

A. Introduction

1. **Title: Frequency Response and Frequency Bias Setting**
2. **Number: BAL-003-2**
3. **Purpose:** To require sufficient Frequency Response from the Balancing Authority (BA) to maintain Interconnection Frequency within predefined bounds by arresting frequency deviations and supporting frequency until the frequency is restored to its scheduled value. To provide consistent methods for measuring Frequency Response and determining the Frequency Bias Setting.
4. **Applicability:**
 - 4.1. **Functional Entities:**
 - 4.1.1. **Balancing Authority**
 - 4.1.1.1. Balancing Authority is the responsible entity unless the Balancing Authority is a member of a Frequency Response Sharing Group, in which case, the Frequency Response Sharing Group becomes the responsible entity.
 - 4.1.2. **Frequency Response Sharing Group**
5. **Effective Date:** See Implementation Plan for BAL-003-2.

B. Requirements and Measures

- R1.** Each Frequency Response Sharing Group (FRSG) or Balancing Authority that is not a member of a FRSG shall achieve an annual Frequency Response Measure (FRM) (as calculated and reported in accordance with Attachment A) that is equal to or more negative than its Frequency Response Obligation (FRO) to ensure that sufficient Frequency Response is provided by each FRSG or BA that is not a member of a FRSG to maintain Interconnection Frequency Response equal to or more negative than the Interconnection Frequency Response Obligation. *[Risk Factor: High][Time Horizon: Real-time Operations]*
- M1.** Each Frequency Response Sharing Group or Balancing Authority that is not a member of a Frequency Response Sharing Group shall have evidence such as dated data plus documented formula in either hardcopy or electronic format that it achieved an annual FRM (in accordance with the methods specified by the ERO in Attachment A with data from FRS Form 1 reported to the ERO as specified in Attachment A) that is equal to or more negative than its FRO to demonstrate compliance with Requirement R1.
- R2.** Each Balancing Authority that is a member of a multiple Balancing Authority Interconnection and is not receiving Overlap Regulation Service and uses a fixed Frequency Bias Setting shall implement the Frequency Bias Setting determined in

accordance with Attachment A, as validated by the ERO, into its Area Control Error (ACE) calculation during the implementation period specified by the ERO and shall use this Frequency Bias Setting until directed to change by the ERO. *[Risk Factor: Medium][Time Horizon: Operations Planning]*

- M2.** The Balancing Authority that is a member of a multiple Balancing Authority Interconnection and is not receiving Overlap Regulation Service shall have evidence such as a dated document in hard copy or electronic format showing the ERO validated Frequency Bias Setting was implemented into its ACE calculation within the implementation period specified or other evidence to demonstrate compliance with Requirement R2.
- R3.** Each Balancing Authority that is a member of a multiple Balancing Authority Interconnection and is not receiving Overlap Regulation Service and is utilizing a variable Frequency Bias Setting shall maintain a Frequency Bias Setting that is: *[Risk Factor: Medium][Time Horizon: Operations Planning]*
- 3.1** Less than zero at all times, and
 - 3.2** Equal to or more negative than its Frequency Response Obligation when Frequency varies from 60 Hz by more than +/- 0.036 Hz.
- M3.** The Balancing Authority that is a member of a multiple Balancing Authority Interconnection, is not receiving Overlap Regulation Service and is utilizing variable Frequency Bias shall have evidence such as a dated report in hard copy or electronic format showing the average clock-minute average Frequency Bias Setting was less than zero and during periods when the clock-minute average frequency was outside of the range 59.964 Hz to 60.036 Hz was equal to or more negative than its Frequency Response Obligation to demonstrate compliance with Requirement R3.
- R4.** Each Balancing Authority that is performing Overlap Regulation Service shall modify its Frequency Bias Setting in its ACE calculation, in order to represent the Frequency Bias Setting for the combined Balancing Authority Area, to be equivalent to either: *[Risk Factor: Medium][Time Horizon: Operations Planning]*
- The sum of the Frequency Bias Settings as shown on FRS Form 1 and FRS Form 2 for the participating Balancing Authorities as validated by the ERO, or
 - The Frequency Bias Setting shown on FRS Form 1 and FRS Form 2 for the entirety of the participating Balancing Authorities' Areas.
- M4.** The Balancing Authority shall have evidence such as a dated operating log, database or list in hard copy or electronic format showing that when it performed Overlap Regulation Service, it modified its Frequency Bias Setting in its ACE calculation as specified in Requirement R4 to demonstrate compliance with Requirement R4.

