

Technical Justifications

Project 2018-03 Standards Efficiency Review Retirements

Purpose: The purpose of the Project 2018-03 – Standards Efficiency Review Retirements Technical Justifications document was for the Standards Drafting Team (SDT) to evaluate each recommendation for retirement identified in the Standards Authorization Request (SAR). It is intended to facilitate understanding about the technical rationale for each recommendation proposed by the SDT.

Technical Justifications for Phase I of Standards Efficiency Review - Retirements

BAL-005-1, Requirements R4 and R6

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retain

Rationale

The SDT believes these requirements should be retained for the following reasons:

Requirements R4 and R6 of BAL-005-1 are requirements specific to the calculation of the Area Control Error (ACE). TOP-010-1(i) Requirement R2 covers ACE with the wording of "...analysis functions and Real-time monitoring..." but does not cover specifics, such as: quality flags for missing or invalid data that is part of BAL-005-1, Requirement R4 or the accuracy of scan rates that is part of BAL-005-1, Requirement R6.

In TOP-010-1(i), Requirement R2 (revised from TOP-010-1) covers the calculation and monitoring of ACE, however, the language: "Each Balancing Authority shall implement an Operating Process or Operating Procedure to address the quality of the Real-time data necessary to perform its analysis functions and Real-time monitoring," is only addressing quality. In BAL-005-1 (revised from BAL-005-0.2b) Requirement R4 states: "The Balancing Authority shall make available to the operator information associated with Reporting ACE including, but not limited to, quality flags indicating missing or invalid data." Requirement R6 of BAL-005-1 states: "Each Balancing Authority that is within a multiple Balancing Authority Interconnection shall implement an Operating Process to identify and mitigate errors affecting the accuracy of scan rate data used in the calculation of the Reporting ACE for each Balancing Authority Area." Both of these requirements are specific to identifying missing or invalid data plus scan rates, not just the quality of the Real-time data.

The Standards Efficiency Review – Retirements (SER Phase I) team will communicate with the Standards Efficiency Review Phase II team regarding Requirements R4 and R6 of BAL-005-1 to determine if there is opportunity for revisions to TOP-010-1(i), Requirement R2 that would satisfy the missing or invalid data plus scan rates. If the Standards Efficiency Review Phase II team takes an approach for such determinations and then finds that there is that opportunity, then Requirements R4 and R6 of BAL-005-1 may be able to be looked at for retirement within that project or within a future project.

COM-002-4, Requirement R2

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retain

Rationale

The SDT believes this requirement should be retained for the following reasons:

While training on communications protocols would fall into an entity's systematic approach to training, the requirements do not explicitly mandate training on communications protocols. It is essential for all operators to have a common level of understanding and be trained in three-part communication. During development of COM-002-4, it was determined that because PER-005 would not meet the NERC Board of Trustees (BOT) November 7, 2013 Resolution to mandate training, that SDT included a requirement to conduct initial training in order to ensure that a baseline of training is complete before an individual is placed in a position to use the communications protocols. Requiring initial training is not overly burdensome to an entity and any subsequent training can be covered in PER-005 or through the operator feedback loop as determined by the entity.

The SER Phase I team will communicate with the Standards Efficiency Review Phase II team regarding Requirement R2 of COM-002-4 to determine if there is opportunity for revisions to PER-005-2, Requirement R2 that would satisfy the training requirements specific to training on communications protocols. If the Standards Efficiency Review Phase II team takes an approach for such determinations and then finds that there is that opportunity, then Requirement R2 of COM-002-4 may be able to be looked at for retirement within that project or within a future project.

EOP-005-3, Requirement R8

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retain

Rationale

The SDT believes this requirement should be retained for the following reasons:

The PER-005 standard entails training processes, however it does not specifically provide for system restoration training. In PER-005-2, the requirement to provide system restoration training no longer exists. In fact, the rationale to remove the minimum training requirement specific to system restoration from PER-005-1 was, in part, based on the existence of former Requirement R10 in EOP-005-2 (Requirement R8 of EOP-005-3) and Requirement R9 in EOP-006-2 (Requirement R7 of EOP-006-3). If Requirement R8 in EOP-005-3 is removed, then there will not be any requirements to provide system restoration training to operating personnel in any of the standards.

