Technical Rationale for Reliability Standard PRC-006-SERC-02

April 20, 2020

PRC-006-SERC-02 – Automatic Underfrequency Load Shedding Requirements

Guidelines and Technical Basis

1. Existing UFLS schemes

Each Planning Coordinator should consider the existing UFLS programs which are in place and should consider input from the UFLS entities in developing the UFLS scheme.

2. Basis for SERC standard requirements

SERC Standard PRC-006-SERC-02 is not a stand-alone standard, but was written to be followed in conjunction with NERC Standard PRC-006-1. The primary focus of SERC Standard PRC-006-SERC-02 was to provide region-specific requirements for the implementation of the higher tier NERC standard requirements with the goals of a) adding clarity and b) providing for consistency and a coordinated UFLS scheme for the SERC Region as a whole.

Generally speaking, requirements already in the NERC standard were not repeated in the SERC standard. Therefore, both the NERC and SERC standards must be followed to ensure full compliance.

3. Basis for applying a percentage load shedding value to Forecast Load versus Actual Load

The Planning Coordinator will develop a UFLS scheme to meet the performance requirements of NERC Standard PRC-006-2 Requirement R3 and SERC Standard PRC-006- SERC-02 Requirement R2. This development will result in certain percentages of load for each UFLS entity in the Planning Coordinator's area for which automatic under frequency load shedding must be implemented. The Planning Coordinator develops these percentages based on forecast peak load demand. However, the UFLS entity implements these percentages based on the previous year's actual peak demand. Applying the same percentage to these different base values was intentional to ensure that both the Planning Coordinator and UFLS entities had a clear, measurable value to use in performing their respective roles in meeting the standard. Planning Coordinators typically use forecast demands in their work. Whereas the previous year's actual (or estimated) demand is typically more available to UFLS entities. Additionally, the use of percentages based on the s e different base values tends to minimize the error due to the time lag between design and actual field implementation. Since a percentage is provided by the Planning Coordinator to the UFLS entities, any differences between the design values (i.e., forecast load) and the implemented values (i.e., previous year's actual)

would naturally tend to match up reasonably well. For example, if the total planning area load in MW for which UFLS was installed during the time of implementation was slightly higher or lower than the MW value used in the design by the Planning Coordinator, multiplying by the specified percentage would result in an implemented load shedding scheme that also had a reasonably similar higher or lower MW value.

4. Basis for May 1 and 18 month time frames

Each UFLS entity must annually review that the amount of UFLS load shedding implemented is within a certain tolerance as specified by SERC Standard PRC-006-SERC-02 Requirement R 4 or Requirement R5 by May 1 of the current year. May 1 was chosen to allow sufficient time after the previous year's peak occurred to make adjustments in the field to the implementation if necessary to meet the tolerances specified in Requirement R4 or Requirement R5. Therefore, the May 1 date applies only to implementation of the existing percentages of load shedding specified by the Planning Coordinator. On the other hand, the 18-month time frame specified in PRC-006-SERC-02 Requirement R6 is intended to allow sufficient budgeting, procurement, and installation time for additional equipment, or for significant setting changes to existing equipment necessary to meet a revised load shedding scheme design that has been specified by the Planning Coordinator. During this 18-month transition period, the May 1 measurement of R4 or Requirement R5 would not apply.

5. Basis for smaller entity threshold of 100 MW

Most distribution substations have transformers rated in the range of 10 to 40 MVA. Usually most transformers would serve 1 to 4 feeders and each feeder will normally carry between 8 and 10 MVA. In general, assuming that each feeder would carry 10 MW, an entity with a load slightly greater than 100 MW would have at least 10 feeders available. For a program with three 10 % steps, only 3 feeders would be required to have under frequency load shed capabilities. The 100 MW threshold seems to provide adequate flexibility for implementing load shedding in three steps for entities slightly greater than 100 MW.

Rationale:

During development of this standard, text boxes were embedded within the standard to explain the rationale for various parts of the standard. Upon BOT approval, the text from each of the rationale text boxes was moved to this section.