C. Compliance

1. Compliance Monitoring Process

1.1. Compliance Enforcement Authority: “Compliance Enforcement Authority” means NERC or the Regional Entity, or any entity as otherwise designated by an Applicable Governmental Authority, in their respective roles of monitoring and/or enforcing compliance with mandatory and enforceable Reliability Standards in their respective jurisdictions.

1.2. Evidence Retention: The following evidence retention period(s) identify the period of time an entity is required to retain specific evidence to demonstrate compliance. For instances where the evidence retention period specified below is shorter than the time since the last audit, the Compliance Enforcement Authority may ask an entity to provide other evidence to show that it was compliant for the full-time period since the last audit.

The applicable entity shall keep data or evidence to show compliance as identified below unless directed by its Compliance Enforcement Authority to retain specific evidence for a longer period of time as part of an investigation.

- The Balancing Authority shall retain data or evidence to show compliance with Requirements R1, R2, R3 and R4, Measures M1, M2, M3 and M4 for the current year plus the previous three calendar years unless directed by its Compliance Enforcement Authority to retain specific evidence for a longer period of time as part of an investigation.
- The Frequency Response Sharing Group shall retain data or evidence to show compliance with Requirement R1 and Measure M1 for the current year plus the previous three calendar years unless directed by its Compliance Enforcement Authority to retain specific evidence for a longer period of time as part of an investigation.
- If a Balancing Authority or Frequency Response Sharing Group is found non-compliant, it shall keep information related to the non-compliance until found compliant or for the time period specified above, whichever is longer.
- The Compliance Enforcement Authority shall keep the last audit records and all subsequent requested and submitted records.

1.3. Compliance Monitoring and Enforcement Program: As defined in the NERC Rules of Procedure, “Compliance Monitoring and Enforcement Program” refers to the identification of the processes that will be used to evaluate data or information for the purpose of assessing performance or outcomes with the associated Reliability Standard.

- For Interconnections that are also Balancing Authorities, Tie Line Bias control and flat frequency control are equivalent and either is acceptable.

Violation Severity Levels

R #	Violation Severity Levels			
	Lower VSL	Moderate VSL	High VSL	Severe VSL
R1.	The Balancing Authority's, or Frequency Response Sharing Group's, FRM was less negative than its FRO by at most 15% or 15 MW/0.1 Hz, whichever one is the greater deviation from its FRO.	The Balancing Authority's, or Frequency Response Sharing Group's, FRM was less negative than its FRO by more than 15% but by at most 30% or 30 MW/0.1 Hz, whichever is the greater deviation from its FRO.	The Balancing Authority's, or Frequency Response Sharing Group's, FRM was less negative than its FRO by more than 30% but by at most 45% or 45 MW/0.1 Hz, whichever one is the greater deviation from its FRO.	The Balancing Authority's, or Frequency Response Sharing Group's, FRM was less negative than its FRO by more than 45% or by more than 45 MW/0.1 Hz, whichever is the greater deviation from its FRO.
R2.	The Balancing Authority in a multiple Balancing Authority Interconnection and not receiving Overlap Regulation Service and uses a fixed Frequency Bias Setting failed to implement the validated Frequency Bias Setting value into its ACE calculation within the implementation period specified but did so within 5 calendar days from the implementation period specified by the ERO.	The Balancing Authority in a multiple Balancing Authority Interconnection and not receiving Overlap Regulation Service and uses a fixed Frequency Bias Setting implemented the validated Frequency Bias Setting value into its ACE calculation in more than 5 calendar days but less than or equal to 15 calendar days from the implementation period specified by the ERO.	The Balancing Authority in a multiple Balancing Authority Interconnection and not receiving Overlap Regulation Service and uses a fixed Frequency Bias Setting implemented the validated Frequency Bias Setting value into its ACE calculation in more than 15 calendar days but less than or equal to 25 calendar days from the implementation period specified by the ERO.	The Balancing Authority in a multiple Balancing Authority Interconnection and not receiving Overlap Regulation Service and uses a fixed Frequency Bias Setting did not implement the validated Frequency Bias Setting value into its ACE calculation in more than 25 calendar days from the implementation period specified by the ERO.