A specific requirement for system restoration training should be maintained because, while a system shutdown is a low probability, it could have a high impact if not done properly. The SER Phase I team will communicate with the Standards Efficiency Review Phase II team regarding Requirement R8 of EOP-005-3 to determine if there is opportunity for revisions to PER-005-2 that would satisfy the training requirements specific to system restoration training. If the Standards Efficiency Review Phase II team takes an approach for such determinations and then finds that there is that opportunity, then Requirement R8 of EOP-005-3 may be able to be looked at for retirement within that project or within a future project.

EOP-006-3, Requirement R7

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retain

Rationale

The SDT believes this requirement should be retained for the following reasons:

The PER-005 standard entails training processes, however it does not specifically provide for system restoration training. In PER-005-2, the requirement to provide system restoration training no longer exists. In fact, the rationale to remove the minimum training requirement specific to system restoration from PER-005-1 was, in part, based on the existence of former Requirement R9 in EOP-006-2 (Requirement R7 of EOP-006-3). If Requirement R7 in EOP-006-3 is removed, then there will not be any requirements to provide system restoration training to operating personnel in any of the standards.

A specific requirement for system restoration training should be maintained because, while a system shutdown is a low probability, it could have a high impact if not done properly. A specific requirement for system restoration training should be maintained because, while a system shutdown is a low probability, it could have a high impact if not done properly. The SER Phase I team will communicate with the Standards Efficiency Review Phase II team regarding Requirement R7 of EOP-006-3 to determine if there is opportunity for revisions to PER-005-2 that would satisfy the training requirements specific to system restoration training. If the Standards Efficiency Review Phase II team takes an approach for such determinations and then finds that there is that opportunity, then Requirement R7 of EOP-006-3 may be able to be looked at for retirement within that project or within a future project.

FAC-008-3, Requirements R7 and R8

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retire

Rationale

The SDT believes these requirements should be retired for the following reasons:

These requirements are duplicative of the data provision standards MOD-032-1, IRO-010-2, and TOP-003-3. In MOD-032-1, Requirement R1, the Planning Coordinator (PC) and Transmission Provider (TP) develop modeling data requirements and reporting according to Attachment 1. In MOD-032-1 R2, the Transmission Operator (TO) and Generator Operator (GO) provide power capabilities data in Item 3, and facility ratings data in Items 3(f), 4(c) and 6(g) in the steady-state column of Attachment 1, as requested by the TP or PC.

IRO-010-2, Requirement R1 and TOP-003-3, Requirement R1 require the Reliability Coordinator (RC) and the Transmission Operator (TOP) to list necessary data and information needed to perform its Operating Planning Analyses and Real-Time Assessments. This data necessarily includes facility ratings as inputs to SOL monitoring. IRO-010-2, Requirement R3 and TOP-003-3, Requirement R5 require that the TO and the GO to respond to the RC's and the TOP's requests.

FAC-013-2 Requirements R1, R2, R4, R5 and R6 (all)

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retire

Rationale

The SDT believes this standard should be retired for the following reasons:

The requirement for Planning Coordinators (PC) to have a methodology for and to perform an annual assessment of Transfer Capability for a single year in the Near-Term Transmission Planning Horizon does not benefit System reliability beyond that provided by other Reliability Standards. This Reliability Standard is primarily administrative in nature and does not require specific performance metrics or coordination among functional entities. In general, FAC-013-2 fails to meet System reliability objectives in the following ways:

- Assessing transfer capability above the “known commitments for Firm Transmission Service and Interchange” required by TPL-001-4 (R1.1.5), serves a market function as opposed to securing System reliability.
- Individual PCs develop their own methodologies that may be very disparate from each other.
- Impacted functional entities, such as TP, do not have meaningful input into the methodology or analysis.
- The standard does not specify performance metrics or define what acceptable system performance is.
- Entities that receive the methodology or assessment results are not obligated to use or even consider the information in their assessments.
- Requirement R4 only requires the assessment to be performed for one year in the Near-Term Transmission Planning Horizon. This year can be arbitrarily chosen by the PC and the analysis does not guarantee transmission service that is necessary for System reliability.

