is titled “Failed Protection System Equipment,” the title is not an accurate description of the information reported in the metric. This metric includes all Protection System Misoperations that are not related to human error, which is only a subset of all Protection System Misoperations. The Protection System Misoperations related to human error (e.g., miscoordinated settings, incorrect setting calculations, and errors in applying settings to the relay, etc.) are tracked separately from Protection System equipment-related Misoperations, and are grouped together with other human errors by a utility employee or contractor. Similarly, Protection System Misoperations related to failed equipment such as a failed CVT on the primary insulation side are reported under “Failed AC Substation Equipment.” Reporting of Misoperations data using the common format specified in C-1.4 will permit development of metrics specific to Protection System Misoperations, with the potential to break down the metric by category of Misoperation (e.g., failure to trip, slow trip, unnecessary trip, etc.) and cause of Misoperation (ac system, dc system, as-left personnel error, incorrect setting/logic/design, and relay failures/malfunctions).

Reporting Misoperations and their CAPs or action plans provides a means of monitoring and assessing Misoperations. Reviewing and tracking this information provides a method of validating the actions taken to address the causes of Misoperations. A second need for reporting Misoperations is to facilitate the identification of trends in Protection System performance that negatively impact reliability. Analyzing data from all Misoperations across North America will

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make it possible to identify trends that may not be discernible through analysis of smaller data sets on an entity or regional basis.

Misoperations and updates will be submitted to the Regional Entity on a quarterly basis per the following schedule:

<u>Reporting Quarter</u>	<u>Submission Date</u>
<u>1st Quarter (Jan 1 – March 31)</u>	<u>May 31</u>
<u>2nd Quarter (Apr 1 – June 30)</u>	<u>August 31</u>
<u>3rd Quarter (July 1 – Sept 30)</u>	<u>November 30</u>
<u>4th Quarter (Oct 1 – Dec 31)</u>	<u>February 28</u>

The two calendar months reporting of Misoperations that occurred within the quarterly reporting period corresponds to the recommendations provided by ERO-RAPA and also correlates to the time which the majority of Regional Entities were using in 2011. It is believed that two calendar months is a reasonable time for an entity to submit their Misoperations data after the close of a reporting period. Reporting and updating on a limited time interval and lag (from occurrence) aids in focusing on high trend items of common mode failures. A longer period of time for reporting could prevent high trend failures from being quickly recognized.

Examples of reporting:

1. If a Misoperation occurred on March 30 but was not identified as a Misoperation until June 2, then this Misoperation would be reported in the second quarter reporting period.
2. If the Misoperation in example 1 was not completely investigated in the second quarter but a cause was determined on July 2, then a resubmittal should be reported in the third quarter.
3. If the Misoperation in examples 1 and 2 had its CAP completed on November 2, then a resubmittal indicating that the CAP was completed should be reported in the fourth quarter.