R #	Violation Severity Levels			
	Lower VSL	Moderate VSL	High VSL	Severe VSL
R3.	The Balancing Authority that is a member of a multiple Balancing Authority Interconnection and is not receiving Overlap Regulation Service and uses a variable Frequency Bias Setting average Frequency Bias Setting during periods when the clock-minute average frequency was outside of the range 59.964 Hz to 60.036 Hz was less negative than its Frequency Response Obligation by more than 1% but by at most 10%.	The Balancing Authority that is a member of a multiple Balancing Authority Interconnection and not receiving Overlap Regulation Service and uses a variable Frequency Bias Setting average Frequency Bias Setting during periods when the clock-minute average frequency was outside of the range 59.964 Hz to 60.036 Hz was less negative than its Frequency Response Obligation by more than 10% but by at most 20%.	The Balancing Authority that is a member of a multiple Balancing Authority Interconnection and not receiving Overlap Regulation Service and uses a variable Frequency Bias Setting average Frequency Bias Setting during periods when the clock-minute average frequency was outside of the range 59.964 Hz to 60.036 Hz was less negative than its Frequency Response Obligation by more than 20% but by at most 30%.	The Balancing Authority that is a multiple Balancing Authority Interconnection and not receiving Overlap Regulation Service and uses a variable Frequency Bias Setting average Frequency Bias Setting during periods when the clock-minute average frequency was outside of the range 59.964 Hz to 60.036 Hz was less negative than its Frequency Response obligation by more than 30%.
R4.	The Balancing Authority incorrectly changed the Frequency Bias Setting value used in its ACE calculation when providing Overlap Regulation Services with combined footprint setting-error less than or equal to 10% of the validated or calculated value.	The Balancing Authority incorrectly changed the Frequency Bias Setting value used in its ACE calculation when providing Overlap Regulation Services with combined footprint setting-error more than 10% but less than or equal to 20% of the	The Balancing Authority incorrectly changed the Frequency Bias Setting value used in its ACE calculation when providing Overlap Regulation Services with combined footprint setting-error more than 20% but less than or equal to 30% of the	The Balancing Authority incorrectly changed the Frequency Bias Setting value used in its ACE calculation when providing Overlap Regulation Services with combined footprint setting-error more than 30% of the validated or calculated value. OR

R #	Violation Severity Levels			
	Lower VSL	Moderate VSL	High VSL	Severe VSL
		validated or calculated value.	validated or calculated value.	The Balancing Authority failed to change the Frequency Bias Setting value used in its ACE calculation when providing Overlap Regulation Services.

D. Regional Variances

None.

E. Associated Documents

Procedure for ERO Support of Frequency Response and Frequency Bias Setting Standard

FRS Form 1

FRS Form 2

[Frequency Response Standard Background Document](#)

Version History

Version	Date	Action	Change Tracking
0	April 1, 2005	Effective Date	New
0	August 8, 2005	Removed "Proposed" from Effective Date	Errata
0	March 16, 2007	FERC Approval — Order 693	New
0a	December 19, 2007	Added Appendix 1 — Interpretation of R3 approved by BOT on October 23, 2007	Addition
0a	July 21, 2008	FERC Approval of Interpretation of R3	Addition
0b	February 12, 2008	Added Appendix 2 — Interpretation of R2, R2.2, R5, and R5.1 approved by BOT on February 12, 2008	Addition
0.1b	January 16, 2008	Section F: added "1."; changed hyphen to "en dash." Changed font style for "Appendix 1" to Arial; updated version number to "0.1b"	Errata
0.1b	October 29, 2008	BOT approved errata changes	Errata
0.1a	May 13, 2009	FERC Approved errata changes – version changed to 0.1a (Interpretation of R2, R2.2, R5, and R5.1 not yet approved)	Errata
0.1b	May 21, 2009	FERC Approved Interpretation of R2, R2.2, R5, and R5.1	Addition
1	February 7, 2013	Adopted by NERC Board of Trustees	Complete Revision under Project 2007-12
1	January 16, 2014	FERC Order issued approving BAL-003-1. (Order becomes effective for R2, R3, and R4 April 1, 2015. R1 becomes effective April 1, 2016.)	
1	May 7, 2014	NERC Board of Trustees adopted revisions to VRF and VSLs in Requirement R1.	
1	November 26, 2014	FERC issued a letter order approved VRF and VSL revisions to Requirement R1.	

Version	Date	Action	Change Tracking
1.1	August 25, 2015	Added numbering to Introduction section, corrected parts numbering for R3, and adjusted font within section M4.	Errata
1.1	November 13, 2015	FERC Letter Order approved errata to BAL-003-1.1. Docket RD15-6-000	Errata
2	November 5, 2019	NERC Board of Trustees adopted BAL-003-2	New
2	July 15, 2020	FERC Letter Order approved errata to BAL-003-2. Docket RD20-9-000	

Attachment A

BAL-003-2 Frequency Response and Frequency Bias Setting Standard

Supporting Document

Interconnection Frequency Response Obligation

The ERO, in consultation with regional representatives, has established a target reliability criterion for each Interconnection called the Interconnection Frequency Response Obligation (IFRO). Preliminary values are provided below. Certain values are assessed annually according to the methodology which is detailed in the *Procedure for ERO Support of Frequency Response and Frequency Bias Setting Standard*.