Assessing transfer capability in the planning horizon is a method to test the robustness of the system. Robustness testing of a system is not an indicator of reliability because there is no metric for robustness. Additionally, the proposed retirement of FAC-013-2 does not preclude any entity from performing studies to assess transfer capability for their own purposes. The reliability benefit of doing such an assessment varies from entity to entity, with some entities not having a benefit for the assessment at all. The 2013 NERC Independent Experts Review Project (IERP) identified Requirements R2 and R3 as administrative and recommended them for retirement. Requirement R3 was approved for retirement by FERC in 2014.

INT-004-3.1 Requirements R1, R2 and R3 (all)

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retire

Rationale

The SDT believes this standard should be retired for the following reasons:

INT-004-3.1 may be retired since it satisfies Paragraph 81 Criteria ‘B6 – Commercial or Business Practice.’ Interchange scheduling and congestion are elements that impact transmission costs, rather than actual reliable management of the BES. Furthermore, the applicable entity for Requirements R1 and R2, the Purchasing-Selling Entity, has been removed from the list of NERC Functional Entities, supporting the

market-based observations herein. Requirement R3 specifically refers to “Pseudo-Ties that are included in the NAESB Electric Industry Registry,” reinforcing the tie to North American Energy Standards Board (NAESB) Wholesale Electric Quadrant (WEQ) Business Practice Standards.

INT-006-4, Requirements R3.1, R4, and R5

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retire

Rationale

The SDT believes these requirements should be retired for the following reasons:

INT-006-4, Requirement R3 Part 3.1 can be retired under Paragraph 81, Criterion A. There is no substantive impact on reliability with requiring the RC to be notified when a Reliability Adjustment Arranged Interchange has been denied.

INT-006-4, Requirement R4 can be retired under Paragraph 81, Criteria A and B7. Covered in North American Energy Standards Board (NAESB) e-Tagging specifications, Section 1.6.3.1 and Section 1.3, Request State. This requirement outlines the conditions that must exist for an Arranged Interchange to transition to Confirmed Interchange. NAESB Electronic Tagging Specification Section 1.6.3.1 and Section 1.3, Request State, stipulate these exact requirements. INT-006-4, Requirement R4 is being recommended for retirement, the requirement is accomplished through a Balancing Authority’s (BA) e-Tag Authority Service and does not have an impact on reliability.

INT-006-4, Requirement R5 can be retired under Paragraph 81, Criteria A and B7. This is covered in NAESB e-Tagging specifications, Section 1.6.4. This requirement outlines who is notified when the transition to Confirmed Interchange occurs. NAESB Electronic Tagging Specification, Section 1.6.4, stipulate these exact requirements. INT-006-4, Requirement R5 is being recommended for retirement, the requirement is accomplished through a BA’s e-Tag Authority Service and does not have an impact on reliability.

INT-009-2.1, Requirement R2

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retire

Rationale

The SDT believes this requirement should be retired for the following reasons: This requirement can be retired under Paragraph 81, Criterion B7, as the requirement is redundant with approved NERC Reliability Standard BAL-005-1, Requirement R7.

INT-010-2.1 Requirements R1, R2 and R3 (all)

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retire

Rationale

The SDT believes this standard should be retired for the following reasons:

The opportunity exists to retire Reliability Standard INT-010-2.1 in its entirety. INT-010-2.1, Requirement R1: (1) Retire under Paragraph 81, Criteria B6 and B7 and (2) the IERP also recommended for retirement. More stringent tagging requirements already exist in NAESB WEQ-004-1. Therefore, this requirement is

duplicative and does little, if anything, to benefit or protect the reliable operation of the Bulk Electric System (BES).

INT-010-2.1, Requirement R2: (1) Retire under Paragraph 81, Criteria B6 and B7 and (2) the IERP also recommended for retirement. More stringent tagging requirements already exist in NAESB WEQ 004-8. Therefore, this requirement is duplicative and does little, if anything, to benefit or protect the reliable operation of the BES.