Rationale for R1:

Studying the Region as an island is required by the NERC standard. Most regions have only one or a few different UFLS schemes. Where there is more than one scheme, studying this island demonstrates that the schemes are coordinated and performing adequately. Because there are so many different UFLS schemes in SERC (18 different schemes were represented in the 2007 SERC UFLS study), the SDT believes that applying the schemes to each subregion as an island is a necessary additional test of the coordination of the various UFLS schemes. Without this additional test, a poorly performing scheme may be masked by the large number of good performing schemes in the Region. A subregion island study, which would have a smaller number of schemes, would be more likely to uncover the poorly performing scheme and therefore get it fixed. This approach will result in a much better overall

performance of the UFLS programs in SERC. The SDT recognized that there may be simulation problems due to opening the ties to utilities outside the subregion. Therefore, the subregion island boundaries are allowed to be adjusted to produce an island more suitable for simulation.

(Note: The SERC Subregions are identified in paragraph 4.2 of the SERC Reliability Corporation Bylaws: "The Region is currently geographically divided into five subregions that are identified as Southeastern, Central, VACAR, Delta, and Gateway.")

Rationale for R2:

These requirements for the UFLS schemes in SERC have been in place for many years (except 2.6). The SDT believes that these requirements are still needed to ensure consistency for the various schemes which are used in SERC. Part 2.6 is designed to prevent spurious operations due to transient frequency swings.

Rationale for R3:

R4 of the NERC standard PRC-006-1 requires the PC to conduct assessments of UFLS schemes through dynamic simulations to verify that they meet performance requirements for generation/load imbalances of up to 25%. This requirement defines specific imbalances that are to be studied within SERC. The 13% and 22% levels were determined from simulations of the worst case frequency overshoot for the UFLS schemes in SERC.

Rationale for R4:

The SDT believes it is necessary to put a requirement on how well the UFLS scheme is implemented. This requirement specifies how close the actual load shedding amounts must be to the percentage of load called for in the scheme. A 4 percentage point range is allowed for each individual step, but the allowed range for all steps combined is 6 percentage points.

Rationale for R5:

The SDT believes it is necessary to put a requirement on how well the UFLS scheme is implemented. This requirement specifies how close the actual load shedding amounts must be to the percentage of load called for in the scheme. The SDT recognizes that UFLS entities with a load of less than 100 MW may have difficulty in implementing more than one UFLS step and in meeting a tight tolerance. The basis of the 100 MW comes from typical feeder load dropped by UFLS relays, and the use of a 100 MW threshold in other regional UFLS standards.

Rationale for R6:

The SDT believes it is necessary to put a requirement on how quickly changes to the scheme should be implemented. This requirement specifies that changes must be implemented within 18 months of notification by the PC. The 18 month interval was chosen to give a reasonable amount of time for making changes in the field. All of the SERC Region has existing UFLS schemes which, based on periodic simulations, have provided reliable protection for years. Events which result in islanding and an activation of the UFLS schemes are extremely rare in SERC. Therefore, the SDT does not believe that changes to an existing UFLS scheme will be needed in less than 18 months. However, if a PC determines there is a need for changing the UFLS scheme faster than 18 months, then the PC may require the

implementation to be done sooner as allowed by NERC Reliability Standard PRC-006-1.

Rationale for R7:

The NERC standard requires that a UFLS database be maintained by the Planning Coordinator. This requirement specifies what data must be reported to SERC. A SERC UFLS database is needed to facilitate data sharing across the SERC Region, with other regions, and with NERC.

Rationale for R8:

The SDT believes that generator over and under frequency tripping data is needed to supplement the UFLS data provided by the Planning Coordinator for post-event analysis of frequency disturbances. This requirement states what data must be reported to SERC by the Generator Owners. Since the inverse time curve cannot easily be placed into the SERC database, four clearing times based on data from the curve are requested. These clearing times are intended to cover a range of frequencies needed for event replication as well as provide information about generators that trip at a higher frequency than is allowed by the NERC standard.