Interconnection	Eastern	Western	ERCOT	HQ	Units
Max. Delta Frequency (MDF)	0.420	0.280	0.405	0.947	
Resource Loss Protection Criteria (RLPC) ¹	3,209	2,850	2,750	2,000	MW
Credit for Load Resources (CLR)			1,209		MW
Current IFRO (OY 2018)	-1,015	-858	-381	-179	MW/0.1 Hz
First-Step target IFRO ¹	-915	-1018	-380	-211	MW/0.1 Hz
Second-Step target IFRO ^{1, 2}	-815				
Final target IFRO ^{1, 2}	-787				

Table 1: Interconnection Frequency Response Obligations (base year 2017)

$$\text{IFRO} = (\text{RLPC} - \text{CLR}) / \text{Max Delta Freq} / 10$$

1. *These values are evaluated annually for changes in each Interconnection.*
2. *To reduce risk, the Eastern Interconnection IFRO will be stepped down annually from the 2017 value of -1,015 MW/0.1 Hz in -100 MW/0.1 Hz increments. If during the step down process, Interconnection Frequency Response Measure (FRM) declines by more than 10 percent, the ERO will halt the reduction in IFRO until such time that a determination can be made as to the cause of the degradation.*

Balancing Authority Frequency Response Obligation and Frequency Bias Setting

For a multiple Balancing Authority interconnection, the Interconnection FRO shown in Table 1 is allocated based on the Balancing Authority annual load and annual generation. The FRO allocation will be based on the following method:

$$FRO_{BA} = IFRO \times \frac{\text{Annual Gen}_{BA} + \text{Annual Load}_{BA}}{\text{Annual Gen}_{Int} + \text{Annual Load}_{Int}}$$

Where:

- Annual Gen_{BA} is the total annual output of generating plants within the Balancing Authority Area (BAA).
- Annual Load_{BA} is total annual Load within the BAA.
- Annual Gen_{Int} is the sum of all Annual Gen_{BA} values reported in that interconnection.
- Annual Load_{Int} is the sum of all Annual Load_{BA} values reported in that interconnection.

Balancing Authorities that elect to form a FRSG will calculate a FRSG FRO by adding together the individual BA FRO's.

Balancing Authorities that elect to form a FRSG as a means to jointly meet the FRO will calculate their FRM performance one of two ways:

- Calculate a group NI_A and measure the group response to all events in the reporting year on a single FRS Form 1, or
- Submit a joint Form 1 with the "FRSG" tab completed for the aggregate performance of the participating Balancing Authorities.

Balancing Authorities that merge or transfer load or generation are encouraged to notify the ERO of the change in footprint and corresponding changes in allocation such that the net obligation to the Interconnection remains the same and so that CPS limits can be adjusted.

Each Balancing Authority reports its previous year's FRM, Frequency Bias Setting and Frequency Bias type (fixed or variable) to the ERO each year to allow the ERO to validate the revised Frequency Bias Settings on FRS Form 1. In addition, each Balancing Authority will report its two largest potential resource losses and any applicable N-2 RAS events in the form. If the ERO posts the official list of events after the date specified in the timeline below, Balancing Authorities will be given 30 days from the date the ERO posts the official list of events to submit their FRS Form 1.

Once the ERO reviews the data submitted in FRS Form 1 and FRS Form 2 for all Balancing Authorities, the ERO will use FRS Form 1 data to post the following information for each Balancing Authority for the upcoming year:

- Frequency Bias Setting
- Frequency Response Obligation (FRO)

Once the data listed above is fully posted, the ERO will announce the three-day implementation period for changing the Frequency Bias Setting if it differs from that shown in the timeline below.

A Balancing Authority using a fixed Frequency Bias Setting sets its Frequency Bias Setting to the greater of (in absolute value):

- Any number the Balancing Authority chooses between 100 percent and 125 percent of its Frequency Response Measure as calculated on FRS Form 1
- Interconnection Minimum as determined by the ERO

For purposes of calculating the minimum Frequency Bias Setting, a Balancing Authority participating in a FRSB will need to calculate its stand-alone FRM using FRS Form 1 and FRS Form 2 to determine its minimum Frequency Bias Setting.