INT-010-2.1, Requirement R3: (1) Retire under Paragraph 81, Criteria B6 and B7 and (2) the IERP also recommendation for retirement. More stringent tagging requirements already exist in NAESB WEQ 004-1. Therefore, this requirement is duplicative and does little, if anything, to benefit or protect the reliable operation of the BES.

IRO-002-5, Requirements R1, R4 and R6:

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retire Requirement R1, Retain Requirements R4 and R6

Rationale

The SDT believes that Requirement R1 should be retired for the following reasons:

Requirement R1 of IRO-002-5 is redundant to other requirements in the IRO family of standards. The requirement is a control for aiding compliance with IRO-008-2, Requirement R1 related to the performance of an Operational Planning Analysis (OPA), and it is duplicative to Requirement R3 in IRO-010-2. The purpose of IRO-010-2 is to ensure adequate data is collected so that reliability is not adversely impacted by preventing instability, uncontrolled separation, or Cascading outages and is applicable to all functional entities in the RC area. The purpose of IRO-008-2 is for the RC to perform the analysis to prevent instability, uncontrolled separation, or Cascading and with the data collected per IRO-010-2. The data exchange capabilities are indicated in IRO-010-2, Requirement R3, which includes BAs and TOPs, and IRO-008-2, Requirement R1 requires the RC to perform the OPA, which makes IRO-002-5, Requirement R1 redundant with the aforementioned standards and requirements.

IRO-010-2 requires the RC to identify the data it needs to perform its OPA (R1), which entities need to provide such data (R2), and then obligates those registered entities to then supply the data (R3). For an entity to comply with IRO-010-2, Requirement R3, it must be able to exchange data with the requesting RC. Additionally, to comply with IRO-008-2, Requirement R1, the RC must have received all of the data it needs to perform the OPA. Finally, Measure M1 for IRO-002-5, Requirement R1 states that an entity needs to have documentation describing its data exchange capabilities with other entities, which is administrative in nature. As such, the IRO-002-5, Requirement R1 is not needed to support reliability and can be retired.

The SDT believes that Requirements R4 and R6 should be retained for the following reasons:

IRO-002-5, Requirements R4 and R6 are necessary for the Real-time operators to be assured of having the tools necessary to monitor the BES; therefore, retirement of these requirements is not being sought during this phase of the project.

Requirement R4 of IRO-002-5 needs to be retained to make it clear that the System Operator has authority to postpone, cancel or recall planned outages of Energy Management System (EMS), Internet Technology (IT), or communications-related equipment. Although some RCs may include this type of equipment in their outage coordination process (cf. IRO-017-1), the inclusion of EMS, IT or communications-related equipment is not explicitly required by IRO-017-1, Requirement R1. In addition, RC equipment outages are not required to follow the RC's outage coordination process (i.e., IRO-017-1, Requirement R2 is only applicable to TOPs and BAs). As such, a potential gap in the standards would exist if IRO-002-5, Requirement R4 was retired.

IRO-008-2, Requirement R6

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retain

Rationale

The SDT believes this requirement should be retained for the following reasons:

Although IRO-008-2, Requirement R6 appears to be administrative in nature, there are reliability benefits to knowing what actions were taken to prevent or mitigate the exceedance. Therefore, retirement of IRO-008-2, Requirement R6 is not being sought during this phase of the project.

IRO-014-3, Requirement R3

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retain

Rationale

The SDT believes this requirement should be retained for the following reasons:

The reliability objective of "notification" is mandated as a part of the RC having and implementing Operating Procedures, Operating Processes, or Operating Plans that include criteria and processes for notifications (Requirement R1, Part 1.1), this ensures RC operations are coordinated to maintain reliability of the BES. As such, a separate requirement for ensuring notifications are made to impacted RCs is duplicative. However, IRO-014-3, Requirement R1 time horizon would need to be revised to a time horizon of "Real-time" if Requirement R3 were to be retired. Revision of Requirement R1 is outside the scope of the project, so retirement of IRO-014-3, Requirement R3 is not being sought during this phase of the project.