A Balancing Authority providing Overlap Regulation will report the historic peak demand and generation of its combined Balancing Authorities' areas on FRS Form 1 as described in Requirement R4.

Frequency Response Measure

The Balancing Authority will calculate its FRM from Single Event Frequency Response Data (SEFRD), defined as: "the data from an individual event in a Balancing Authority area that is used to calculate its Frequency Response, expressed in MW/0.1Hz" as calculated on FRS Form 2 for each event shown on FRS Form 1. The events in FRS Form 1 are selected by the ERO using the *Procedure for ERO Support of Frequency Response and Frequency Bias Setting Standard*. The SEFRD for a typical Balancing Authority in an Interconnection with more than one Balancing Authority is the change in its Net Actual Interchange on its tie lines with adjacent Balancing Authorities divided by the change in Interconnection frequency. Some Balancing Authorities may choose to apply corrections to their Net Actual Interchange (NA_i) values to account for factors such as nonconforming loads. FRS Form 1 and 2 shows the types of adjustments that are allowed. Note that with the exception of the Contingent BA column, any adjustments made must be made for all events in an evaluation year.¹

The ERO will use a standardized sampling interval of approximately 16 seconds before the event, up to the time of the event for the pre-event NA_i and frequency (A values), and approximately 20 to 52 seconds after the event for the post-event NA_i (B values) in the computation of SEFRD values, dependent on the data scan rate of the Balancing Authority's Energy Management System (EMS).

All events listed on FRS Form 1 need to be included in the annual submission of FRS Forms 1 and 2. The only time a Balancing Authority should exclude an event is if its tie-line data or its Frequency data is corrupt, or its EMS was unavailable. FRS Form 2 has instructions on how to

¹ As an example, if an entity has non-conforming loads and makes an adjustment for one event, all events must show the non-conforming load, even if the non-conforming load does not impact the calculation. This ensures that the reports are not utilizing the adjustments only when they are favorable to the BA.

correct the BA's data if the given event is internal to the BA or if other authorized adjustments are used.

Assuming data entry is correct, FRS Form 1 will automatically calculate the Balancing Authority's FRM for the past 12 months as the median of the SEFRD values. A Balancing Authority electing to report as an FRSG or a provider of Overlap Regulation Service will provide an FRS Form 1 for the aggregate of its participants.

To allow Balancing Authorities to plan its operations, events with a "Point C" that cause the Interconnection Frequency to be lower than that shown in Table 1 above (for example, an event in the Eastern Interconnection that causes the Interconnection Frequency to go to 59.4 Hz) or higher than an equal change in frequency going above 60 Hz may be included in the list of events for that Interconnection. However, the calculation of the Balancing Authority response to such an event will be adjusted to show a frequency change only to the Target Minimum Frequency shown in Table 1 above (in the previous example this adjustment would cause Frequency to be shown as 59.5 Hz rather than 59.4 HZ) or a high frequency amount of an equal quantity. Should such an event happen, the ERO will provide additional guidance.

Balancing Authorities that elect to form a FRSG as a means to jointly meet the FRO will calculate their FRM performance one of two ways:

- Calculate a group NI_A and measure the group response to all events in the reporting year on a single FRS Form 1, or
- Jointly submit the individual Balancing Authority's Form 1s, with a summary spreadsheet that contains the sum of each participant's individual event performance.

Timeline for Balancing Authority Frequency Response and Frequency Bias Setting Activities

Described below is the timeline for the exchange of information between the ERO and Balancing Authorities to:

- Facilitate the assignment of Balancing Authority FRO
- Calculate Balancing Authority FRM
- Determine Balancing Authority Frequency Bias Settings

Target Business Date	Activity
March 1	FRS Form 1 is posted by the ERO* with all selected events for the operating year for BA usage.
April 1	BAs and FRSGs complete their frequency response forms for all four quarters, including the BAs' FBS calculations, returning the results to the ERO.
May 1	The ERO validates FBS values, computes the sum of all FBS values for each Interconnection.
May 15	The BAs not required to file FERC Form 714 receive a request to provide load and generation data as described in the <i>Procedure for ERO Support of Frequency Response and Frequency Bias Setting Standard**</i> to support FRO assignments and determining minimum FBS for the upcoming year. Data to be provided by July 15.
June 1	The BA implements any changes to their FBS.
November 1	The ERO assigns FRO values and Minimum FBS for the upcoming year to the BAs.

* If 4th quarter posting of FRS Form 1s is delayed, the ERO may adjust the other timelines in this table by a similar amount.

** Procedure for ERO Support of Frequency Response and Frequency Bias Setting Standard