SER Phase I team will communicate with the Standards Efficiency Review Phase II team regarding Requirement R3 of IRO-014-3 to determine if there is opportunity for revision to IRO-014-3, Requirement R1 that would satisfy the revision of the time horizon to "Real-time." If the Standards Efficiency Review Phase II team takes an approach for such determinations and then finds that there is that opportunity, then Requirements R3 of IRO-014-3 may be able to be looked at for retirement within that project or within a future project.

IRO-017-1, Requirement R3

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retain

Rationale

The SDT believes this requirement should be retained for the following reasons:

IRO-017-1 is not entirely duplicative of TPL-001-4, Requirement R8. The RC should be added as a named recipient to TPL-001-4 prior to considering IRO-017-1, Requirement R3 for retirement.

SER Phase I team will communicate with the Standards Efficiency Review Phase II team regarding Requirement R3 of IRO-017-1 to determine if there is opportunity for revisions to TLP-001-4 that would satisfy the adding the RC as a named recipient. If the Standards Efficiency Review Phase II team takes an approach for such determinations and then finds that there is that opportunity, then Requirement R3 of IRO-017-1 may be able to be looked at for retirement within that project or within a future project.

MOD-004-1, MOD-008-1, MOD-028-2, MOD-029-2a, MOD-030-3, MOD-001-1a and proposed MOD-001-2

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retire

Rationale

The SDT believes these standards should be retired for the following reasons:

Available Transfer Capability (ATC)/Available Flowgate Capability (AFC), as well as eTags, are commercially-focused elements, facilitating interchange and balancing of interchange. The Real-time system operators are ambivalent of these commercial arrangements, as they must maintain reliability of the BES according to System Operating Limits (SOLs) and Interconnection Reliability Operating Limits (IROLs). If a scheduled interchange would violate SOLs or IROLs, the Real-time operators must disregard the scheduled interchange and operate the system to its actual reliability limits. This observation is reinforced by NERC's statement in the 2015 filing related to risk-based reliability proposing removal of the Interchange Authority from the compliance registry, where it's stated: "NERC proposes to remove interchange authorities as functional entities, explaining that the activities of the interchange authority are commercial in nature and, thus, the removal will have little if any impact on reliability of the bulk electric system." FERC acknowledged this in their March 15, 2015 Order, where they stated: "...we approve NERC's proposed removal of the interchange authority as a functional entity. As explained by NERC, the interchange authority performs a commercial function, essentially quality control activity in verifying and communicating interchange schedules."

MOD-020-0, Requirement R1 (all)

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retire

Rationale

The SDT believes this standard should be retired for the following reasons:

MOD-031-2 and IRO-010-2 do give the necessary entities the authority to request relevant information nor does MOD-031-2 and IRO-010-2 require the associated entities to provide that information. Demand-Side Management (DSM) data is necessarily related to the near-term operating time horizon, as well as the planning time horizons, but not to the Real-time operating time horizon that the RC and TOP are operating in. According to TOP-001-4, Requirements R1 and R2, and IRO-001-4, Requirement R1, the RC,

BA and TOP must operate the BES according to SOLs and IROLs, and do not generally have control over DSM. They do have the authority to issue Operating Instruction to other entities as needed to maintain BES reliability within SOLs and IROLs; the entities receiving Operating Instructions are obligated, per TOP-001-4, Requirement R3, to follow those instructions, subject to the exceptions noted within that requirement. Further, the Demand Response Availability Data System (DADS) collects and disseminates data regarding Demand Response programs according to Section 1600 of the NERC Rules of Procedure. All entities identified in MOD-020-0 R1 are sources of DADS data, have access to DADS data, or both.

DSM and Direct Control Load Management (DLCM) may be regarded as long-term-planning and operations-planning time horizon resources, but, particularly with a “on request within 30 calendar days” obligation in the requirement, is not a resource for the Real-time or day-ahead operating time horizon for Reliability Coordinators and Transmission Operators, which must plan to operate, and actually operate, the BES within SOLs and IROLs, a subset of SOLs. In addition, the amount of interruptible demands and DLCM at the TP, Resource Planner (RP), and/or Load-Serving Entity (LSE) (which has been removed from the compliance registry and is no longer obligated to comply with NERC standards) level is not of locational benefit to TOPs and RCs to assist them in operating within SOLs, as such information, were it to be provided within a usable time frame, would not be sufficiently granular to assist the TOP and RC. All meaningful information regarding interruptible demands and DLCM is available from DADS, which, in the United States, is a mandatory reporting mechanism, regulated per Section 1600 of the NERC Rules of Procedure. DSM and DLCM are financially-enabled mechanisms whereupon RPs may encourage customers and customer groups to permit local control of their load in exchange for rate considerations. And this local control may or may not be sited in such a manner to provide any benefit to TOPs and RCs; which, again, are obligated by NERC Standards to operate the BES within SOLs.

PRC-004-5(i), Requirement R4

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retire

Rationale

The SDT believes this requirement should be retired for the following reasons:

The standard's purpose is to identify and correct the causes of Misoperations of Protection Systems for BES Elements. The Reliability Standard's Guideline and Technical Basis for Requirement R4 considers due diligence that an entity must make in determining the cause of a Protection System Misoperation.

The compliance activities associated with this requirement fall into tracking of milestones and do not improve reliability. Requirement R4 acts as a control to support compliance with Requirements R1 and R3. It is in the best interest of the entity to continue to investigate and detect whether its Protection System components caused a Misoperation and develop a corrective plan for the identified Protection System component. This can be achieved through the entity's internal control policies and procedures engineered to maximize efficiency and reliability. Entities endeavor to determine the cause of a Misoperation, and doing so may take extended time if equipment outages are necessary. However, if an entity is unable to determine the cause, further investigation(s) using the same event data are unlikely to lead to identification of the cause. Proposed retirement of Requirement R4 does not preclude the entity's

responsibility to continue the investigation to identify the cause of Misoperation. However, it does alleviate the need to keep tracking documents for the sake of showing investigative actions.

PRC-015-1 Requirements R1, R2, and R3 (all)

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retain

Rationale

The SDT believes this standard should be retained for the following reasons:

PRC-015-1 is scheduled to be retired on 12/31/2020 under the PRC-012-2 Implementation Plan (IP).

PRC-018-1 Requirements R1, R2, R3, R4, R5 and R6 (all)

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retain

Rationale

The SDT believes this standard should be retained for the following reasons:

PRC-018-1 is superseded by PRC-002-2 in Year 2022. The PRC-002-2 IP states: “Standard PRC-018-1 shall remain effective throughout the phased implementation period of PRC-002-2...”

TOP-001-4 Requirements R16, R17, R19 and R22

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retain Requirements R16 and R17, Retire Requirements R19 and R22

Rationale

The SDT believes Requirements R16 and R17 should be retained for the following reasons:

Requirements R16 and R17 of TOP-001-4 need to be retained to make it clear that the System Operator has authority to postpone, cancel or recall planned outages of EMS, IT or communications-related equipment. Although some RCs may include this type of equipment in their outage coordination process (IRO-017-1), the inclusion of EMS, IT or communications-related equipment is not explicitly required by IRO-017-1, Requirement R1. As such, a potential gap in the standards would exist if TOP-001-4, Requirements R16 and R17 were retired. Requirements R16 and R17 are necessary for the Real-time operators to be assured of having the tools necessary to monitor the BES. Therefore, retirement of TOP-001-4, Requirements R16 and R17 is not being sought during this phase of the project.

The Purpose of TOP-003-3 is to ensure adequate data is collected by the BA and TOP to fulfill their operational and planning responsibilities. The Purpose of TOP-002-4 is to ensure each BA and TOP have plans to operate within specified limits using the data provided in TOP-003-3. The data exchange capabilities that are indicated in TOP-001-4, Requirements R19 and R22 for the BA and TOP are redundant with TOP-003-3, Requirements R3, R4 and R5 and TOP-002-4, Requirement R1.

The SDT believes Requirements R19 and R22 should be retired for the following reasons:

TOP-001-4, Requirement R19 is redundant to other requirements in the TOP family of standards. For TOPs, the existing TOP-003-3, Requirement R5 cannot be fulfilled by entities unless data exchange capabilities exist between the TOP and the supplying entities. Similarly, TOP-002-4, Requirement R1

cannot be fulfilled by the TOP unless the data needed to perform the OPA has been received from the supplying entities (i.e., data had to be exchanged). As such, Requirement R19 in TOP-001-4 is not needed to support reliability and can be retired.

TOP-001-4, Requirement R22 is redundant to other requirements in the TOP family of standards. For the BA, the existing TOP-003-3, Requirement R5 cannot be fulfilled by entities unless data exchange capabilities exist between the BA and the supplying entities. Similarly, TOP-002-4, Requirement R4 cannot be fulfilled by the BA unless the data needed to develop its Operating Plan for next-day operations has been received from the supplying entities (i.e., data had to be exchanged). As such, Requirement R22 in TOP-001-4 is not needed to support reliability and can be retired.

VAR-001-5*, Requirements R2 and R3

SAR Recommendation: Retire

Project 2018-03 SDT Recommendation: Retire Requirement R2, Retain Requirement R3

Rationale

The SDT believes Requirement R2 should be retired for the following reasons:

VAR-001-5, Requirement R2 is duplicative with the existing requirements in the TOP-001-4 and TOP-002-4, which direct the TOP to plan and operate within in SOL values, which includes system voltage limits. TOP-002-4, Requirement R1 requires an OPA to be completed to ensure no SOL is violated, and TOP-001-4, Requirement R10 provides the criteria that the TOP shall use for determining SOL exceedances, which includes monitoring voltages. If an SOL violation is identified, then the TOP shall have an Operating Plan to mitigate the violation. TOP-001-4 and TOP-002-4 requirements direct the TOP to maintain reliability of the BES and to mitigate SOL exceedances. If the TOP identifies no SOLs, voltage or otherwise, then the TOP has enough resources "scheduled" to maintain reliability of its BES. The remaining VAR-001-4.2 requirements ensure that a TOP ensures voltage, reactive flows, and reactive resources are monitored, controlled, and maintained with limits. The FAC family of standards ensure the proper BES Facilities and/or Elements are built with applicable equipment and system ratings.

TOP-002-4, Requirement R1 thus requires the TOP to have an OPA that assess whether its next-day planned operations will exceed any SOLs, and TOP-001-4, Requirement R10 thus requires that the TOP monitor its Facilities and thus determine SOL exceedances. Further, TOP-001-4, Requirement R14 requires that the TOP "...initiate its Operating Plan to mitigate a SOL exceedance identified as part of its Real-time monitoring or Real-time Assessment..." and TOP-001-4, Requirement R1 requires that the TOP "...shall act to maintain the reliability of its Transmission Operator Area via its own actions or by issuing Operating Instructions."

Since operating outside voltage limits represents a SOL exceedance, the TOP must have an OPA that assesses whether its next-day operations will exceed SOLs. The TOP has the obligation to initiate an Operating Plan to mitigate an SOL exceedance, and has the responsibility to take any actions under its control and issue Operating Instructions, if needed. The responsibilities elucidated in VAR-001-4.1, Requirement R2 are fully addressed in these other standards; scheduling sufficient reactive resources to regulate voltage levels under normal and Contingency conditions is one of several vital elements of addressing this obligation.

The SDT believes Requirement R3 should be retained for the following reasons:

For reliability purposes, the TOP must ensure sufficient voltage support is provided in Real-time in order to operate within an SOL to prevent voltage-collapse events wherein the operation within SOLs/IROLs itself is not adequate to assure stable voltage operations in both steady-state and transient conditions. The TOP-series of standards does not provide sufficient granularity to assure that adequate voltage/reactive resources, both of magnitude and type, are operated to voltage and reactive flow as necessary.

* VAR-001-4.2, is an inactive standard. VAR-001-5 changed the WECC variance, and not the continent-wide requirements. VAR-001-5 became effective January 1, 2019.